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ABSTRACT

This study focuses on the distribution portion of the State school program. It examines the shortcomings of the present system and makes recommendations for changes. The study also considers school transportation in Indiana, school facilities funding, fiscal ability and effort of Indiana school corporations, and compensatory education programs. Problems with Indiana's current school finance program are varied and complex: the basic formula for State aid has not been revised for several years; the recently enacted supplemental grant to aid low assessed valuation districts is very limited; special education and vocational education need sharp increases in funding if equal opportunity is to be provided; and the impact of inflation and the State-imposed levy freeze, coupled with the demand for additional or expanded educational programs, negate traditional school finance reform problem-solving approaches in searching for constructive alternatives. The study recommends a program that would not reduce funds for the high spending districts but would provide increased funds to the low spending districts. The study recommendations suggest a State school support program that will recognize the variations in educational needs among school corporations and at the same time will provide sufficient funds for each pupil in the State. (Author/DN)

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FINANCING THE PUBLIC SCHOOLS OF INDIANA

A Report for the Interim School Finance Study Committee and the Legislative Council

by

K. Forbis Jordan

Kern Alexander

December, 1974

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FOREWORD

Pressures for school finance reform exist in every state throughout the nation. In some instances the force may be attributable to a
quest for equal educational opportunity for all pupils, irrespective of
the wealth f and in their district of residence; in other cases, the
interest m be more in securing property tax relief. Much of the momentum
surrounding the former has dissipated with the decision of the United
States Supreme Court in Rodriguez that the Equal Protection Clause of
the Federal Constitution does not require a state school support program
to be fiscally neutral. Consequently, the responsibility for resolution
of the problem rests at the state level, and the focus is now more on relief
for the taxpayer than on equal treatment of equal children. This shift
in focus has not made the problem of unequal educational opportunity
disappear, nor has it changed the wording of state constitutions or relieved
the state and its citizens of the moral obligation to provide equal and
adequate programs for all of the state's school children.

After holding several meetings and receiving considerable testimony, the Interim School Finance Study Committee determined that a short-range study should be conducted to provide additional guidance for the Committee in making recommendations to the Indiana General Assembly. Upon request by the Committee the consultants prepared a study prospectus and submitted it to the Committee. Following consultation and a meeting with the Committee, the team of consultants was authorized to proceed with the study. For purposes of clarification, emphasis must be given to three pasic constraints which were operable during the conduct of this study:



- 1. The time period for the entire study was approximately ninety days, with the report to be completed and filed by December 15, 1974.

 This condition dictated that data currently existing in state agencies would be primarily relied upon in the conduct of the study. Appreciation is extended to the Indiana Department of Public Instruction for providing the bulk of the data, to the State Board of Tax Commissioners for providing information concerning tax rates and adjustment factors, and to the Indiana School Boards Association for gathering information relative to the number of square miles in each local school corporation.
- 2. State revenue projections and estimates of the funds available for public elementary and secondary education indicated that the estimated amount of new state funds would be from \$80 million to \$100 million for the first year of the biennium.
- 3. The focus of the study was only on the distribution, or allocation, portion of the state school support program. No analysis was made of the current state statutes concerning local revenue restrictions or of their impact on local school corporations. Present statutory regulations as to the current tax levy freeze on local property tax levies were accepted as basic premises for this study and used in all projections.

The research activities, observations, and recommendations of the study must be considered within the context of these operational constraints. Basic recommendations of the study assume that the State of Indiana seeks a school finance program which will result in a more equitable level of support for educational programs in all school districts and also will provide sufficient funds so that local districts may continue to operate current programs without serious deteriorations in educational opportunities.

SUMMARY OBSERVATIONS AND RECOMMENDATIONS

The problems with Indiana's current school finance program are varied and complex. First, the basic formula for state aid has not been revised in several years. Second, the recently enacted supplemental grant does provide aid to low assessed valuation per pupil districts that desire to put forth additional effort, but the impact of the program is very limited. Third, both special education and vocational education will require sharp increases in funding if equal opportunity is to be provided. The challenge is to include these programs within the framework of a comprehensive state financing program which will accommodate the educational needs of all pupils. Fourth, the impact of the current inflationary spiral and the state-imposed levy freeze, coupled with the demand for additional or expanded educational programs, negate traditional school finance reform problem-solving approaches in searching for constructive alternatives.

The long-term impact of the recommended program is a gradual levelingup process that would not reduce funds for the high-spending districts of
the past but would provide increased funds to the formerly low-spending
districts. Within the framework established by the various recommendations
of this study, the state has the opportunity to "buy into" a state school
support program which will recognize the variations in educational needs
among school corporations and also provide sufficient funds to assure that
each pupil in the state has access to an adequately funded educational
program suited to his occupational aspirations and physiological and
psychological needs.



I. Basic Support Program Recommendations

The basic support program should provide sufficient financial incentives and provisions to encourage the establishment of educational programs for all groups of pupils: kindergarten, regular, special education, vocational education, and identifiable remedial or compensatory programs. Inclusion and adequate recognition of each of these programs is necessary to assure equal educational opportunity for all pupils in the state. When certain programs are expanding and others must maintain the present level of participation and service, consideration must also be given to the means by which that expansion can take place without resulting in contraction in other programs. This requirement is especially pertinent during a period of inflation and has resulted in the presentation of certain recommendations.

least \$54.00 additional state money per pupil in average
daily membership in 1975-76 above the amount projected to be
received in 1974-75. Indiana's situation is somewhat unique
in that the pressures of inflation can only be relieved
through additional state funds; local school corporations
cannot benefit from the elasticity and growth potential of
the property tax. Even though a district may be experiencing
an increase in its wealth per pupil, the restrictions of the
"freeze" result in additional property tax relief for local
citizens. This condition dictates that the state provide
limited additional funds to all districts to assure that
educational programs are not seriously curtailed as a result

- of inflation. This \$54.00 additional state funds per pupil represents a six percent increase in available revenue based on an approximate state average net current operations expenditure of \$900.00 per pupil in 1974-75.
- b. Consolidate the existing basic program, supplemental programs, and categorical programs into one coordinated funding program.

 A major challenge in the design of a state school support program is to devise a system that will assure equitable treatment for all pupils, whether their interest or need be vocational, special, college preparatory, or general educational programs.

 The successful attainment of this level of equity can only be secured through a coordinated funding program that assures an adequately funded educational program for each child in the state.

 Under this type of arrangement, advocacy groups unite their efforts in support of the total program instead of seeking support for a single portion of the program to the detriment of other portions of the total state support program for all pupils.
- c. Adopt a weighted pupil approach using participating pupils as the allocation unit. The weights recommended for Indiana have been developed from research on cost differentials conducted in Indiana, Florida, Illinois, South Dakota, Delaware, Kentucky, and Texas. They have been compared with the level of support provided for the various educational programs in Indiana during the 1973-74 school year and appear reasonable as statewide standards for allocating funds to local school districts.



Under the participating pupil approach to determination of educational need, each child receives a basic value of 1.00 and then receives additional weights on the basis of participation in an educational program beyond the regular program, e.g., special education, vocational education, kindergarten, or compensatory education. Illustrations are presented in Table 1.

The concept of add-on weights for participating pupils is significantly different from the full-time equivalent weights which have been incorporated into state support programs in Florida, Kentucky, New Mexico, Rhode Island, and Utah. A time audit of the child's schedule is not required, and funds are allocated on the basis of certification that the child participated in the program. The absence of a time audit does not preclude the necessity of a fiscal accounting mechanism to assure that the funds are actually expended in the programs which generated the dollars.

Separate weights can be justified for Grades 1-3, but are not being recommended at this time. However, the state should move toward adoption of separate weights for primary grades to assure that adequate funds are provided for this critical period in a pupil's educational career. Justification can also be developed for differential weights for senior high school pupils because of the diversity of the educational program provided for these pupils with small classes and required materials and equipment. Even though



TABLE 1

RECOMMENDED "ADD-ON" PROGRAM WEIGHTS

Program	Add-On Weights
Special Education	
Multiple Handicapped	1.25
Physically Handicapped	1.44
Visually Handicapped	1.25
Hearing Impaired	1.80
Emotionally Disturbed	1.05
Neurologically Impaired	.70
Communication Handicapped .	• 50
Educable Mentally Retarded	1.20
Trainable Mentally Retarded	1.75
Vocational Education	•
Agriculture	.40
Distributive Education	. 25
Health	.32
Consumer Homemaking	. 20
Office Education	. 35
Trades and Industries	. 50
Interdisciplinary Cooperative Education	. 25
Compensatory Education	.20
Kindergarten	.10*

^{*}For half-day programs, with each pupil also receiving a .50 weight as a regular pupil, making a total weight of .60.



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there is considerable justification for the senior high differential, it is not being recommended at this time because of the problems associated with pupil and financial accounting.

An add-on weight of .20 is recommended for kindergarten pupils; in the projections the assumption was made that kindergarten programs operate on a half-day basis and the number of pupils is based on this assumption. Operationally, this results in each kindergarten pupil having a weight of .60, assuming that the pupil does not participate in any special education or compensatory program.

A separate program for compensatory programs is being recommended as a supplement to federal programs and as a vehicle for providing funds to relieve some of the educational problems of the culturally deprived and low-income sectors of the school population. For eligible children, the compensatory weight would operate as an "add-on" weight which may be used to provide the target group with direct class-room instruction or various supportive programs and services.

II. Level of Recommended Basic Support Program

program are influenced by several factors. First, consideration must be given to the amount of state funds available for that portion of the state budget. Second, assumptions must be made concerning the level of required local effort, or required local tax rate, which will be incorporated into the program. Third, the overall impact of this portion of the program should not penalize



some districts to the extent that they will be required to curtail necessary educational programs, nor should the program result in a financial windfall that might contribute to an imprudent expenditure of public funds because of the lack of adequate planning. Fourth, the level of support should have some relationship to the actual or desired level of expenditures per pupil required to provide an adequate educational program. Fifth, some attention must be given to methods by which the program may be "phased in" to forestall the possibility of educational and financial crises in local school corporations. The following recommendations relate to the level of required local effort and the dollar value of weighted pupil unit.

- which approximates the tax rate in the districts making the lowest level of effort. The principal factor affecting the decision concerning the level of required local effort will be the number of districts that must raise their local general fund tax rate for schools to meet the required level. Between the two alternatives, differences in the flow of funds are minimal; the primary consideration is whether to mandate a required local effort of \$2.75 or \$3.00 per hundred dollars of adjusted assessed valuation. If the lower level rate is selected, only one district would be required to raise its general fund tax rate to participate in the program. If the higher rate is chosen, seven districts would be required to increase their rates, in terms of their 1975 payable rate.
- b. Depending upon the level of required local effort, fix the



value of the weighted participating pupil at either \$625 or \$650. Summary illustrations of each alternative are provided below:

Value of Participating Pupil	Required Local Effort	Total Required State Funds (millions)	Funds for Guaranteed Districts (millions)
\$650	\$3.00	6 476	\$17
625	2.75	474	17

Assuming the utilization of weighted participating pupils in determining a local district's basic program, these options provide a means for the consolidation of existing basic and categorical grants into a coordinated funding program and can be accomplished with available revenue and within the context of the present governmental policies concerning local revenues.

The process of estimating the pupils in each local district involved gathering data on participating pupils in special education and vocational education programs. The number of Title I eligible pupils recognized in allocation of federal funds was used to determine the number of compensatory pupils. Projections for kindergarten and Grades 1-12 pupils were based on 1973-74 data used in allocating funds for the supplementary flat grant. All pupil data were directly compatible with the add-on weights.

III. Transportation Support ... ogram

An area of major concern is the state school transportation program; the current program has not been revised for several years, and



the mathematical derivations of its various factors are not widely understood. With the rising costs of gasoline and transportation equipment, local school corporations are confronted with sharply increasing costs without any avenue for relief other than reducing funds for current operation. In recognition of these conditions the following recommendations are presented.

- concept and oriented to the actual expenditures among districts and the density of pupils within the district. Allocations would be based on a "predicted cost" computed from data related to per pupil transportation expenditures for districts with varying levels of density. If a district is transporting pupils for less than the "predicted cost," it would receive the "predicted cost." If the district were spending more, it would receive only the "predicted cost." The formula, thereby, rewards efficiency and does not subsidize inefficiency.
- b. Fund at least 60 percent of the approved cost of transportation in all school corporations. Assuming that the program will be funded initially by the state at the 60 percent level and will progress upward toward full funding of the approved cost, fiscal equalization of the formula is not being recommended.
- c. Determine pupil density on the basis of pupils per linear roundtrip mile of bus route. Funding on this basis adequately
 recognizes the primary factor associated with variations in
 transportation expenditures and is directly related to the
 transportation system that is being supported.
- d. Frovide an additional transportation allocation for severely

 handicapped children. The amount should be five times the state

 percentage of the curve predicted cost.



IV. School Facility Support

The primary vehicle for state assistance for school facilities to local school corporations is through the present flat grant program in which debt service, lease-rental, and loan payments are earmarked as having first priority. Even though school enrollments have stabilized in many school corporations and projections indicate a slight decline for the total state, the continuation of the present program can be justified on the basis of the many local school corporations that entered into large amounts of debt service obligations on the assumption that this program would be maintained. Through the various loan programs, coupled with the state flat grant and provisions for local cumulative building fund levies, the current state program for debt service provides significant assistance to local school corporations. In essence, only one minor operational change is suggested in addition to the basic recommendation.

per pupil with funds first going to debt service, leaserental, and loan payments. Even though this grant could be
modified to provide additional funds for current operation
costs, and even though local districts could replace the
lost revenue for debt service payments through a separate
debt service levy, this program should be retained in its
present form. Many local school corporations use these
funds to retire long-term debt obligations and have
assumed that the state would continue to fund this program
at approximately the present level.



b. Permit local districts to use cumulative building fund (CBF) proceeds for major projects related to site improvement and major maintenance projects. Such permission should be within the context of the plan for the use of the CBF revenues sucmitted by school officials and also be subject to review and approval by the Department of Public Instruction prior to the consummation of the contract. Examples of projects would include boiler and roof repair and major site improvements such as paying.

V. Miscellaneous Recommendations

Following a review of the present program, consolidation of the testimony given in the hearings, review of the research conducted during the course of the study, and consideration of the operational implications of the basic recommendations, the following miscellaneous recommendations are presented as being important in the successful implementation of the total program.

putations to average daily membership (ADM) for pupils in

Grades K-12. Local school officials must provide space,

materials, and staff for all pupils, not just those who attend

on a given day. The reference is to average daily membership,

not "a day's membership." For a period of one week at two

times during the school year, each district would be required to

count the number of pupils being served in each program

recognized by the state for support. If a pupil had not been

in attendance for a specified period of time prior to the

week of the count, the district would not be permitted to

count the pupil as a "member." (Provisions should be made



for audit checks to verify the accuracy of reports from local school districts.)

- Consider elimination of the teacher training and experience index (TEI) used in the calculation of a local district's entitlement. The process has become so complex that it is not understood, and its impact has been reduced through the present adjustment process. Both the actual and the adjusted indexes were correlated with several factors related to fiscal equalization, and none of the correlations was sufficiently high to justify retention of the index. Analysis indicated that the index has little relationship to state aid per pupil in "a day's membership" or adjusted assessed valuation per pupil. Both the actual and adjusted indexes have a relatively low positive correlation with expenditure per pupil for current operations. This suggests that local school corporations which spend above the average are then likely to have teachers with above average levels of training and experience. The net results of the statistical analyses suggest that the impact of the index has little relationship to fiscal equalization, amount of state aid per pupil, or expenditures per pupil.
- c. Require local school districts to maintain financial records in a program format consistent with the funding pattern in the basic state support program. To provide adequate assurance that the funds are expended on the program for which they were intended, local school districts should be required to maintain program accounting financial records in each of the

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program areas in the basic state support program. This would require a minimum of the following programs in the financial accounting format:

- (1) Kindergarten
- (2) Regular programs for Grades 1-12
- (3) Special education
- (4) Vocational education
- (5) Compensatory education
- charge the Department of Public Instruction with the responsibility for developing processes and mechanisms through which programs are approved in local school districts before funds are allocated for the program and for conducting program audits to provide adequate assurance that programs are being conducted consistent with the conditions and descriptions specified at the time of program approval.
- Enact amendments to the State School Property Tax Control

 Board statute which will, upon proper documentation, permit

 districts to raise the revenue required to open new buildings.

 Provisions for implementation of this recommendation should

 require that "new" costs be clearly identified and itemized

 when the request for approval is submitted to the State

 School Property Tax Control Board.
- f. Compute a district's allocation on the basis of the ADM in the current, or immediately prior, year, whichever is larger.

 The practice of allocating funds to local districts for pupils who have not been in the school district for two or



more years in unsound from both fiscal and educational management standpoints. Granted, a district may not be capable of making immediate adjustments in its operation because of declining enrollments; however, a one-year grace period in which to gear down appears reasonable.



BASIC STATE PROGRAM

state school support programs should provide the impetus for the establishment of programs for all groups of children, including kindergarten, special education for exceptional children, vocational education programs, and identified remedial programs. The incorporation of these programs into the state funding mechanism is necessary, first, to create greater opportunities for definitive classes of students with special needs, and second, to recognize the higher than normal costs associated with various special programs. Ideally, the primary determinants on which to base the allocation process would be the level of need of individual pupils, the programs required to meet those needs, and the allocation of funds required to support the programs.

The key factor in a state educational finance system is the manner in which it creates adequate and equal educational programs for all pupils in all districts in a state. Some state school finance programs have ignored the basic educational program considerations and have been diverted to such peripheral considerations as salaries for administrators and supervisors, recognition of teacher training and experience (which may serve to perpetuate the imbalances in staffing patterns among school districts), allocations for maintenance and operation, and recognition of other factors which serve to inhibit the freedom of local school districts in the organization and operation of educational programs. Few states have developed methods of financing which are centered on the educational needs of children and the programs and funding required to accommodate those needs.



Desirable Features of a State School Finance Program

The desirable features of a state school finance program can be summarized as follows:

- 1. The allocation formula should accommodate the educational needs of all children in the state irrespective of their district of residence and the incidence of wealth in that district.
- 2. An adequate level of funding should be provided for each program, but this should not restrict the local determination of program alternatives to provide the service.
- The funding program should represent a comprehensive and coordinated package with all elements of the program related to other elements. Certain programs should not be isolated in the funding formula so that advocacy groups arise which ignore the responsibility of the state to provide adequately funded educational programs for all children.
- 4. The program should lend itself to evaluation and accountability and provide adequate assurances to the citizenry that funds are being expended in accordance with legislative intent.

Fiscal Ability

A comprehensive and equitable state school financing system must have four essential elements. First, it should have procedures which provide for an adequate determination of the <u>fiscal ability</u> of each local school district and should adjust each district's allocation in terms of that district's relationship to the standard established for the state. No child should be educationally disadvantaged because of the fiscal incapacity of his district of residence. Variations in wealth of school districts should be properly measured and fully equalized.



The long established role of the State Board of fax Commissioners in Indiana and the equalized values provided through that agency enable Indiana to meet the major portions of this criterion.

Effort

Second, the adequacy of funds for a child's educational opportunity should not be compromised by the local citizenry's lack of educational aspirations as reflected in the local tax rate or effort, nor should education be funded at the mercy of local political interests.

On this measure, Indiana is somewhat lacking because of the low level of the basic grant in the foundation program and the low level of effort being made in some school corporations.

Educational Needs

Third, a finance formula should recognize as nearly as possible, the individual educational needs of all children throughout the state. While it is, of course, impractical or impossible to finance each child's education individually, it is nevertheless fully within the realm of feasibility for the state to finance many different types of educational programs with widely varying costs by simply recognizing the programmatic costs in the state formula. To assure that each child has an adequate educational opportunity, each local district must identify children with various types of educational need and provide appropriate educational programs. The state must then respond to this situation by making formula adjustments that recognize the varying costs associated with different programs.

On this measure, Indiana is somewhat lacking because the primary programmatic adjustments are associated with special education, and these



adjustments are directly related to the salary paid to the teacher in the district and the assignment of a teacher to the program rather than any measure of efficiency of program operation or instructional arrangement.

Cost of Delivering Education

The fourth element necessary to provide maximum equity and treatment is for the state to provide greater funding to those school districts that, because of the high cost of delivering education, cannot provide equal services. In districts which must spend more to provide equal services, the state should fully supplement the differences. Care should be taken not to provide additional funding to local school districts simply because they choose to spend more for education. Under no circumstances should a differential be allowed for the cost of delivering education until proper research has provided adequate assurances that such high expenditures have not been created by greater district wealth rather than by conditions requiring high costs.

The present Indiana program makes no provisions for this criterion, and data are not presently available which would permit this type of adjustment. The problem is further complicated in Indiana because of the existence of 305 school districts and the difficulties of assigning a cost of delivering education factor to each of those districts.

Existing Indiana School Finance Programs

The 1973 Indiana General Assembly made several dramatic changes in the methods of funding local public schools. The primary intent of these changes was to lessen reliance on the local property tax for school funding.

A quotation appears appropriate as a prelude to this section of the report: "One statehouse fiscal expert remarked late in 1972 that the most



the three people who understood it to fly in the same airplane. That was before the 1973 tax package, and if the structure was complex before 1973, it is doubly so now."

The following treatment of existing state-local school finance arrangements is somewhat general in that all of the minute technicalities are not discussed. Rather, the intent is to explain major elements of the funding mechanism using nontechnical terminology as much as possible.

State Support for Current Operations

Basic Grant. Proceeds from the basic grant are to be used for current operating expenses (General Fund) by school corporations. This grant program assures that \$445.00 is available for each pupil in average daily attendance (ADA) in participating school corporations; the combination of state monies and local property tax receipts provides the \$445.00.

The steps used to calculate the basic grant distribution include the following:

- 1. Multiply \$445.00 by the school corporation's 1972 teacher training and experience index (often called the "tuition factor") to obtain "adjusted per pupil allowance."
- 2. Compute the local corporation per pupil share by multiplying \$2.15 by each \$100.00 of adjusted assessed valuation and then dividing by average daily attendance.
- 3. Subtract the per pupil local share from the adjusted per pupil allowance to determined the per pupil state share.
- 4. Multiply the state share by a state-determined ratio of 1974-75

¹Donald W. Kiefer, <u>The Indiana Business Review</u> (Bloomington, Indiana: Indiana University, Division of Research, School of Business, October 1974), p. 12.



local tuition factor compared to the state average tuition factor to determine the state basic share per pupil in ADA.

5. Multiply the state basic share by average daily attendance.

School corporations are entitled to use the lesser of the 1972-73 or 1974-75 local per pupil share, and also can use the greater of the 1972-73 or 1974-75 average daily attendance figures to determine the total amount of the grant. These measures are designed to assure that local corporations are entitled to as much state support from the Basic Grant in 1974-75 as was the case in 1972-73.

Supplemental Grant. This grant is available to districts with adjusted assessed valuation of less than \$8,214.00 per pupil. Proceeds are to be used for current operation and placed in the General Fund. The supplemental grant assures districts of an additional \$230.00 per pupil if they levied a total General Fund tax rate of \$4.95 in 1973. Proportional reductions are made in the amount of this grant if local tax effort in 1973 resulted in a General Fund rate of less than \$4.95.

Computation of this grant is based upon \$230.00 per pupil, less the proceeds of a tax rate of \$2.80 per one hundred dollars of adjusted assessed valuation per pupil in average daily attendance. Effort is adjusted by determining the extent to which the 1973 General Fund tax rate exceeded \$2.15, divided by \$2.80. If a district had an adjusted assessed valuation of \$6,000.00 per pupil and had taxed itself to the maximum (\$4.95), its entitlement would be \$62.00; if its General Fund rate had been only \$4.50, its entitlement would be \$52.08.

Supplemental Flat Grant. The obvious intent of the 1973 legislation was to hold property tax levies for the General Fund to the amount raised in 1973. Increases in school operating expenditures were to be funded by the state; the supplemental flat grant was to provide these funds.



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For the 1975 budget year, each district is scheduled to receive \$77.00 per pupil enrolled on September 13, 1974. The corresponding figure for 1974 was \$38.00 per pupil.

Special Education. Approved programs for handicapped children are partially reimbursed by the state. Fifty percent of salaries of all special education teachers, special education administrators, and psychological services personnel is reimbursable. Seventy percent of the cost of spech, occupational, and physical therapy programs is reimbursable, and 80 percent of homebound instruction costs.

Districts historically have not received the entire amount of their entitlements as determined by the reimbursement schedules; instead, a percentage of the claim has been paid depending upon the adequacy of state appropriations. Detailed information is presented in Table 1-1.

Handicapped pupils are counted to determine corporation entitlements for the basic grant, supplemental grant, and the two flat grants. Therefore, the special education funding programs are designed to help absorb part of the excess costs associated with classes for exceptional children.

<u>Vocational Education</u>. Approved vocational education programs are eligible for state reimbursement. Expenses for instructional salaries, equipment, and travel may be included.

Pupils in vocational classes are counted in the determination of the number of pupils for the basic grant, the supplemental grant, and the supplemental flat grants. Vocational education grants thus are for the purpose of absorbing a portion of the excess costs associated with vocational programs.

Actual state funds for vocational education are quite limited. In 1974 it was estimated that only 7 percent of vocational education costs in



TABLE 1-1

INDIANA SPECIAL EDUCATION COSTS AND APPROPRIATIONS

Fiscal . Year	School Year	Statutory Excess Cost Formula Obligation	State Appropriations	Differences Between Obligations and Appropriations	Percent of Statutory Excess Cost Formula Reimbursed
1962	19=0961	s 1.776.000	\$ 1,776,000	-0- \$	100
1963	1961-62	2,129,000	2,125,000	-0-	66
1964	1962-63	2,430,000	2,240,000	190,000	92
1965	1963-64	2,700,000	2,200,000	200,000	18
1966	1964-65	3,000,000	2,600,000	400,000	4 87
1967	1365-66	5,100,000	3,600,000	1,500,000	71
1968	1966-67	5,800,000	4,200,000	1,600,009	72
1969	1967–68	7,005,000	3,413,000	3,592,000	49
1970	1968–69	7,750,000	3,700,000	4,052,000	48
1971	1969-70	*	3,391,000	*	
1972	1970-71	11,287,000	3,353,000	7,934,000	30
1973	1971-72	12,306,752	9,200,000	3,106,752	75
1974	1972-73	13,023,241	000,160,6	3,932,241	69
1975	1973-74	17,255,822	17,525,000**	1 1	-

Source: Indiana Department of Public Instruction

*Distribution for 1969-70 school year based on a method other than the formula prescribed by legislation.

**Including fall, 1974 supplement



the secondary schools was funded by the state. Some federal funds are available for these programs and are distributed through the State Department of Public Instruction.

Distressed School Fund. Legislative appropriations have been made to provide additional assistance to corpor thous showing a need for emergency financial relief. The State School Property Tax Control Board makes the decisions regarding which applicants are eligible and amounts to be granted. Corporations receiving these funds for 1973 and the amounts received are shown in Table 1-2.

Summary of State Support. School corporations are entitled to receive funds from several state grant programs. The following data are included to show key elements of the state programs for two hypothetical school corporations, District A and District B.

	District A	District B
Wealth Per Pupil (AAV/ADA)	\$ 7,000.00	\$10,000.00
Tuition Factor (TF)	1.00	1.00
1-12 Average Daily Attendance (ADA)	3,800	3,800
K-12 Average Daily Attendance (ADA)	4,000	4,000
A Day's Membership (ADM)	4,200	4,200
1973 General Fund Rate .	4.95	4.95
Transportation:		
Wealth Factor	1.30	1.00
Sparsity Factor	• 90	1.80
Pupils Transported 1-1/2 Miles or More	2,000	2,000

District A Entitlement

DIS	Crice A Entitlement		
1.	Basic Grant - 445.00 less local share of \$150.50 state share or \$294.50 per pupil in K-12 ADA	==	\$ 1,178,000
2.	Supplemental Grant - \$230.00 less local share of \$196.00 = \$34.00 per pupil in K-12 ADA	=	136,000
3.	Supplemental Flat Grant - \$77.00 X ADM	=	323,400
4.	Flat Grant - \$40.00 X 1-12 ADA	=	152,000
5.	Transportation - \$20.00 X 1.3 X .9 X 2,000	=	46,800
		Total	\$ 1,836,200



TABLE 1-2

ERIC Full Text Provided by ERIC

DISTRIBUTION FOR 1973 DISTRESSED SCHOOL FUNDS

School Corporation	County	Amount
Baugo Community Schools	Elkhart	\$ 4,658.00
Taylor Community Schoois	Howard	314,343.00
Clark-Fleasant Community Schools	Johnson	35,502.00
East Gary City Schools	Lake	258,967.00
Gary Community School Corporation	Lake	1,300,934.00
Griffith Public Schools	Lake	221,695.00
School City of Hammond	Lake	1,300,934.00
School Town of Highland	Lake	157,856.00
Hobart Township Schools	Lake	471,832.00
Lake Ridge Schools	Lake	302,533.00
Michigan City Area Schools	LaPorte	200,000.00
South Madison Community School Corp.	Madison	140,095.00
Penn-Harris-Madison School Corp.	St. Joseph	290,651.00

Source: Indiana Department of Public Instruction



District B Entitlement

- Basic Grant \$445.00 less local share of \$215.00 = state share of \$230.00 per pupil in K-12 ADA = \$920,000
 Supplemental Grant \$230.00 less local share of \$2.80 X \$10,000 + \$280.00 = no grant
 Supplemental Flat Grant \$77.00 X ADM = 323,400
 Flat Grant \$40.00 X 1-12 ADA = 152,000
- 5. Transportation \$20.00 X 1.0 X 1.8 X 2,000 = $\frac{72,000}{500}$ Total \$1,467,000

The entitlements for Districts A and B are for the major elements of state support. In addition, each district might be eligible for grants for summer school, evening school, and vocational and special education programs.

Considerations for Indiana

The present Indiana program might be characterized as consisting of an underfunded equalized basic state aid program supplemented by (1) a flat grant that provides partial relief for increased local school costs and (2) an equalized supplementary grant for districts of low wealth. An outgrowth of the proposed program would be a single computational process that would recognize educational need variations among school districts and also provide a funding formula structure that would not have to be revised at each session of the Indiana General Assembly. Rather than perpetuating the inequities of the present program through a series of supplemental grants and categorical programs, the proposed funding structure would facilitate the development of special education and vocational education programs in all school corporations within the state.

In the design of state support programs, various advocacy groups naturally seek to assure that programs in which they have an interest will receive adequate amounts of state and local funds. Indiana's support for



special education programs has been at a higher level than that for vocational education. One basic reason may be related to mandatory legislation which requires local school districts in the state to provide programs for pupils with various types of physical and psychological handicaps. Considerable progress has been made in serving pupils with need for special programs, but the need still exists for further expansion of special education programs. The number of pupils served in 1973-74, the potential number to be served, and the number not being served are shown in Table 1-3.

In enacting mandatory legislation, the legislature assumes an additional moral obligation to provide adequate funds for support of those programs. In planning programs for all handicapped children, whether as a result of legislation or court decree, two very basic factors must be acknowledged:

- 1. Special education programs cost more than programs for regular classroom pupils.
- 2. Many local school districts have a pupil population base too small to provide economical and efficient programs for all handicapped children.

State legislatures have three basic options in designing programs to support special education programs:

- 1. Payment of the excess cost of the program above the cost for educating a regular child.
- 2. Funding on a classroom teacher unit basis with a uniform amount being provided for each local school district qualifying for a classroom teacher unit.
- 3. Funding on a weighted pupil basis with the district receiving through state and local funds a uniform amount per exceptional child with various handicapping conditions.



TABLE 1-3

NUMBER AND PERCENTAGE OF PUPILS PARTICIPATING IN SPECIAL EDUCATION PROGRAMS AND NUMBER NEEDING SERVICE

Special Education Program	Number Served 7172	% of Total Served	Number Served 7273	% of Total Served	Number Served 7374	% of Total Served	Number Needing Service
Communication Handicapped	51,314	82	52,970	85	58,500	94	. 62,000
Hearing Impaired	259	34	271	36	386	51	750
Visually Handicapped	180	12	200	13	212	14	1,500
Neurological Impaired Learning Disabled	587	4	1,158	6	1,508	12	12,000
Emotionally Disturbed	455	7	498	2	1,033	ហ	18,000
Multiply Handicapped	147	თ	290	19	310	20	1,500
Trainable Mentally Retarded	1,736	49	2,326	99	3,102	88	3,500
Educable Mentally Retarded	14,978	51	15,574	53	17,013	58	29,000
Physically Handicapped	499	24	478	23	425	21	2,000
Severely-Profoundly Mentally Retarded					326		
TOTALS	70,155		73,765		82,815		130,250

Source: Special Education Division, Indiana Department of Public Instruction



State statutes and court decisions have expanded the concept of the state having responsibility to provide educational opportunities for all children to encompass the full range of programs for exceptional children. Granted, the lack of well-established programs has resulted in greater attention being given to that portion of the total school program; however, the basic question is whether the state has a greater responsibility to fund the program for the special education child than for the regular child. The same basic argument can also be extended to kindergarten and vocational education. The advocacy group for special education, the Council for Exceptional Children, has recommended the following:

The costs of educating a handicapped child beyond that of educating a non-handicapped child should be assumed by state government. However, the child's district of residence should be required to assume an expenditure for the child equal to that expended for a non-handicapped child, regardless of where the child receives an education.²

The recommendation of the Council gathers support when one considers that variations among districts can be found in the prevalence rates for the handicapped and that parents of a handicapped child often migrate to locations where their child may receive the necessary education and services.

Various alternatives are available in the design of state school support programs to assure that adequate funds are provided for students in exceptional education programs. The payment of the excess cost or the payment of a portion of a teacher's salary associated with the program may appear to have some merit, but it should be recognized that the residual not reimbursed by the state must be borne by the local taxpayers. Quite often this results in extensive expansion of programs in districts with

²Frederick Weintraub et al., <u>State Law and Education of Handicapped Children: Issues and Recommendations</u> (Arlington, Virginia: Council for Exceptional Children, 1971), p. 64.



adequate fiscal resources, but districts with limited fiscal resources often do not have the necessary funds to support the residual not funded by the state. The comprehensive funding approach proposed in this study assures that each school corporation in the state will have sufficient funds to support the program at the standard cost level or the amount recognized in the state school support program.

Indiana's assumption of responsibility for accelerating the development of vocational education programs in local school corporations has been somewhat limited. The current level of state funds is approximately \$2 million. Statutes enacted during the 1974 session did provide a structure through which funds could be allocated to vocational education programs; however, the program was not funded. The same amount of dollars per pupil was to be provided for equal amounts of time spent in each vocational education program irrespective of the necessary variations in the level of expenditures required to support the program. Rather than allocating funds on the basis of the gross number of pupils participating in vocational education programs, a more logical approach would be to recognize the variations in costs associated with different programs and allocate funds on that basis. The proposed funding mechanism provides for varying levels of funds for different programs. The indexes have been developed as a result of comprehensive research in a selected national sample of school districts as well as extensive and replicated studies in individual states. Comprehensive studies of the number of secondary pupils needing vocational programs, but not being served, were not available. However, data in Table 1-4 from a national study indicated that only about 50 percent of the potential vocational education pupils were being served.



TABLE 1-4

NUMBER OF VOCATIONAL PUPILS SERVED AND PROJECTED NEED

Program	1973 Enrollment ^a	1973 FTE Enrollment ^b	1973 Highest Need ^a	1973 FTE Highest Need ^b	Percent Served
Agriculture	16,100	4,825	31,800	9,549	51
Distributive Education	5,400	2,434	11,000	4,934	49
Health	875	350	1,700	681	51
Home Economics	56,000	11,200	111,000	22,177	51
Office Occupations	12,700	5,077	25,100	10,060	50
Trades and Industries	11,400	4,011	22,700	7,955	20
TOTAL	102,500	27,897	203,300	55,256	50

Source: James Richard Stultz, The Incidence of Educational Needs and the Cost of Meeting Those Needs in the United States in 1980 (Gainesville, Florida: Institute for Educational Finance, 1974), p. 121.

a Data were computed from basic information secured from USOE Form 3138 on file in the United States Office of Education.

bassumptions developed from unpublished data and the experience of the staff of the Institute for Educational Finance, Gainesville, Florida, 1974. In the previous paragraphs considerable attention has been devoted to funding alternatives for special education and vocational education programs; this emphasis should not be construed as suggesting that the state has higher levels of responsibility to these programs than to kindergarten, regular, or compensatory programs. The true responsibility of the state is to devise and assure funding for an allocation system that will provide an adequate level of funds to support programs for all pupils, whether they be seeking vocational, college preparatory, or general education programs.

Measures of Educational Need

The varying educational needs of children place diverse educational cost burdens on local school districts. There is general public acceptance that physiological and psychological conditions and occupational goals dictate that varying types of educational programs be provided for different children. Various research studies have also revealed that different amounts of funds are required to provide differing programs, with some having costs which are considerably higher than others. Studies in several states have indicated that the educational needs of children can be assessed, programs can be identified, and cost differentials or pupil weightings can be applied to the various programs. This procedure has resulted in the establishment of minimum cost levels for a state upon which all funds for programs may be computed. In the computational process expenditures for instructional salaries and other current expense items can be identified and included in the composite cost of the educational program. Normally, transportation, capital outlay, and debt service expenditures have been excluded from the computational process.



By calculating a district's entitlement on the basis of weighted participating pupils, the amount of funds for which a district is eligible is based on an allocation for each pupil with an "add-on" weight being provided for the pupil's participation in a program other than the regular program. Double counting of pupils is eliminated, and the allocation is based on a standard cost factor associated with the programs in which the child is participating. The benefits of the weighted participating pupil approach can be summarized as follows:

- 1. Local school districts are encouraged to explore alternative instructional methods based on educational needs because greater flexibility is provided in program operation when funding is based on the pupil to be educated rather than on numbers of teachers, numbers of supervisors, or a standardized self-contained classroom unit.
- 2. A uniform and comprehensive system of funding is established for all local school districts within a given state. Variations in allocation are dependent only on the differences in educational need among children and the differences in wealth among local districts, rather than on administrative or organizational arrangements.
- 3. The cost differential method of weighting pupils increases the rationality and objectivity of the distribution system because allocation is based on actual cost analysis of educational programs rather than on politics, geography, or other extraneous considerations.
- 4. A balanced program is created whereby the entire program is interactive with each component of the unit cost of the basic



program; therefore, a definitive relationship exists among all elements of the educational finance program.

- 5. Adoption of this system facilitates evaluation by establishing the basic framework through which programmatic budgeting can be conducted. Costs of programs are easily identified when the allocation procedure creates a full cycle of programmatic funding.
- 6. Funds are allocated on the basis of the number of pupils actually served in a program, rather than on a projection of the number to be served as used when funds are allocated on an instructional unit basis, or on the basis of a percentage of the salary paid to a teacher in each local school district as used presently for funding special education programs in Indiana.

Cost Differentials

Much of the recent interest in the weighted pupil approach to measuring educational need in state school support allocation formulas can be traced to the research conducted by the National Educational Finance Project. In Phase I of the project, efforts were made to select a national sample of representative "best practice" school districts, to identify educational program expenditures in those districts, and to develop indexes or cost differentials related to each educational program. Sample districts for the studies were drawn from several states and included a wide variety of types of school districts. In view of the wide differences in the types of school districts included in the sample and the fact that they were in several very different states, strong recommendations were made that the process be replicated in individual states when a state was interested in incorporating the cost differential approach into its allocation process for determining the educational need in various districts within a state.



Following the report on the national study, the staff of the National Educational Finance Project participated in cost differential studies in six states. Findings from these studies have been analyzed and consolidated into a set of reasonable ranges for establishing full-time equivalent pupil weights for various educational programs.

The upper and lower limits for the various programs reflect the extremes found in the various research studies; data for programs are presented in Table 1-5. The one area of exception or possible question in the data is "speech handicapped;" the reasonable range weights may reflect expenditures on a participating pupil or caseload basis rather than on a full-time equivalent pupil. If this assumption is correct, the range of the weight for speech handicapped should be from 6.00 to 10.00. The same problem is related to the weight for the homebound or hospitalized child; in this program the range should possibly be from 10.00 to 15.00. In both programs the data problems are related to the concept of full-time equivalent pupils which stipulates that a pupil's time will be counted in the program only when he was receiving actual instruction. The cost differential method of allocating funds to local school districts has been enacted into legislation in Florida, Kentucky, New Mexico, Rhode Island, and Utah.

Research data from these states, plus the data from studies in other states,

Gerald F. Boardman, K. Forbis Jordan, and Kern Alexander, NEFP
Decision Process: A Computer Simulation (Gainesville, Florida: National
Educational Finance Project, 1971); Financing the Public Schools of
Florida (Gainesville, Florida: National Educational Finance Project,
1973), Financing the Public Schools of Kentucky (Gainesville, Florida:
National Educational Finance Project, 1973); Financing the Public Schools
of Delaware (Gainesville, Florida: National Educational Finance Project,
1973); Financing the Public Schools of South Dakota (Gainesville, Florida:
National Educational Finance Project, 1973); Tish Newman Busselle, The
Texas Weighted Pupil Study (Austin, Texas: Texas Education Agency, 1973);
and Mississippi Public School Finance (Jackson, Mississippi: The Governor's
School Finance Study Group, 1973).



TABLE 1-5

NATIONAL EDUCATIONAL FINANCE PROJECT REASONABLE RANGE COST DIFFERENTIAL SCALE FOR ESTABLISHING FULL-TIME EQUIVALENT PUPIL WEIGHTS FOR VARIOUS EDUCATIONAL PROGRAMS

Educational Programs (1)	Reasonable Range (2)
Kindergarten	1.05 - 1.30
Grades 1-2	1.00 - 1.30
Grades 3-8	1.00
Grades 9-12	1.10 - 1.50
Exceptional Education Educable Mentally Retarded Trainable Mentally Handicapped Physically Handicapped Learning Disabilities Emotionally Disturbed Multiple Handicapped Homebound Speech Handicapped Mentally Handicapped	1.50 - 2.50 1.60 - 3.00 1.50 - 4.00 1.50 - 2.50 1.60 - 3.70 1.65 - 2.29 ^a 2.40 - 2.60 1.18 - 1.62 ^a 1.49 - 2.33 ^a
Compensatory Education Remedial Reading (Grades 1-6)	1.60 - 2.40
Vocational-Technical Education Business Education Distributive Education Trades and Industries Health Occupations Agriculture Home Economics	1.40 - 1.80 1.40 - 1.50 1.50 - 2.90 1.40 - 2.70 1.60 - 2.60 1.40 - 1.70

Source: Financing the Public Schools of South Dakota (Gainesville, Florida: National Educational Finance Project, 1973), p. vii.

Reasonable ranges taken from <u>Financing the Public Schools of Kentucky</u> (Gainesville, Florida: National Educational Finance Project, 1973), p. 6.



will provide additional insights into the appropriate level of weights for specific programs.

Weights are normally developed from current operating expenditures

per pupil, including the fiscal accounting categories of administration,

instruction, operation and maintenance of school facilities, fixed charges,

and other school services. Expenditures for capital outlay, transportation,

food service, and debt service are excluded from the analysis.

In 1974 the Institute for Educational Finance at the University of Florida conducted a study of cost differentials for the Florida Department of Education. The purpose of this cost analysis in twenty-four school districts was to provide data to be used in examining the weights which had been incorporated into the Florida Educational Finance Program enacted in 1973. The aggregated cost differentials are shown in Table 1-6.

Only one study has been conducted using the participating pupil instead of full-time equivalent pupils. Average weights were computed by the Texas Education Agency staff, with the assistance of the National Educational Finance Project; these data are shown in Table 1-7. The study was based on actual program costs per participating pupil in a sample of twenty-eight "good practice" Texas school districts. The cost indexes were based on 1970-71 current expenditures, excluding expenditures for capital outlay, debt service, transportation, and food service. 4

In addition to the studies conducted by the National Educational Finance Project, a veral studies have been conducted on a smaller scale in research efforts at various universities. One particular study was conducted at Ball State University and was based on data secured from a random sample of eighteen Indiana school districts. Cost differential indexes were

⁴Busselle, op. cit.



TABLE 1-6

FLORIDA PER PUPIL WEIGHTS FOR 24 SAMPLE DISTRICTS COMBINED FOR SCHOOL YEAR 1972-73

	Aggregated Co.t Differential Index for 24 Sample
Educational Program	Florida Districts
Basic Programs	
Kindergarten-Grade 3	1.04
Grades 4-10	1.00
Grades 11-12	1.20
Special Programs, Exceptional Studentsa	
Educable Mentally Retarded	1.82
Trainable Mentally Retarded	2.12
Physically Handicapped	2.18
Physical and Occupational Therapy	5.58
Speech Therapy I	3.72
Deaf	2.33
Visually Handicapped I	14.15
Visually Handicapped	2.59
Emotionally Disturbed I	4.10
Emotionally Disturbed	2.34
Socially Maladjusted	1.92
Special Learning Disability I	4.48
Special Learning Disability	2.13
Gifted I	1.33
Hospital and Homebound I	7.20
Special Vocational-Technical Programsb	
Trades and Industries	2.00
Agriculture	1.93
Vocational Office Education	1.85
Home Economics (All Categories)	1.67
Distributive Education	1.84
Health Occupations	1.79
Special Adult and General Education Programs	
Adult Basic and High School	1.14
Community Service	1.07

Source: Cost Factors of Educational Programs in Florida (Gainesville, Florida: Institute for Educational Finance, 1974), p. 54.

bSpecial vocational-technical program cost indexes represent the average of the aggregated cost indexes for each vocational-technical program category.



^aSpecial education programs for exceptional students marked with an I (one) represent part-time programs averaging seven hours in a 25 hour school week.

TABLE 1-7
TEXAS PARTICIPATING PUPIL WEIGHTS FOR VARIOUS INSTRUCT ONAL PROGRAMS

Programs	Participati	ng Pupil Cos	t Index .	Add-On
(1)	***	(2)		(3)
Early Childhood Special Ed	ucation	1.26		. 26
Kindergarten		1.05		.05
Elementary		1.00		
Middle School		1.12		.12
High School		1.28		.28
Special Programs	Elementary	Middle	High	
	School	School	School	
Speech Handicapped	1.35	1.52	1.57	. 57
All Other Handicapped	2.21	2.30	2.71	1.71
Low Income	1.37	1.38	1.51	.51
Non-English Speaking	1.77	1.67	1.67	.67
Migrant	1.47	1.51	1.81	.81
Argiculture		1.37	1.56	• .56
Homemaking		1.21	1.38	. 38
Trades and Industry		1.29	1.47	.47
Office, D.E. and Health		1.24	1.42	.42
Cooperative		1.23	1.41	.41
Handicapped Vocational Coordinated Vocational-		2.31	2.64	1.64
Academic Education		1.59	1.82	.82

Source: Column 2--Tish Newman Busselle, <u>The Texas Weighted Pupil Study</u> (Austin, Texas: Office of Urban Education, Texas Education Agency, 1973), p. 32. Column 3--Computations for the purposes of this study.

computed from an analysis of the current operating costs per full-time equivalent pupil in average daily membership for the school year 1971-72 using the basic elementary program in grades one through six as the index of 1.000. Findings of this study are shown in Table 1-8.



TABLE 1-8

INDEXES OF MEAN NET CURRENT OPERATING EXPENDITURES PER FTE
PUPIL IN ADM BY SELECTED PROGRAM CATEGORY FOR A RANDOM
SAMPLE OF INDIANA SCHOOL DISTRICTS

Educational Programs (1)	Cost Index (2)
Prekindergarten and Kindergarten	1.271
Elementary-Grades 1-6	1.000
Secondary-Grades 7-12	1.095
Mentally Handicapped	2.559
Physically Handicapped	2.821
Compensatory Education	1.633
Vocational Education	1.256

Source: Donald E. Embry, <u>Program Cost Differentials for State Financing of Indiana Public Schools</u> (Ed.D. dissertation, Ball State University, 1973), p. 81.

Under the auspices of the Governor's Office for Educational Research and Planning and the Texas Education Agency, a cost differential study was conducted in Texas in 1974. The sample consisted of forty-one school districts. A reputational selection process was used to assure that the districts had programs which were representative of good educational practices in the state and also were sufficiently comprehensive to provide a balanced funding pattern for all educational programs being provided in the local district. Summary data from this study are presented in Table 1-9.

⁵Lynn Moak, <u>Educational Program Cost Differentials in Texas</u> (Austin, Texas: Texas Education Agency, November 1974).



TABLE 1-9

TEXAS EDUCATION AGENCY PROGRAM COST DIFFERENTIALS STUDY FOR SELECTED SCHOOL DISTRICTS, 1972-73 CALCULATION OF EDUCATIONAL PROGRAM COST INDEXES FOR ALL SAMPLE DISTRICTS

	CHURAN MEAN CHURCH	INWEIGHTED N	HINWEIGHTED MEAN METHOD
		DISTRICT	STRATA
PROGRAM	COST INDEX	COST INDEX	COST INDEX
	(ELEM=1.00)	(ELEM=1.00)	• 1
MAGOOD AND BOOK BANK			
MIGOLIAN FROGRAM	1.04	1.29	1.15
vinder gar cen	00 -	1,00	1.00
Elementary)) O4	1, 05
Junior High	I. 03	# L	٥) ا
Senior High	1.12	1.15	01.1
VOCATIONAL EDUCATION			
Argicalture	2.50	2.63	2.46
Distributive	1.21	1.25	1.13
Health	1,19	1.37	1.70
Homemaking-Useful	1.48	1.83	1.68
Homemaking-Gainful		1.29	1.21
	•	1.85	1.76
Trdctria]	1.97	1.98	1.95
Occupational Orientation		1.89	2.47
SPECIAL EDUCATION	4 38	4.59	4.31
VISUALLY DANKILCAPPED	•	4.91	2.37
Orthopealcaily namicapped	2.33	3,36	2.86
MINIMALLY Brain injured	3,48	3.60	3.87
Audicoliding mantached		3.52	3.12
Trainable Mentally Retarded		2.66	2.62
Speech Handicapped	5.97	6.25	5.41
Jecom marcaffe Tammada & Laarning Disability	•	4.65	3.66
Dregnant Students	1.29	2.10	•
Fmotionally Disturbed	2.61	3.81	3.00
		,	u C
TOTAL REGULAR	1.03	1.04	1.05
TOTAL VOCATIONAL EDUCATION	1.63	٠	•
	2.81	3.23	
	1.11	1.14	1.14

In an effort to avoid problems associated with labeling pupils, to facilitate program revisions and modifications, and to increase flexibility in local school districts, some attention has recently been devoted to using a delivery system approach instead of a program method in designing a weighted pupil allocation system. The Massachusetts State Board of Education has proposed a program which includes the following categories with full-time equivalent pupil weights as indicated.

TABLE 1-10

FTE WEIGHTS IN RECOMMENDATIONS OF MASSACHUSETTS
STATE BOARD OF EDUCATION

Program	Weight
Regular Day Program	1.00
Bilingual	1.40
Regular Education Program with Modifications (25 to 60 percent in special classes)	2.50
Substantially Separate	3.50
Full-time Day School (Exceptional Education)	5.00
Residential Program	6.00
Specific Occupational Training	2.00
Career Development	1.40
Career Awareness	1.10

This approach represents a significant departure in programmatic arrangement for funding purposes. State education agency approval would still be required for offerings fitting into the various programs, but



the structure is much more open because of the absence of traditional program titles.

The similarity in the research findings among the various states suggests that sufficient research has been conducted to permit states to enact a cost differential allocation process without engaging in extended and costly research. The basic program is more related to the willingness of the legislature to provide a process through which periodic adjustments can be made in the allocation indexes to facilitate the improvement of educational programs and to prevent the weights from becoming so institutionalized that they serve as a barrier to educational change in the same manner as the classroom unit approach to allocation has in some instances.

Measures of Fiscal Capacity

One of the most illusive problems in designing state school support programs has been the determination of an equitable measure of local fiscal capacity. The term "fiscal capacity" refers to a quantitative measure intended to reflect the resources which a taxpaying jurisdiction can tax to raise revenue for public purposes. Principal sources of public wealth subject to taxation have been property, income, and sales. If a level of government has the power to tax all of these sources, experts have been in general agreement that the sources can then be used in developing the indicator of wealth, or measure of fiscal capacity, for that level of government. Since real property has been the primary tax base available to

⁷Richard A. Rossmiller, James A. Hale, and Lloyd E. Frohreich, <u>Fiscal Capacity and Educational Finance</u>, Special Study No. 10 (Gainesville, Florida: National Educational Finance Project, 1970).



⁶R. L. Johns, S. K. Alexander, and D. H. Stollar, <u>Status and Impact</u> of School Finance Programs, vol. 4 (Gainesville, Florida: National Educational Finance Project, 1971), p. 122.

local school districts, most state support programs have used equalized property value per pupil in average daily attendance (ADA) or average daily membership (ADM) as the common measure of wealth among local school districts.

No single measure is wholly adequate for describing the ability of a community to support education. Even though the district may only be permitted to tax property, actual payments for that tax must be made from income. As greater attention has been devoted to municipal overburden and other financing problems in urban areas, some consideration also has been given to utilizing the total municipal tax rate as an adjustment in a measure of local fiscal capacity. The net effect of including this factor has been a reduction in the relative wealth position of urban school districts when compared to all districts in a state. Cities usually have had a higher total tax rate for all governmental services than rural and suburban districts throughout a state. 10

Attributes of a Measure

One of the attributes of a measure of fiscal capacity for a school corporation is that the measure should be predictive of the corporation's ability to support education; the measure should reflect the degree to which



⁸Clyde H. Reeves, 1968 School Finance Law Handbook (Evanston, Illinois: National School Boards Association, 1968).

⁹R. L. Johns, S. K. Alexander, and K. F. Jordan, eds., <u>Financing</u> Education, <u>Fiscal and Legal Alternatives</u> (Columbus, Ohio: Charles E. Merrill Publishing Company, 1972).

¹⁰ Leroy J. Peterson et al., Economic Impact of State Support Models on Education (Madison, Wisconsin: University of Wisconsin, School of Finance, 1963).

the community can supply the funds which are required to support public services. 11 A high incidence of property wealth in a taxing jurisdiction does not necessarily indicate that the school corporation also has available resources from which to pay the levy.

In view of the current freeze on local property tax levies, no consideration was given to the development of alternative measures of local fiscal capacity. The experience of the consultants in other states indicates that the inclusion of an income factor in calculating a local corporation's fiscal capacity would inevitably lead to a reduction in required local effort in some corporations and an increase in others. As a result, some local school corporations would be confronted with a net loss in available revenues through the inclusion of income in the determination of the fiscal capacity of local school corporations.

The capacity measure should reflect the relationships between revenue sources and the characteristics of the population. A common pattern has been to determine the local corporation's relative position by dividing that district's wealth by the ADA, ADM, or a similar measure. Some support has been expressed for using total population or school age population as the divisor; however, each choice has certain public policy implications. Careful consideration should be given to the impact of various choices on individual districts and the resultant equity implications. Any capacity measure should be based on some index of population so that the measure may be utilized and also be comparable among local school corporations within a state.



¹¹paul R. Mort and Walter C. Reusser, <u>Public School Finance: Its</u>
Background, Structure and Operation (New York: McGraw-Hill, 1951).

Measurement Units for Fiscal Capacity

An additional policy issue is the determination of the units by which the wealth of a school corporation will be measured. One option is for the corporation's total wealth to be compared to the state's total wealth; an additional choice is to identify a factor which reflects some measure of need. A different result may be achieved depending on whether total wealth is compared to wealth per ADM, wealth per ADA, or wealth per capita. A school corporation may appear to be affluent if no wealth divisor is employed or if relative wealth is determined by dividing by ADA; however, the same school corporation may become, in relation to other school corporations, much poorer if ADM, total population, or some weighted pupil standard is used as a divisor.

Among the alternative units of measure which may be used to assess the educational needs of a school corporation are the following: ADA, ADM, population, proportion of total wealth, school-age child, school attending child, weighted ADA (WADA), and weighted participating pupil (WPP).

Average Daily Attendance. Average daily attendance has been the typical measure used as the divisor in many state support programs to calculate a school district's relative wealth. The aggregate number of days in attendance for a given period of time is divided by the number of days in the period, and the result is the ADA for the school district. The method rewards the district which has the highest percentage of attendance and encourages districts to take positive action to assure that absenteeism is kept to a minimum. As an end result, the state school support program is used to enforce compulsory attendance laws.

Even though this measure may appear to have some merits in that the district is rewarded for having pupils in attendance, the measure may



actually have little relationship to the ability of the district to support education. If significant portions of the district's school age population are attending nonpublic schools, the measure may not reflect the district's fiscal capacity. If large numbers of the students are culturally deprived and their parents do not encourage them to attend schools, the measure may not be indicative of the district's population to be served. Also, if the age distribution of the total population departs from the norm for the state, the measure may be deficient.

Average Daily Membership. This measure is very similar to ADA except that the aggregate days membership is used as the divisor rather than the aggregate days of attendance. The problems of using the measure as a vehicle to enforce compulsory school attendance and to cope with low attendance of culturally deprived children have been removed. As with ADA, no recognition is given to districts with a higher than state average percentage of population in nonschool-attending age categories or those with a higher than state average percentage of pupils attending nonpublic schools.

Population. A third alternative is to use total population as the divisor. This option provides for recognition of demand for all governmental services in the calculation of a local school district's fiscal capacity. The incidence of pupils of school age or attending school is not recognized. Support for this alternative may be found among those who contend that the funding of school support programs should not be considered independent of the total demands for governmental services. Others might contend that the purpose of the school support program is to provide funds for education; therefore, the measure should be oriented toward a unit of need which is related to the provision of educational services. This approach has



some rather profound effects, depending upon the differing relationships between the number of students and the total population among school districts.

An additional problem with this measure is that the only source of reliable data will be the decennial census, and even that information often is not reported in a pattern which conforms to local school district boundaries. This is especially pertinent in Indiana, for school corporation boundaries are not uniformly coterminous with those of other governmental units. Steps are being taken to resolve the latter problem, but the data are not presently available on an annual basis.

Proportion of Total Wealth. A limited number of states compute a local school district's fiscal capacity on the basis of the district's proportional share of the total wealth of the state. A total local share is determined for the state and each local district's share of the total is that district's percentage of the total wealth of the state. In contrast to the previous alternatives, this measure does not recognize either the number of pupils to be educated or the total population requiring governmental services. The measure's merits are in its simplicity; it is not dependent upon local district reports nor on census information which may be outdated.

School-Age Child. A technique for compensating those school districts with higher than state average percentages of nonpublic school attendance is to use the number of school-age children in the district as the divisor in calculating each local district's wealth. The most obvious problems with this measure are that it fails to provide any incentive to encourage the school district to serve its school-age population, that it does not recognize the total population requiring governmental services, and that the data must be obtained from either the decennial census or a locally-



conducted school census. For these reasons, little support can be found for this alternative.

School-Attending Child. If the public policy is to recognize both public and nonpublic school attending pupils in calculating a local district's relative wealth, the total number of school-attending children may be used as the divisor. Most of the negative factors associated with the schoolage child method are alleviated through this alternative. Its chief handicaps are that reports must be secured from nonpublic schools and that the state often does not have the manpower to assure that the reports are accurate. Nonpublic school officials may not be supportive, for they do not receive any direct reward for filing and certifying the information.

Weighted Average Daily Attendance. The only difference between using WADA and ADA as the divisor is that the incidence of pupils requiring high cost programs is recognized in the calculation. Under this alternative, educational needs of students become a factor in the calculation of a district's fiscal capacity. Funding weights for programs are multiplied by the ADA of the pupils in the program to obtain the WADA for each local school district. The demand for other governmental services is not recognized, nor is the number of pupils attending nonpublic schools. All of the criticisms associated with ADA also apply to this alternative.

Weighted Participating Pupils. The use of WPP as the divisor permits the recognition of the educational need factor and the number of pupils in average daily membership. The calculation process is similar to WADA except that the number of weighted participating pupils is used as a multiplier. WPP is subject to the criticisms and merits of ADA, but does represent an additional refinement. Funding weights for programs are multiplied by the



ADM of pupils participating in the program. The number of units is an indicator of the number of pupils served by the program. The addition of the pupil weights provides for recognition of the variations in cost associated with each program. If the state seeks to secure maximum recognition of the factors associated with educational programs in the schools, this alternative has considerable merit over several of the other options.

measure is obviously preferable to all others. Rather than being an objective decision, choices must be made in terms of the public policy position prevalent in a state. If the mit measure of fiscal capacity is to be neutral of educational need, or if simplicity is the desired goal, the best measure will be proportion of total wealth. If maximum recognition is to be given to the incidence of educational need, WPP will be preferred. If maximum recognition is to be given to the number of pupils attending nonpublic schools, the choice will be school-attending child. If the desire is to recognize the demand for all governmental services, population may well be the best unit of measure. If the intent is to use the unit measure of fiscal capacity to encourage compulsory school attendance, ADA or WADA will be selected.

Irrespective of the option which may be selected, consideration should be given to the simplicity of procedures required to gather the data and the predicted accuracy of the information. If multiple uses cannot be made of the data or if they are not easily available, an overly cumbersome system may require excessive paper work in local school districts and extensive checking from the state education agency. Often, both agencies will have limited resources and could profit more by devoting their efforts to other endeavors.

In determining an appropriate unit measure of local district fiscal capacity, attention must be given to the necessity for the measure to serve as a technique for recognizing differences in educational need among school districts. For this reason, WPP has distinct advantages. Further, the use of this measure in determining local fiscal capacity and the level of educational need reduces the possibilities of inequities in the calculation process. The measure is oriented toward the pupil to be served and the cost of the program which should be provided for him in view of his physical or psychological condition and occupational aspirations.

An analysis was made of selected measurement units of fiscal capacity in terms of their applicability to Indiana. Pearson correlation coefficients were computed to determine the relationships between measurement units of wealth computed by dividing adjusted assessed valuation in each school corporation by a series of divisors. The results are shown in Table 1-11.

Of adjusted assessed valuation divided by weighted participating pupils was compared to adjusted assessed valuation divided by the total population on a district-by-district basis. Of the ten correlations that were computed, there were above .79. The lowest correlations were found when one of the tariables was a conschool related measure, e.g., population in the 5-17 are group and total population. These findings suggest that significant public policy implications mig. t result if Indiana shifted its allocation system to a measure unrelated to the pupils being served in local school corporations.

In recognition of the property tax levy freeze and the effect that a change in the wearth divisor would have on the tax revenues available to local



TABLE 1-11

PEARSON CORRELATION COEFFICIENTS FOR SELECTED VARIABLES RELATED TO MEASURES OF FISCAL CAPACITY

Adjusted assessed valuation divided by population, ages 5-17.

٠.:

Dadjusted assessed valuation divided by number of pupils in "a day's membership."

Cadjusted assessed valuation divided by average daily attendance.

dadjusted assessed valuation divided by weighted participating pupils.

eAdjusted assessed valuation divided by total population.

school corporations, no consideration was given to the use of alternative measures. By retaining the required local effort approach, the simplicity of the present system can be capitalized upon and further simplified by eliminating the mechanical process of dividing by the number of pupils and subsequently multiplying to ascertain the amount of funds to come from state sources.

Cost of Delivering Education

In the development of traditional school aid programs, little attention has been given to the identification of cost variations among school districts for providing the same educational services. The variations in expenditures per pupil between rich and poor school, or high and low aspiration, districts have usually been of such magnitude as to mask the smaller differences which exist due to educational cost variations. It is not unusual, even today, for fiscal inequalities to create such wide disparities in expenditures that first and foremost consideration must be devoted to equalizing access to revenues, or to assuring fiscal equalization. In terms of equalization priorities, fiscal equalization should be realized, educational needs should be met through uniform programs and services, and effort variations should be diminished; then, the cost of delivering educational services should be used as a correction factor to assure more fully equalized educational opportunity. The National Urban Coalition has observed that, "wealth, need, and effort being equal, high cost districts should receive more aid than low cost districts."12 The need for indexes of educational cost in state aid formulas was recognized by the President's

¹²John J. Callahan, William K. Wilken, and M. Tracy Sillerman, <u>Urban Schools and School Finance Reform: Promise and Reality</u> (Washington, D.C.: The National Urban Coalition, 1973), p. 18.



Commission on School Finance, "distribution of educational resources equally requires that the value of the resources at the receiving end be equal." 13

Recently the State of Florida, in reforming its state school finance program, incorporated a "cost of living" factor providing for a cost index ranging from .90 for low cost districts to 1.10 for high cost districts. 14 This index was developed from a price survey of consumer goods and services in twelve selected Florida counties. Weightings for the price list were established from data routinely utilized by the Bureau of Labor Statistics (BLS). Data from the twelve sample counties were used to establish a regression plane estimating the price level of the remaining fifty-five counties in Florida. 15 The resulting price level estimates for each county were then used as a multiplier in the Florida Educational Finance Act to determine each local school district's final allocation.

The Florida effort has certainly been a significant step forward in establishing the rationale for incorporation of a "cost of living" factor; however, the effort has serious shortcomings. The result of the act has been to allocate more funds to counties with high family income than to counties with low family income. ¹⁶ To this extent the index has been disequalizing and has made it more difficult for low-income counties to compete on an equal basis for instructional personnel. Further, the Florida studies



¹³ Schools, People, and Money, The Need for Educational Reform, Final Report (The President's Commission on School Finance, 1972), p. 35.

¹⁴ James C. Simmons, Florida Cost of Living Research Study: Florida Counties Price Level Index (State of Florida, June 1973).

^{15&}lt;sub>R. L. Johns</sub>, "The Cost of Delivering Equivalent Educational Services" (Paper prepared for the National Educational Finance Project, Gainesville, Florida, 1973), p. 3.

¹⁶Ibid.

on which the indexes were based made no attempt to establish the actual differences among school districts in school personnel cost of living for the same standard of living. 17 Several major unanswered questions remain before the cost of living differential concept should be uniformly incorporated into state aid programs.

Various studies and analyses of the Florida effort have testified to the difficulty of identifying a reliable measure for the cost of delivering education. While equal educational opportunity cannot be fully achieved until the cost dilemma has been resolved, further damage can be done to an already inequitable system if cost indexes are established which tend to reward wealthy districts because they already are in a more favored position. Careful attention must be given to identifying costs for the same standard of living. Moreover, the same standard of educational opportunity is governed to a great extent by teacher supply and demand. A teacher's selection of a certain school district may be related to a number of variables, each of which represents a cost function. Cost of living alone is simply inadequate as a measure of the cost of delivering education. a combination of such factors exists such as (a) difficulty of assignment (combat or battle pay), (b) district location (boredom pay), and (c) price differentials (cost of living), all are significant contributors. 18 There is general agreement that provisions should be made in the state school finance plan for variations among districts in the cost of living for the same standard of living. However, in the development of educational funding

¹⁸ James N. Fox, "Cost of Living Adjustments in School Finance: Righteous Intent, Wrong Technique" (Unpublished paper, 1974), pp. 3-4. See also Harvey E. Brazier, Adjusting for Differences Among School Districts in Costs of Educational Output, A Feasibility Study (Washington, D.C.: U.S. Office of Education, 1974).



^{17&}lt;sub>Ibid</sub>.

programs, cost variations should reflect only true and valid differentials and be unrelated to either the personal income per capita or property wealth of the school district. The state formula should recognize only those factors which create inequality of educational services because of variations in the cost of delivering education.

The appropriateness of incorporating a cost of living differential in the state aid program for Indiana is somewhat questionable. Basic data are not currently available which would identify those districts which should receive additional funds because of the high cost of delivering equivalent educational services and programs. Development of these data would require comprehensive study and a considerable investment of public funds. The annual legislative appropriation in Florida for the conduct of these studies is in excess of \$300,000, and Florida only has sixty-seven county-based school districts.

Indiana Local School Revenue Sources

portion of their operating revenues from local property tax sources. The degree of reliance has been related to both the wealth per pupil in the district and the aspiration level of the community. State funds for the basic grant program have been allocated through an equalization formula which has distributed more funds to districts with less wealth per pupil than to districts with higher levels of wealth. This equalization concept has been accepted in Indiana for over two decades. An additional established dimension of the Indiana school support program has been the permissible local property tax; maximum tax rates have been adjusted from time to time, but the principle of local leeway was well established until the enactment of the 1973 tax package. Local leeway funds remain an essential part of the school support



program, but local school corporations are restricted in the amount of funds which they may receive from local property tax sources for current operation.

The 1973 tax package provided two important features with respect to local school revenue. The first of these is the provision that General Fund tax proceeds essentially would be frozen at the level existing in calendar year 1973. If enrollments have increased since 1973, the base tax levy can be increased by the percentage growth in average daily attendance. If enrollments have declined, the allowable levy (base tax levy) is not required to be reduced accordingly.

Many of the school corporations are experiencing increases in assessed valuation. The frozen dollar levy means that General Fund rates are declining as valuation grows. Actual property tax rates are declining substantially because of property tax credits provided by the State Property Tax Replacement Fund. The overall liability of property taxpayers is reduced by 20 percent because of this revenue which is distributed to counties, rather than to the taxing unit. It is also possible for county councils to impose an adjusted gross income tax of .25, .50, .75, or 1.00 percent syntion of the proceeds from this tax also is used for property tax replacement.

General Fund Revenue

This fund provides monies which are used primarily for current operation. The two major local revenue sources for the fund are property taxes and motor vehicle license exise taxes. Property tax revenues are, in general, frozen at their 1973 level. There is a statutory provision for a referendum to permit a corporation to establish an "excessive" tax levy, but the State School Property Tax Control Board has not yet authorized a referendum in any local school corporation.



Most motor vehicles have been removed from the property tax base.

Local governmental units, including schools, obtain revenues from the exise tax paid on vehicles at the time they are licensed annually. Changes in the rate structure and expansion of the number of vehicles subject to the tax have resulted in most school corporations finding this revenue source to be significant and annually more productive. Other local revenue sources for this fund are for the most part relatively insignificant.

Local Finance and State Agency Relationships

Two state agencies which have direct control over local district budgets and local taxes are described briefly in the following paragraphs.

State School Property Tax Control Board. This agency hears appeals regarding changes in school budgets and appeals for emergency financial aid. Recommendations are made by the Control Board to the Board of Tax Commissioners. Appeals from budget decisions of the county tax adjustment boards also go to the State School Property Tax Control Board. This board is empowered to make several recommendations to the State Board of Tax Commissioners. The Control Board may recommend that a budget, tax levy, or tax rate be approved without change, reduced, or increased, and also may approve a referendum for an excessive tax levy.

The State School Property Tax Control Board also is empowered to decide if it is necessary for a school corporation to receive emergency financial relief in the form of grants, loans, or advances of state funds.

In the area of capital outlay the State School Property Tax Control Board must approve establishment of a Cumulative Building Fund, bond issues, and lease-rental agreements. The Control Board must also examine the school building occupancy program of every school corporation not less than once every five years.



State Board of Tax Commissioners. This agency oversees the assessment of taxable property and reviews budgets of all local taxing units.

Each school corporation presents and defends its budget at a hearing held by the Board. All budget related appeals ultimately are decided by the State Board of Tax Commissioners, and the Board's decisions are final.

An additional responsibility of the State Board of Tax Commissioners is to conduct periodic sales ratio studies of real estate transactions in each local school corporation. From these data the Board develops an adjustment factor or ratio which is subsequently used in calculating each local school corporation's required local effort level for participation in the basic grant portion of the state school support program.

Problems Identified Through Hearings

One phase of the study included conducting a series of four hearings in different parts of the State of Indiana. Testimony was rather consistent, but the presenters were largely restricted to local school officials, spokespersons for teacher groups, representatives of educational interest groups, and advocates for farm interests. Among the items advocated by the various groups were the following:

- 1. Retention of the current restrictions on property tax levies.
- Use of personal income as a measure of local school corporation wealth per pupil.
- 3. Desirability of shifting all pupil counts to average daily membership instead of the present mixed usage of average daily attendance and a day's membership.
- 4. Revisions in the existing transportation support program and the desirability of establishing a separate local levy for transportation support.



- other activities mandated by the General Assembly, but not funded in an amount sufficiently high to offset the additional cost accruing to local school corporations. (A specific example is special education.)
- 6. Inclusion of a factor in the state basic aid program which recognizes the costs associated with educating culturally deprived and low-income pupils.
- 7. State aid to offset the impact of inflation on school costs and the problems associated therewith when a levy freeze prevails.

Recommended Program

The following basic guidelines were considered in the development of the recommended program:

- The existing program for support of current operations is overly complex and should be simplified.
- 2. The recommended program should be sufficiently comprehensive to encompass all major programmatic areas, thereby eliminating the need for major categorical grants.
- 3. The level of required local effort should approximate the General Fund tax rate in the school corporation making the lowest level of effort.
- 4. The amount of the basic grant per pupil should be realistic in terms of the actual level of net current expenditure in the state.
- 5. In view of the levy freeze, each local school corporation should receive additional funds to offset the effects of



- inflation; however, attention should also be given to increasing the level of equalization in the total state program.
- 6. The basic structure and design of the program should lend itself to orderly updating so that each session of the General Assembly is not confronted with the necessity of making major revisions in the school finance formula.

Major Recommendations

- 1. Guarantee that each local school corporation receive at least \$54.00 additional state money per pupil in average daily membership in 1975-76 above the amount projected to be received in 1974-75. Indiana's situation is somewhat unique in that the pressures of inflation can only be relieved through additional state funds: local school corporations cannot benefit from the elasticity and growth potential of the property tax. Even though a district may be experiencing an increase in its wealth per pupil, the restrictions of the "freeze" result in additional property tax relief for local citizens. This condition dictates that the state provide limited additional funds to all districts to assure that educational programs are not seriously curtailed as a result of inflation. This \$54.00 additional state funds per pupil represents a 6 percent increase in available revenue based on an approximate state average net current operations expenditure of \$900 per pupil in 1974-75.
- 2. Consolidate the existing basic program, supplemental programs,
 and categorical programs into one coordinated funding program.

 A major challenge in the design of a state school support program



is to devise a system that will assure equitable treatment for all pupils, whether their interest or need be vocational, special, college preparatory, or general educational programs. The successful attainment of this level of equity can only be secured through a coordinated funding program that assures an adequately funded educational program for each child in the state. Under this type of arrangement, advocacy groups unite their efforts in support of the total program instead of seeking support for a single portion of the program to the detriment of other portions of the total state support program for all pupils.

3. Use weighted participating pupils as the basic allocation unit.

Under the participating pupil approach to determination of educational need, each child receives a basic value of 1.00 and then receives additional weights on the basis of participating in an educational program beyond the regular program, e.g., special education, vocational education, kindergarten, or compensatory education. Illustrations are presented in Table 1-12.

The concept of add-on weights for participating pupils is significantly different from the full-time equivalent weights which have been incorporated into state support programs in Florida, Kentucky, New Mexico, Rhode Island, and Utah. A time audit of the child's time is not required, and funds are allocated on the basis of certification that the child participated in the program. The absence of a time audit does not preclude the necessity of a fiscal accounting mechanism to assure that the funds are actually expended in the programs which generated the dollars.



TABLE 1-12

RECOMMENDED "ADD-ON" PROGRAM WEIGHTS

Program	Add-On Weights
Special Education	
Multiple Handicapped	1.25
Physically Handicapped	1.44
Visually Handicapped	1.25
Hearing Impaired	1.80
Emotionally Disturbed	1.05
Neurologically Impaired	.70
Communication Handicapped	. 50
Educable Mentally Retarded	1.20
Trainable Mentally Retarded	1.75
Vocational Education	
Agriculture	.40
Distributive Education	. 25
Health	. 32
Consumer Homemaking	. 20
Office Education	.35
Trades and Industries	• 50
Interdisciplinary Cooperative Education	. 25
Compensatory Education	.20
Kindergarten	.10*

^{*}For half-day programs, with each pupil also receiving a .50 weight as a regular pupil, making a total weight of .60.



Separate weights can be justified for Grades 1-3, but are not being recommended at this time. However, the state should move toward adoption of separate weights for primary grades to assure that adequate funds are provided for this critical period in a pupil's educational development. Justification can also be developed for differential weights for senior high school pupils because of the diversity of the educational program provided for these pupils with small classes and required materials and equipment. Even though there is considerable justification for the senior high differential, it is not being recommended at this time because of the problems associated with pupil and financial accounting.

A separate program for compensatory programs is being recommended as a supplement to federal programs and as a vehicle
for providing funds to relieve some of the educational problems
of the culturally deprived and low-income sectors of the school
population. For eligible children, the compensatory weight
operates as an "add-on" weight which may be used to provide the
target group with direct classroom instruction or various supportive programs and services.

An add-on weight of .20 is recommended for kindergarten pupils; in the projections the assumption was made that kindergarten programs operate on a half-day basis and the number of pupils is based on this assumption. Operationally, this results in each kindergarten pupil having a weight of .60, assuming that the pupil does not participate in any special education or compensatory program.



The recommended "add-on" weights were developed from an analysis of current expenditure patterns in Indiana school corporations, a review of the findings of cost differential studies in other states, and the application of time factors to the FTE weights to develop the add-on weights.

In Table 1-13, comparisons have been made of per pupil funds to be received under 1973-74 special education allocations and the amount of funds to be generated per pupil under the weighted participating pupil. The amounts indicated include only the funds generated for a pupil's participation in a special education program and not the funds which he generates through the value of 1.00 as a result of being in membership.

Participating pupil, rather than full-time equivalent, weights are recommended because of the ease of implementation of the program and the reduction in paperwork and reporting associated with the program. Basically, local school corporations would move from three separate reporting systems to a single one. Possibly, the additional refinement of full-time equivalent pupil weights might be incorporated into the program at a later time, but such action should be delayed until the recommended sistem becomes operational.

approximates the tax rate in the districts making the lowest

level of effort. The principal factor affecting the decision

concerning the level of required local effort will be the number

of districts that must raise their local general fund tax rate

for schools to meet the required level. Between the two alternatives, differences in the flow of funds are minimal; the primary

TABLE 1-13

COMPARISON OF 1973-74 SPECIAL EDUCATION ALLOCATIONS WITH PROPOSED ALLOCATION SYSTEM

Program	Pupils Served 1973-74 (1)	Salary Amount (2)	Salary Per Pupil (3)	State Aid Per Pupil (4)	Add-Ori Weight (5)	Weight x \$635 (6)
Multiple Handicapped	310	\$ 270,636	\$ 873	\$436.51	1.25	793.75
Physically Handicapped	425	385,287	906	453.28	1.44	914.40
Visually Handicapped	212	194,380	916	458,44	1.25.	793.75
Hearing Impaired	386	443,904	1,150	575.01	1.80	.,143.00
Emotionally Disturbed	1,033	689, 265	999	333.62	. 1.05	666.75
Neurologicàlly Impaired	1,508	566,786	389	187.93	.70	444.50
Communication Handicapped	48,530	4,880,444	100	70.40	. 50	317.50
Educable Mentally Retarded	17,013	11,593,849	. 189	340.73	1.20	762.00
Trainable Mentally Retarded	3,102	2,248,373	724	362.41	1.75	1,111.25
Severely and Profoundly Mentally Retarded	326	175,352	537	268.94		

Columns 1 and 2 are from Indiana Department of Public Instruction--Special Education Division, September 24, 1974. Other columns were calculated for the purpose of this study. Source:

consideration is whether to mandate a required local effort of \$2.75 or \$3.00 per \$100 of adjusted assessed valuation. If the lower level rate is selected, only two districts would be required to raise their General Fund tax rates to participate in the program. If the higher rate is chosen, eight districts would be required to increase their rates, in terms of their 1975 payable rate. The impact of increasing the level of the local effort from \$2.15 to \$2.75 would be somewhat minimal in view of the small number of school corporations which would be affected. Additional detail concerning the number of school corporations with rates below specified levels is shown in Table 1-14.

TABLE 1-14

Advertised Rate	Number of School Corporations
\$2 .7 5	2
3.00	8
3.25	16
3.50	24
3.75	36
4.00	59
4.25	97
4.50	156

Source: State Board of Tax Commissioners

Fix the value of a weighted participating pupil at either \$650 or \$625 depending upon whether the required local effort is \$3.00 or \$2.75 per \$100 of adjusted assessed valuation. Selection of the desirable alternative will depend upon the degree to which the freeze on local General Fund tax levies can be lifted to permit higher levels of required local effort. An additional factor is the level of funding which the state chooses to fix as the per pupil value of the program. Both amounts are significantly below the average per pupil expenditure level for net current operations among school corporations in the state.

At subsequent sessions the General Assembly can alter the value of the basic per pupil allocation in terms of available revenue and the impact of increasing the number of special categories to be recognized in the "add-on" weights. One of the merits of the system is that additions or deletions may be made without requiring that the entire program be changed.

Miscellaneous Recommendations

Following a review of the present program, consolidation of the testimony given in the hearings, review of the research conducted during the course of the study, and consideration of the operational implications of the basic recommendations, the following miscellaneous recommendations are presented as being important in the successful implementation of the total program.

tions to average daily membership (ADM) for pupils in Grades K-12.

Local school officials must provide space, materials, and staff
for all pupils, not just those who attend on a given day. The

reference is to average daily membership, not "a day's membership."



For a period of one week at two times during the school year, each district would be required to count the number of pupils being served in each program recognized by the state for support. If a pupil had not been in attendance for a specified period of time prior to the week of the count, the district would not be permitted to count the pupil as a "member." (Provisions should be made for audit checks to verify the accuracy of reports from local school districts.)

Consider elimination of the teacher training and experience index (TEI) used in the calculation of a local district's entitlement.

The process has become so complex that it is not understood, and its impact has been reduced through the present adjustment process. Because of the adjustment process which is presently used to modify the index for allocation purposes, individual school corporations may engage in serious recruiting efforts for teachers with higher levels of training and experience, and the find that their efforts have been fruitless because the increase in the state average index has wiped out the potential increase in the index which the school corporation anticipated. An interactive effect takes place among school corporations; the net result may be a reduced index when the corporation actually has a teaching staff with higher levels of training and experience.

Both the actual and the adjusted indexes were correlated with several factors related to fiscal equalization, and none of the correlations was sufficiently high to justify retention of the index. Analysis indicated that the index has little relationship to state aid per pupil in "a day's membership" or adjusted



assessed valuation per pupil. Both the actual and adjusted indexes have a relatively low positive correlation with expenditure per pupil for current operations. This suggests that local school corporations which spend above the average are then likely to have teachers with above average levels of training and experience. The net results of the statistical analyses suggest that the impact of the index has little relationship to fiscal equalization, amount of state aid per pupil, or expenditure per pupil. Actual correlations—shown in Table 1-15.

- Require local school districts to maintain financial records in a program format consistent with the funding pattern in the basic state support program. To provide adequate assurance that the funds are expended on the program for which they were intended, local school districts should be required to maintain program accounting financial records in each of the program areas in the basic state support program. This would require a minimum of the following programs in the financial accounting format:
 - (1) Kindergarten
 - (2) Regular programs for Grades 1-12
 - (3) Special education
 - (4) Vocational education
 - (5) Compensatory education
- 4. Charge the Department of Public Instruction with the responsibility

 for developing processes and mechanisms through which programs

 are approved in local school districts before funds are allocated

 for the program and for conducting program audits to provide

 adequate assurance that programs are being conducted consistent



TABLE 1-15

PEARSON CORRELATION COEFFICIENTS FOR SELECTED VARIABLES RELATED TO THE TEACHER TRAINING AND EXPERIENCE INDEX IN LOCAL SCHOOL CORPORATIONS

	Actual TEI ^a	Adjusted TEI
Adjusted TEI ^b	.7872	
AAV/ADM ^C	2500	4041
1973-74 State Aid/ADM ^d	.1746	.1852
EXP/ADM ^e	. 5041	.3615

Actual teacher training and experience index.

badjusted teacher training and experience index.

Cadjusted assessed waluation divided by number of pupils in "a day's membership."

d1973-74 state aid divided by number of pupils in "a day's membership."

e1973-74 current expenditures divided by number of pupils in "a day's membership."

- with the conditions and descriptions specified at the time of program approval.
- 5. Enact amendments to the State School Property Tax Control Board statute to provide the body with the power to permit districts to raise the revenue required to open new buildings. If relief is to be provided for districts opening new buildings, the itemized "new" cost should be clearly identified when the request is submitted to the State School Property Tax Control Board.
- the current, or immediately prior, year. The practice of allocating funds to local districts for pupils who have not been in the school district for two or more years is unsound from both fiscal and educational management standpoints. Granted, a district may not be capable of making immediate adjustments in its operation because of declining enrollments; however, a one-year grace period in which to gear down appears reasonable.
- 7. Compute the state share for joint and cooperative programs by using the procedures currently used in computing the state share for joint high schools. In the implementation of the recommended program, special procedures will be required to fund cooperative or joint special education programs and vocational education programs encompassing multiple school orporations. The current procedures for funding joint high schools should be used in determining the amount of state funds per pupil to be allocated to these cooperative programs. Under these procedures the adjusted assessed valuation of the local school corporation for each pupil participating in the cooperative program would be multiplied by

the qualifying rate to determine the required local share; this amount would then be subtracted from the weighted participating pupil dollar value to ascertain the amount of the state share.



APPENDIX A

LEGEND

- "TOT PART PUPILS" indicates the total number of participating pupils in the school corporation.
- "BASIC PROG" refers to the product secured when the number of participating pupils was multiplied by the pupil value of the program.
- "STATE SHARE" reflects the amount of state funds to be allocated to each local school corporation, either through the new program or under the "grandfather" clause in the recommendations.
- "SS/PUPIL" is the state share divided by the 1973-74 K-12 ADM.



APPENDIX A--PART 1

SUMMARY DATA FOR ALTERNATIVE RECOMMENDATIONS BASED ON \$650 PER PARTICIPATING PUPIL WITH A REQUIRED LOCAL EFFORT OF \$3.00

		DISTRICT NUMBER AND NAME	TOT PART	BASIC	STATE	25/
			PUPILS	PROG.	SHARE	PUPIL
•	15	ADAMS CENTRAL COMMUNITY SCHOOLS	1559.	1013220.	511635.	358.54
_	25	ADAMS COMMUNITY SC		1839142.	895172.	351 • 32
•	35	SCHOOLS	1809.	1175654.	575756	348.73
8	125	M S D SOUTHWEST ALLEN COUNTY	2807.	1824452.	1035684.	388.62
8	225	NORTHWEST ALLEN COUNTY SCHOOLS	2820.	1835129.	1229406.	468 • 88
~	235	FORT WAYNE COMMUNITY SCHOOLS	44517.	28935128	15483322.	362.58
~	255	EAST ALLEN COUNTY SCHOOLS	12947.	8415481.	3828872.	317.88
m	365	BARTHOLCMEW CONS SCHOOL CORP	14449.	9391717.	5181810.	394.83
m	370	FLAT ROCK-HAWCREEK SCHOOL CORP	1460.	949130	693428	502.85
4	395	BENTON COMMUNITY	3428.	2227894.	678477.	223.04
ស	S1S	BLACKFORD COUNTY SCHOOLS	4019.	2612099•	1590118.	431.63
•	615	WESTERN BOONE CO COMM SCH CORP	2269.	1474719.	643901.	310.04
•	630	IITY SCH	1862.	1210364.	733322	413.80
9	665	S	3648.	2371134.	1447887.	411.21
~	670	BROWN COUNTY SCHOOL CORP	2527.	. 642744.	1006777.	448.41
æ	750	CONSOL ID	1715.	1114457.	481469.	294.84
80	755	DELPHI COMMUNITY SCHOOL CORP	2186.	1422427.	704925.	334.40
(JA	775	PIONEER REGIONAL SCHOCL CORP	1362.	885040	344281.	260.42
O	818	SOUTHEASTEAN SCHOOL CGAP	2620.	1703097.	1053870.	438.78
Φ.	875	LOGANSPORT COMMUNITY SCHOOL CORP	5045	. 3669051	2361424.	437.22
01	940	WEST CLARK CCMMUNITY SCHOOLS	4332.	23484.26.	2116501.	539.51
10	1000	CLARKSVILLE COMM SCHOOL CORP	2281.	1482877.	665741.	319.15
10	1010		13197.	8578240.	6078367.	501.43
11	12	SCHOOLS		3615655	2407945.	475.13
12	1150	SCHOOL	1537.	1031517.	424011.	291.62
12	1160	CLINICN PRAIRIE SCHO	1456.	945400	387719.	286.35
12	1170	FRANKFORT COMMUNITY SC	3676.	2519594.	1681155	459.33
12	1180	ROSSVILLE CONS SCHOOL	960•	624000	348567.	392.97
13	1300		2274.	1478034.	1085709.	536.58
-	1315	BARR-REEVE COMMUNITY SCHGO	943.		427838.	510.55
*	1375	NORTH DAVIESS COUNTY COMM SCI	1646.	1069769.		444.47
4		MASHINGTON COMMUNITY	.363.	2185884.		493.40
15		SUNMAN-DE ABBORN COMM	2893•	1830514		りつく・くり
		SOUTH DEARBORN COMM SCHOOL	.102.	2055559	1435477	476.59
	1620	LAWRENCEBURG COMM SCHOOL CORP	2213.	1438709	293898	\$0.7\$I
	1655	DECATUR COUNTY COMMUN	3081	2002649	1166513	410.02
	1 730	GREENSBURG COMMUNITY SC	2787.	1811609.	1035397	397
	80		1855.	1205717.	745394.	449.03
	82		2074.	1348164.		220.03
	1835	DEKALB CO CTL UNITED SCH D	4620.	3005866	1886669.	448.46
		DELAWARE CCMMUNITY SCHOOL	4213.	2738768.	1930661	500.17
8	Ò	COMM SCHOOL	1721.	1118357.	804323.	505.55
		MAN SCHOOL	2010-	1306629.	982327.	515.66
18		NROE COMMUNITY SCHOOL C	1014.	n I	286	•
9	1910	MT PLEASANT TWP COMM SCH CGRP	2881.	. 1872617.	1144331	422.20



			ETAT2	755
DISTRICT NUMBER AND NAME	TOT PART	BASIC	I QVIV	PUP 11
	571404)
A 1940 SALEM COMMUNITY SCHOOL	1226	797030	651325	561.97
ALINDWED BIONIN OCO.	S	11416772.	7146986.	455.60
2040 NORTHEAST DUBUIS COUNTY	-	841035	478590	426.55
2130 SOUTHEAST DUBLIS COUNTY SCH	~	1131129.	780699e	458.43
2110 SOUTHWEST DUBOIS COUNTY SCH	u	1526947	1043233.	476.55
2120 GREATER JASPER CONSOLIDATED	m	-	1138052.	371.81
2155 FAIRFIELD COMMU	1712.	1112929.	585478	375.55
2260	1683.	1093864.	652773	420.60
2270 CONCOR	3595	2337009.	1378254.	399.61
2275 MIDDLEBURY COMMUNI	2192	1424594.	757872.	372.42
2285	3164.	2056469	986981	341.87
2305 ELKHART COMMUNITY	15021.	9703797.	4872203.	351-10
2315 GOSHEN C	4436	2003347	1 444 944	350.20
2395 FAYETTE CGUNTY SC	6881.	4472347.	2033995.	429.06
2400 N ALBANY-FLOYD	р 13463.	£ 750914.	5730820	470.70
2435 ATTICA CONSOLIDATED SCH	ь. 1469.	954980.	465378	322.09
2440 COVINGTON COMMUNITY	P 1477.	960342.	492153	363.48
2455 SOUTHEAST FOUNTAIN SCHOOL C	2009	1305589.	617626	340.48
2475	3388.	2202427.	1537157	507.39
2640	303.	- 500200	77870.	252.84
2645	P 2250.	1462024.	788204.	364.40
2650 CASTON SCHOOL COR	1141.	741760.	250389.	244°C4
2725 EAST GIBSON SC	1762.	1145137.	798621.	470.05
2735	1) Z	1972879.	1310230.	477,31
2765 SOUTH GIBSON		1509169.	613852.	380.50
2815 EASTBFOOK COMMUNITY S		1635552.	1124929.	489.10
2825		1892019	1236468.	458 BO
2E55 MISSISSINEWA COMM	3492	2269734.	1716678.	528.05
2865 MARION COMMUNITY	. 11611.	7546855.	4242624.	395.40
2920 BLOGMFIELD SCHOOL	1311.	851955	544688.	452.77
293	559	263545•	68039	131.71
(N	1105.	718380.	573417.	561.62
	1690	1099499	748885.	0 · / / •
_	1347.	901875	616023	465.1
2970 MASHINGTON-STAFF	530.	344695.	106537	200.34
2580 MORTHINGTON-JEFFERSON		324220	170737.	366.3
3005	1838	1194569.	728606.	418°0
3025 HAMILTON HEIGHTS SCHO	1757.	1142179.	607267	369.16
3030 WESTF1EL	1449.	942110	567794.	40.40
	1471=	955922•	558170	415.9
306	7 30 3	4750390.	2756863.	366.39
3070 NOBLESVILLE	3812.	-417501.	1297641.	364.9
10 3115 SOUTHERN HANCOCK CO COMM SCH COR	OR 2119.	£ 61377577.	ď. Ul	•
3125		2812580.	Ň.	• •
35 MT VERNON COMMUN	2059•	1338219.	756213.	371.9



APPENDIX A--PART 1 (Continued)

APPENDIX A--PART 1 (Continued)

	DISTRICT NUMBER AND NAME	TOT PART	BASIC	STATE	25/
		PUPILS	PKOG.	SHARE	PUPIL
2415 05			- (,
		1434	932230		345.38
	FRANKLIN TOWNSHIP S	631.	410345.	332480.	566.41
	NORTH CENTRAL COPM SC	2170.	1410662.	1112864.	557.83
	SOUTH HARRISON SCHOOL	3170.	2060564.	1485479.	505.44
	NORTH WEST HENDRICKS SCHOOLS	1377.	895310.	45867B.	335.05
		3847.	2500582	1576165.	433.37
32 3315		2390	1553402.	1005143	441.82
	DANVILLE COMMUNITY SC	2063	1341209.	795338	419.26
32 3330	PLAINFIELD COMMUNITY	3807.	2474452	1569781.	434.72
		2055	1335587.	873404.	455.13
		1428.	928005.	682476	522-17
33 3415		1384.	899730.	566415.	456.79
	NORTHWESTERN SCH CORP	2130.	1384467.	936099•	481.04
		6692.	4 149998.	2654599.	430.54
	C A BEARD MENDRIAL SCHOO	2134.	1386969.	968334.	481.04
	TAYLOR COMMUNITY SCHOOL	3004.	1952404.	1592105.	544.33
	NORTHWESTERN COMMUNI	2519.	1637284.	992554.	417.57
	EAS TERN-HOWARD	1627.	1057679.	621050	405.12
	WESTERN SCHOOL CORP	2740.	1780999.	1252183.	492.40
	KOKOMO-CENTER	13126.	8532085.	4194900	350 - 30
35 3625	HUNTINGTON CO	8413.	5463617	3156041.	409.66
	_	563.	235690	152014.	421.09
		4461.	2912614.	1614436.	390.62
36 3695	T)	2203	1432047.	935370.	469.80
	M S D VERNON TO	1026.	• 166999	550465	608.25
	KANKAKEE VALLEY SCH	2522.	1639494.	1095642.	478.24
	RENS SEL AER	2271.	1476461.	623899.	296.39
	JAY SCHOOL CORP	6223.	4045272.	2320638.	401.63
		4405.	3123310.	1447792.	328.52
	SOUTHWESTERN-JEFFERSON	1796.	1167659.	877766.	525.61
٠ .	JENNINGS COUNTY SCHOOL CORP	5044	3278338.	2280523.	494.26
4 (CLARK-PLEASANT COMM SCHOOL	2921.		1510021.	542.00
• •	CENTER GRUVE COMMUNITY SCH	3512.	2283059.	1648970.	487.14
•	EDINGURG COMMONITY SCHOOL	1510.	981630.	602469	478.27
-	FRANKLIN COMMONITY SCHOOL O	4239.		1855479	476.25
•		3399.		1411270.	426.11
•	NINE VEH-HENSLEY-JACKS	1875.		839409	464.53
42 4315	NORTH KNCK	2403.		902190	413.85
•	SOUTH KNOX SCHOOL CORP	1691.	1095117.	481534.	327.80
•	VINCENNES COMMUNITY SCHOOL	4773.	3102381.	2096994.	483.51
43 4345	LAKELAND COMMUNITY SC	3414.	2218872.	960511.	309.24
43 4415	WARSAW CCMMUNITY SCHOOLS	0	3933514.	1846245.	329.10
43 6445	TIPPECANDE VALLEY SCHOOL	2279.	1491349.	725222	341.56
43 4455	WHITKO COMMUNITY SCHOOL CORP	2395.	Z41556489.	902042	•
** *515	PRAIRIE MEIGHTS COMM SCHOOL CORP	2202•	1431169.	866827.	461.32
		•			



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	DISTRICT NUMBER AND NAME	TOT PART	BASIC	STATE	28/	
		PUPILS	PR06.	SHARE	PUPIL	
•	4525 WESTVIEW SCHOOL CORPORATION	1736.	1128536.	422327	261.34	
4	4535 LAKELAND SCHOOL CORPORATION	2537.	1549023.	744016.	319.73	
Ų,	4580 HANDVER COMMUNITY SCHOOL CORP	1677.	1090179.	790497	481.13	
45	4590 HOBART TOWNSHIP SCHOOLS	2552	1658604.	1637667.	677.84	
Ŝ.	4600 ROSS TOWNSHIP SCHOOL CORP	7474.	4 358097.	3235999.	445-12	
S .	4615 LAKE CENTRAL SCHOOL CORP	5329.	3464172.	2244552•	443.15	
45	4645 TRI-CREEK SCHOOL CURP	3810.	2476597•	1697725.	473-17	
1	4650 LAKE RIDGE SCHOOLS	5065	3292567.	2976402.	•	
45	4660 CROWN POINT COMMUNITY SCH CORP	6253.	4004447.	2848922.	470.58	
\$	4670 EAST CHICAGO CITY SCHOOLS	10173.	6512284.	1358950.	146.95	
45	SCHOO	2413.	1568189•	1409518	611.50	_
45	GARY COMMUNITY	46803.	30422048.	19013050.		
45	4700 GRIFFITH PUBLIC SCHOOLS	4279.	2781380.	2138387.	515.27	
\$	HAMMOND CITY S	23 706.	15~09085	9210986.	443.01	
\$		7388.	4801938.	3871670.	532.26	
45		5315.	3454942	2867385.	556.34	
45	MUNSTER	4683.	3043831.	1730859.	382.51	
45		1043.	6 7821 0.	132096	135.64	
9	_	379.	. 246350.	47750.	130-62	
46		358.	232440.	81762.	241-19	
9	4805 NEW PRAIRIE UNITED SCHOOL CORP	2906-	1889159.	1020381.	388.76	
9	O NEW DURHAM TOWNSHIP	757.	518050	369979	471.31	
ş	4525 MICHIGAN CITY AREA SCHOOLS	13509.	8781164.	4841921.	397.73	
9	4940 CLINTON-HANNA-NUBLE CONS S DIST	964.	626925	284637.	326.42	
9	4545 LAPORTE COMMUNITY SCHOOL CCRP	7598.	5199402	2806070.	368.54	
14	ı.	7556.	491:535	3361399	508.18	
14	SCBS MITCHELL COMMUNITY SCHOOLS	2408.	1505459.	1027118	457.31	
₽8	TY S	3478.	2260829.	1558442.	479.62	
₽9	5 SOUTH MADISON COMMUNITY SCH	4022.	2614267。	2064574.	533.62	
48	5 ALEXANDRIA COMMUNIT	2860.	1859194.	1395058	518.42	
₩	ANDERSON COMMUNITY SCHOOL	20062	13039977.	7544619.	409-61	
48	D ELMCOD COMMUNITY SCH	3625.	2356444.	1831687	567.96	
0.4	C M S D DECATUR TOWNSHIP	4945.	3213952.	1896733.	404.34	
04	FRANKL	2824.	1935372•	1175087.	431.07	
4	O S E	10053.	6534693•	3621052•		
0		13423.	8725076.	5211010.	405.75	
6	OSWO	3669•	2385012.	495946.	148.75	
0	5360 M S & WARREN TOWNSHIP	10907	7089781.	2336805.	230.94	
6	5370 M S D WASHINGTON TOWNSHIP	15519.	10087385.	5330757.	365.32	
6	5375 M S D WAYNE TOWNSHIP	13381.	6697743.	3627551.	295.66	
6	5380 BEECH GROVE CITY SCHOOLS	3030	1969629.	1255878.	435.92	
0	5385 INDIANAPOLIS PUBLIC SCHOOLS	98423.	63975152.	34933696.	391.89	
5	5400 SPEEDWAY CITY SCHOOLS	2336.	1518399.	309299.	136.68	
81	S CULVER COMMUNITY SCH	•	Ħ	443883.	•	
8	5470 ARGOS COMMUNITY SCHOOLS	1019·03	662050	387947.	405-80	



APPENDIX A--PART 1 (Continued)

	DISTRICT NUMBER AND NAME	TOT PART PUPILS	BASIC PROG•	STATE	SS/
50 5480	O BREMEN PUBLIC SCHOOLS	1582.	1028170.	409327.	328.89
50 5485	S PLYMOUTH COMMUNITY SCHOOL CORP	3305.	2148574.	1287248.	405.82
50 5495	TRITON SCHOOL CORPOR	1315.	854620	422326.	334.91
51 5520	O SHOALS COMMUNITY SCHOOL CORP	1231.	800230	547680.	468.34
51 5525	S LOGGOTEE COMMUNITY SCHOOL CORP	1747.	1135679.	911245.	553.61
	MACONAGUAH SCHOOL	*101*	2605517.	2088896	551.60
€2 5620	O NORTH MIANI CONS SCHOOL DIST	1714.	1114099.	719005.	453.63
		2613.	1698449.	1139489.	493.07
		3487.	2526484.	1718143.	477.66
		2524.	1640697.	1033854	430.77
53 5740	MONROE COUNTY COM	13721.	8916548	4874452.	389.64
•	NORTH MONTGOMERY COMM	2853.	1854742.	812295	313.39
	SOUTH MONTGOMERY COMM SCH	2568.	1669297.	900196	390.46
	CHAMFGRDSVILL	3434.	1.231969	1211826.	376.81
	MONROE-GREGG	1628.	1058329.	777295	500.83
	EMINENCE CONS SCHOO	. 899	434070	263-08.	445.11
55 5925		6154.	3999901.	2487943.	439.18
	MOORESVILLE C	4271.	2776213.	2105389.	531.40
	S NG2TH NEWTON SCHOOL CORP	2082	-1353007	720829.	367.96
	SOUTH NEWTON SCHOOL	1540.	1000870.	309725.	223.31
	CENTRAL NOBLE COMM	1718.	1110407.	708307	482.85
	EAST NOBLE SCHOOL CO	4525	2941247.	1984223.	201-109
	WEST NOBLE SCHOOL CORPGR	2199.	1429577.	857303	448.85
_		1197.	776310.	587915•	546.90
	URLEAD	977.	634920.	367332•	410.43
	PAGLI COMMUNITY SCHOOL CORR	1527.	1252289.	922355	529.13
	SPRINGS VALLEY COMM	1322	859495	561946.	-51.75
	SPENCER-DREN CORMUNITY SCHOOL		1672389.	1185515	445.51
	SOUTHWEST PARKE COMM	1498.	973700.	614114.	
_	ROCK&PLE COMMUNITY SCHOOLS	1158.	752537	447719.	N
	TURKEY RUN COMMUNITY SCHEOL	920•	597902.	302574.	351.42
		1309.	851110.	712609.	574.85
	CANNELTON CITY SCHOOLS	551.	358410.		533.01
	TELL CITY-TROY TWP	3203.	2081852.	1498670	•
_	_	2947.	1915434.	453475	166.47
24 6460	ACONE TOWNSHIP S	885.	573105.	392274.	459.26
64 6470	DUNELAND SCHOOL	5105.	3318280.	655833	132.09
0649 490		422.		80692	221.07
0159 +9		6.7.	537550.	306964	392.54
64 6520	PORTER TOWNSHIP	.277	635050	375611.	407.66
64 6530		. 199	. 433810.	278554.	433.21
64 6540		*00*	260260.	57628.	154.09
64 6550	PORTAGE TOUNSHIP SCHO	9446	£6440026.	3603386.	417.18
64 6560	VALPARAISO C	5245.	C 3409475.	1877038.	372-13
065 9 59	IG M S D MOUNT VERNON	3376	2194302.	866852.	278.73

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APPENDIX A--PART 1 (Continued)

		1040 101	AACIC	STATE	25/
	DISTRICT WINBER AND NAME	DIDII S	PROG	SHARE	PUPIL
) 	•		
65 6600	M S B NOBIH POSEY COUNTY SCHOOLS	2073.	1347352.	825926.	448.87
	AND TABLES OF THE COMMENT OF THE COM	374.	242840.	113834.	334.81
	PACTED DISACE COMM SCHOOL	1786.	1160639.	490317.	286.69
	LEGIT CENTON: ACHOR CORP	1426.	927062•	391796	305.37
	SOUTH DISTANCE CONTRACTOR	1549.	1007175.	635706	444.86
	NODIA DUINAK COMMULETY	1871.	1216312.	609628.	355.05
	CONFIDER COMMUNICATIONS	1243.	808112.	557006.	476.07
	CECTACOLE COMMUNITY	2421.	1573974.	856668	379.56
	UNION SCHOOL CORPORATI	1119.	727610.	469637	460.43
	PANDOLPH SOUTHERN SCI	1116.	*25660.	446672.	452.10
	MONRUE CENTRAL SCHOOL CUR	1485.	905315	659912.	481.69
	RANDOLPH CENTRAL SCHOOL	2710.	1761207.	993105.	405.85
	RANDOLPH EASTERN SCHOOL	1585.	1030510.	500887.	350.76
	SOUTH RIPLEY COMMUNITY S	1566.	1-17770.	679295	446.61
	BATESVILLE COMMUNITY SC	1677.	1090147.	599314.	354.29
	JAC-CEN-DEL COMMUNITY	1143.	742820.	4 75588	434.82
	MILAN COMMUNITY SCHOOL	1179.	766550.	524643.	479-13
		4637.	3014372.	1360982.	330.09
	POR K-LANCOLN-JOHNSON SO	1327.	. 862550.	455126.	363.52
	S NOS I GAM-S 1964H-MANG	6723.	4269751.	2674241.	404.94
	MISHAWAKA CITY SCHOOL	6498	4223435.	2554764.	407.20
		35212.	22887760.	12602980.	394.37
2007	OS GETTING HIGGIN-MOTHER	2003	1305134.	667857.	464.34
	SCOTT COUNTY SCHOOL	1502	1236559.	1022551.	571.58
	SCOTT COUNTY SCHOOL DISTRICT	3081.	2002487	1473917.	514.2B
	CHELRY EXSTERN SCHOOLS	2118.	1376439.	740655	363.24
	_	2114.	1374359.	960950	487.54
	SOUTHER TERN CON SCH SHEL	1027.	667550.	265164.	266.23
	SHEL AVVILLE CENTRAL SCHOOLS	4572.	2971926.	1773610.	394.75
	NORTH SPENCER COUNTY	2517.	1700757.	1050327.	447.95
	SOUTH SPENCER COUNTY SCHOOL	2080-	1352194.	864490	439.27
	DREGON-DAVIS SCHOOL CORPOPAT	•005	585260•	316430.	360.40
	NORTH JUDSON-SAN PIERRE SCH	2168.	1409355	914997.	453.42
		2345.	1524119.	904445.	402.94
		893.	580515.	225713.	272.60
		666	584155	306181.	378.94
761		2525.	1641418.	688858•	295.54
77 7645	Z	2337.	1518654.	542641.	251.01
		2235.	1452847.	770822.	382.92
78 7775		1710.	1111629.	6261~6•	402.94
		10151.	6598271.	3666591.	386.49
	TIPPECANOE	8134.	5287097.	2168978.	293.74
787	S WEST LAFAYETTE COMM	2701.	1755454.	832064	323.26
793	NDRINERN COMM SCHS I	1491.	968937.	527 ò 03•	384.27
80 7945	TIPTON COMMUNITY SCH	2856.	1856562	984548	379.46
)		•	* (

APPENDIX A--PART 1 (Continued)

DISTRICT NUMBER AND NAME	TOT PAKT	BASIC	STATE	755
	PUPILS	PA06.	SHARE	PUPIL
EL 7550 UNION COUNTY SCHOOL CORP	1980.	1247259.	794035	440.04
2862	32995.	21446658.	12647071.	422.17
83 8010 NORTH VERMILLION COMM SCH CORP	1202.	741235	158686.	142.32
	2636.	1713139.	690742	204.50
8030	23812.	15477797.	8589796.	402.63
85 66-5 MANCHESTER COMMUNITY SCHOOLS	2157.	1402374.	708543·	393.72
6050	3839.	2495039	1469737.	435.93
8000 WA	3052.	1983799.	1252195	445.25
9110	2175.	14:3457.	710452	381.55
8130 WA	3435.	5432876	1754345.	215.07
3205	2433.	1531592.	9:7101.	409.45
8215 EAST WASHINGTON	1337.	369310.	641124.	508.05
8220 #EST	14:30	921524.	633968.	505-96
S NETTL	1902.	1275624.	645135.	363.87
89 8355 KESTERN WAYNE SCHOOLS	1972.	1221507.	307738.	453.87
6360	2279.	1431219	970466.	471-10
8375	18-3.	1198014.	809592	472.62
8335	11455.	7435040	4181957	396.5.
'n	1355	8890.2	347243	271.28
NGATHERN	2005	16931:9.	944520	372.02
40 E445 M S D BLUFFTON-HARAISON	2332.	1540559.	000000 000000	399.24
2	1157.	77:420.	195645	165.33
	-926 ·	608400		260.49
	1101.	71:715.	10VCC0.	100.49
	3168.	2039369•	601759.	270.50
92 8560 COLUMBIA TOWNSHIP SCHOOLS	356.	231140	135433.	384.77
92 8590 ETNA-TROY TOWNSHIP SCHOOLS	25.9	168450.	1002001	394.03
SZ SOOD JEFFEFSON TOWNSHIP SCHOOLS	25.6.	193760.	100954	361.23
92 8625 SMITH-GREEN CONMUNITY SCHOOLS	.6:3.	1045482.		464.17
92.8630 THGANCREEK TOWNSHIP SCHOOLS	456.	. 292766.	237244.	474.24
SE BEAG UNION TOWNSHIP SCHOOLS	271.	175690	57176	226.67
92 8650 WASHINGTON TOWNSHIP SCHOOLS	•60%	135850	72919.	355.70
COLUMBIA CITY	1375.	893490	384074	307.50
92 8665 COLUMBIA CITY SCHOOLS	. 557	493350•	331661.	456.83
seese STATE TOTALS tests	1268379.	624453610.	475938019•	

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SUMMARY DATA FOR ALTERNATIVE RECOMMENDATIONS BASED ON \$625 PER PARTICIPATING PUPIL WITH A REQUIRED LOCAL EFFORT OF \$2.75

APPENDIX A--PART 2

		DISTRICT NUMBER AND NAME	TOT PART	BASIC	STATE	88/
			PUPILS	PROG.	SHARE	PUPIL
	*	5 ADAMS CENTRAL COMMUNITY SCHOOLS	1559.	974250.	511635.	358.54
	1 25	NORTH ADAMS COMMUNITY SCHOOLS	829	405	172	15
	1 35	5 SOUTH ADAMS SCHOOLS	1869.	1130437.	575756.	348.73
	2 125	5 M S G SOUTHWEST ALLEN COUNTY	2807.	1754281.	1035684.	388.62
	2 225	NORTHWEST ALLEN COUNT	2820.	1762624.	1209211.	461.18
	2 235		44517	27823200.	15183022	332.58
		EAST ALLEN COUNTY	12947.	8091809	3828672.	317.88
			14449.	90 30 49 8	5181810.	394.83
	3 370	FLAT ROCK-HAWCREEK SCHOK	1460.	912025.	678231.	491.83
	4 355	5 JENTON COMMUNITY SCHOOL CORP	3428.	2142205.	700369.	230.23
	5 515		4019.	2511624.	1574817.	427.47
	6 615		2269.	1417999.	693083.	320.28
	6 630	0 EAGLE-UNION COMMUNITY SCH CORP	1862.	1163812.	726524.	414.92
	9 9	S LEBANCN COMMUNITY SCHOOL CORP	3648.	.2279937.	1433627.	407.16
	7 670		2527.	1579562	1051592	445.03
	8 750	CARROLL CONSOLIDA	1715.	1071593.	491354.	300.89
	8 755		2188.	1367718	704925	334.40
	5 775		1 362.	851000.	355304,	268.76
	9 815	5 SOUTHEASTERN SCHOOL CORP	2620.	1637593.	1039718.	434.12
	5 875	LOGANSPORT	5645.	3527934	2361424.	
-	10 940	O WEST CLARK COMMUNITY SCHOOLS	4382.	2738872	2067940.	527.13
•	10 1000	CLARKSVILLE COMM SCHO	2281.	1425843.	665741.	313.15
-	10 1010		13197.	8248308.	5956758.	491.40
_		CLAY CCMMUNITY S	5563.	3476591.	2369524.	467.55
~	7	CLINTON CENTRAL	1587.	991844.	434963.	259.15
~	2 1160	CLINTON PR	1456.	910000.	397876.	293.85
~	1170	FRANKFORT COMMUNITY SC	3876.	2422687.	1681155.	459.33
~	2 1180	ROSSVILLE CONS SCHOOL	960•	•000009	34 751 9.	391.79
~	3 1300	CRAWFORD COUNTY CUMM	2274.	1421187	1061555.	524.74
***	4 1315	BARR-REEVE COMMUNITY	943•	589375	419689.	500.82
~	4 1375	NORTH DAVIESS COUNTY	1646.	028625.		439.43
-		EASHINGTON COMMUNITY	3363•	2101812.	~	484.27
~	~	SUNMAN-DEARBORN COMM SCH CORP	2893.		1444018	547.39
-		SOLTH DEARBORN COMM SCHOOL	3162.	97649	1408090	407.49
	~	LAWRENCEBURG COMM SCHOOL	2213.		293898	147.54
~	~	DECATUR COUNTY COMMUN	3081.	1925624.	1159166.	407.44
~			2787.	1742124.	1033415	395.80
~	-	DEKALB CO EASTERN COMM SCH	1855.		737580.	444.20
~	_	GARRETT-KEYSER-BUTLER	2074.	1236312.	976691.	537.53
*	17 1835	DEKALB CO CTL UNITED SCH D	4620.	88746	1864195.	
.18	~	DELAWARE COMMUNITY SCHOOL	4213.	2633374.	1892664.	490.33
~	~	HARRISON-WASH COMM SCHOOL	1721.		787479.	0.4
~	18 1895	LIBERTY-PERRY COMM SCHOOL	2010-	1256374.	982327.	215.66
~	18 1900	MONRUE COMMUNITY SCHO	1014.	633562		467.27
~	0161 91	O MT PLEASANT TWP COMM SCH CORP	2881.	1800593.	1132997.	418.08
		•				

DISTRICT NUMBER AND NAME	TOT PART	BASIC	STATE	88
	PUPILS	PROG•	SHARE	J I ded
18 1940 SALEM COMMUNITY SCHOOL	1226.	766375	651325	561.97
1970 MUNCIE COMMUNITY	17564.	10977666	7146986.	455.60
19 2040 NORTHEAST DUBUIS COUNTY SCH CORP	IP 1294.	808687.	476446.	424.64
19 2100 SOUTHEAST DUBOIS COUNTY SCH CORP	ip 1740.	1087624.	766397	450.03
19 2110 SOUTHWEST DEADIS COUNTY SCH CORP	IP 2349.	1468218.	1024814.	470-10
19 2120 GREATER JASPER CONSOLIDATED SCHE	15 3273.	2045374.	1138852.	371.81
2155 FAIRFIELD COMMUNIT	1712.	1070124.	586627.	376.23
BAUGU CCMMUNITY SC	1683.	1051812.		417.18
CONCORD COMMUNITY	3595	2247124.	1378254.	399.61
2275 MIDDLEBURY COMMUNI	2192•	1370187.	758659	372.81
2285 WA-NEE COMMUNITY S	3164.	1977374	986981.	341.87
2305 ELKHART COMMUNITY	15021	9388266.	4872203.	351-10
2315 GOSHIN COMMUNITY S	4436	2772497.	***************************************	350°50°
22 220 M ATHER COUNTY SCHOOL CORP.	19761	8414400	56459212	463-73
2435 ATTICA CONSOLIDATED SCHOOL	•	918250	469906	356.16
2440 COVINGTON COMMUNITY SCHOOL		923406	494233.	365.02
SOUTHEAST FOUNTAIN SCHOOL C	8	1255374.	624741.	344.40
2475 FRANKLIN C	3388•	2117718.	1553720.	497.19
UNION TOWNSHIP SCH	. 308.	192500.	77876	252.84
2645 RUCHESTER COM	2250.	1406562.	788204.	364.40
25 2650 CASTON SCHOOL CORPORATION	1141.	713250.	258961.	252.40
2725 EAST GIBSON SCHOOL C	1.62.	1101093.	798621.	410.05
2735 NORTH GIBSON SCHOOL	3035	1896999•	1289570.	469.19
2765 SOUTH GIBSON SCHOOL CORPORA		1451124.	810852.	380.50
2815 EASTBROOK COMMUNITY SCHOCL (1573031•	1104593	480.26
2825 MADISON-GRANT UNITED SCHOO		1819249.		452.07
2855 MISSISSINEMA COMM	3492.	2182437.		519.18
2665 MARION COMMUNITY S	11011.	7256591.	4242624.	395.40
2920	1311.	819187	544688	452.77
2930 CENTRAL SCHOOL DISTR	-65G	349562	97932	020-661
28 2540 EASTERN CONS SCHOOL DIST	1105	.056300	735770	040°57
2960 M S O SHAKAMAK SCHOOL S	1387	867:87	605156	479.52
2970 MA	530	331437	113126	282.81
2980 WORTHINGTON-JEFFERSC	.664	311750.	170737.	366.39
3005 HAMILTON SOUTHEAST	1838.	1148624.	721491.	414.89
3025 MAMILTON	1757.	1098249.	607913.	369.55
3030	1449.	905875.	562752.	403.41
	1471.	-91616	554556	413.23
29 3060 CARMEL CLAY SCHOOLS	7308.	4567083.	2740284.	395.99.
3070	3812	2382218•	1297641.	364.92
O COMM	מצ	1324593.	846137	420-13
125 GREENFIELD-CENTRAL COMM SCA	E + (2704404	1736376	•
30 3135 MT VERNON COMMUNITY SCHOOL CORP	2059•	1286749	123244	370.51
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APPENDIX A--PART 2 (Continued)

	PARK ONE CHANGE TOTAL CARE	TOT DART	BASIC	STATE	\$58
	No.	PUPILS	PROG.	SHARE	Tiene
					,
30 314	45 EASTERN HANCOCK CL LCHM SCH CORP	1434.	896375.	482502.	345.38
31 3160	50 FRANKLIN TO INSHIP SCHOOLS	631.	394562.	326288.	555.36
		2170.	1356406.	1083423.	543.07
	SOUTH HARRISON SCHOOL CORP	3170.	1981312+	1454150	494.78
	NORTH WEST HEND	1377.	360875	400629,	336.47
	BROWNSBURG CCMMUNITY	3847.	2404406.	1557023-	420:11
	S AVON COMMUNETY SCHOOL	2390.	1493656.	591085¢	435.64
	DANVILLE COMMUNITY SC	2063.	1289624.	789242.	416.05
	PLAINFIELD COMMUNITY SCHEL	3807.	2379281.	1545399.	429.24
	MILL CREEK COMMUN	2055.	1284218.	860550•	448.44
	BLUE RIVER VALLEY SCH	1428.	892312.	657244.	510.52
33 3415	SGUTH HENRY	1384.	805125.	559536•	451.28
	NURTHESTERN SCH CE	2130.	1331218.	920214.	472.87
	NEW CASTLE COMMUN	6692.	4182690.	2658599•	430.54
	V	2134.	1333624	949875.	471.67
		3004.	1877312.	1592165.	544.33
34 3470	NORTHWESTERN COMMUNI	2519.	1574312.	983310•	413.68
		1627.	1017000	616757•	402.32
		2740.	1712499.	1227751.	8
34 3500	KCKJMJ-CENTER	13126.	8203928•	*194900	350.30
	25 HUNTINGTON CO COMMUNITY SCH CORP	8413.	5258286.	3150041.	409-60
36 3640	40 CARR TOWNSHIP SCHOOLS	363•	226625•	149922.	415.30
	SEYMOUR COMMUNITY SCHOOL	4481.		1610594.	389.69
36 3695	95 BROWNSTOWN CENTRAL COMM SCH CORP	2203.	1376968.	921681.	462.92
36 3710	IOM S D VERNON TOWNSHIP	1026.	641344.	534523•	
37 3785	BS KANKAKEE VALLEY SCHOOL CORP	2522.	1576437.	1077900.	•
37 3815	RENSSELAER	2271.	1419674.	623899.	290.39
38 35	45 JAY SCHOOL CO.P	6223.	3839635	2308771.	399.58
39 3595	MADISON CONSOLIDA	4805.	3003183.	1447792.	328.52
	00 SOUTHMESTERN-JEFFERSON CC CONS	1 796.	1122749.	857014.	513.18
40 4015	JENNINGS COUNTY	5044.	3152248	2237584	484.96
41 4145	CLARK-PLEASANT COMM SCHOOL	2921•	1825874.	1510021.	542.00
41 45	CENTER GROVE CRIMUNITY SCH	3512.	2195249.	1620328	478.68
41 42	EDINBURG COMMUNITY SCHOOL	1510.	943875	681506	4000
.41 42	FRANKLIN COMMUNITY SCHOOL C	4239.	2649497	1824499	468.30
41 45	GREENWOOD COMMUNI	3399	2124024	4 3920130	*****
41 42	NINEVEH-HENSLEY-JA	1875.	1172187	924101	*0.00¢
42 43	SCHOOL	2403.	1502030	89710Z	70-774
42 43	325 SOUTH KNOX SCHOOL CORP	1691	1050843.		334.05
42 43	335 VINCENNES COMMUNITY SCHOOL CORP	4773.	2943059•	2063557	475-80
43 43	1345 LAKELAND COMMUNITY SCHOOL CORP	3414.	2133531.	960511.	309.24
144 54		6047.	3779340.	1846245.	329.10
44 E4	'n	2279.	1424374.	734924	•
43 44	455 WHITKO COMMUNITY SCHOOL CORP	239.5	1496624.	896714.	
44 45	S	2202.	1376124.	858811.	457.06
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APPENDIX A.-PERI 2 (Continued)

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APPENDIX

DISTRICT NUMBER	AND NAME	TOT PART	BASIC	STATE	85/
		PUPILS	PROG.	14ARE	11204
AA ASSS WESTVIEW SCHOOL	CORPORATION	1736.	1085131.	422327.	261.34
LAKELAND	CORPORAT ION	2537.	1585599•	756009.	324.89
HANDYER C	TY SCHOOL CORP	1677.	1048250.	790497	481-13
4590		2552•	1594812.	1637667.	677.84
4670	SCHOOL CORP	7474.	4671247	3235999•	445.12
4615 LAKE CENTRAL S	ľ	5329.	3330935.	2212950.	436.91
4645 TRI-CREEK SCH	CORP	3810.	2381343.	1667377•	464.71
4650	01.5	5065.	3165930.	2976402.	624.51
4660 CROWN POINT	COMMUNITY SCH CORP	6253.	3908122.	2845379.	470.00
4670 EAST CHICAGO	TE SCHOOLS	10173.	6357966.	1358950.	0
4680 EAST	SCHOOLS	2413.	1507874.	1409518.	611.50
4690 GARY COMMUNITY	SCHOOL CORP	46803.	29251968.	18795712.	456.98
4700 GRIFFITH PUBLIC	SCHOOLS	4279.	2674404	2138387	515.27
4710	HOOLS	23706.	14816428.	9134838	430.34
4720	CHOOLS	7388.	4617248.	3871670.	532.26
4730	HOBART	5315.	3322060.	2867385.	550.34
4740	TY SCHOOLS	4683	2926809.	1723206.	380.82
4760	HOOLS	1043.	652125	132096	133.84
4770 CASS TO	CHOOLS	379.	236875.	47750	130.62
4790 DEKEY TOWNSHIP	SCHOOLS	358.	223500.	85378•	251.65
4805 NEW PRAIRIE UNI	TEO SCHOOL CORP	2906	1816499.	1020578.	388.64
4860	n.	797.	498125.	362393•	461.65
4525 MICH	S	13509	8443427.	4832455	396.95
4940	IOBLE CONS S DIST	964.	602812	239048	351.48
4545	TY SCHOOL CORP	1998.	4998464	2806070.	362.54
5075 NORTH LAWRENCE	COMMUNITY SCHOOLS	7556.	4722678	3320008	496.95
SOBS MITCHELL COMMUN	SCHOOL	2408.	1505249.	1011770.	450.48
5245 MEST CENT	IMMUNITY SCH CORP	3478.	2173874.	1530019	471.06
5255	NITY SCH	4022.	2513718.	2064574.	533.62
5265		2860.	1787687.	1362229•	506.22
5275	S	20062	12538439.	. 7501028.	407.24
5280	SCHOOL CO	3625.	2205812.	1764784.	553.42
5300	MSHIP	4945.	3090339	1882889.	405:36
5310 FR	IIP COMM SCH CORP.	2824.	1764781.	1159519.	425.36
5330	TORNSHIP	10053.	6583328	3621052•	383.18
5340 M	MSHIP	13423.	8389497.	5211010.	405.75
5350 M S D	ISHIP	3669.	2293280.	495946.	148.75
5360 M S D	d IHSVAC	10901	6817097.	2386805.	230.94
5370 M S D	ON TOWNSHIP	15519.	•60*6696	5330737	369.32
5375 M S D	TOWNSHIP	13581.	8363215.	3627551.	295.66
5380 BEECH GROVE	CITY SCHOOLS	3030	1893874.	1239602.	430.27
5385 INDIANAPOLIS	JBLIC SCHOOLS	98423	61514560.	34893232•	391.43
5400	Ļ	2336.	14599.99	309299•	136.68
5455 CULVER COMMUNI	IY SCHOOLS CORP	1614.	1000000	444537.	•
5470	SCHOOLS	1019.	636506	385327.	403.06
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PARA CHE GROWIN TOTOLOGI	TOT PART	BASIC	STATE	25/
	PUPILS	PROG.	SHARE	PUPIL
Ų	1582	988625•	476352.	333.81
SASO BREMEN PUBLIC				405.82
1465 PLYMENIA COMMONIST SCHOOL	1315	821750		337.41
SASSING ICAN SCHOOL CONTOCK	1231	769500	537950.	489.49
PODGOOTEE COMMUNITY SCHO	1747.	1091999	908620.	552.02
SA15 MACONADUAH SCHOOL CORP	4101.	2562998.	2034428	537.21
5620	1714.	1071249.	709080	447.37
5625 DAK HILL UNITED SCHOOL C	2613.	1633124.	1126744.	484.96
SA35 PERU COMMUNITY S	3887.	2429312.	1688332.	469.37
S705 RICHLAND BEANBL	2524.	1577593.	1021320•	425.55
5740 MONROE COUNTY COMMUNITY SC	13721.	8575527.	4374452.	•
5835 NORTH MONTGOMERY COMP	2853.	1783406.	827831.	319,38
5845 SOUTH MONTGOMERY COMM	2568.	1605093.	900634	350.39
5655	3434.	2146124.	1211420.	376.81
2900	1628.	1017625.	760010.	489.70
5910	668•	417375	261026•	440.92
5925 M S D MARTINSV	6154.	3846059	2460098•	434.26
5930 MG	4271.	2669436.	2054514.	516.55
5945	2082	1300968.	721472•	388.31
5995	1540.	962375	309725.	223.31
6055 CENTRAL NOBLE	1718.	1073468	700293	676.71
0909	4525	2828122.	1950850•	#93.26 *
6065 WEST NOBLE SCHOOL	2199.	1374593.	820008	345.03
6CBO RISING SUN-OHIO CO	1197.	748375	573846.	533.81
6145 DRLEANS COMMUNITY SCHOOL	977.	610500	365211.	•
6155	1927.	1204124.	901685	517.32
A1A0 SPAINGS VALLEY COMM SCI	1322.	826437	553684.	454.96
A105 ADENCED-DIEN COMMUNITY	2881.	1800374.	1170739.	439.96
6260 SOUTHWEST PARKE COMM		936250.	606629.	441.51
CECC CONTINUE COMMUNITY S		723594.	444177.	413.96
6310 TURKEY RUN COMMUNITY	920	574906.	302574.	351.42
6325 PERRY CENTRAL COMM SC	1309.	818375.	712809.	574.85
6340	551.	344625	265263.	520-12
6350 TELL CITY-TROY	3203.	2001781.	1467197.	
6445	2947	1841812.	453475	166.47
6460 BOONE TOWNSHIP S	882•	551062	387525	•
6470	5-Me 5-	3190654	655833	132.09
6490 HORGAN TOWNSHIP SC	422.	263750	86276.	•
6510	8-27.	516875.	305504	•
6520 PORTER TOWNSHIP SC	- A46	610625.	372989•	404.54
6530	667 •	417125	274807.	427.38
6540 MASHINGTON TOWN	•00	250250.	57628•	154.09
6550	9446	5903872	3761952.	412.63
6560	5245	3278339.	1877038.	372-13
M S D MOUNT VERNON	3376.	2109906.	866852.	278.73
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APPENDIX A--PART 2 (Continued)

		TOAO TOT	PASIC	STATE	, \$5.
	DISIRICI NOMBER AND NAME	PUPILS	PR06	SHARE	PUPIL
		; ;	4) 6 E U U O C 6	817550.	444.33
65 6600	D NORTH POSEY COUNTY SCH	2073	• 100001	-44641	446.05
65 6610	EP CONS	374.	.00555	*******	
66 6620	EASTERN PULASKI COMN SCHOOL CORP	1786.	1115999	2364106	22000
56 6630	WEST CENTRAL SCHOOL CORP	1426.	891406	400746	215.00
	SOUTH PUTNAM COMMUNITY SCHOOLS	1549.	968437.	627924.	439.41
		1871.	1169530.	609628.	355.05
	DALE CO	1243.	777031.	546351.	467.39
	~	2421.	1513437.	856668•	379.56
	CORPORATI	1119.	699625	463150.	454.07
	THERN SC	1116.	697750.	442011.	447.38
	ш	1485.	928187	648235	473.16
	ıă	2710.	1693468	989375	464.32
	SCHOOL	1585.	990875	505387.	3%3.91
	S ALINO	1566.	978625.	668356.	439.42
	Š	1677.	1048219.	598288	393.51
	DAC-CEN-DEA COMBUNITY SCH CO	1143.	714250.	469379.	429.05
	MI AN COMMINITY SCHOOL	1179.	736875	515310.	470.60
	DISHVILLE CONSOLIDATED	4637.	2898435.	138288	335.39
	OS NOSNHOT-N TOWN 1-N TOO	1327.	829375.	455903°	364.14
	DENN-HADDISH SON S	6723.	4201684.	2647467.	400.89
	MISHAWAKA CETY SCHOOLS	6498	4060996	2554764.	407.20
	SOUTH BEND COMM	35212.	22007456.	12579741.	393.65
	INTUN-NOSTH UNITED SC	2008	1254937	854100	456.93
	SCOTT COUNTY SCHOOL	1902.	1188999	1022551.	571.58
	SCOTT COUNTY SCHOOL DISTRICT	3081.	1925468	1440945.	502.77
	SHELBY EASTERN SCHOOL	2118.	1325499.	. 140697	363.26
	NORTHWESTERN CO	2114.	1321499.	942541.	478.20
		1027.	641875	265164.	266.23
	SHELBYVILLE CENTRAL S	4572.	2357622•	1773510.	394.75
		2617.	1635343.	1044616.	443.01
	SOUTH	2080-	1300187.	853125	433.50
_	ONEGON	-006	. 562750	316322.	360.28
		2168.	1355149	901988	446.97
		2345.	1465499•	897462	#02°81
	M S D FREMGNT S	893.	558187	225713	272.60
	I	899•	561687	306878	27.9.80
		2525.	1578287	688394	295.54
	Z	2337.	1460437	542681	251.01
	SOUTHWEST	2235.	1396968	770622.	362.92
	SHITZERLAN	1710.	1068874.	623866.	401.46
	LAFAYETTE SCHOOL CO	10151.	6344492	366591.	386.49
		8134.	5083747.	2168978.	293.74
	_	2701.	1687937	832064.	323.26
		1491.	931719.	527117.	383.92
	TIPTON COMMUNITY SCH	2856.	1785156.	985811•	379.89
			nerd 3.		

APPENDIX A--PART 2 (Continued)

	2	u 7	TOT PART	BAS IC	STATE	788
			PUPILS	PROG.	SHARE	PUPIL
		900	1080	1237749.	785627。	435.97
=		ממטי איים איים	42005	20621824	12647071.	422.17
N I	EVANSVILLE-VANDERBOT		1202	751187	158686.	142.32
<u> </u>	NOKIH VERMILLION CO	MM SCM CORD	2636	1647249	715552	292.1.8
2 :	SOUTH VERMILLION CO		23812	14882497	8589796.	À02.63
•	WIGH COOKIT SCHOOL		2157	1348437	768543.	393.72
ũ i	MANCHESIER	u	3830	2399124.	1459218.	430.83
រី រ	BOSO M S D MABASH CUONIT	SCHOOL S	3052	1907499.	1236862.	437.83
<u>د</u> ک		, T.	2175	1359093	714672.	383.82
2 !	. 1	COSP	8435	5271997.	1754345	219.07
• (SOUTH THE COMMISSION SCHOOL STATES		2433	1520762.	911645.	406.98
0 0	SALES COMMUNICATION	CORP CORP	1337	835875.	626704.	496.60
9 9	HOW NOT CHILD AND A CHILD A CHILD A CHILD AND A CHILD AND A CHILD AND A CHILD AND A CHILD		1418.	886081.	622488.	496.80
0 0	NETTI E COFFE SCHOOL		1962.	1226562.	648614.	365.83
,	METICE CACES SCHOOL		1972.	1232218.	852930.	485.45
2 6	0333 BESTERN BRINE SCHOOL	N COMM SCHS	2279.	1424249.	6 20956	464.11
2	MODIFICACIFED ANYNE		1843.	1151937	795684	464.61
# C	MONING CHOMPLY	SCHGOL CORP	11439	7149077	41 41 957	396.81
2 8	COLITATION BELLS COMM	י ו	1369.	855687	347243.	271.28
	ACCULATION WELLS		2605	1627999	. 844920.	372.02
2 6	MONTHEN STEELS		2382	1488999	888152.	397.03
3 :	DATE WOOTH SKITTE SCHOOL	CORP	1187.	741750	193043	169.78
	SOUTH THE STANDS	PORAT ION	936.	585000	188753.	221.29
7 .	TELECOMINA SCHOOL C	ORP	1101.	688167.	159566	160.69
	THIN I AKES SCHOOL O	0.80	3168.	1980162.	801759	270.50
• 6	S GIHSUNUT ATRACT	CHOOLS	356.	222250.	135438	364.77
ט ני פ	BEOD FINALIDOV TOWNSHIP	SCHOOLS .	259.	162000.	100701.	398.03
) (BACO REFERENCE TOWNSHIP	SCHOOLS	298	186250.	106954.	361.33
9 6	SAC CHITH-CORP. COMMUNICATION	TY SCHOOLS	1613.	1008156.	682729•	456.98
7 (DEAD THOOMINER TOWNSHIP	SCHOOLS	450	281500	207244.	474.24
7 6	BAAA JINTON TOWNSHIP SCHO	IOLS	271.	169125	57170	226.87
אַר נ	GINCANCE NOTION TOWN OFFI	SCHOOLS	209	130625	72919.	355.70
7 0	0000	GH SCHOOL	1375.	859125	466965.	313,98
2 2	B665 COLUMBIA CITY		759.	474375.	331661.	456.83
Ĩ	***** STATE TOTALS ****		1268379.	792743871.	473322435.	

APPENDIX B

LEGEND

- "KGN" indicates the amount of funds in the Basic Program generated by kindergarten pupils.
- "SP ED" refers to the amount of funds in the Basic Program generated by special education pupils as participants in programs.
- "VOC ED" reflects the amount of funds in the Basic Program generated by vocational education pupils as participants in programs.
- "COMP" is the amount of funds in the Basic Program generated by allocation for compensatory programs based on a participating pupil weight for Title I eligible pupils recognized in the allocation of federal funds.
- "ADM" refers to the amount of funds generated by multiplying the ADM in Grades 1-12 by the amount of the state per pupil grant.



APPENDIX 8--PART 1

FUNDS GENERATED BY MAJOR PROGRAM AREA IN BASIC PROGRAM OF \$650 PER PARTICIPATING PUPIL WITH A REQUIRED LOCAL EFFORT OF \$3.00

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SALEN COMMUNITY S	•01602	010	2040	() (
SCHOOLS	480870.	282	206180.	201370	•0055676	•2//01911
19 2040 NORTHEAST DUBUIS COUNTY SCH CORP	33540。	45175	55380.	2280	701350)
19 2100 SOUTHEAST DUBJIS COUNTY SCH CORP	45630.	16380.	•	520.	90	131
19 2110 SOUTHWEST DUBOIS COUNTY SCH CORP	55770.	51838.	36790	12350.	37	เกิ
2120 GREATER JASPER CONSOLIDA	93990	48100	57070.	16250.	1912300.	2127709.
2155 FAIRFIELD COMMUNITY SCHOOLS	45240.	42705.	39365	10270.	975650	1112929.
2260	46800	39520.	31265	e 200•	• 08696	1093884.
2270 CONCOR	94380	70720.		8710.	2163200.	2537009.
2275	62010.	50180	42055	•	1270750.	1424994.
2285	70980.	56680.	85410.	26000.	1817400.	.Λ
2305	428610.	285740.	204119	182760.	8662550.	9763797•
2315 GOSHEN C	121680.		44265.	.0080 2	2580500.	2883397.
2395	177060.	186056.	232245	34190	3842800.	4472347.
2400 N ALBANY-FLOYD	•	290127	434070.	112970.	7913750.	8750914
2435 ATTICA CONSOLIDATED SCH	31200.	55640.	34710.	6630	826800.	954980
2440 COVINGTON COMMUNITY SCHOOL			27320.	*0*6*	Œ	960342
2455 SOUTHEAST FOUNTAIN SCHOOL C		50440	61880.	7150.	1142050.	1305589
2475 FRANKLIN COUNTY COMM SCH C	40950	101627.	42250.	20800	1596800.	2202427
5 2640	•		•	•	200200	200200
2645	51090.	•	31265.	17420.	1363050.	1462824.
2650 CASTON SCHOOL CCAPORATION	21450	•	70460	1170.	648700.	741780
2725		8580	6597	19240.	1070550.	1145137
2735	75270.	99	68302.	40040	1721200.	1972879.
2765 SOUTH GIBSON SCHOOL	59280•	0	46800°	16380.	1335750.	1509169
7 2815 EASTBROOK COMMUNITY	63570.	57650.	69582	3250	1441700.	1635952•
2825 MADISON-GRANT UNITED	65520	Ð	59930.	15080.	1697150	1892019.
2855	91260.	87620.	26065.	25090.	2037100.	2269734
2865	278950.	353377.	63440.	104390	418	7546655.
2920	39000	39975	17680.	5850.	749450	851955 •
2930	10530.	6175	36400.	1040.	309400	363545
2940	24960.	•	46540,	4030	Xì.	
2950 LINTON-STGCK	39780.	34840.	27040.	9490•	987350.	1098499
2960	26520.	52455	20280	4450.	798200	0
2970 WA	•	4875		4940	260000	4
60	8190	•	19110.	1170.	575	3242
29 3005 HAMILTON SOUTHEASTERN SCHOOLS	41340.	48880	6110.	2340	06950	S.
3025	43290.	8580.	49920	J	5	45
3.30	33540.	11700.	10140.	7930	7880	421
9 3055	25350.	9360.	59185	11130.	င္ပ	S S S S
	196560.	93860	103675.	22100	334	503
3070 NUBLESY	82680.	69946	58727.	23650.	4250	7.75
3115 SOUTHERN HAN	•	-	60807.	67	0010	7575
0 3125	164130.	•	24342	٥	7605	125
3135 MT VERNON COMMUNITY	•	•	10920	5850•	1321450.	1338219•
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AND MAN SCHEDIN HANCOCK CO COMM SCH CORP	•0	•	156~0°	11180.	0 4 4	322
	8970	14625.	13000	•	_	m O
AND TO THE CONTRACT OF THE CON	•0	47	37703	11440.	1296750.	41066
TOTAL CENTRAL CONTROL	62790	71825	53430.	14820.	1857700.	56
HIGH DOIL		5460		•	849850.	962
NOXIN TEST HENDRICKS		52000	789	16640.	2304050	500
3305 BROWNSBURG COMMON IT SCHOOL		52000	18	2470.	1478750.	53
3313	45630.	4 0950	10	8840.	1194700.	1341209
3325	ם ה) q	0	10140	N	2474452.
3330 PLAINFIELD COMMUNITY SCHOOL	0	36140	37797		2413	1335587
CREEK	•	0 1000			A261	\$28005
	28080	25935	104 104	2470-	7935	5973
	00615		2017	, -	20	1384467
NORTHWESTERN SCH CORP HENRY	405	7 6	1265		87785	3499
23 3445 NEW CASTLE COMMUNITY SCHOOL CORP	1 + 5	• 05 26 5 7	1 6	24.780	2636	1386969
33 3455 C A BEARD MEMJRIAL SCHOOL CORP	53820.	1		10700	9012	0
34 3460 TAYLOR COMMUNITY SCHOOL CORP		9	i		AOFFE	7
3470 NORTHEESTERN COMMUNI	28850	30745.	4	•09041	0000	
3480	15	25610.	925	1430	ָ ק	
0695	69030	28210.	333		֓֞֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓	
3500 KOKOMO-CENTER 1	320190	404651.	186907.	374		550
ACSC MINITARCES CO	208260.	226824.	162825.	36660.	4834050	5468617
TOWNST COAL CAR	8190	•	•	•	2275	235
	128700	97987.	80C80.	26650.	2579200.	2912614.
3675 SETMUCK	53820	L VS	80	11130.	493	3
200	۱ 4	910	62627	2590	567450	666997
3710	ţ	68022	66332	15990	1489150.	1635494
3785	404	55412	28743		1320800.	1476461
3815 RENSSELAER	9	144170	83915			4045272
3945	•		86125	47450	2771600	3123310
_	00000	7,000 7,400	29510	. 6	1046500	1167659
SOUTHWESTERN-JEFFERSON	5	7	1607500	37830	999	3278338
JENNINGS COUNTY SCHOOL CEAP	•	4000	4.95.30	· v		1356909
4145 CLARK-PLEASANT COMM SCHOOL	•	000 000	35480	17630		22850594
	002)	32		916500.	981 030
4215 EDINAURG CUMMUNITY SCHUCK	943646	141960-	305	3640.	2458300.	2755476
)	2600		30610.	2152800.	2209009
_))	30485	14040	1174550	1219074
4255 NINEVERTHENSLETTJACKSON ONIO	54990	715000	40722	2 40 50 •	1370850.	1502112
PULS NORTH KNOX	30370	0 1	67567	22230.	27	550
	100200	Q	10	54300.	2728050.	2
A GASO WINCENSED COMMONE IN	84240)	727		1948700.	2218872
S LAKELAND COMMONITE SCHOOL) N	135.200	810	211	3501550.	3930514
S 4ARSAM COMMONITY SCHOOLS) -		2 50000	ഗ	3442	1481349
TIPPECANGE VALLET SCHUSA		l i	65740-	6	392	1556489
S		21017	227	12	1719	
44 4515 PRAIRIE HEIGHTS COMM SCHEUL LUNP	00	λ ¯` - 1	1	ı		

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APPENDIX

DISTRICT NUMBER AND NAME	KGN	SP E0	VDC ED	СОМР	ADM	BAS EC PROG:
	.08280	40982	7124.	25480.	1025700.	1128536.
TESIVIES SCHOOL	70980	715	39689		14534000	1649023.
LAKELAND SCHOOL	42120))	•	15210.	1032850.	10501
	70200	•	28405		1511900	1658604.
	193050	•	706	53690	4564300.	4858097.
	150930	78000	31655	37440.	3166150.	3464172.
S TRITCHER SCHOOL COR	89310.		302	56510.	2257450.	2476597.
- 1 C	139230	•	.44128£	127660.	2981550.	N
A660 CROWN POINT	152490.	•	57200	47060°	3607700.	4064447.
4670 EAST CHICAGO CITY SCHOOLS	266370.	221292.	10465.	325260.	78890	6612284.
4680 EAST	65910.	•	9100.	S	1443000	90.1
4690 GARY	1043640.	1756572.	358631.	1401009.	25862192	30422048
4700 GRIFF	119730.	•	36	ທ	#15C2	•005 1012
4710	.078762	1017009.	494039.		2910	• C C C C C C C C C C C C C C C C C C C
4720	186030.	•		43160.	1216	•007 700 *
4730	142350.	•	816	33280.		2464646
4740	132210.	40235.	24700	1 5990.	2830750	3043691 3055
4760	35100.	•	•	30810	612300	•012970
A770 CASS TOWNSHIP	17550.	•	·,	6500.	222300	
4700	7410.	•	.11180.	•		2324
AROS NEW PRAIRIE UNI	54600.	51220.	114530.	7410.	.1661 000	1359159
A 860	19500.	•	4550	•		51835
€ 6 2 5	369720.	499408.	155590	151450.	7605000•	8781154
404	16770.	41080.	6175	10400	552500	56
4945	205920.	124897	21320.	68770.	4777500.	5198402
SC75 NORTH LAMBENCE COMMUNITY	145470.	311220.	194144.	57200.	4203550.	4911585
SORS MITCHELL COMMUNITY SCHOOL	34710.	54340.	29510	16250.	1430650	1565459
5245	80730.	55120	.0580	20300	2043600	260
5255	•	•	95777	.3640	2514850.	2614267
5000	71760.	55835	23920•	18330.	1669350	
5275 ANDERSON COMMUNITY SCHOOL CO	551070.	432471.	374640.	169000.	11512800.	
5280	78780.	85410	119405.	42250	2030600	3564
5300	. 26006	0	67307.	24700	2943650	7047
531C FR	•	17875.	596	19630	77	יוני סיים
5330 M S D LAARENCE TUWNSHIP	~	-	70 (57590.	5967000	1 4 0 C
49 5340 M S D PERRY TOWNSHIP	235010•		100	• 0 • 0		
		147680.	51902.		9 4	7000761
S360 M S D	245700	246064.	9750		005.15	214001
5370 M S D	347880.	367900.	86	O	09220	5780
0 S M 5755	320580	31382C.	239557	7	70250) (1)
NAME OF THE PARTY	74100.	16250.	51090°	_	181090	196962
AND TROUBLES	2551768	3316200.	459500	1822209.	£15¢	6
SADO SPEROMAY CITY	9		•	15990•	2740	183
7 4 4 4		•	1	11830.		935
SAZO ADGOS COMMUNITY SCHOOLS	8	0	31200	5460 •	601250	662990

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	-062 42	12175	44915	17810.	898950	1028170.
SABO BREMEN PUBLIC SCHOOLS	70050		54405	19370.	1994850.	2148574.
5485 PLYMOUT	-0500E			2730	794300	854620•
5495 TPITCN SCHOOL CURPUKALIO		504405	18460	13390.	696150.	900280
5520	* 0 * 0 * 0 * 0 * 0 * 0 * 0 * 0 * 0 * 0	, r	20020	11960.	1035450	1135679
5525	90870°	69810	85280	34060	2385500.	2665517.
5615	A4070-)	65130	11700.	993200•	1114099.
S620 NORTH MIAMI CONS SCHOOL	51870	86320	75920	25740.	1458600.	1698449.
5625 DAK HILL UNITED SCHOOL	104010	432	37570	29380.	2250300.	2526484.
	46020	M	33637	5650.	1521650.	1640697.
00/0	321750	373132	280020.	80600	7863050.	891654B•
	• 06999	78650.	56582.	23920.	1628900	8
מלקט ע	58110.	75270.	65227•	19890.	1450800.	1669297.
בי ב	76830	98020	21450	9620.	2026050	
	•	7020	39520.	2990	1008800	1058329
	11700.	16250.	29120	1950.	375050	
	_	173550.	106275.	37830.	682	365551
THE CARDS	•	Q,	79350.	24560.	2575300	2776213.
CONTRACTOR DESIGNATION STATEMENT OF STATEMEN	53820•	54080.	66917.	15340.	1162350.	1353007.
ה אל היים היים אל היים היים היים היים היים היים היים היי	S	-	45175	6630	867103.	000
CASES CENTRAL MODER COMES	0	71727.	74620.	8710.	922350	٠
COST CENTRAL MODEL CENTROLING	୍ଦ	180830.	147680.	27.380.	2475200.	2941247
ACCE TENT NOTE E STROOT	57720		105430.	3640	1193400	1429577
A DOOR DESTRUCTION OF THE SCHOOL		82	25740.	5590	698750•	778310.
COLEANS COMMUNITY SCHOOL	2028	18350.	25740.	2 500•		
C+10	35270	32500.	53820.	27300.	1102400	1252269.
	28086	27625.	32240	3900	0	
2010	•	64740.	57720.	20280.	1729650.	1872389.
6464	3705	30420.	36400.	7930	861900	973700
A 200 BOCKVELF COMMUNITY SCHOCLS	ı	23757.	24050	7280.	697450	752537
ASTO THOKEN DIN	1443	5460	22392•	8320•	547300	597902
SASS DEDBY CENTRAL COMM SCHOOLS C	31 2	16380.	•	23530.	180000	851110
AMA CANNELTON CITY SCHOOLS	11.510	11700.	12090	1560		
6350	63570.	40852	37310.	29120		2081852
SAAS DIKE COUNTY SCHOOL CORP	54600	58305	47840.	29640.	1725100	1915484
SAGO BOONE	23400	•0	12805.	• 0		• CO 1 C / C
6470	130650.	•0	605	23530.		3318280
SACO MORGAN TOWNSHIP	11700.	• 2)	30420	4680		000000
AST PLEASANT TOWNSHI	23400	•		6630•	999	537550
6520	24180	•	20280	11440.	579150.	•050559
GIHVARUL NULNI ORVY	15210.	•	12480.	1170.	404950	433810
4540	10920	•	14170.	1170.	N	2002
6550	274560.	•	138840	29380•	6972	6140025,
	160680	•	60177.	m	144	40947
ACOD M C D MOUNT VERNON	89310	77740.	53722.	26780.	1546750.	2194302

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APPENDIX B--PART 1 (Continued)

	2	9	VOC ED	GMOS	HQY.	BASIC
E-SIMICI NOMBEK AND NAME					.b, pre	PROG.
AS AGOD M S D NORTH POSEY COUNTY SCHOOLS	41340	53690•	88432	2340.	1161550.	~
N 0 199	80	4680.	1820.	14040.	214500	242840.
6620 FASTERN PULASKI COMM SCHOOL		•	30810.	10920.	1082250.	1160639.
6630 WEST CENTRAL SCHOOL CORP		32760.	55282.	520.	811200	927062•
6705			49855.	1170.	903200	1007175.
6715 NORTH PUTNAM		25025.	53657.	14950.	1082900	1216312.
6750 CLUVERDALE COMMUNITY SC	24180	16770.	16282.	10530.	•	808112.
6755		31200.	51025.	16900.	1428050• 🔅	1573974.
6795	21840.	11700.	38870,	10400	644800	727610.
RANDOLPH SOUT	26130.	22620.	54730.	2080•	620100	725660
6820 MONROE CENTRAL SCHOOL COR	37440.	17875.	36920.	13760.		965315
	67470.	63537.	83330	12870.	1534000	1761207.
6635	46020.	38090	54860.	1690	869850.	1030510
6865 SOUTH RIPLEY COMMUNITY S	31200.	•	12220.	11700.	-059296	1017770.
6895	57330.	37765	39032	16120.	93990¢•	1090147
6900	28470	•	12480.	14820.	687053	742820.
0 10 9	22230.	•	37310.	13910.	692900	760350.
6995 RUSHVILLE CONSOLIDATED	110370.	125450.	150065	40850	2587650.	3014372.
7150	38220.	•	34060	8320.	761950	862550•
7175	179400.	•	4875.	42380.	4143100.	4369751.
7200	197340.	•	5980	106470.	3513650.	4223435.
7205	899340.	1015950	464327.	485550.	20022592•	22887760.
7215	39390	•	62465	21580.	1181700	1505134.
7230	35100	62790	•	5070 •	1133000	1236559
7255 SCOTT COUNTY SCHOOL	•	58402	65065	16120.		2002407
7285 SHELAY EASTERN SCHOOLS	•	•	45370.	5720.	LJ.	
7350	44070.	•	60580	25510.	1244100.	1374359
7360 SOUTHWESTERN CON SCH SHEL	.0	•	15860.	4290	647400	667550•
7365	112320.	•0	•	32760.	2826850•	2971920.
7385	60450	74587.	74330.		đ	1700757
7445	50700	48490.	3185.	12870.	1236950.	1352194
7495 DREGON-DAVIS SCHOOL C	23400	•	10000		5512	
7515 NORTH JUDSON-	44460-	• 0	75686	14560.	2746	
7525	47190	•	57850.	10530		1524119
7605	21450.	16250.	18265.	4550	520000	580515
7610	19500	16250.	26055	13390	5089	
7615	76440	77772.		13390	4	64141
7645 NORTHE	60450.	62855.	19370.	21580.	0.00	5185
7715	58110.	55250.	55477.	24310.	~	1452547
7775	27300	37570.	60	8450.	9873	~ (
7855	313170	288236.		13060	5905250•	U (
7865	218400.	4	198185	68640.	617	28709
7875	72930.	m	26	9	1200	5545
7935	35100	755	870	14430.	320	V 2000
7945	71370.	59800	98442	•	1626950.	1656562



(Continued)
BPART 1 (
APPENDIX

DISTRICT NUMBER AND NAME	N S W	SP ED	VDC ED	COMP	Ч	BASIC PROG•	
81 7950 UNION COUNTY SCHOOL CORP	42510.	66040	36270.	•0689	1135550.	1287259.	
82 7995 EVANSVILLE-VANDERBURGH SCH CORP	815100.	1003242.	457392	378170.	18792800.	21446688.	
83 8010 NORTH VERMILLION COMM. SCH CORP	30810,	17615.	23400	10000	698750	781235	
83 8026 SOUTH VERMILLION COMM SCH CORP	69420.	30420	60060	19240.	1534000	1713139.	
84 8030 VIGO COUNTY SCHOOL CORP	536250	814840.	417170.	289640.	13419900	15477797。	
85 8045 MANCHESTER CCMMUNITY SCHOOLS	47190.	55835	49400	,' Ñ	1229150	1402374.	
85 8050 M S D WABASH COUNTY SCHOOLS	82680.	101140.	143000	35620.	2132650	2495089.	
85 8050 WABASH CITY SCHOOLS	80730.	121940.	•	12480.	1768650.	1983799.	
86 8115 M S D OF WARREN COUNTY	•	100360.	95257	7540	1210300.	1413457	
87 8130 WARRICK COUNTY SCHOOL CORP	219180.	152230.	44980	43940	5022550.	5482876.	
88 8205 SALEM CUMMUNITY SCHOOLS	51870.	46345.	55068	15860.	1412450.	1581592	
88 8215 EAST WASHINGTON SCHOOL CORP	14040.	15600	23270.	7800	808600	869310.	
88 8220 WEST WASHINGTON SCHOOL CORP	30810.	•	89914.	12350.	788450	921554	
89 8305 YETTLE CREEK SCHOOL CORP	51870.	37570.	60255	17030.	1108500.	1275624.	
89 8355 WESTERN MAYNE SCHOOLS	43680.	40300	62627.	29250.	1105650.	1281507.	
89 8360 CENTERVILLE-ABINGTON COMM SCHS	54210	64350.	57460.	11700.	1293500.	1481219.	
89 8375 NORTHEASTERN WAYNE SCHOOLS	37440.	31395.	23140	23790.	1062250.	1198014.	
89 8385 RICHMOND COMMUNITY SCHOOL CORP	327600.	323849.	47775	158470.	6577350	7435040	97
90 8425 SOUTHERN WELLS COMMUNITY SCHOOLS	31980.	•	42965	9620.	805350	889915	,
90 8435 NORTHERN WELLS COMMUNITY SCHOOLS	69030	24700.	•	6240.	1 5931 50.	1693115.	
90 8445 M S C BLUFFION-HARRISON	69810.	51990.	19110.	1 3000	1395550	1548559	
91 8515 NORTH WHITE SCHOOL CORP	•	•	22100	10270.	739050	771420.	
91 8525 FRONTIER SCHOOL CORPORATION	24570.	23270.	25480	1430	533650	608400	
91 8535 TRI-COUNTY SCHOOL CORP	o	32325.	29510	7930	645450.	7.5715.	
91 8565 TWIN LAKES SCHOOL CORP	79950	13195.	98254	8320.	1659050	2059364	
92 8580 COLUMBIA TOWNSHIP SCHOOLS	15990.	•	•	•	215150	231140	
52 8590 ETNA-TROY TOWNSHIP SCHOOLS	10140.	•	•	2340.	156000•	168480.	
92 8600 JEFFERSON TOWNSHIP SCHOOLS	9750.	•	•	•	183950	193700.	
92 8625 SMITH-GREEN COMMUNITY SCHOOLS	41340.	16055.	47417,	7020	936650.	1048482.	
52 8630 THORNCREEK TOWNSHIP SCHOOLS	17940.	•	•	5720.	269100	292760	
92 8640 UNION TOWNSHIP SCHOOLS	12870.	•	•	10270.	152750	175390.	
92 8650 WASHINGTON TOWNSHIP SCHOOLS	6970	•	•	1430	125450.	135850	
92 8660 COLUMBIA CITY JT HIGH SCHOOL	•	•	76440.	5 200•	811850.	893490	
92 8665 COLUMBIA CITY SCHOOLS	21060.	13000.	•	*0*6*	454350.	493350	
SESSE STATE TOTALS SESSE	29008587.	28324479.	19499238.	12254578.	735367060.	824453610.	

FUNDS GENERATED BY MAJOR PROGRAM AREA IN BASIC PROGRAM OF \$625 PER PARTICIPATING PUPIL WITH A REQUIRED LOCAL EFFORT OF \$2.75

DISTRICT NUMBER AND NAME	N N N N N N N N N N N N N N N N N N N	SP ED	VOC ED	COMP	ADM	BASIC PROG•
					1	
1 15 ADAMS CENTRAL COMMUNITY SCHOOLS	39375.		58000	9125.	8587	S
	105750.	126000.	29156	3125.	150:375	1768405
1 35 SOUTH ADAMS SCHOOLS	42000	20000	26937	14625.	966	1130437
2 125 M S D SOUTHWEST ALLEN COUNTY	59250	71531.	•	7250.		20
Ž	71250.	45875.	56	10500	1579375.	1762624.
_	1217999.	1339405	382556.	. 005.09	24278736	27823200.
EAST ALLEN	354750.	299719.	134969.	69875.	7232500.	8091809
BARTHOLOMEW CONS S	334875.	386875.	274750.	110875.	7923125	9030498
FLAT ROCK-HAWCREEK SCHOOL	30750.	•	38375.	7250.	836250.	912625.
	79875	89500	120956.	17500.	1834375	2142205.
	97500.	82250.	91000.	19625.	2221256	51
MESTERN BOONE CO	48000	•	50125	7375.	0	1417999
_	42750.	31062.	20125.	11125.	1054750	-
	88875.	•	35187.	29625	2126250.	275
	•	48562.	20125.	24000		1579562
CAPROLL CONSOLIDATED	34500.	•	40594	4625.	991875	1071593.
	55125.	•0	32969.	8375.	1271250	1367718.
PIONEER	28875.	•	10750.	. 0056		851000
SOUTHEASTERN SCHOOL CORP	67125	•	108219.	21625.	1440625.	1637593
	135000.	•	110812.	1 9000	3263125.	S
940	84375.	159500.	85750.	28000	2381250•	73
1000 CLARKSVILLE COMM SCHO	•	57250.	49219.	15625.	1303750.	25
1010	293625	342250.	175562.	105625.	7331250.	8248306.
1125	115500.	136531.	107562.	45750.	3071250.	O
1150	34875.	•0	66844	10750.	879375	• 558 366
1160 CLINTEN PRAIRIE	32625.	•	51375.	7250.	8	610
1170 FRANKFORT COMMUN	89625.	•	90062	24500.	2212500.	2422667.
	22500.	•	40625.	1250.	53	•000009
	•	63937.	6 0500	32375.	1264375	1421187
	16125.	31250.	18750.	1 3250.	0	
	30000	28125	4 8000	1 0000	9125	028
	67500.	67250.	94147.	25125		~ ′
15 1560 SUNMAN-DEARBOAN COMM SCH CORP	7087÷	41562.	98625		200	000
15 1600 SOUTH DEARBORN COMM SCHOOL CORP		38250.		0 2	816)))
15 1620 LAWRENCEBURG COMM SCHOOL CORP	59250.	55312.	52937	0	1195625	38
	•	28125.	92000	437	1778125.	26
16 1730 GREENSBURG COMMUNITY SCHOOLS	19500	45937	34937	7	1560625	\$!
	42375.	59750.	44084	11250.	187	15934
1820	48000	4	82312.	6125.	000	23031
1835	114000.	120250	105594.	13250.	53437	8674
1875	103125.	26563	159187.	18250	262	6333
1885	36750.	41687.	15781.	17375.	96375	75
1895	47250.	•	287	16000.	5125	5637
18 1900 MONROE COMMUNITY SCHOOL CORP	20625.	10000		•	137	6335
	72000-	Φ	32531.	16000	1633750.	1800593

APPENDIX B--PART 2 (Continued)

DISTRICT NUMBER AND NAME	X S	SP ED	VOC ED	COMP	MOA	BASIC PRDG•
		0	0	9	003607	766 275
SALEM COMMONITY S	•	300520	n)	10001
18 1570 MUNCIE COMMUNITY SCHOOLS	462375.	704669.	Ġ.	193625.	9418750.	10977600
19 2040 NORTHEAST DUBOIS COUNTY SCH CORP	32250.	43438	53250.	5375.	674375	808687
19 2100 SUUTHEAST DUBGIS COUNTY SCH CORP	43875.	15750.	•	200	1 C27500.	1087624.
	53625.	49844.	35375.	11875.	1317500.	1468218.
GAEATER JASPER CONSOLIDATED	90375.	46250	54875.	15625.	1838750.	2045874.
FAIRFIELD CUMMUNITY SCHOOLS	43500.	41062.	37562.	9875.	538125.	1070124.
20 2260 BAUGO COMMUNITY SCHOOLS	4 5000•	38000	30062.	6250	932500	1051812.
20 2270 CONCORD COMMUNITY SCHOOLS	90750.	68000	•	8375.	2080000	2247124.
20 2275 MIDDLEBURY COMMUNITY SCHOOLS	59625.	48250.	40437.	•	1221875.	1370187.
20'2285 WA-NEE COMMUNITY SCHOOLS	68250.	54500.	82125	25000	1747500.	1977374.
20 2305 ELKHART COMMUNITY SCHOOLS	412125.	274750.	196269.	175750.	8329375.	9388265.
20 2315 GOSHEN CCMMUNITY SCHOOLS	117000.	111687.	42562.	20000	2481250.	2772497.
21 2395 FAYETTE COUNTY SCHOOL CORP	170250.	174900.	223312.	32675.	3695000	4300334
22 2400 N ALBANY-FLOYD CO CONS SCH CGRP	•	273969.	41 73 75.	108625.	7609375.	8414340.
23 2435 ATTICA CONSOLIDATED SCHOOL CORP	30000	53500	33375	6375.	795000.	918250.
2440 COVINGTON COMMUNITY	30375.	*0000	26750.	4750	820625.	953406.
2455 SOUTHEAST FOUNTAIN SCHOOL C	42375	48500	59500	6875.	1098125.	1255374.
2475 FRANKLIN COUNTY COMM SCH C		97719.	40625	20000	1920000	2117718.
5 2640		1	_	•	192503.	192500.
2645	49125	•	30062.	16750.	1310625.	1406562.
2650 CASTON SCHOOL CORPORATION	20625.	•0	775	1125.	623750.	713250.
2725 EAST GI	38625.	8250.	6344.	18500.	1029375.	1101093.
2735	72375.	64969	65156	38500.	1655000.	1856999
2765 SOUTH GIBSON	57000.	49000°	4 5000•	15750	1284375.	1451124.
2815	61125.	55625.	•90699	3125.	1396250.	1573031.
27 2825 MADISON-GRANT UNITED SCHOOL CORP	63000	52250.	57625.	14500.	1651875.	1619249.
	87750.	84250.	27562.	24125	1958750.	2182437.
	268125.	344594.	61000.	100375.	6432500	7256591•
2920 BLOOMFIE	37500.	38437.	1 7000.	5625.	720625.	819187.
28 2930 CENTRAL SCHOOL DISTRICT	10125.	5938	35000	1000	297500.	349562.
28 2940 EASTERN CONS SCHOOL DIST	24000	•	44750.	3875.	618125.	
ב י	38250.	33500.	26000.	9125.	949375.	1056249.
28 2960 M S D SHAKAMAK SCHOOLS	25500.	50437.	950	4250	167500	67
2970	•	4689•	72000	4750	250000	331437
28 2980 WORTHINGTON-JEFFERSON CONS SCH	7875.	•	18375.	1125.	2 3 4	
3005 HAMILION SOUTHEAS	39750.	47000.	5875.	NΙ	375	
29 3025 HAMILTON HEIGHTS SCHOOL CORP	41625.	8250.	4 8000	7250.	31	
3030 WESTFIELD-WAS	32250.	11250.		7625	0	900
29 3055 MARION-ADAMS SCHOOLS	24375.	•0006	26906•	10750	-	919199
29 3060 CARMEL CLAY SCHOOLS	189000	90250	99667	21250.	6 750	5076
29 3070 NOBLESVILLE SCHOOLS	.00562	67250.	50469.	22750.	2156250.	2382218.
30 3115 SOUTHERN HANCOCK CO COMM SCH COR	•	•	58469.	7375.	25875	
30 3125 GREENFIELD-CENTRAL COMM SCHOOLS	100125.	•	23406.	1750.	315	2704404.
3135	•0	•	10500	5625.	1270625.	1236749.

APPENDIX B--PART 2 (Continued)

DISTRICT NUMBER AND NAME	Z S	SP ED	VOC ED	COMP	ADM	BASIC PRDG.
1	•	•	6	1		06.47
3145			000	•00001	700) :) (
31 3160 FRANKLIN TOWNSHIP SCHOOLS	8625.	90	12500.	•	2865	00459
31 3130 NORTH CENTRAL CUMM SCHOOL CORP	•	ó2281.	36250.	11000.	5466	356
31 3190 SOUTA HARRISON SCHOOL CORP	60375.	69063	51375.	14250.	1786250.	1961312
3295 NGRTH	•0	5250	•	•	855625	860875.
BROWNSBURG COMMONITY	•	50000	52	16000.	2273125	2404406.
3315 AVON CUMMUNITY SCHOOL CORP	•	O	4			1493650.
3325 DANVILLE COMMUNITY SCH	43075	39375	5	8500	1148750.	1289624.
3330	ŏ	47000	49066	9750.		2379281.
3335 MILL CREEK COMMUNITY		34750.	36344.	13753.	1199375.	1284218.
3405 BLUE RIVER VALLEY SCHOOL COR	27000	493	ø	•	794375.	892312
3 3415 SOUTH HENRY	S	86	40	2375.	749375	S
3435 NORTHWESTERN SCH CC	0	35469.	56375.	13625	1173750.	1331218.
3445	157125.		108319		3728125.	18209
3455 C A	S	•	41125.		1215000	1333624.
3460 TA		881	•	10375.	1626125.	67731
3470 NORTHBESTERN COMP	56625.		00	14000	1438125.	1574312.
3480	~	24625.	28125.	1375.	\$32500.	1017000.
3450 WESTERN SCHOOL CORP	~	712	012	5125.	~	1712499.
350C KOKOMO-CENTER 1	~	8	7.1	99750.		
3625	ಿ೧	810	565	35250.	8	5253236.
3640 CARR TOWNSHIP		•	•	•	218750.	6
3675	S	94219.	77000.		4800	80
3655	S	77	5 v 6	10750.	310	~
3710	23625.	9000	60219.	.2875.	545625	134
3785 KA		65406.	63781.	15375.	431	5 7
3815	54750.	53281.	27644.	1 4000	1270000.	419
3545	160125.	ര	80687.	32759.	3477500.	3899585.
39 3595 MADISCN CONSOLIDATED SCHCOLS	106875.	237	82612.	ď	9650	00
4000	45000	437	337	673	00625	122.74
40 4 C15 JENNINGS COUNTY SCHUOL CORP.	•0	525	68	36375.	5599	1522
41 4145 CLARK-PLEASANT COMM SCHOOL CORP	ò	12	92	~	741	2587
41 4205 CENTER GROVE COMMUNITY SCH CORP	•	28125.	450	00	2	19524
41 4215 EDINBURG COMMUNITY SCHOOL CORP	33900	•	22375	7250.	1 2	9638
41 4225 FRANKLIN COMMUNITY SCHOOL CORP	85125.	Ō	90	350	6375	404
	•	25000.	•	96	0020	15462
4255	•	•	93	50	1293	17218
	52875.	68750.	39156	E	181	505
42 4325 SOUTH KNOX SCHOOL CORP	31125	47500.	40		~	84
42 4335 VINCENNES COMMUNITY SCHOOL CORP	105000	130000	~		623	9830
4345	81000	13	3	87	87375	3553
43 4415 HARSAL COMMUNITY SCHOOLS	166875.	130000	47	30875.		£511
4445	49875.	S	0	20	9250	4
WHITKO COM	59625.	21000.	32	13375.	3937	9
PRAIRIE HEIGHTS CONN SCH		8	33	Ñ	Õ	1376124.



Continued)
BPART 2 (
APPENDIX

DISTRICT NUMBER AND NAME	Z S ¥	SP ED	VOC ED	COMP	V OV	BASIC PROG.
: :	28125.	39406	6450•	24500	586250.	வ
WEST VIEW SCHOOL	64250	74187	38162		1397500.	1565599•
LARTAND	40500	•0		14625.	993125.	1048250.
ASBO HANDVER COMMONAIT SCHOOL	67500	•	27312.	46250.	1453750.	1594812•
THE PROPERTY OF SOCIO	185625	•	525	51625.	S	4671247.
13 4000 RUSS ICHICAIT SCHOOL CORP.	145125	75000	9	36000.		3330835
TRI-CEFEK SCHOOL CORP	65875	•	70219.	54625.	17062	2381343
	133875.	•	42431.	122759.	6 000	5165930
CEDAN DOINT COMMUNITY SCH CORP	146625.	•	55000	4525Ö•	6612	3908122
EAST CHICAGO CITY SCHOOLS	256125.	212781.	10062.	312750.	5566250 •	6357966
	63375.	•	8750.	4 82 50 •	-	5
GARY	0	1689012.	344837.	1347124.	86748	9
4700 GRIFFITH PUBLIC SCHOOL	115125.		828	5 5	49750	707
4710	574875.	977893.	475037.	273000.	51562	14010420
4720 HIGHLAND TOWN	178875.	•	•	S		. • 0 • 2 / 10 •
4730	136875.	•	631	20	0	3322000
4740	127125.	38687.	23750.	15375.	2721875	-808926Z
4760	33750.	•	•	62	588750	0521250
A770 CASS TOWNSHIP	~	•	•	6 250•	1375	236875
2004	7125.		075		20	223
A 0.05	52500.	49250.	110125.	7125.	1597500.	1816499
4860	19750.	•	4375.			
MICHIGAN CITY AREA S	355500.	480200.	149606.	145625.	7312500.	8443421
0454	16125.	39500	5938•	10000		602
LAPORTE COMMUNITY SCHOOL	198000	120094.	20500	612	4593750	0 7 C C C
NORTH LAWRENCE COMMUNITY	139875.	N	099	200	4041875	10771
MITCHELL COMMUNITY SCHOOL	33375.	52250.	83	15625.		1505249
	77625.	53000	53250	20000	95500	17587
	•	•	92094.	3500	2418125.	
ALEXANDRIA COMMUNITY SCHOOL	•00069	53687.	23300.	~	16243	17876
5275 ANDERSON COMMUNITY SCHOOL CO	529875.	415837.	360231.	250	0200	55843
	75750.	82125		40625	9525	2265812•
M S D DECATUR TO	86625.	84625.	47	375	•620055.	
R			24969	887	- 1	1045017
5330	N	00	8167	55375	5753100.	4007
I	N	0		•06270	03400	
5350 M S D	2	42	0 1	4500 4500	• 0550102	2777
49 5360 M S D WARREN TOWNSHIP	S	m	5	.67627	00000000	
N S D	334500.	5375	6216	ço '	14450	3640
5375 M S D	308250	175	034	299	40060	4350
5380 BEECH GROVE	S	26	4912	00	C215/1	106601
5385 INDIANAPOLIS PUBL	2453623.	3188654.	451450.	~ (60873	1 C
5400	50250.	21875.		ונייו	ָרָי. פיני	
5455	39375.	•	012		9 1	֓֞֞֜֜֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֡֓֜֓֓֡֓֓֡֓֡֓֓֡֓֡
5470 ARGOS COMMUNITY SCHOOLS	23250.	•	30000	5250	578125.	030050
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Continued)
BPART 2 (
APPENDIX

1810	DISTRICT NUMBER AND NAME	N C	SP ED	VOC ED	COMP	ADA	BASIC PROG•
50 5480 BREM	BREMEN PUBLIC SCHOOLS	33000	30937.	43187.	17125.	~	9896
5485		76875.	•	52312.	18625.	1918125.	659
50 5495 TRIT	TRITON SCHOOL CORPORATION	28875.		000	262	375	821750
5520	SHUALS COMMUNITY SCHOOL CORP	21000	44500.	17750.	287	6937	769
51 5525 1006	LOGGODIES COMMUNITY SCHOOL CORP	39375.	26250	19250.	20	0	051
52 5615 MACO	MACONAQUAH SCHOOL CORP	87375.	67125.	82000.	75	E 6	5629
5620	NOATH MIAMI CONS SCHOOL DIST	42375.	•	62025.	11250.	6 220 00 •	071
5625	DAK HILL LNITED SCHOOL CORP	49875.	83000	73000	24750.	025	633
5635	PERU CCMMUNITY SCHOOLS	100875.	100312.	36125	28250.	2163750.	459
5 705	RICHLAND BEANBLOSSOM COMM SCH CD	44250.	32250.	32344.	5625.	4631	1577543.
5740	MONAGE COUNTY COMMUNITY SCH CORP	309375.	358781.	269250•	77500.	7560625.	6575527•
5835	TH MONTGOMERY COMM SCH CORP	64125.	75625.	54406.	23000	W	M
5845	SOUTH MONTGOMERY LOMM SCH CORP	55875.	72375.	62719.	19125.	39500	605
5855	CRAMFORDSVILLE COMMUNITY SCHOOLS	73875.	94250.	20625.	9250.		9
2900	MONRUE-GREGG SCHOJL DISTRICT	•	6750.	38000•	2875.	970006	1017625.
5910	EMINENCE CONS SCHOOL CORP	11250.	15625.	28000	1875.	360625.	m
55 5925	M S D MARTINSVILLE SCHOOLS	•	687	102187.	36375.	3540625.	3846059.
55: 5930	MODDE SYTELE CONS SCHOOL CORP	•	9293	-	24000•	2476250.	S.
5945	NORTH NEWTON SCHOOL CURP	51750.	52000	64344.	14750.	1118125.	1300503.
56 5995	SOUTH NEWTON SCHOOL CCRP	39375.	39437	43437.	6375.	833750.	562375.
57 6055	CONT	37500.	69689	11750.	8375.	880875.	0734
0909	EAST NOBLE SCHOOL CORP	110250.	173875.	142000.	22000-	23400000	2628122.
6065	WEST NOBLE SCHOOL CORPORATION	55500	66719.	101375.	3500.	1147500.	1374593.
6 080	-0HIO CO	•	46375.	24750	5375.	671875.	748375.
6145	URLEANS COMMUNITY SCHOOLS	19500.	16125.	24750.	2000	543125.	61
6155	PAOLI COMMUNITY SCHOOL CORP	34875.	31250.	51750.	25250.	1000000	4
59 6160 SPRI	SPRINGS VALLEY COMM SCHOOL CORP	27000.	26563.	31000.	3750.	736125	626437.
6155	SPENCER-DAEN CORMUNITY SCHOOLS	•	62250.	55500.	O	160	9003
6250	SOUTHWEST PARKE COMM SCHOOL CORP	35625.	29250	35000.	7625.	828750.	36
_	ROCKVILLE COMMUNITY SCHOCLS	•	22844.		2002	670625.	2
	TURKEY RUN COMMUNITY SCHEOL CORP	13875 -	5250.	21531.	8000	526250.	Φ.
6325	PERRY CENTRAL COMM SCHOOLS CORP	30000	15750.	•	22625•	750000	e M
6340	CANNELTON CITY SCHOOLS	10875.	11250.	11625	150	3093	m 4
6350	TELL CITY-TROY TWP SCHOOL CORP	61125.	39281.	35875.	900	75	0 C
	PIKE CUUNTY SCHOCL CORP	52500.	56062.	O	28500•	1658750.	4
6460	WE TOWNSHIP SCHOOLS	22500.	•	12312.		162	55106
6470	DUNELAND SCHOOL CORPORATION	125625.	•	4	62	981	906
9490	MORGAN TOWNSHIP SCHOOLS	11250.	•	29250	9	187	6375
6510	PLEASANT TOWNSHIP SCHOOLS	22500.	•	1 8000	6575	100	1001
6520	PORTER TOWNSHIP SCHOOLS	23250.	•	95	11000.	5687	1062
6530	UNION TOWNSHIP SCHOOLS	14625.	•	~	1125.	37	171
6540	WASHINGTON TOWNSHIP SCHOOLS	10500.	•	13625.	1125.	225000.	250250•
6550	PORTAGE TOWNSHIP SCHOOLS	264000.	•	133500.		47812	9038
6560	WALPARAISO COMMUNITY SCHOOLS	154500.	•	77094.	23000-	3023750.	3278339•
6590	D MOUNT VERNON	85875.	74750.	51656.		1871875.	2109906.
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·	Ч ОМ	1116875.	206250.	1040625.	780000°	868750.	1041250.	711675.	731	200	CV.	8262	1475060.	50	5	037	2	5662	2488125	8151	, c	7631	2524	1136250	1791250-	J M	9625	225	2718125	0	1189375.	2300	225	543	0	893	956	025	1125	9493	6791	400	5000	830000	1564375
	COMP	2250•	0	10500	200°	1125.	14375.	10125.	S	10000	0	25	37	•		S	25	~	39250	800	075	237	687	20750.		ט ט	62	412	31500	8500.	12375.		400	10125.	4375	287		20750.	~	815	70250.	9	Š	13875.	•
	VOC ED	85031.	17	29625	53156.	47937	51594.	15656	906	737	52625,	550	0	~	2 7	. 37531.	200	587	m 1	,	99	75	646	60062	60560	26.0	325	52		72000	3062.	02	27	50		20	-	18625	33	8	13	in.	250	72	94650
	SP ED	51625.	45	•	31500.	21750.	24063	16125.	O	7		17188.	61094.	36625	•	38312.	•	•0	120625.	•	•	-	976875	•0	56156	0 70	• •	•	•	71719.	46625.	•	•		15625.	15625.	4	60437.	53128	36125.	277150.	œ	781	687	57500.
	N GN	39750	7500.	35250.	26250.	28875.	38250.	23250.	45000	21000	25125	36000	64875.	44250	20000	55125	27375.	21375	106125.	36750	172560.	169750.	864750.	37875	• 0000	• 6	42375	•	108000	58125.	48750.	22500.	42750.	45375.	20625.	18750.	13500.	58125.	55875	26250.	301125.	210000.	70125.	33750	68625.
APPENDIX BPART 2 (Continued)	DISTRICT NUMBER AND NAME	65 6600 M S D NORTH POSEY COUNTY SCHOOLS	6610 NEW HARMONY TOWN & TWP CO	6620 EASTERN PULASKI COMM SCHOOL	-	67 6705 SOUTH PUTNAM COMMUNITY SCHOOLS	67 6715 NORTH PUTNAM COMMUNITY SCHOOLS	6750 CLOVERDALE COMMUNITY S	6755	5795 UNION SCHOOL CORPORATION	68 6805 RANDOLPH SOUTHERN SCHOOL CORP	6820 MONRUE CENTRAL SCHOOL CO	6825 RANDOLPH CENTRAL SCHOOL	6835 RANDOLPH EASTERN SCHOOL	6865 SOUTH RIPLEY COMMUNITY SCH C	6895	6900 JAC-CEN-DEL COMMUNITY	6910 MILAN COMMUNITY SCHOOL	9669	7150 PULK-LINCOLN-JOHNSON SCHOOL	71 7175 PENN-HARRI	MISHAWAKA CITY SCHOOL	71 7205 SOUTH BEND COMMUNITY	71 7215 UNION-NORTH UNITED SCHOOL COR	ASSESSION TO SEE STATE OF THE SECOND ASSESSION TO SECOND ASSESSION	COONIT SCHOOL DISINICI	3 7350 NORTHWESTERN CO	7360 SOUTHWESTERN	7365 SHELBYVILLE CENTRAL SCHOOLS	74 7385 NORTH SPENCER COUNTY SCHOOL CORP	_		7515 NORTH JUDSCN-SAN PIERR	75 7525 KNOX COMMUNITY SCHOOL CORP	76 7605 M S D FREMONT SCHOOLS	76 7610 HAMILTON COMMUNITY SCHOOLS	76 7615 M S D STEUBEN COUNTY SCHOOLS	7645 NORTHEAST SCHOOL	7715	78 7775 SWITZERLAND COUNTY SCHOOL CORP	SCHOOL :	SCANDE SCHOOL CORP		7935 NORTHERN COMM SC+	80 7945 IIPTON COMMUNITY SCHOOL CORP

APPENDIX 8--PART 2 (Continued)

DISTRICT NUMBER AND NAME	Z Z	SP ED	VOC ED	COMP	¥ Q	9051C
61 7950 UNION COUNTY SCHOOL CORP	40875	63500	34875	6625.	1091875.	1237749.
7995 EVANSVILLE-VANDERBUA		964056.	439800.	36 3625.	18070000	20621824•
8010	25:25	16937	2.2500	10250.	671875.	751187
8020	66750	29250	57750.	18500.	1475000.	49
A030 VIGO COUNTY SCHOOL CORP	515625.	783500.	401125.	278500.	12903750	14882497
5 8045	45375	53687.	47500	20000	1181875.	1348437.
5 2050	19500	97250.	137500.	34250	2050625.	2399124
ANGO WABASH CITY SCHOOLS	77625.	117250.	•	12000	1700625.	1507499.
8115	•	96500	91594.	7250.	1163750.	1559093•
8130 WA	210750.	146375.	43250.	42250.	4829375.	5271997.
8205	49875		52950.	15250	1358125.	1520762
6215 EAST MASHINGTON	13500.	15000	22375	1500.	177500	835875
A220 HEST MASHINGTON	29625	¢	86456.	11875.	758125	96
8305 NETTLE CREEK SCHOOL COR	49875	36125	57937.	16375	1066250.	1226562.
8355	4 2000.	38750.	60219	28125	1063125.	1232218•
363	52125	61875	55250	11250.	1243750.	1424249.
8375 NORTHEASTERN MAYNE SCHOOLS	36000	30187.	22250.	22d75.	1040025.	1151957
8365	315000.	311394.	45539	152375.	6324375	7149077.
8425	30750.	•	41312.	9250	774375.	855687•
8435 NORTHERN WELLS COMMUNITY		23750.	•	•0009	1531875	1627999.
BAAS M S D BLUFFTON-HARAISON	67125.	49125.	18375.	12500.	1341875	1468999
8515	•	•	21250	9875	710525	741750.
8525	23625	22375.	24500	1375.	513125	585000•
8535	•	31562.	28375	7625.	620625	688187.
8565	76875.	12687.	94475.	8000	1738125.	1930162
8580	15375.	•	•	•	206875	22
8590	9750.	•	•	2250	150000	620
8600	9375.	•	•	•		
	39750.	15437.	45284	6750	900625.	1000156
8630	17250.	•	•	5500	258750.	
8640	12375.	•	•	9075	140875.	2160
8650	8625	•	•	1375.	N	3062
8660	•	•	73500.	2000	0	2169
8665	20250•	12500.	•	4750	436475.	474375•
seese STATE TOTALS seese	27892872.	27235077.	18749277.	11783248	707083706.	792743871。
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APPENDIX C

LEGEND

- "SP ED" indicates the number of pupils enrolled in various special education programs during 1973-74; data were provided by the Division of Special Education.
- "VOC ED" refers to the number of pupils enrolled in various

 special education programs during 1973-74; data were provided by the Division of Vocational Education.
- "COMP" reflects the number of pupils recognized as Title I eligibles in the allocation of ESEA Title I funds to local school corporations.
- "KGN" refers to the number of kindergarten pupils in ADM as reported for 1973-74.
- "1-12 ADM" is the ADM for Grades 1-12 as reported for 1973-74.



BASIC PUPIL DATA USED IN CALCULATING THE IMPACT OF MODELS

	DISTRICT NUMBER AND NAME	SP EU	VJC ED	9800	Z S Y	FC # 21-1	
***	15 ADAMS CENTRAL COMMUNITY SCHOOLS	334.	12.	7 3.	", "1	1.74.	
-	S NORTH ADAMS COMMUNITY SCHOOL	200.€	308.	, , ,	1.1.	-20 Ye	
	5 SOUTH	101		117.		3 32 .	
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۱ ۸	AS MORTHWEST ALLEN COUNTY	334.	102.	84.		• 2 · C · 7	
N	FORT MAYNE COMMUNITY SO	. 1485.		+356+	10241	30 the.	
N	55 EAST	720.	713.	0.00	473.	11572.	
m	6.5	1571.		90.70	• 2 5 5	1-077	
M	FLAT FOCK-HAACREE	234.	· •	5.4	41.	• 1: ***	
4				147.	100		
Ŋ	BLACKFORD COUNTY		210.	157.	130.	•	
0	MESTERN GOONE CO	333.	0.	53.		•00:2	
•	EAGLE-UNION COMMUNITY SCH	101.	91•	o 3		Ç	
v	LEBANCN COMMUNIT	274.	•0	. 237.	113.	*	
~	O		116.	: 92•	• •	c,	
00	CARHOLL CONSOLIDATED SCH	279.	• 0	37.	* 07	e.	
3 0	DELPHI COMMUNITY SCHOOL CORP	200.	့	5 7 •	73.	* d () /d	
Ç.	PLUNEER REGIONAL SCHOOL	• dö	•	70.		۴	
•	SUUTHEASTERN SCHOOL CORP	509.	•	173.		4)	
Ø		502	•0		160.	-i	
01	WEST CLARK COMMUNITY SCHOOLS	550	444.	224.	113.		
01	1000 CLARKSVILLE COMM SCHOOL COAP		131.	125.	•0	* 15.0.7	
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		•659·	93.50	•000	# 0 p •	4 4 1 4 4	
12	1150 CLIMION CENTRAL SCHOOL CORP	57:	•	629	• 0 •	3.00	
	CLINION PRAIRIE SCHOOL	325.	•0	6A.	4 A •	1510.	
2	FRANKFORT COMMUNITY SCP	677.	.	. of: 1	119.	• C まへ 的	
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	BANK-KEEVE CONMUNITY	100	100.	100	ź1•	•	
4	NORTH CALLESS COUNTY	327.	ر د د د	٠٠.٥	*C*	• n 1	
	MASHINGTON COMMUNITY SCHUC	• ១៨ ១		201	• 0 3	•	
5		573.	112.	•7:5	• • •	• · · · · · · · · · · · · · · · · · · ·	
	600	126.	107.	• • •	106.		
	620 LAWRENCEBURG COMM SCHOOL CO	• • • •	144.	162.		7 1 8	
16	DECATUR COUNTY COMMUNITY SC	476.		195			
9	730 GARENSAUAG CUMMUNITY SCHÜ	227.	140.	10%	• 200		
	DEKALB CO CASTERN COMM SCH	252	108.	• 35	, 20 •	•	
	028	535.	144.	**, **	• 40		
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	S HARRISON-MASH COMM		• 5.L	139.	• 6. 9	* 5.4.5.4 •	
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18	O MUNRICE COMMUNITY SC	. 15c	52.	• • •	. 27.	• 5 9 ·	
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2640 NORTHEAST BUBJIS COUNTY SCH	279. 139	4.30	43.	1075
2100 SOUTHEAST DUBUIS COUNTY SCH	0. 21	. 1	φ η.	11.44.
2110 SOUTHWEST BUSGIS COUNTY	283. 117		71.	· (-) - (-) (-)
2120 GREATER JASPER CUNSULIDATED	• 4	160.	1.0.	• - 5 - 7
FAIRFIELD CUMMI	1 1		000	3551
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2270 CUNCUE	•		1.1.	1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1
2275 MIDDLEBURY COMMUNITY SCH	ill ocić	•0	7.50	1550
2285	1 .70	. 200.	•16	£750.
2305	722. 01.	1405.	549.	1:5:7.
2315	69.	160.	150.	3,276.
2395	N	• •	22.7.	5910
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2435	263. 118	•	4 C •	10700
2440 COVINGTON COMMUNITY		•	43.	1 1 3 e
2455 SOUTHEAST FOUNTA	-	•	-95	1757.
2475 FRANKLIN COUNTY COM	. 24		52.	3072·
2640 UNION TOWNSHIP S	••	•0	•	٠ : نا
2645		•	•00	2037.
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28 2930 CENTRAL SCHOOL DISTRICT	•	•	• (1)	* 7.c.
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28 2960 M S D SHAKAMAK SCHOOLS	26. 11	•	• 46.	• ; ; •
28 2970 MASHINGTON-STAFFURD CONS	· 0	J. J.G.	• C	• 1 0 4
28 2980 WORTHINGTON-JEFFERSON CONS SCH	•	•	13.	• • •
29 3005 HAMILTON SOUTHEASTERN SCHOOLS	47. 12	13.		• 5:30
3025 HAMILTON HEIGHTS SCAD	284.	1. 53.	50.	• D
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3055 MARION-ADAMS SCHOOLS	384.		32.	• 50 1 **
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3070 NJBLESVILLE SCHGOLS	401.	• N U P	. 300 ·	• (n + n)
3115 SCUTHERN HANCOCK CO CUMM SCH	306.	0. 0.	•	ZC 14.
3125 GREENFIELD-CENTRAL COMM S	.27.	ð. tok	1.3.	4117e
3135 MT VERNON COMMUNITY SCHOOL C	42.	3. 45.	.	• : : : : : : : : : : : : : : : : : : :
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APPENDIX C

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6715 NORTH PUTNAM COMMUNITY SCHOOL	312.	77.	115.	51.	1000.
6750 CLUVERDALE CURMUNITY SC	117.	33.	81.	31.	1135.
6755 GREENCASTLE COMMUNITY	340.		130.	•00	2137.
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.APPENDIX C (Continued)

SCHOOL TRANSPORTATION IN INDIANA

In hearings held in four locations in Indiana during this study, much concern was expressed, by school administrators and laymen alike, over transportation problems ranging from increasing costs to unequal service. The present transportation allocation formula was generally considered to be inadequate to meet the dynamic problems related to density, busing for desegregation, spiraling oil prices, inflation generally, and labor problems. Sentiment for state level statutory reformulation and more adequate funding appeared persistently and uniformly throughout the state.

This section of the study suggests criteria for an adequate proqram, analyzes the present school transportation program in Indiana, draws conclusions, and makes recommendations for improving statewide funding.

Other States

State programs for the financing of pupil transportation are of .

great variety. All but three states have assumed some financial responsibility for pupil transportation. Twenty-seven states have included transportation in their minimum foundation plan. Two states provide funds through flat grants while nineteen assume a percentage of the cost.

Approved or actual expenditures are reimbursed by twenty states.

Different formulas for reimbursement have been used by the states with twelve including mileage in their formulas. Nine states use density



for calculation of reimbursable transportation cost. Density has usually been calculated by one of two methods: (1) number of students transported divided by number of square miles in the district, or (2) number of students transported divided by bus miles to and from school.

Allowances for adverse road conditions have been deemphasized in state plans for pupil transportation funding and are now used by only two states. This, of course, is due to general improvements in roads throughout the country. Seven states consider vehicle depreciation as an element of transportation cost for which the state provides reimbursement. Sixteen states make special provision for handicapped children.

Although state plans for the financing of pupil transportation have often been elaborate and comprehensive, it should be noted that more than one-half of this expenditure is paid out of local funds if the entire country is considered.

Criteria for Evaluating State Aid Formulas

Featherston and Culp have given evaluative criteria for state aid plans for pupil transportation funding.² The first being whether the state aid plan has accounted for legitimate factors which have affected pupil transportation cost. Has the state formula eliminated economic,



^{1&}quot;Financing the Public Schools of Kentucky" (A study prepared by the National Educational Finance Project for the Kentucky Department of Education, 1973), p. 277.

²E. Glenn Featherston and D. P. Culp, <u>Pupil Transportation</u> (New York: Harper and Row, 1965), pp. 64-68.

social, or geographic inequalities which have hindered school districts in the transportation of their students?

A second criterion is that the state aid formula should be relatively simple while retaining accuracy. A simple formula allows local administrators to estimate the state entitlement with greater ease while eliminating complicated record keeping or extensive statistical work at the district level. Simplicity, while important, should not give way to accuracy in the state formula. The simpler the formula, the more likely will be the prospect of inaccurate measurement of some extremes of need at the local level. An ideal formula will combine simplicity with the ability to meet local needs.

The third criterion for a state transportation formula is that it not be susceptible to local manipulation. If the school district can control the factors which affect its own funding for transportation, it may alter those factors to suit its advantage at the cost of reduced efficiency. An example of this would be the running of inefficient routes when mileage is reimbursed by the state.

A fourth criterion requires that certain aspects of the state funding program be based on experience. One may theorize as to what some elements of the transportation program should cost but collection and use of data bearing on past performance is the most defensible method for computing costs. On the other hand, care should be taken to prevent past inefficiencies and inadequacies of operation to shape the transportation program of the future. In general, the use of state average cost in some aspects of the funding will promote efficiency.



The fifth criterion maintains that funding of transportation should determine local needs as objectively as possible. State standards should be applied to local districts equally unless extreme hardship is a consequence. In some cases, local needs may be so different from state requirements that subjective judgments will be necessary to achieve equality of educational opportunity for students of some school districts. A state plan should cover such contingencies.

The sixth criterion provides that the state pupil transportation plan should promote efficiency at the local level. This may be accomplished to some degree by the use of state average costs for funding purposes. Efficiency also can be promoted by state approval and monitoring of local programs.

The National Educational Finance Project, in a study of Kentucky's school transportation system, stated the main criterion for a state's transportation funding program in this way: "Any state must take into account factors which cause variations in determining and justifying the cost of transportation services."

Although state formulas for the financing of transportation differ considerably, those which follow the above criteria should meet the public's demand for full value on every dollar invested in educational services.



^{4&}quot;Financing the Public Schools of Kentucky," p. 277.

Density and Related Factors

Some state programs for financing pupil transportation are rooted, at least indirectly, in the work of Mort and Johns. Each sought to use population density as an independent variable for the assessment of transportation need and cost.

Mort introduced the idea of density into the problem of determining the need for school transportation. The cornerstone of Mort's analysis of educational costs was a two-group scheme. One group consisted of costs that are equal for all classrooms or teacher units of all communities. The other group included the costs of special provisions, such as transportation, which were not required of all communities. 5

"Mort attempted no fundamental solution for the problem of measuring transportation costs," nevertheless, his work is instructive. Two suggestions were given for the funding of transportation. One was to "... consider all rural school population as if it were attending one-teacher schools, assuming that the extra allotment to consolidated schools on the basis of the one-teacher schools that they supplant, would take care of transportation." The assumption was that consolidated schools incurred a larger transportation expense than one-room schools. On the other hand, one-room schools were deemed by Mort as having greater need so they were allotted greater weight in relation



⁵Paul R. Mort, <u>The Measurement of Educational Need</u> (New York: Columbia University Teachers College Bureau of Publications, 1923), p. 8.

⁶Asael C. Lambert, <u>School Transportation</u> (Stanford University: Stanford University Press, 1938), p. 52.

⁷Mort, p. 61.

to financial entitlement. The result of Mort's plan was more state funding to consolidated rural schools to take care of transportation costs.

Johns identified the allocation problem for transportation as follows: "The problem is to find the relationship that exists between the percent of the average daily attendance transported and the density of school population, and express it objectively in terms of a mathematical relationship."

Johns, using data from five states, found that density of school population was predictive of per pupil transportation costs. This relationship, he felt, was suitable for use in a state formula for the funding of transportation. The procedure for developing the formula involved determining transportation costs in each district on a uniform basis; ascertaining transportation cost per pupil in each district and plotting a curve of "best fit" to determine the allocation amount per pupil. 9

These conclusions by Johns have been verified and relied upon in many states. Indeed, Indiana's transportation formula today accepts the basic premise that it costs more to transport pupils in more sparsely populated areas.

Approvable costs are difficult to derive, but are an important element in any formula. Approvable costs range from very precise and



⁸Roe L. Johns, "Determining Pupil Transportation Costs," The Nation's Schools, XLIII, No. 2 (February, 1949), pp. 48-49.

⁹R. L. Johns and Figar Morphet, Financing the Public Schools (Englewood Cliffs, New Jersey: Prentice Hall, 1960), p. 350.

strictly constrewed formulas in some states to the more <u>laissez faire</u> reimbursement methods in others. Under the latter method, the state assumes the local school district is efficient and simply reimburses the local districts for a given percentage of the cost. If density is taken into account, the total allocation is a function of reimbursable expenditures adjusted for density.

A proper formula should provide a simple mechanism for promoting efficiency while, at the same time, recognizing legitimate costs due to density.

Density in School Districts

Data for Indiana school corporations make it possible to determine both linear and area density. Linear density is found by dividing the total miles traveled into the number of pupils transported, while area density is determined by dividing the square miles of the school district into the number of pupils transported. Some states further refine the area density by using net square miles as a divisor. Net square miles is ascertained by subtracting the square miles not primarily served from the total square miles in the school corporation.

Linear density among all school corporations in Indiana ranges from 0.773 to 10.115. Area density ranges from 4.274 to 339.950. Some of the more striking variations in density among school corporations now transporting pupils are shown in Table 1.



Table 1

LINEAR AND AREA DENSITY FOR TRANSPORTED

PUPILS FOR SELECTED INDIANA SCHOOL CORPORATIONS

	chool poration	Linear Density	Area Density
High D	ensity	,	
1	Columbia	10.115	339.950
2	Munster	5.500	523.875
3	Griffith	5.432	640.100
4	Kokomo-Center	5.063	429.565
5	Highland	4.357	847.750
6	Indianapolis	3.972	860.668
Low De	ensity		
1	Worthington- Jefferson	0.972	12.236
2	Switzerland County	0.920	6.466
3	Columbia City-J"	0.903	9.900
4	Tri-County	0.858	4.274
5	Union Township (Fulton)	0.773	8.178

Present Indiana Transportation Formula

Indiana's transportation formula includes both a sparsity and a wealth factor. Sparsity is established at .3 for four or more pupils per mile and 2.4 for .49 and under pupils per mile, with all



wealth factor is assigned for corporations ranging from a 2.2 factor for the corporations with lowest assessed valuation of property per average daily attendance to .0 for chose with \$16,000 or more adjusted assessed valuation per pupil. When the adjusted assessed valuation per ADA is \$4,000 or less and the sparsity factor is less than one, the sparsity factor is changed to one. Both sparsity and wealth factors are fixed and do not fluctuate except if and when statutory revision is made. The total transportation grant that any corporation receives cannot exceed 90 percent of its transportation costs. Table 2 shows the present sparsity and wealth factors utilized by the formula.

These sparsity and wealth factors are multiplied times \$20 to obtain the adjusted base transportation rate. This amount is, in turn, multiplied by the number of pupils in grades 1 through 12 transported more than 1.5 miles giving the transportation grant amounts for each school corporation.

The formula itself, has elements which are commonly used by states in allocating transportation funds. The 1.5 mile provision may seem a little harsh, but most states use a similar limitation usually ranging from o. to two miles. Theoretically, the child should be transported any distance beyond which is unsafe and the state should share in the cost. The distance may change with traffic conditions, age of child, and other attendant conditions. Presently, however,



Table 2

SPARSITY AND WEALTH FACTORS USED IN PRESENT INDIANA TRANSPORTATION FORMULA

Ratio Pupils Per Mile	Sparsity Factor	Adjusted Assessed Valuation Per ADA	Wealth Factor
.00 and over	.3	\$16,000 and over	.0
1.75 to 3.99	.4	15,000 to 15,999	.2
3.50 to 3.74	.5	14,000 to 14,999	.4
3.25 to 3.49	.6	13,000 to 13,999	.6
3.00 to 3.24	.7	12,000 to 12,999	.8
2.75 to 2.99	.8	11,000 to 11,999	.9
2.50 to 2.74	.9	10,000 to 10,999	1.0
2.25 to 2.49	1.0	9,000 to 9,999	1.1
2.00 to 2.24	1.1	8,000 to 8,999	1.2
1.75 to 1.99	1.2	7,000 to 7,999	1.3
1.50 to 1.74	1.4	6,000 to 6,999	1.4
1.25 to 1.49	1.6	5,000 to 5,999	1.5
1.00 to 1.24	1.8	4,000 to 4,999	1.6
.75 to .99	2.0	3,000 to 3,999	1.8
.50 to .74	2.2	2,000 to 2,999	2.0
.49 and under	2.4	below 2,000	2.2



there is little agreement on how reasonableness should be determined except when transportation is mandated by the courts.

sparsity, wealth, and costs are the factors usually considered to be necessary in transportation formulas. A major problem occurs when a formula, such as Indiana's, fixes factors in a manner which makes them unresponsive to changing conditions. Over time, the sparsity factor, as well as the wealth factor, may become obsolete. Further, costs of transportation are not adequately determined and the state formula does not respond to changing economic or social conditions. Recently, the cost of oil and gas have skyrocketed creating drastic fiscal problems for school corporations and the formula does not have built-in mechanisms which predict or respond to such fluctuations in cost. The fixed dollar sum which is supposed to reflect some measure of the cost of operation is woefully inadequate. Other costs, such as those incurred by court ordered busing, are not accommodated by the formula.

Summarizing, a lack of a cost variable which responds to local conditions, is probably the most glaring fault of the Indiana formula. A formula is needed which will quarantee efficiency and, at the same time, possess a dynamic quality in recognizing changing cost patterns. Further, the amount presently allocated by the state is insufficient to represent a true sharing of the transportation cost burden by the state.

Analysis of Present Transportation System

Data for transportation obtained from Indiana indicate that in the period from 1972 throughout the 1974 school year, 297 school



corporations provided pupil transportation. Of these, 66 school districts utilized noncorporation, contract buses, 113 owned their own buses, and 118 could be classified as joint or mixed, having both contract and corporation owned buses and/or unique arrangements whereby the school corporation owns the chassis and the contractor owns the motor.

By separating the transportation costs by ownership of buses in the 1972-73 school year, some interesting observations may be made. All systems with transportation show an average of \$67.82 per year per transported pupil. Systems with corporation owned buses had an average cost of \$52.87 per transported pupil while the contract or noncorporation systems showed a much higher mean cost of \$85.47. School districts with mixed transportation, both private and public ownership, had a cost of \$72.27 per transported pupil per year.

The variation in cost may be due to inefficiency related to the contracting processes and the profit motive of private contractors; however, the extent to which the costs are increased is masked by the fact that the school corporations with corporation owned buses were, on the average, more densely populated than the corporations with contract buses. The linear density per transported pupil for the school systems with contract buses was 1.92 while the corporations owning their own buses showed a linear density per transported pupil of 2.164. The average linear density per transported pupil for all systems was 2.083. When density is determined by area



rather than linear density, a similar variation is shown with contracting school systems having a density of 25.042 and the systems with corporation owned buses having 40.176. The average pupil area density for all corporations was 34.244. Since, theoretically, the more densely populated school systems should have lower costs per pupil, it appears that the corporations owning their own buses may have lower costs partially because of their relatively greater density. See Table 3.

Table 3

COST PER YEAR PER TRANSPORTED PUPIL,

PUPIL LINEAR DENSITY AND PUPIL AREA DENSITY

BY TYPE OF CORPORATION TYPE OF DISTRICT, 1972-73

	Contract	Corporation Owned	Mixed	All
Mean Cost Per Transported				445
Pupil Per Year	\$85.47	\$52.87	\$72.27	\$67.82
Mean Pupil Linear Density	1.923	2.164	2.094	2.083
Mean Pupil Area Density	25.042	40.176	33.711	34.244
Number of Corporations	66	113	118	297

Further examination of density, however, suggests, though, that the cost variation between contract and non-contract systems is certainly not fully attributable to density, for if you divide the total school corporations at the density median, approximately 16.5 transported pupil area density, the segmentation shows that costs vary greatly



while density variations are minimal. As the data in Table 4 show, the contract systems have higher mean costs regardless of density. Contract systems, both above and below the median density of 16.5, had higher costs, \$91.05 and \$71.67 per pupil per year, than corporation owned systems with comparable pupil density levels. Transportation costs for systems with both contract and corporation owned buses were, on the average, more costly than corporation owned but less costly than all contract systems.

Table 4

COST PER YEAR FER TRANSPORTED PUPIL, PUPIL
LINEAR DENSITY AND PUPIL AREA DENSITY SEGMENTED
BY LEVEL OF DENSITY BY TYPE OF CORPORATION, 1972-73

	est trede in a section			طاعدن يتحد
	Contract	Corporation Owned	Mixed	A 11
Mean Cost Per Year				
Per Transported	Pupil			
Below 16.5	\$91.05	\$58.10	\$81.49	\$76.81
Above 16.5	71.67	48.87	64.76	58.7 7
Mean Pupil Linear				
Density	1.635	1.595	1.524	1.582
Below 16.5				
Above 16.5	2.634	2.599	2.599	2.586
Mean Pupil Area				
Density				
Below 16.5	8.709	9.159	9.429	9.113
Above 16.5	65.445	63.923	53.510	59.54
Number of Corporat	ions			
Bclow 16.5	47	49	53	149
Above 16.5	19	64	65	148



It should be noted that the variation between contract and corporation owned systems may be partially attributable to bus depreciation.

The data used for centract carriers is insufficient to isolate bus depreciation on privately owned buses; therefore, the costs indicated presumably include depreciation of buses for contract carriers but depreciation is not included for publicly owned buses.

Depending on the extent of usage of school buses, the depreciation will probably fall between \$8 to \$15 per transported pupil. This estimate is derived from the reported depreciation of Indiana school corporations. Since the mean cost difference per pupil between contract and corporation owned systems was \$32.60 per transported pupil, the depreciation would constitute, at most, less than one-half the cost disparity.

As discussed above, the present Indiana transportation formula assumes a relationship between sparsity and costs of transportation. The logic for the use of sparsity as a measure related to cost is supported by Table 4 which shows higher costs for sparsely populated school corporations when the costs are segmented above and below the state median density. All corporations, with pupil area density below 16.5, had a mean cost per pupil of \$76.81 and an average pupil area density of 9.113 and those above the 16.5 density level had a cost of \$58.77. More sparsely populated systems averaged substantially higher costs of \$76.81. Applying a T-test, the differences in the cost between the two density groups of districts is significant at the .01 level of probability.



A brief review of other significant transportation studies likewise indicate that costs are related to sparsity. Even where correlations show a low relationship between the two factors, there is a strong argument that a relationship should exist and that much of the variance is related to administrative inefficiencies rather than to necessary costs.

Of the total of 113 systems in 1972-73 with corporation owned buses, exclusively, a simple Pearson r correlation shows a relatively high negative linear relationship between the log of cost per transported pupil and log of pupil linear density of -0.66628. Among these districts with corporation owned buses, therefore, the r square is 0.44393. Between cost per transported pupil in corporation owned systems and pupil area density, the correlation is negative but shows a moderate to high linear relationship of -0.53357 identifying 0.28470 of the variance.

Among the 66 school systems which had contract buses only, the Pearson r between the log of the cost per transported pupil and log of linear density was -0.70662, representing an r square of 0.49931. When the same cost was run against the log of pupil area density, the correlation was -0.60078, identifying 0.36094 percent of the variance.

As pointed out above, some 118 school corporations in 1972-73 had transportation systems which used both contract and corporation owned buses. In some systems there were also the rather unique arrangements whereby joint ownership of buses existed. In these corporations,



the relationship between cost and density was not as high as when the systems' buses were totally owned by either the public or private sector. With these mixed ownership systems the simple correlation between the log of cost per transported pupil and the linear density was -0.54534 and with cost related to pupil area density, the negative relationship was slightly less at -0.49521.

To combine all systems, whether they use contract, corporation owned, or mixed ownership buses shows a negative relationship falling somewhere between the correlations for the corporation owned systems and the mixed systems for both pupil linear and pupil area density. For the log of cost and the log of linear density, the relationship was -0.59670 and for the log of area density the correlation was lower at -0.53526. R square for the former was 0.35605 and for the latter was 0.28650.

Causation cannot be determined from these correlations; however, the relationship between costs and density are very obvious. One can only theorize as to reasons for costs in contract districts having the highest relationship with density.

The fact that contract systems have higher overall costs tends to rebut any suggestion that conformation between cost and density, among contracting systems only, is an indication of greater efficiency. It is dangerous to draw conclusions regarding efficiency by comparing groups of school districts and their mode of providing service.

Overall efficiency for the entire state would, doubtlessly, be facilitated if the state provides funds for local systems using all



systems rather than by categorizing for publicly owned versus privately owned methods of operation. A uniform state formula applying to all systems, regardless of whether they are public, private, or mixed systems, will strike a middle ground which will be as equitable to all as possible. It will additionally tend to force those types of operation which are obviously more costly to conform to an established state cost pattern. If contracting is more costly, as the data indicate, then, in the future, one could expect a diminution of contracts and a trend toward public ownership.

Linear Versus Area Density

Local school corporations currently report round trip miles as the basis for calculating pupil linear density. Pupil linear density, of course, can be determined by using either total transported pupils or those pupils transported over 1.5 miles (eligible pupils) to school. Included in the total transported are private school, parochial school, children living 1.5 miles or less from school, and kindergarten pupils. Pupil area density is calculated by dividing transported pupils, eligible pupils, or total number of children of the entire school district by either linear or square miles.

Determining density by use of square miles in area schools corporations has the major advantage of being fixed and beyond manipulation. Use of square miles does, however, assume that students are uniformly distributed within school districts, a situation which is clearly not the case in most instances. A refinement of this approach would determine net square miles served in the district, the



area where pupils actually live. This necessitates a mapping of residential patterns of each school corporation and subtracting from the total those square miles not primarily served because of either natural barriers or because clustering of housing patterns.

Should linear density be used, the state must be willing to accept the local school board's judgment as to the neressary miles traveled. If bus routes are established at the local level without regard to efficiency, then the pupil density is less reliable than area density. The use of linear density, however, has its saving graces. For example, where school districts cross-bus to accomplish racial intergration, the increased route miles are reflected in the density determination.

Strengths and weaknesses may be found with either linear or area density determinations. Pupil area density is probably the superior of the two if the proper refinements can be obtained by determining the area primarily served. This information is not available at this particular time for Indiana and without this additional precision, the benefit of pupil area density seriously is diminished. At this point in time, particularly in view of the additional busing which may be necessary for intergration and with the realization that any new financing system must ultimately rely on the accuracy of reported data, the use of pupil linear density appears to be the more logical of the alternatives. While there is no guarantee to the state that the total route miles traveled are limited purely to necessary miles,



the state, nevertheless, should be willing to assume, without evidence to the contrary, that local district routing of buses is as economical as the current local conditions will permit.



Conclusions and Recommendations

A formula for the improvement of school transportation funds should allocate moneys according to both cost of transportation and density of pupils. These elements have been found to be essential by this and other studies. Adequacy of funding, today, demands a formula which is responsive to changing economic conditions. This is of particular importance since transportation costs have increased enormously as a result of oil prices and inflationary trends. The proposed funding formula attempts to respond to the demands for public service and safety as well as for economic efficiency.

1. Funds from the state level should be allocated on the basis of a cost/density formula which requires each school corporation to conform to a statewide standard of efficiency. The formula itself is a power curve with cost per eligible pupil as the vertical axis and the eligible pupil linear density as the horizontal axis. This formula responds to uniform cost increases among school corporations while at the same time reimbursing the higher costs associated with density. (The formula is $y = ax^b$.)

The relationship between cost and density in Indiana is curvilinear with costs diminishing as density increases. Although the predictability between cost and density was found to identify but 30 and 50 percent of the variance, depending on school corporations used and method of transportation, data segmented for density showed a significant relationship between cost and density and cost and type of transportation



system. (See Chart I for Scattergram of all school corporations.)

More uniformity among the methods of providing transportation services would undoubtedly increase the predictability of the equation. Wide divergence from the predicted curve will normally, though, identify transportation conditions and costs which are normally high or low. While statistically it is possible to include multi-variables in the prediction equation, it should be cautioned that certain of these variables may simply encourage inefficiency. For example, predictability may be increased by using costs and density of contract buses only, but this method of providing transportation is obviously more expensive when raw cost data are examined.

The recommended formula should use cost and linear density of all systems for eligible pupils. All school corporations should receive funds based on their relationship to the predicted curve.

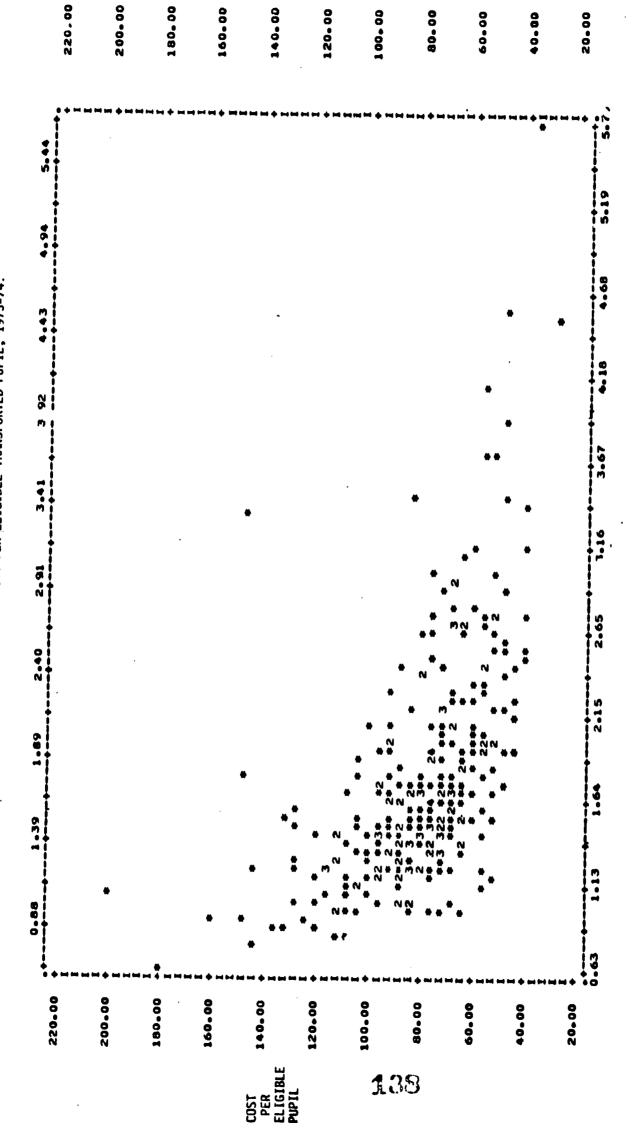
See Chart II for curve based on 1973-74 data. The recommended formula is dynamic, adjusting itself to changing conditions. Each year the curve should be recalculated, thus, accommodating cost trends and changes in density patterns occurring during the school year. This is a major advantage over the current formula which freezes both costs and density into an unresponsive standard.

For the first year, the state should fund 60 percent of the curve and thereafter steadily increase the state's share until the state is fully funding the curve adjusted cost for all school corporations in the state. Should a corporation fall below the efficiency corve it would still receive the curve estimated cost, thereby efficiency is rewarded but is not penalized.



CHART I

SCATTERGRAM OF COST AND DENSITY PER ELIGIBLE TRANSPORTED PUPIL, 1973-74.



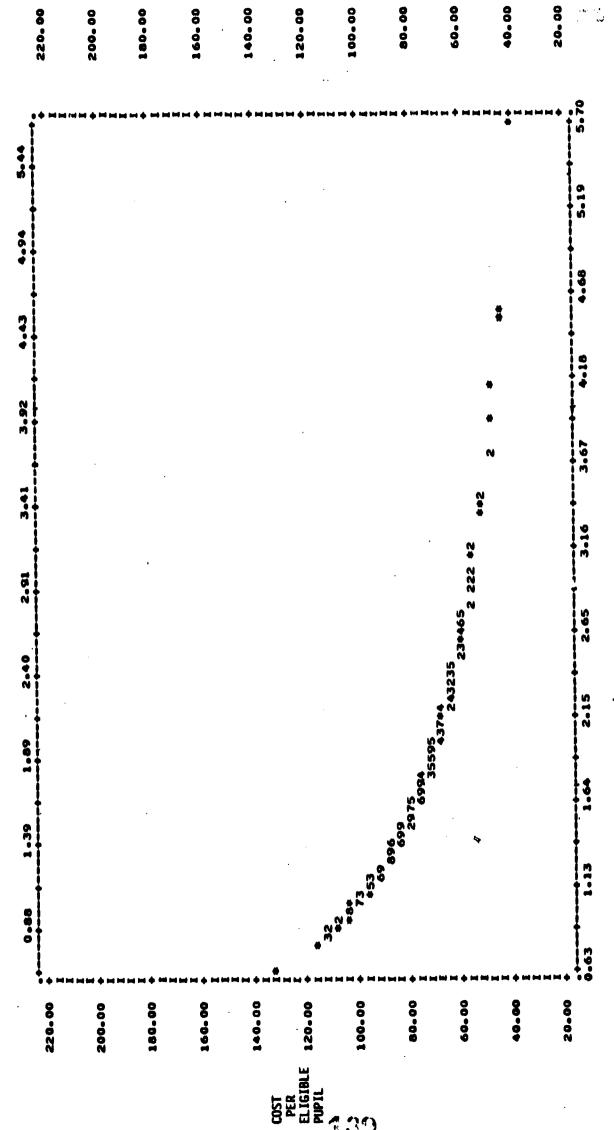
· ELIGIBLE PUPIL LINEAR DENSITY





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CURVE OF ESTIMATED COST FOR TRANSPORTATION FOR ALL SCHOOL CORPORATIONS, 1973-74



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ELIGIBLE PUPIL LINEAR DENSITY



The actual dollar variation from the predicted or estimated curve is given in Appendix A. Since the curve predicts average cost/density efficiency for the entire state, approximately one-half the corporations fall above and one-half fall below the line. As statewide costs increase the entire curve will rise in response.

The actual allocation per eligible pupil is shown in Appendix B. These amounts, of course, require state funding of 60 percent of the line. This would require an increase of state funds from approximately \$13.5 to \$26.5 million based on 1973-74 data. The total re orted cost of transportation in Indiana for 1973-74 was \$44.3 million. Allocation for each school corporation is based on this basic revenue assumption. Assuming the state follows this recommendation, no equalization factor will be necessary in the transportation formula.

- of severely handicapped children. These children, usually physically handicapped, require special transportation vehicles equipped with life devices. Such vehicles usually accommodate twelve passengers or less. For each pupil transported in this manner the school corporation's curve adjusted cost should be multiplied by 5.0. Smaller buses, special equipment, salaries, and other operation costs justify this factor.
- 3. Depreciation allowances should be calculated as part of the cost of the transportation program formula. The state should, however, audit depreciation in order to assure retirement of obsolete vehicles. Satety demands that buses not be kept in use beyond a reasonable period of time.



4. The 1.5 mile standard should be reexamined in light of what may be considered reasonable walking distance today. Consideration should be given to lowering the standard for kindergarten and younger elementary school children to a mile or even to one-half mile. In any situation where traffic conditions may endanger children, the state should assume its appropriate share of the costs regardless of distance from school.



APPENDIX A

ESTIMATED COST PER ELIGIBLE PUPIL COMPARED TO ACTUA!.
REPORTED COST BY SCHOOL CORPORATION, 1973-74

REPORTED COST BY SCHOOL CORPORATION, 1973-74	A. CORPORATION,	19/3-/4	
·	ACTUAL	ESTIMATED	RESIDUAL
	COST/PUPIL	COST/PUPIL	
	90.183	92.097	-1.714
CENTRAL COMMUNICATION	46.072	88.759	-1.787
ADAMS COMMONITY	71.835	53.673	18.162
STANDARD OF THE STANDARD	82.623	53-117	29.806
1	80.737	70.415	10.322
	86.771	99.450	-12.679
FOR BATHE COMPONITY SCHOOLS	82.769	93.618	-10.849
ALLEN COON!	74.212	78.586	-4.374
BAKINGLOREW CONS SCHOOL CORP	91.374	88.657	2.717
PLAI NOCK-MAINTE SCHOOL COM	102,258	90.678	11.580
BENIEW COMPONENT SCHOOLS	76.033	59.159	16.874
	85.430	103.741	-18-311
FACI F-LIMION COMMUNITY SCH CORP	72.874	96.108	-23.234
FRANCH COMMUNITY SCHOOL CORP	95.626	90.625	2.001
	66.372	121.455	-35.063
CARBOLL CONSOLIDATED SCHOOL CORP	980 • 18	71.949	10.041
DOL CORP	89.349	96.805	22.544
PFETONAL	103.670	97.304	998 -9
COM	82.945	62.568	20.377
SCANSSORT COMMUNITY SCHOOL CORP	64.288	91.855	-27-567
COMMUNITY SCHOOLS	67.682	70.733	-3.651
	84.233	100.001	-20.859
COEATES O ADE COUNTY SCHOOLS	64.618	59.424	2.194
CARACTA CENTA COMODES	85.849	83.589	2.260
CLATCH CENTRAL SCHOOL CORP	96.836	107.278	-10-445
SCHOOL	84.547	93.810	-9.263
MITY SCH	60.334	52.114	8.220
BUSEVILLE CONS SCHOOL DISTRICT	98-366	81.271	4.095
	94.714	99.144	-4.430
	97.019	107.581	-10.562
	83.600	104.029	-20.429
	106.08	130.567	-49.666
	93.493	99.935	-6.442
v	93.288	129.141	-35.65.
LAWAENCE BURG COMM SCHOOL CORP	58.826	72-137	-13.311
DECATUR COUNTY COMMUNITY SCHOOLS	85.334	93.462	-8.128
	60.636	69.225	-8.286
DEKAL & CO EASTERN COMM SCH DIST	94.415	85.822	6,593
CAPPETT-KEYSER-BUTLER COMM SCHS	64.103	73.899	-9.796
DEKAL B CO CTL UNITED SCH DIST	76.567	71.005	2.562
DEL AMADE COMMUNITY SCHOOL CORP	85.239	113.061	-27.822
CORP	60.731	64.253	-3.522
SCHOOL CORP	4.52 75.941	92.511	-16.970
JRP	72, 509	17.641	-5.132
SANT TEP COME SCH	57.765	79-415	-21.650
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DISTRICT	ACTUAL COST/PUPIL	ESTIMATED COST/PUPIL	RESTDUAL
SALEM COMMUNITY SCHOOL	72.955	58.211	14.704
MUNITY SCHOOLS	54.228	151.476	-97.248
DURGIS COUNTY SCH	84.922	129.207	-44.285
SOUTHEAST DUBOIS COUNTY SCH CORP	70.353	93.813	-23.460
201	67.898	87.315	13-155
	84.641	91.125	-6.484
BAUGD COMMUNITY SCHOOLS	56.439	060.49	-7.651
CONCORD COMMUNITY SCHOOLS	58.138	904-89	-10.268
MIDDLEBURY COMMUNITY SCHOOLS	72,369	94.823	-22.454
MA-NEE COMMUNITY SCHOOLS	86.604	112.531	-25.927
ELKHART CCMMUNITY SCHOOLS	61.511	80.709	-19.198
GOODEN COMMONITY OCHOOLS	01.000 00.000	166.10	862.0
N ALBANY-SLOYD CO CONS SCH CORP	67.600	67-769	991-0-
ATED SCHOOL	89.825	94.234	604.4-
	94.628	101.361	-6.733
SOUTHEAST FOUNTAIN SCHOOL CORP	81.848	84.012	-2.164
FRANKLIN COUNTY COMM SCH CORP	91-143	112.498	-21.355
UNION TOWNSHIP SCHOOLS	90.308	868-66	-9.590
ROCHESTER COMMUNITY SCHOCL CORP	74.930	67.741	7.189
CASTON SCHOOL CORPORATION	88.560	78.762	9.798
EAST GIBSON SCHOOL CORPORATION	85.622	96.981	-11.359
SCHOOL	78.012	96.228	-18.216
SOUTH GIBSON SCHOOL CORPORALION	93.206	147.672	-54.466
	69.324	46.911	22.413
-	93.411	82.063	11.348
MESSISSINEWA COMM SCHOOLS CORP	68.200	51.449	16.751
	79.096	82.978	-3.882
BLOOMFIELD SCHOOL DISTRICT	83.660	91.842	-8-182
	112.984	121.257	-8.273
EASTERN CONS SCHOOL DIST	34.415	1110011	705.52
LINION-SIDERION SCHOOL CORP	*/1°02	430443	16.131
	85.207	88-447	-3.240
WORTHINGTON-JEFFERSON CONS SCH	102.687	131.307	-28.620
HAMILTON SOUTHEASTERN SCHOOLS	93.659	58.287	35.372
HAMILTON HEIGHTS SCHOOL CORP	87.174	64.475	22.700
WESTFIELD-WASHINGTON SCHOOLS	81.594	78.287	3.307
MARIJN-ADAMS SCHOOLS	76.614	106.383	-29.769
	61.285	53.038	8.247
NOBLESVILLE SCHOOLS	68.558	52.575	15.983
GREENFIELD-CENTRAL COMM SCHOOLS	82-076		22.781
MT VERNON COMMUNITY SCHOOL CORP	78.840	52.782	26.058

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DISTRICT	ACTUAL C3ST/PUPIL	ESTIMATED COST/PUPIL	RESIDUAL
EASTERN HANCOCK CO COMM SCH CORP	82.449	68.277	14-172
CHOOL	88.702	88.095	0.607
NOSTH CENTRAL COMM SCHOOL CORP	80.304	88.561	-8.257
	86.011	75.837	10.174
NORTH WEST HENDRICKS SCHOOLS	73.430	17.799	-4.369
ARDENSBURG COMMUNITY SCHOOL CORP	62.596	50 • 788	11.808
LITY SCHOOL	63.214	54.454	8.760
DANVILLE COMMUNITY SCHOOL CORP	105.023	72.271	32.752
DIAINFIELD COMMUNITY SCHOOL CORP	57.629	54.788	2.841
MILL COFFE COMMUNITY SCHOOL CORP	94.500	71.069	23.431
RIVER VALLEY SCHOOL COR	79.931	71.025	8.906
HFNR	72.894	94.948	-22.054
NORTHWESTERN SCH COAP HENRY CO	72,329	59.222	13.107
NEW CASTLE COMMUNITY SCHOOL CORP	61.099	69.418	-8.319
	79.825	79.358	0.467
TAYLOR COMMUNITY SCHOOL CORP	60.549	96.53 €	4.016
NORTHWESTERN COMMUNITY SCH CORP	80.00€	77.855	2.209
EASTERN-HOWARD COMM SCHOOL CORP	75.941	80.641	-4.700
i 	70.042	921.09	9.866
KOKOMO-CENTER TWP CONS SCH CORP	49.615	51.892	-2.277
HUNTINGTON CO COMMUNITY SCH CORP	106-131	64.864	41.267
SCHOOLS	101.782	69.493	32.283
SEYMOUR COMMUNITY SCHOOLS	72.874	77.918	-5.044
BROWNSTOWN CENTRAL COMM SCH CORP	100.695	102.484	-1.789
A S D VERNON TOWNSHIP	79.904	76.625	3.279
KANKAKEE VALLEY SCHOOL CORP	'82,334	66 • 832	15.502
RENSSELAER CENTRAL SCHOOL CORP	105.081	84.328	20,753
JAY SCHOOL CORP	94.500	90.894	3.606
SON CON	90.951	100.905	-9.954
SOUTHMESTERN-JEFFERSON CO CONS	86.142	73.440	12.702
JENNINGS COUNTY SCHOOL CORP	92.677	118.859	-26.182
CLARK-PLEASANT COMM SCHOOL CORP	64.032	27.606	6.426
CENTER GROVE COMMUNITY SCA CORP	60.562	40.748	19.814
EDINBURG COMMUNITY SCHOOL CORP	72,190	72.165	0.025
FRANKLIN COMMUNITY SCHOOL CORP	70.023	79.494	-9-471
GREENWOOD COMMUNITY SCHOOL CORP	67.732	45.422	22.310
NINEVEH-HENSLEY-JACKSON UNTD SCH	77.790	64.420	13.370
NORTH KNOX SCHOOL CORP	88.489	85.138	6.351
SOUTH KNOX SCHOOL CORP	96.700	110.468	-13.768
	29.607	62.080	-2.473
	68.472	74.929	-6.457
MARSAW COMMUNITY SCHOOLS	72.051	58.835	12.216
	84.954	72.176	12.778
WHITKO COMMUNITY SCHOOL CORP	90.346	4.619	15.727
PRAIRIE HEIGHTS COMM SCHOOL CORR	97.668	35E · 16 · . 35E	6.313

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DISTRICT	ACTUAL COST/PUPIL	ESTIMATED COST/PUPIL	RESIDUAL
NOTIFICACION DOUGH AND MAINTENANT OF THE PROPERTY OF THE PROPE	114.496	110.095	4.401
	89.060	77.358	11.702
-OMMON	51.379	52.661	-1.282
	48.398	57.141	-6.743
POSS TOWNSHIP SCHOOL CORP	61.086	64.214	-3.128
LAKE CENTRAL SCHOOL CORP	62.862	42.557	20.305
CREEK SCHOOL COR	74.623	62.633	11.990
I AKE RIDGE SCHOOLS	59.862	69.621	-9.75
POINT	64.808	83.520	-18,712
	95.145	76.325	18.820
COMMUNITY	76.218	149.844	-73.626
ITH PUBLIC	45.998	28.745	17.253
MIGHLAND TOWN SCHOOLS	45.610	50.363	-4.753
SCHOOL CITY OF HOBART	60.598	54.291	6.307
MUNSTER COMMUNITY SCHOOLS	40.613	38.404	5.209
CASS TOWNSHIP SCHOOLS	77.766	80.614	-2.848
DEWEY TOWNSHIP SCHOOLS	100.951	202-803	-101-852
NEW PRAIRIE UNITED SCHOOL CORP	84.703	78.240	6.463
	64.735	83.584	-18.849
PRAIRIE TOWNSHIP SCHOOLS	114.423	254.200	-139,777
MICHIGAN CITY AREA SCHOOLS	84.516	84.948	-0.432
CLINTON-HANNA-NOBLE CONS S DIST	77.352	77.199	0.153
	75.941	72.652	3.289
NORTH LAWRENCE COMMUNITY SCHOOLS	74.255	79.571	-5.316
	77.888	87.722	-9.834
WEST CENTRAL COMMUNITY SCH CORP	82.594	75.104	7.490
SOUTH MADISON COMMUNITY SCH CORP	68.575	72.560	-3.985
ALEXANDRIA COMMUNITY SCHOOL CORP	66.474	69.359	-2.885
ANDERSON COMMUNITY SCHOOL CORP	61.587	65.958	-4.371
ELWDOD COMMUNITY SCHOOL CORP	51.295	58.799	-7.504
M S D DECATUR TOWNSHIP	53.749	43.464	10.285
FRANKLIN TOWNSHIP COMM SCH CORP	72.012	55.477	16.535
M S D LAWRENCE TOWNSHIP	65.146	49.983	15.163
o S	63,668	41.594	22.074
٥	75.330	54.463	20.867
۵	60.731	71.463	-10.732
0	72.469	76.394	-3,925
0	60.634	56.719	3.915
ij	58.138	68.855	-10.717
INDIANAPOLIS PUBLIC SCHOOLS	73,850	75.743	-1.893
CUI VER COMMUNITY SCHOOLS CORP	87.894	86.557	1.337
	78.738	83.146	-4.408
ADDRES PUBLIC SCHOOLS	78.942	441.69	9. 798
PLYMOUTH COMMUNITY SCHOOL CORP	78.891	14585.119	-6.228
	90.421	73.857	16.564

DISTRICT	ACTUAL COST/PUPIL	EST [MATED COST/PUPIL	RESIDUAL	
			•	
SHOALS COMMUNITY SCHOOL CORP	95-145	90.210	770-1	
LOGGOOTEE COMMUNITY SCHOOL CORP	88.988	100.293	-11.305	
MACONAGUAM SCHOOL CORP	73.347	51.417	21.930	
NORTH MIAMI CONS SCHOOL DIST	609.96	54.374	42,235	
CHOOL	72.610	58.185	14.425	
SCHOOLS	88.454	67.341	21-113	
PICH AND BEANBLOSSOM COMM SCH CO	70.688	74.691	-4.003	
MONDOF COUNTY COMMUNITY SCH CORP	78.136	75.875	2.261	
NODIH MONTGOMERY COMM SCH CORP	89.060	106.764	-17.704	
SOUTH MONTGOMEDY COMM SCH CORP	84.891	97.989	-13.098	
CDAMEDDOCKILLE COMMUNITY SCHOOLS	53.274	86.586	-33,312	
MONDOFFCREG SCHOOL DISTRICT	73,765	65.556	8.209	
FAINENCE CONS SCHOOL CORP	39.197	108.459	-9.262	
M S D MARTINSVILLE SCHOOLS	91.529	88.472	3.057	
MODESVILE CONS SCHOOL CORP	54.416	47.658	16.758	
NORTH NEWTON SCHOOL CORP	103.670	36.795	16.875	
	106.428	76.388	30.040	
COMM	84.922	78.084	6.838	
EAST NOBLE SCHOOL CORP	85.017	75,863	9.154	
WEST NOBLE SCHOOL CORPORATION	82,363	67.598	14.765	
OHIO CO	91.568	112.376	-20.808	
ORLEANS COMMUNITY SCHOOLS	115,839	112.646	3.193	
PADLI COMMUNITY SCHOOL CORP	93.452	96.370	-2.918	
SPRINGS VALLEY COMM SCHOOL CORP	106.788	105.829	0.959	
SPENCER-DWEN COMMUNITY SCHOOLS	68.489	87.299	1.190	
SOUTHWEST PARKE COMM SCHOOL CORP	85.622	96.745	-11.123	
ROCKVILLE COMMUNITY SCHOOLS	87.964	109.141	-21.177	
TURKEY RUN COMMUNITY SCHOOL CORP	100.369	113.215	-6.846	
PERRY CENTRAL COMM SCHOOLS CORP	111.323	138.828	-27.505	
TELL CITY-TROY TWP SCHOOL CORP	56.223	63.301	-7.078	
PIKE COUNTY SCHOOL CORP	82,363	132.417	-50.054	
	63.849	77.965	-14.116	
DUNELAND SCHOOL CORPORATION	83,330	82.252	1.078	
MORGAN TOWNSHIP SCHOOLS	69.933	102.513	-32.580	
PLEASANT TOWNSHIP SCHOOLS	74.776	89.982	-14.206	
PORTER TOWNSHIP SCHOOLS	87.964	79.587	8.377	
UNION TOWNSHIP SCHOOLS	73,388	46.689	56.699	
MASHINGTON TOWNSHIP SCHOOLS	73.765	106.736	-32.971	
PORTAGE TOWNSHIP SCHOOLS	53,383	51.929	1.454	
VALPARAISO COMMUNITY SCHOOLS	65.900	62.303	3.597	
M S D MOUNT VERNON	101.002	118.885	-17.883	
M S D NORTH POSEY COUNTY SCHOOLS	94.246	82.144	12.102	
	107.456	111.415	-3.959	
EASTERN PULASKI COMM SCHCOL CORP	96.654	89.557	7.097	
WEST CENTRAL SCHOOL CORP	86.339	73.881	12.458	

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DISTRICT	ACTUAL COST/PUPIL	ESTIMATED COST/PUPIL	RESIDUAL
SOUTH PUTNAM COMMUNITY SCHOOLS	63.909	95.266	1.643
NORTH PUTNAM COMMUNITY SCHOOLS	94.161	84.830	9.331
DALE CC	80.737	92.603	-11.866
GREENCASTLE COMMUNITY SCHOOLS	78.764	84.890	-6.126
UNION SCHOOL CORPORATION	83.841	82.563	0.978
PH SOU	91.490	87.80¢	3.684
MONROE CENTRAL SCHOOL CORP	77.962	50.596	27.366
RANDOLPH CENTRAL SCHOOL CORP	88, 702	74.868	13.834
RANDOLPH EASTERN SCHOOL CORP	. 87.584	96.673	-9.089
SOUTH RIPLEY COMMUNITY SCH CORP	99.100	111.305	-12.205
BATESVILLE COMMUNITY SCHOOL CORP	78.942	99.251	-20.309
JAC-CEN-DEL COMMUNITY SCH CORP	104.397	85.171	19.226
MILAN COMMUNITY SCHOOL CERP	76.897	98.958	-22.061
RUSHVILLE CONSOLIDATED SCHOOLS	113.267	135.574	-22.307
POLK-LINCOLN-JOHNSON SCHOOL CORP	80.574	74.389	6.185
PENN-HARRIS-MADISON SCHOOL CORP	71.757	62.654	9.103
SOUTH BEND COMMUNITY SCHOOL CORP	60.179	79.209	-19.030
UNION-NORTH UNITED SCHOOL CORP	67.932	74.650	-6.718
SCOTT COUNTY SCHOOL DISTRICT 1	58.693	48.185	10.508
SCOTT COUNTY SCHOOL DISTRICT 2	77.987	89.405	-11.418
SHELBY EASTERN SCHOOLS	79.904	91.297	-11.393
NORTHWESTERN CONS SCHOOL CORP	78.968	69.374	9.594
SOUTHWESTERN CON SCH SHELBY CO	105.312	112.675	-7.363
SHELBYVILLE CENTRAL SCHOCLS	79.147	81 - 139	-1.992
NORTH SPENCER COUNTY SCHOOL CORP	38.454	85.451	3.003
SOUTH SPENCER COUNTY SCHOOL CORP	93.867	72.266	21.601
OREGON-DAVIS SCHOOL CORPCRATION	84.672	69.751	14.921
NORTH JUDSON-SAN PIERRE SCH CORP	75.240	ó6.1¢9	9.071
KNOX COMMUNITY SCHOOL CORP	66.380	57.384	966 8
M S D FREMONT SCHOOLS	101.887	88.150	13,737
HAMILTON COMMUNITY SCHOOLS	79.562	92.511	-12.949
M S D STEUBEN COUNTY SCHOOLS	77.692	969*89	960 *6
SCHOOL	61.607	131.954	-40.347
SOUTHWEST SCHOOL CORP	107-579	149.262	-41.633
SWITZERLAND COUNTY SCHOOL CORP	108.450	124.604	-16.154
LAFAYETTE SCHOOL CORPORATION	61.536	79.385	-17.849
TIPPECANDE SCHOOL CORP	79.799	77.054	2.745
NORTHERN COMM SCHS TIPTON CO	78.687	95.624	-16.937
TIPTON COMMUNITY SCHOOL CORP	95.188	121.225	-26.037
UNION COUNTY SCHOOL CORP	93.247	116.802	-25.555
EVANSVILLE-VANDERBUZGH SCH CORP	99.	92.150	-25.550
NORTH VERMILLION COMM SCH CORP	85.049		7.066
SOUTH VERMILLION COMM SCH CORP	71-9924 AT		0.932
VIGO COUNTY SCHOOL CORP	66.116.	•	7.641
MANCHESTER COMMUNITY SCHOOLS	80.983	82.867	-1.884

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DISTOICT	ACTUAL	ESTIMATED	RESIDUAL
	COST/PUPIL	COST/PUPIL	
M S O MARASH COUNTY SCHOOLS	72.610	60-173	12.437
	710197	57.655	13.542
A DO DE EARSEN COUNTY	90° 308	77.579	12.729
MADDICK COUNTY SCHOOL CORP	71.933	94.048	-22.115
SALEM COMMUNITY SCHOOLS	79.328	73.630	5.698
FAST MASHINGTON SCHOOL CORP	86.771	80.408	6•363
MEST WASHINGTON SCHOOL CORP	93.535	84.392	9.143
NETTY F CREEK SCHOOL CORP	766.997	72.237	4.660
ENTERN EAVER SCHOOLS	85.526	269.65	25.831
CENTERVILLE-ABINGTON COMM SCHS	71.121	63 • 754	7.367
NODINE STERN MAYNE SCHOOLS	80.439	64.238	16.201
PICHOLD COMMINITY SCHOOL CORP	70.133	68.688	1.445
CONTRIBO WELL & COMMUNITY SCHOOLS	83.182	72-119	11.063
	98.281	59.166	39.115
	78.789	700.00	7.882
SODIE THIEF STRONG CORP	102.205	120,263	-16.058
FEDERALE SCHOOL CORPORATION	90.571	72.583	17.988
TRI-COUNTY SCHOOL CORP	166.601	163.136	-53.145
THIN LAKES SCHOOL CORP	85.784	206.69	15.877
COLUMBIA TOWNSHIP SCHOOLS	73.451	64.089	9.362
FINALTON TOWNSHIP SCHOOLS	85.248	84.431	-2.183
INFERENCE TOWNSHIP SCHOOLS	78.968	67.700	11.263
CMITH-GREEN COMMUNITY SCHOOLS	70,390	73.256	-2.866
THORNCREEK TOWNSHIP SCHOOLS	78.210	108.049	-29.839
STOW TOWNSHIP SCHOOLS	94.035	78.842	15.193
MACHINGTON TOWNSHIP SCHOOLS	88.489	91.320	-2.831
COLUMBIA CITY JT HIGH SCHOOL	118.341	146.565	-28.224
COLUMBIA CITY SCHOOLS	135,376	182.665	-47.289

44847428 . 44304785 .	-542643. -1 21	82.775 80.611 = ~2.163	14,338
TOTAL ACTUAL COST = 10TAL ESTIMATED COST = '	DIFFERENCE IN TOTAL COST = DIFF. AS A PCT. OF ACTUAL COST #	AVERAGE ACTUAL COST/PUPIL = AVERAGE ESTIMATED COST/PUPIL = DIFFERENCE IN COST/PUPIL AVERAGES =	AVERAGE COST/PUPIL DIFF./DIST. = AVERAGE PCT. CIFF./DIST. =

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ALLOCATIONS OF PROPOSED FORMULAS WITH .60 STATE FUNDING COMPARED TO 1973-74 STATE ALLOCATION FOR EACH SCHOOL CORPORATION

APPENDIX B

DISTRICT	ESTIMATED	•00 UF EST	TIVIC BUTT	
	COST/PUPIL	COST/PUPIL	ALLOC/PUPIL	V
STORING COMMON TANGE OF STREET	90.383	54.230	25.731	28.49
ADAMS COMMUNITY SCHOOLS	86.972	52.183	12.818	36°36
ADAMS SCHOOLS	71.835	43.101	14.400	•
SOUTH	82.623	49.574	28.104	21.47
DIRECT ALLEN COUNTY	80.737	48.442	33,735	14.70
FORT MAYNE COMMUNITY SCHOOLS	66.771	52.062	25.623	26.43
ALLEN COUNTY SCH	82.769	49.662	209*5	•
BARTHOLDMEW CONS SCHOOL CORP	74.212	44.527	19.207	25,32
EK SCHOOL	91.374	54.824		•
PENTON COMMUNITY SCHOOL CORP	102,258	61 • 355	0•0	61 • 35
SCHOOLS	76.033	45.620	26.489	19.1
	85.430	51.258	25.627	25.6
INITY SCH	72.874	43.724	26.400	17.3
Q	929•656	57.376	39.656	17.7
	86.372	51.823	•	•
CARROLL CONSOLIOATED SCHOOL CORP	81.990	461.64	•	32.29
0	89.349	53.610	•	
PIONEER REGIONAL SCHOOL CORP	103.670	62.202	•	47.7
JOL CORF	82.945	49.767	88	88.88
LOGANSPORT COMMUNITY SCHEOL CORP	64.288	38.573	20.035	18.53
~	67.682	40.609	•	7.4.6
\mathbf{c}	84.238	50.543	•	
GREATER CLARK COUNTY SCHOOLS	64.618	38.771	• 0	12.7.
CLAY COMMUNITY SCHOOLS	85.649	51.509	•	1001
CLINTON CENTRAL SCHOOL CORP	96.836	58.102	14.441	
CLINTON PRAIRIE SCHOGL CORP	84.547	50.728	•	N
NITY SC	•	36.200	•	00°01
-	88	51.220	28.800	6 9 9
WWOOD .	• 70	56.828 -0.656	•	7 · C
	97.019	58.212	740.04	0
	r) (0	001.00	30.00	14.7
		0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	•	6-1
SUNMAN-DEARBORN COMM SCH CORP	95°45°5	55.972	8 • 9	1.6
SUCT UNANDURA COMM SCHOOL COMM	58-826		0.0	35.2
	85,334	51.200	35,317	15.86
	60.939	36.563	18.056	18.5
Σ	94.415	56.649	39.794	16.3
	64.103	38.462	28.160	10.3
	76.567	45.940	26.451	•
DELAWARE COMMUNITY SCHOOL CORP	85.239	51.143	41.696	O 1
	60.731	36.439	23.416	13.0
LIBERIY-PERRY COMM SCHOOL COMP	75.941	45.565	m	- (
MONROE COMMUNITY SCHOOL CORP	72.509	•	31.3	12.1
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APPENDIX B (Continued)

DISTRICT		.60 OF EST	73-74 STATE	DIFFERENCE
	COST/PUPIL	COST/PUPIL	ALLOC/PUP IL	COL 2-COL 3
SALEM COMMUNITY SCHOOL	72.955	43.773	36.095	7.678
MUNCIE COMMUNITY SCHOOLS	54.228	32,537	12.000	20.537
NORTHEAST DUBOIS COUNTY SCH CORP	84.922	50.953	29.108	21.845
SOUTHEAST DUBOIS COUNTY SCH CORP	70.353	42.212	28.600	13.612
SOUTHWEST DUBOIS COUNTY SCH CORP	62-176	37.306	23.460	13.846
GREATER JASPER CONSOLIDATED SCHS	67.898	40.739	19.896	20.843
FAIRFIELD COMMUNITY SCHOOLS	84.641	50.784	28.924	21.860
BAUGD COMMUNITY SCHOOLS	56.439	33,863	14.010	19,853
	58.138	34.883	16.023	0
MIDDLEBURY COMMUNITY SCHOOLS	72.369	43.421	21.600	21.821
WA-NEE COMMUNITY SCHOOLS	86.604	51.962	19.263	32.699
ELKHART COMMUNITY SCHOOLS	61.511	36.505	7.204	29.702
GOSHEN COMMUNITY SCHOOLS	67.649	40.590	13.216	27.374
FAYETTE COUNTY SCHOOL CORP	82.449	49.470	28.066	21.404
N ALBANY-FLOYD CO CONS SCH CORP	67.600	40.560	26.441	14.119
ATTICA CONSOLIDATED SCHOOL CORP	89.825	53.895	19.293	34.602
COVINGTON COMMUNITY SCHOOL CORP	94.628	56.777	28.919	27.858
J	81.848	49.109	16.841	•
FRANKLIN COUNTY COMM SCH CORP	91.143	54.686	44.817	698 •6
UNION TOWNSHIP SCHOOLS	90 • 308	5: 85	004.9	47.785
ROCHESTER COMMUNITY SCHOEL CORP	74.930	4 1 2 58	21.745	m
CASTON SCHOOL CORPORATION	88.560	53. 36	0.0	53,136
EAST GIBSON SCHOOL CORPORATION	85.622	51 • 373	41.720	9.653
NOATH GIBSON SCHOOL CORPORATION	78.012	46.807	33,783	m
CORP	93.206	55.923	21.641	4
EASTBROOK COMMUNITY SCHOOL CORP	69.324	41.594	28.600	12.994
MADISON-GRAN: UNITED SCHOOL CORP	93.411	56.047	43.339	12.708
MISSISSINEWA COMM SCHOOLS CORP	68.200	40.920	30.964	956*6
MARION COMMUNITY SCHOOLS	79.096	47.457	25.271	•
BLOOMFIELD SCHOOL DISTRICT	83.660	50.196	33.758	16.438
CENTRAL SCHOOL DISTRICT	112,984	67.190	0.0	67.190
EASTERN CONS SCHOOL DIST	94.415	56.649	.72	-1.073
LINTON-STOCKTON SCHOOL CORP	9	7.	8.30	15.399
M S D SHAKAWAK SCHOOLS	76.409	45.245	20.550	15.695
WASHINGTON-STAFFORD CONS	85.207	51.124	0.0	51.124
0	102.687	61.612	32.691	28.921
HAMILTON SOUTHEASTERN SCHOOLS	93. 659	56.195	39.625	16.570
JOL COR	37.174	52,305	59°98	
WESTFIELD-WASHINGTON SCHOOLS	-	48.957	30.969	17.988
MARION-ADAMS SCHOOLS	76.614	45.968	24.231	21.737
CARSEL CLAY SCHOOLS	61.285	36.771	18.004	
NOBLESVILLE SCHOOLS	68,558	41 •135	19.800	-
SOUTHERN MANCOCK CO COMM SCH COR	78.235	46.941)	13.304
COMM SC	82.076		•	21.144
r scho	78.840	47.304	30.969	16.335

DISTRICT .	ESTIMATED COST/PUPIL	.60 OF EST COST/PUPIL	73-74 STATE ALLOC/PUPIL	DIFFERENCE COL 2-CGL 3
SASTEDN MANCOCK CO COMM SCH CORP	82.449	49.470	25.220	24.250
CHOOL	0	N	8	1.023
NORTH CENTRAL COMM SCHOOL CORP	20.304	48.182	45.000	6.182
SOUTH HARRISON SCHOOL CORP	60.011	21.607	44.851	
NORTH WEST HENDRICKS SCHOOLS	73.430	44.058	21.730	m
BROWNSBURG COMMUNITY SCHOOL CORP	52.596	37.558	21.647	
AVCN COMMUNITY SCHOOL CORP	63.214	37.928	21.699	16.22,
DANVILLE COMMUNITY SCHOOL CORP	105.023	63.014	36.225	۲.
	57.629	34.577	16.843	£7.729
MILL CREEK COMMUNITY SCHOOL CORP	94.500	26.700	43.307	13.393
VALLEY SCHOOL COR	79.931	47.959	39.328	8.631
HENRY SCHOOL CORP	72.894	43.736	56.666	17.670
SCH CO	72.329	43.397	28.907	14.490
NEW CASTELL CEMMUNITY SCHOOL CORP.	61.099	36.659	18.019	18.640
C A BEARD MEMORIAL SCHOOL CORP	79.825	47.895	36.553	11.342
TAM DE COMMUNITY SCHOOL CORP	60.549	36.330	29.831	7.499
	£0 • 0 0	48.038	30.827	17.211
EASTERN-HOWARD COMM SCHOOL CORP	75.941	45.565	24.064	21.501
MESTERN SCHOOL COAP	70.042	42.025	28.672	13.353
	49.615	29.769	3.203	26.566
HUNTINGTON CO COMMUNITY SCH CORP	106.131	63.679	*000°0	23.679
CARR TOWNSHIP SCHOOLS	101-782	690•19	43.761	17.308
SEYMOUR COMMUNITY SCHOOLS	72.874	43.724	21.658	22.066
BADWNSTOWN CENTRAL CCMM SCH CORP	100.695	60.417	43,349	17.068
	79.904	646.77	44.800	3.143
KANKAKEE VALLEY SCHOOL CCRP	82.334	49.400	33.732	99.
RENSSELAER CENTRAL SCHOOL CORP	105.081	63.048	8.019	55.029
JAY SCHOOL CCRP	94.500	56.700	36.118	20.562
MADISON CONSOLIDATED SCHOOLS	90.951	54.571	12.822	41.749
Z	86.142	51.685	45.069	
JENNINGS COUNTY SCHOOL CORP	92.677	25.606	41.659	13.937
	64.032	38.419	0.1	30
CENTER GROVE COMMUNITY SCH CORP	60.562	36.337	25.236	~
EDINBURG COMMUNITY SCHOOL CORP	7~190	43.314	0	14.316
FRANKLIN COMMUNITY SCHOOL CORP	70.023	45.014	26.532	5.4
GREENWOOD COMMUNITY SCHOCL CORP	67.732	40.639	•	14.159
NINEVEH-HENSLEY-JACKSON UNTO SCH	77.730	46.674	36.513	10.156
NOATH KNOX SCHOOL CORP	88.489	53.094	32.000	21.094
SCHOOL	96.700	58.020	14.400	43.620
VINCENNES COMMUNITY SCHOOL CORP	59.637	35.764	19.306	16.458
LAKELAND COMMUNITY SCHOOL CORP	68.472	7		O
WARSAW COMMUNITY SCHOOLS	72.051	_	14.435 IA.435	28.796
TIMPECANDE VALLEY SCHOOL CORP	84.954	50.972	25.600	5.3
MHITKO COMMUNITY SCHOOL CORP	90.346	54.207	•	8
PRAIRIE HEIGHTS COMM SYNUTE CORP	97.668	58.601	36.067	22.534

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	ESTIMATED	.60 OF EST	73-74 STATE	DIFFERENCE
	COST/PUPIL	COST /PUP IL	ALLOC/PUPIL	COL 2-COL 3
	114.496	68,698	0.0	68.698
SCHOOL COAPURAL	0	F	19.264	34-172
SCHOOL CUSPURAL	51.379	30.827		16.766
MANGVER CCHRONILI SCHOOL CONT	48,398	29.039	36.043	-7.00
BOSE TOWNSHIP SCHOOL CORP	61.086	36.652	21.629	15.023
	62.862	37.717	21.618	•
	74.623	44.774	31.245	13,529
AKE DIDGE SCHOOLS	59,862	35.917	24.056	~
COOKN DOINT COMMUNITY SCH CORP	64.808	38.885	26.056	12,829
	95.145	57,087	58.558	-1.471
CADY COMMENTY ACHOOL CORP	76.218	45.731	24.034	21.697
TTH PUBLIC SCHOOLS	45.998	27.599	8.400	19.199
STOCKUS ACT ON THE STOCK	45.610	27.366	8.448	18.918
SCHOOL OF THE OF HOBART	60.598	36,359	27.129	9.230
MINOTED TOWNSTITY SCHOOLS	40.613	24.358	6.026	18.342
MONSTER CONTROL SCHOOLS	77.766	46.659	0.0	46.659
DEFECTOWNSHIP SCHOOLS	100.951	60.570	0.0	60.570
2		50.822	28.920	21.902
PRAINTE UNITED SCHOOL	64.735	38.641	28.122	10.719
DESTRUCTION OF STRUCT OF S	114,423	68.654	0.0	68 • 654
ANDERSON DEL CONTROL SOCIALISMO DE LA CONTROL		50.710	28.851	21.359
ALCHESIA CLA SAFA CONCOLO DIST	77,352	46.411	6.687	36.724
ָל נ	75.941	45.565	19.235	26.330
	74.255	44.553	28.842	15.711
_	7	46.733	36.485	10.248
,	82,594	49.557	36.400	13-157
SOUTH WANTED COMMUNITY SCH COMP	63.575	41.145	33.076	8.059
- 1	66.474	39.884	28.064	11.820
HOOLC	61.587	36.952	18.005	18.947
	51.295	30,777	15.000	
	53.749	32.249	12.012	0
	72.012	43.207	28.866	14.341
	65.146	39.088	8.01	21.072
) v	63.663	38.201	22.005	16.196
) (75.330	45.193	0.0	45.198
0	60.731	36.439	0.0	30.433
0	72.469	43.481	•	•
0	60.634	36.380	ċ	•
HUHU	58.138	34.883	19.387	10.4.00
	73.650	44.310	•	25-103
CHI VER COMMUNITY SCHOOLS CORP	87.894	52,737	12.800	•
ARGOS COMMUNITY SCHOOLS	78.738	47.243	2g	•
BREMEN PUBLIC SCHOOLS	78.942	47.365		30.364
DE VACUITY COMMUNITY SCHOOL CORP	78.691	47,335	!	22-100
	90.421	54.252	28.869	25.383

APPENDIX B (Continued)

	ESTIMATED COST/PUPIL	.60 OF EST COST/PUPIL	73-74 STATE ALLOC/PUPIL	DIFFERENCE CDL 2-COL 3	
SHOALS COMMUNITY SCHOOL CORP	95-145	57.087	43.580	13.507	
	88.988	53,393	51.718	1.675	
MACONADUAH SCHOOL CORP	73.347	44.008	36.096	7-912	
	609.96	57.965	43.343	14-622	
DAK HILL UNITED SCHOOL CORP	72.610	43.566	28.833	14.733	
PERU COMMUNITY SCHOOLS	88.454	53.072	38.886	14.186	
RICHLAND BEANBLOSSOM CONN SCH CD	70.688	42.413	26.492	15.921	
MONROE COUNTY COMMUNITY SCH CORB	78.136	46.881	25.207	21.674	
ERY CORN SCH CORP	89.060	53.436	12.818	40.618	
SOUTH MONTGOMERY COMM SCH CORP	84.891	50.935	28.842	22.093	
CAAWFORDSVILLE COMMUNITY SCHOOLS	53.274	31.964	9,733	22.231	
SCHOOL DISTRICT	73.765	44.259	33.600	10.659	
EMINENCE CONS SCHOOL CORP	99.197	59.518	36.475	23.043	
S D MARTINSVILLE SCHOOLS	91.529	54.918	35.263	19.655	
MODRESVILLE CONS SCHOOL CORP	64.416	38.65	30.025	8.625	
NORTH NEWTON SCHOOL CORP	103.670	62.202	28.800	33.402	
SOUTH NEWTON SCHOOL CORP	106.428	63.857	0.0	63.857	
·	84.322	50.953	35,335	15.618	
EAST NOBLE SCHOOL CORP	85.017	51.010	33.510	12.500	1:
WEST NOBLE SCHOOL CORPORATION	82.363	48.418	28.068	21.350	50
RISING SUN-OHID CO COMM SCH CORP	91.568	54.941	44.956	9.985	l
ORLEANS COMMUNITY SCHOOLS	115, 339	69.503	•	•	
PADLI COMMUNITY SCHOOL CORP	93.452	56.071	•	2.597	
SPRINGS VALLEY COMM SCHOOL CORP	106.788	64.073	48.304	S	
	85.489	53.094	38.535	14.559	
SOUTHWEST PARKE COMM SCHOOL CORP	85.622	51.373	35.232	16-141	
ROCKVILLE COMMUNITY SCHOOLS	87.964	52.778	35.577	17.201	
TURKEY RUN COMMUNITY SCHOOL CORP	106.369	63.821	32,337	31.484	
PERRY CENTRAL COMM SCHOOLS CORP	111.323	66.794	60.443	6.351	
TELL CITY-TROY TWP SCHOOL CORP	56.223	33.734	19.747	1: *881	
PIKE COUNTY SCHOOL CORP	82.363	49.418	0.0	4418	
BOGNE TOWNSHIP SCHOOLS	63.849	38.309	26.211	12.098	
DUNELAND SCHOOL CORPORATION	A3.330	866.64	0.0	866*67	
MORGAN TOWNSHIP SCHOOLS	69.933	41.960	0.0	41.960	Q.
PLEASANT TOWNSHIP SCHOOLS	74.776	44.866	24.353	20.513	
POSTER TOWNSHIP SCHOOLS	87.964	52.778	32.000	20.778	
UNION TOWNSHIP SCHOOLS	73.388	44 .033	28.800	15,233	SOS OF
WASHINGTON TOWNSHIP SCHOCLS	73, 765	44.259	0.0	44.259	1
PORTAGE TOWNSHIP SCHOOLS	53,383	32.030	13.217	13.813	A
VALPARAISO COMMUNITY SCHEGLS	65.900	39.540	18.055	21.485	M
D MOUNT VERNON	101.002	60.601	0.0	60.601	A
NORTH POSEY COUNTY SC. 100LS	94.246	56.547	36.182	20.365	
NEW MARMONY TOWN & TWP CONS SCH	107.456	64.474	24.160	40.314	Ç.
	96.654	57.993	4 F. 9 21.767	36.226	
	A6. 130	51.603	上づし 12.822	38.961	

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DISTRICT	ESTIMATED COST/PUPIL	.60 OF EST COST/PUPIL	73-74 STATE ALLGC/PUPIL	DIFFERENCE COL 2-COL 3
SOUTH BUTNAM COMMUNITY SCHOOLS	000-59	56.345	39.889	16.456
COMMUNITY	94.161	6		
NOALE COMMUNITY SC	80.737	48.442	36.441	12.001
-	78.764	47.258	22.477	24.781
UNION SCHOOL CORPORATION	83.841	50.305	33.789	16.516
RANDOLPH SOUTHERN SCHOOL CORP	91.490	. 54.694	32.141	22, 753
	77.962	46.777	36.688	10.089
RANDGLPH CENTRAL SCHOOL CORP	88.702	53.221	28.962	24.259
RANDOLPH EASTERN SCHOOL CORP	87.584	52.550	169.531	33.019
SOUTH RIPLEY COMMUNITY SCH CORP	99.100	29.460	47.099	12,361
BATESVILLE COMMUNITY SCHOOL CORP	78.942	47.365	25.357	22.008
JAC-CEN-DEL COMMUNITY SCH CORP	104.397	62.638	43.200	19.438
MILAN COMMUNITY SCHOOL CCRF	75.897	46.138	31.267	14.871
RUSHVILLE CONSOLIDATED SCHOOLS	113.267	67.960	16.062	51.898
	80.574	48.344	25.231	23.113
PENN-HARRIS-MADISON SCHOOL CORP	71.757	43.054	24.228	18.826
SOUTH BEND COMMUNITY SCHOOL CORP	60.179	36-107	14.409	21.698
UNION-NORTH UNITED SCHOOL CORP	67.932	40.759	26.435	14.324
SCOTT COUNTY SCHOOL DISTRICT 1	58.693	35.216	24.072	11.144
SCOTT COUNTY SCHOOL DISTRICT &	77.987	46.792	39,353	7.439
SHELBY EASTERN SCHOOLS	7.6.904	47.943	28.050	19.893
NORTHWESTERN CONS SCHOOL CORP	78.968	47.380	36.421	10.960
SOUTHNESTERN CON SCH SHELBY CO	105-312	63.187	16.10L	47.086
SCHOOLS	7.9.147	47.488	28.092	19,396
SCHOOL	88.454	53.072	35.355	17.717
COUNTY	93.867	56.320	43.494	12.826
OREGON-DAVIS SCHOOL CORPORATION	84.672	50.803	32.384	18.419
NORTH JUDSON-SAN PIERRE SCH CORP	75.240	45.144	28.923	16.221
KNOX COMMUNITY SCHOOL CORP	65.380	39.828	22.077	17.751
M S D FREMONT SCHOOLS	101.887	61-132	0.0	61.132
PAMILTON COMMUNITY SCHOOLS	79.562	47.737	22.544	25-193
M S D STEUBEN COUNTY SCHOOLS	77.692	46.615	2.608	41.007
NOATHEAST SCHOOL CORP	109.1	54.964	0.0	54.964
SOUTHWEST SCHOOL CORP	107-579	24.547	32.219	32.328
SWITZERLAND COUNTY SCHOOL CORP	108.450	65.070	36.048	29.022
LAFAYETTE SCHOOL CORPORATION	61.536	36.922	14.457	55.465
TIPPECANDE SCHOOL CORP	79.799	47.879	209*5	42.277
NORTHERN COMM SCHS TIPTON CO	76.687	47.212	25.356	21.856
TIPTON COMMUNITY SCHOOL CORP	95.188	57.113	32.506	24.607
UNION COUNTY SCHOOL CORP	93.247	55,948	39.910	16.038
_	009-99	39.960	18.005	21.955
J	85.049	51.029	0.0	51.029
SOUTH VERMILLION COMM SCH CORP	71.992	43.195	8.840	34.355
VIGO COUNTY SCHOOL CORP	9119	699	4 18.005	•
MANCHESTER COMMUNITY SCHOOLS	80.983	48.590	25.200	23.390

APPENDIX B (Continued)

DISTRICT	ESTIMATED	.60 OF EST	73-74 STATE	DIFFERENCE
	COST/PUPIL	COST/PUPIL	ALLOC/PUP IL	COL 2-COL 3
M S D WABASH COUNTY SCHOOLS	72.610	43.566	24.051	19.515
MABASH CITY SCHOOLS	71.197	42.718	. 24,395	18,323
M S D OF WARREN COUNTY	90° 308	54.185	25.600	28.585
WARRICK COUNTY SCHOOL CORP	71.933	43.160	0.0	43.160
SALEM COMMUNITY SCHOOLS	79.328	47.597	28.051	19.546
EAST WASHINGTON SCHOOL CORP	86.771	52.062	45.057	7.005
SCHOOL C	93.535	56.121	43.235	12.886
NETTLE CREEK SCHOOL CORP	76.897	46.138	19.278	26.860
MESTERN WAYNE SCHOOLS	85.526	51.316	38.559	12.757
CENTERVILLE-ABINGTON COMM SCHS	71.121	42.673	26.580	16.093
NORTHEASTERN WAYNE SCHOOLS	80.439	48.263	36.469	11.794
RICHMOND COMMUNITY SCHOOL CORP	70.133	42.080	19.816	22.264
SOUTHERN WELLS COMMUNITY SCHOOLS	83.182	49.909	5.604	44,305
NORTHERN WELLS COMMUNITY SCHOOLS	98.281	58.969	36.083	22.886
M S D BLUFFTON-HARRISON	78.789	47.273	28.157	19-116
NORTH WHETE SCHOOL CORP	102.205	61.323	0.0	61.323
FRONTIER SCHOOL CORPORATION	90.571	54.343	0.0	54.343
TRI-COUNTY SCHOOL CORP	100.001	65.994	0.0	966°59
THIN LAKES SCHOOL CORP	85.784	51.470	6.424	45.046
COLUMBIA TOWNSHIP SCHOOLS	73,451	44.070	21.600	22.470
ETNA-TROY TOWNSHIP SCHOOLS	82.248	49.349	33.697	15.652
JEFFERSON TOWNSHIP SCHOOLS	78,968	47.380	28.368	19.012
SMITH-GREEN COMMUNITY SCHOOLS	70.390	42.234	26.456	15.778
THORNCREEK TOWNSHIP SCHOOLS	78.210	46.926	36.570	10.356
	94.035	56.421	0.0	56.421
WASHINGTON TOWNSHIP SCHOOLS	88.489	53.094	26.356	26.738
COLUMBIA CITY JT HIGH SEMOOL	118.341	71.004	0.0	71.004
COLUMBIA CITY SCHOOLS	135.376	81.226	20-800	30.426

44304785.	26582865.	13605840.	12977024.
			DIFF. BETWEEN .60 TOTAL AND STATE ALLOCATION =
TOTAL ESTIMATED COST AT 100 PERCENT LEVEL =	TOTAL ESTIMATED COST AT 60 PERCENT LEVEL =	TOTAL STATE ALLOCATION. 1973-74 =	BETWEEN .60 TOTAL A
TOTAL	TOTAL	TOTAL	DIFF.



APPENDIX B (Continued)

SCHOOL FACILITIES FUNDING

The relationship between school facilities and instructional programs has long been recognized, but currently is of even greater importance because educational programs are so dependent upon laboratory facilities and various electronic equipment as supporting elements. Since the end of World War II, the need for school facilities has been a constant problem confronting American public education. During the forties, school construction was deferred because of the war effort, and the baby boom of the post war period merely added to the magnitude of the problem.

Stabilization of school enrollments has contributed to a situation in which school facility planning can be conducted in a more orderly fashion, rather than on a crisis to crisis basis. Attention can be given to a systematic process of planning as well as to the phasing out of educationally obsolete facilities. With the stabilization of school enrollments there is a tendency for the assumption to be made that the need for school facilities no longer exists; however, individuals will still be moving about within school districts, among school districts, and among states. This population mobility will result in the need for facilities in some areas and their abandonment in others. Additionally, certain facilities will have outlived their educational usefulness and must be considered obsolete.

Present Indiana Program

Several sources of funds for financing school buildings are available to Indiana corporations. Among these are sale of general obligation bonds, rentals, gifts, lease-rental arrangements with public school building



corporations or private corporations, establishment of a cumulative building fund, two state construction loan funds, and state grants for debt service.

A provision of a 1967 act mandates that the State Board of Tax Commissioners require local tax levies sufficient to meet debt service obligations. If a local school corporation fails to meet debt service obligations when due, the State Treasurer shall make such payment and deduct the amount from future state distributions.

General Obligation Bonds

Indiana school corporations may issue serial general obligation bonds for school construction and other capital outlays. Bonded indebtedness is limited by the Indiana Constitution to two percent of actual assessed valuation. Although the length of term is not specified, issues for longer than twenty years are seldom approved.

Bond sales are initiated by school officials following a petition by fifty resident taxpayers. A 1974 act provides that approval by the State School Property Tax Control Board is required for any new bond issue created or incurred after June 30, 1974. No local referendum is required, bu. approval of the State Board of Tax Commissioners is a requisite. Objectors may appeal the decision of the board. In this case a local public hearing is held by the State Board.

Maximum interest rate restrictions on school building bonds were removed in 1969. The winning bidder is the one having the lowest net interest cost.

In specific instances, bonds for school building purposes may be issued by civil townships which are coterminous with a school corporation. The amount of such bonds is limited to two percent of the actual valuation



in the civil townships. This provision has seldom been used since the reorganization of local school corporations pursuant to the Indiana Acts of 1959.

A school corporation must levy local taxes sufficient to meet principal and interest payments on outstanding bond issues, rental payments, and payments on state school construction loans. A 1973 act authorizes advance refunding of existing bond issues if savings will result for local school corporations.

Cumulative Building Fund

Indiana school corporations may establish, subject to state approval, a levy and tax rate of up to \$1.25 per hundred dollars of taxables for school building purposes. Revenues from this levy, for a specified number of years, are placed in a cumulative building fund which may be used for school construction, remodeling, additions to buildings, site acquisition, site improvement, and payment of building leases.

The newly created State School Property Tax Control Board is responsible for examining the building needs of a local school corporation not less frequently than once in every five years. Such examination is for the purpose of determining whether the tax levy or tax rate for a cumulative building fund should be reduced or terminated. If the Tax Control Board so determines, it shall so recommend to the State Board of Tax Commissioners which may, after a public hearing, reduce or terminate the cumulative building fund tax levy or tax rate. Future action by the State Board of Tax Commissioners regarding the establishment or increase of a cumulative building fund tax rate shall be taken only upon recommendation of the State School Property Tax Control Board.



School Building Corporations

Since 1947 Indiana school corporations having an enrollment of 250 pupils or more have been permitted to execute a lease for a school building with a local school building corporation. Such corporation is nonprofit and is authorized to issue serial first mortgage bonds, acquire a site, erect a school building thereon, and lease it to the local school corporation for a specific term not to exceed thirty years. The lease does not create a legal debt by the school corporation and the bond issue is not subject to the constitutional two percent debt limitation. Upon completion of the lease payments, the school building becomes the property of the school corporation.

The building project must be approved by the State Department of Public Instruction. Approval by both the State School Property Tax Control Board and the State Board of Tax Commissioners is now required of any school corporation before entering into a lease-rental agreement for a school building. A local referendum is not required, but local hearings by the State Board of Tax Commissioners are common.

Approximately ninety percent of bonds for school purposes in Indiana are issued by school building corporations. First mortgage bonds issued by a school building corporation are exempt from federal and state income taxes.

A 1973 act which authorized advance refunding of existing bond issues has been widely used by school building corporations to reduce the interest cost of bonds issued during the period 1969 through 1971. The recent rise in interest rates has not made such refunding feasible at the present time.

Fixed lease-rental payments are budgeted in the local debt service fund. State agencies are mandated to require a local debt service tax rate



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high enough to meet the local requirement for bond and interest payments, lease-rental payments, and repayment of state loans or advances.

A 1967 act provides that, upon the failure of any school corporation to pay any of its debt service obligations during any calendar year when due, the State Treasurer shall make such payments from state funds. The state may then recover the amount by withholding it from future state distributions to the school corporation.

Private Lease Financing

A 1957 act paralleling the school building corporation act provides for financing school buildings by private corporations. The lease-rental agreement may extend for fifty years, but a term of twenty to twenty-five years is commonly used.

The approvals, safeguards, and procedures are similar to those described above for the school building corporations. Short-term funds are usually obtained by the private firm from banking institutions or insurance firms. The long-term lease, after construction, is often negotiated with insurance companies. This alternate method of financing has been frequently used, but not to the extent that school building corporations have.

Loan Funds

For school construction purposes, two loan funds are available to local Indiana school corporations having low financial ability in relationship to their school building needs. The Veterans' Memorial School Construction Fund was established in 1955 and funded from excess tax receipts collected for World War II state bonus payments. The Common School Loan Fund was established in 1959 using funds appropriated by the Indiana General Assembly, supplemented by specific dedicated funds.



Veterans' Memorial School Construction funds are advanced principally for construction of classrooms and must be repaid in twenty years or less. The maximum loan is \$250,000; the carrying charge is one percent per annum on the outstanding balance. An index number showing the relationship of capital need to taxpaying ability is computed for each applicant. The first school corporations considered are those having a high index number. A prerequisite for consideration of applicants is maintenance of a tax rate for three years of not less than fifty cents per \$100 of assessed valuation. An advance from the fund is also not considered as indebtedness subject to the two percent constitutional debt limitation. Repayment is made in semi-annual installments from the local property tax debt service fund.

Reorganized school corporations which enroll 270 or more pupils in average daily attendance and have raised an amount equal to two percent of adjusted assessed valuation (by a bond issue or proceeds of a cumulative building fund) may apply for an advance from the Common School Loan Fund. Such advances are limited to \$750,000 and are restricted to school corporations having low financial ability, high classroom need, and an acceptable tax effort for school construction. The advance is also not considered indebtedness subject to the constitutional 2.0 percent debt limit. Advances are also limited to \$2,000 per pupil; service charges may range from 2.5 to 4.0 percent. of the amount of the advance. A 1973 act provides for disaster loans, not to exceed \$3 million to qualifying local school corporations. Repayment must be made in twenty years or less pursuant to a schedule agreed upon with the State Treasurer. Semi-annual principal payments (with service charges at 3.375 percent) are withheld from state grants for instructional purposes. The local school corporation appropriates the annual repayment obligation in the Debt Service Fund and transfers the amount to the General Fund



when state distributions are made. Service charges (interest) on funds advanced are used by the state for special education.

State Flat Grant

Grants from the State Property Max Relief Fund to assist local school corporations in meeting debt service requirements were first made available in 1967. A uniform amount per pupil in average daily attendance, Grades 1-12, is made available. These receipts must first be used for debt service. Any amounts remaining may be used for current operation.

The uniform amount of this flat grant per pupil for debt service is presently \$40.00. Lease-rental payments for school buildings and payments on state loans are included in the definition of debt service.

Present Expenditures

Data were secured relating to the total expendicures in each local school corporation for debt service during 1973. In Table 3.1, these data are compared with the flat grant proceeds to determine the additional funds beyond the state grant which were secured from local revenue sources. Of particular interest were the school corporations in which total debt service expenditures were less than the amount of the state flat grant received by the local school corporation. Official reports of expenditures for 1973 indicate that sixty-six school corporations had debt service expenditures less than the amount of the \$40.00 per pupil flat grant which was allocated by the state. No attempt was made to secure explanatory data and detailed checks were not made of the situation in each school corporation; the data were accepted as provided from official records of the Department of Public Instruction.



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COMPARISON OF DEBT SERVICE EXPENDITURES FOR 1973 WITH STATE FLAT GRANT ALLOCATION FOR INDIANA SCHOOL CORPORATIONS

DISTRICT NUMBER AND NAME.	D/S EXP. 1973	STATE FLAT GRANT/40	O 1FF
15 ADAMS CENTRAL COMMUNITY SCHOOLS	185910	53074	132235
NUMBER ADAMS COMMUNITY SCHOOLS	25025	35056	176445
SOUTH ADAMS SCHOOLS	63466	01450	3403
M S D SOUTH	423048	102343	201050
NURTHWEST ALLEN	245584	50806	140032
235 FORT MAYNE COMMUNITY SCHOOLS	20051 34	16.91.400	1123204
	915446	442565	475741
365 BARTHOLOMEW CONS SCHOOL CORP	349670	487358	-137002
_	151698	51036	100060
395 BENTON CLAMUNITY SCHUOL CORP	379544	113030	205604
515 BLACKFURG CJUNTY SCHOOLS	553023	137 121	415104
	30.725	93.334	40160-
630 EAGLE-UNION CCHMUNITY SCH CORP	155412	65714	まるにより
665 LEBANUN COMMUNITY SCHOOL CORP	1+0924	10223	2,3333
670 JACAN COUNTY SCHOOL COAP	117634	3 + 7 4 6	27454
750 CARHOLL CONSOLIDATED SCHOOL CORP	76342	20010	14730
	4 79577	74060	460097
775 PIUNEER REGIONAL SCHOOL CURP	155000	50,70	107724
815 SCUTHEASTERN SCHOOL CORP	220500	93330	131070
875 LUGANSPURT COMMUNITY SCHOOL CORP	195007	20165	131.50
940 WEST CLARK COMMUNITY SCHOOLS	338098	145541	194001
1000 CLARKSVILLE COMM SCHEOL COAP	373792	16.230	2,202.75
1010 GREATER CLARK COUNTY SCHUÖLS	143+607	454445	900100
1125 CLAY COMMUNITY SCHOOLS	259037	133070	20160
1150 CLINTON CENTRAL SCMÖÖL CURP	343500	54210	289890
	114660	51716	62282
1170 FRANKFORT COMMUNITY SCHOOLS	324778	137470	107300
1180 ADSSVILLE CONS SCHÜCL DISTRICT	171659	33222	130437
	39160	7:240	09058-
1315 BARA-REEVE COMMUNITY SCHOOLS INC	15445	31036	Sc 17 1-
NORTH DAVIESS COUNTY	187571	57435	150078
1405 WASHINGTON COMMUNITY SCHOOLS INC	189125	111548	77577
1560 SUNMAN-DEARBOAN COMM SCH CORP	131503	79164	33.21
1600 SCLTH DEAPBORN COMM SCHOOL COAP	133542	112076	£0002
	165228	74772	41400
	245442	111753	130054
1730 GREENSBURG COMMUNITY SCHOOLS	25+570	F2106	198030
	117023	95750	54775
1820 GAFAETT-KEYSEH-BJTLER COMM SCHS	197678	63510	129280
1835 DEKALB CO CTL UNITED SCH DIST	760	155541	146340
DELAWARE CUMMUNITY SCHUOL	163	•0	-13473
HARRISON-WASH COMM SCHOOL	170523		11 3077
_	201045	40202	1.56002
	36556	9 · m · m · m · m · m · m · m · m · m ·	10 M 10 M 10 M
1910 MT PLEASANT TWP COPM SCH CURP	35875	101676	141407

"STATE FLAT GRANT/40" -- Amount received by local school corporation through \$40 state "D/S EXP. 1973"--Expenditures from the debt service fund for the 1973 year flat grant

"DIFF"--Amount expenditure exceeded flat grant





(Continued)	
TABLE 3-1	

DISTRICT NUMBER AND NAME	D/S EXP.	STATE FLAT	0176.
	1973	GRANT /40	
1940 SALEM COMMUNITY SCHOOL	105489	94330	12:039
MUNCIE COMMUNITY	763800	570714	192080
NOR THEA	14500	43466	-23965
2100 SOUTHEAST QUEDIS COUNTY SCH GURP	9750	60059	¥5266-
2110 SOUTHWEST DUJCIS COUNTY SCH CORP	159528	3:366	77552
2120 GREATER JASPER CONSOLIDATED SCHS	16609	114354	-54073
2155 FAIRFIELD COMMUNITY SCHOOLS	199312	5 30 d0	140032
2260 JAUGO CURMUNITY SCHOOLS	113341	5 8 300	55481
2270 CGNCORD COMMUNITY SCHOOLS	215991	124958	87935
2275 MIDDLEBURY CCMMUNITY SCHOOLS	225136	76275	148653
2285 WA-NEE COMMUNITY SCHOOLS	518278	108972	409336
2305 ELKHART COMMUNITY SCHOOLS	25C240B	501:10	1 3985 48
2315 GOSHEN CCHNUNITY SCHOOLS	182682	155440	27442
2395 FAYETTE COUNTY SCHOOL CORP	546.49	225156	521093
2400 N ALBANY-FLOYD CO CONS SCH CORP	36198	472756	-90706
2435 ATTICA CONSOLIDATED SCHOOL CORP	53000	49.228	37.72
2440 COVINGTON COMMUNITY SCHUOL COMP	174030	51515	122518
2455 SOUTHEAST FOUNTAIN SCHOOL CCAP	180260	67000	113200
2475 FRANKLIN COUNTY COMM SCH CURP	5700C	119728	-62729
UNION TOWNSHIP	ပ	11778	-11773
2645 ROCHESTER CUMMUNITY SCHOOL CORP	227600	31070	146530
2650 CASTON SCHOOL CORPORATION	166000	34565	1-7400
2725 EAST GIBSON SCHOOL CURPCRATION	152305	64049	39265
2735 NORTH GIBSON SCHOOL CORPURATION	441124	101523	339301
CURPOR	2078	80158	080RL-
_	241097	86590	154507
2825 MADISON-GRANT UNITED SCHOOL CORP	374913	102946	271967
2855 MISSISSINEWA COMM SCHOOLS CORP	164364	121102	45-62
2865 MARION CCMMUNITY SCHUJLS	52500	462529	122972
2920 BLOGMFIELD SCHOOL DISTRICT	90157	47034	12503
2930 CENTRAL SCHOOL DISTRICT	27000	1 c 2 0 8	36192
EASTERN CONS SCHOOL OIS	79958	38728	41230
ב	61916	53480	34 36
_	108796	45620	0/519
CONTRACTOR TO THE STATE OF THE		17:22	0.444
	01001	0 P 1 4 4	3777
	202348	1 to 10 to 1	2.72
TAMILLION HEIGHTS SCHOOL	7300	98.50	118765
	0001/1	\$0 × 0 ×	40065
MAKEUN-AUAM	00000	24.1840	475050
	\$5000 A	134460	157503
SOUTHERN NAME	A15055	70007	251876
	460100	1621 32	806262
AT YERNON COMMUNITY	90285	78824	11401
The second consolination)))

DISTRICT NUMBER AND NAME	0/S EXP. 1973	STATE FLAT GRANT/40	DIFF.
	ı		
	167904	99690	114000
FRANKL	40000	22633	17320
3160 NORTH CENTRAL COMM SCHOOL CCAP	153267	76038	75174
SCHE	464001	111414	26.000
		10101	76.46.4
AT AN EMPLOY SCHOOL STREET	7	01030	01070
TOPING A TRICHED SANGER TOPING	500000	9000	402467
	438595	30184	376427
DANVILLE COMMUNITY SO	33043	74.4.35	-4:115
	293217	13.00.1	104024
MILL CREEK CGM4UNITY	150106	74510	7-11-7
	138917	3506.4	12:69
3415 SOUTH HENRY SCHOOL CORP	173792	208.0.4	127430
RUN	127250	12040	55510
	364631	225760	134640
3455 C A BEARD NEMORIAL SCHOOL COAP	117530	73544	0000
	319209	21.03.40	205-75
3470 NCRIMMESTERN COMMUNITY SCH CONP	134369	90508	4-101
3480 EASTERN-HUARRD COMP SCHOOL CORP	167252	57400	125344
3490 WESTERN SCHOOL CURP	220365	94012	125753
3500 KOKOMO-CENTER TWP CONS SCH CORP	955043	445788	30ë25c
3625 HENTINGTEN CO COMMUNITY SCH CORP	647396	27.17.5	363026
3640 CARR TOWNSHIP SCHOOLS	•	1 3006	1 30 46
	640000	1:5:14	
3695 BRUANSTOAN CONTRAL COMM SCH CORD	126250	7444	201101
M S D VERNON TOANSH	2 673	7 60 7 7	01011
	2012.0	20040	67500
RENSSELATO CENTRAL SCHO	797765	78708	503650
	04467	214716	-135270
	164327	162354	601373
	9308.2	5502c	70.00
	357043	175950	170003
	280327	107:24	175-03
	25/55	156561	255697
TOANS COMMONITY SCAUCE	281000	η.	227178
	278900	145,400	1325+0
	521749	127384	393415
NINEVERHERNSCEY-UN	74000	70415	3500
JAIN KNCK SCHUUL	02692	61723	-4.753
	203767	20026	14:701
	57437	16275-	-105517
_	494473	116346	378427
_	71537	210282	-138745
	8100	73850	-71750
WHITKO CCRACNITY	202745	62354	120381
4515 PRAIRIE HEIGHTS COMM SCHOOL CORP	109105	70520	38673

DISTRICT NUMBER AND NAME	0/S EXP. 1973	STATE FLAT	DIFF.
1525 MESTVIEW SCHOOL CORPORATION	168389	01:19	1.697.
LAKELAND	122058	64538	15191
_	39903	60240	- 76. 7 -
_	190 467	90658	167551
_	172, 151	272458	1452693
_	327198	187702	1 344 30
TRI-CREEK S	397636	131500	266630
LAKE RIDGE SCHOOLS	612096	159572	442526
1 NO 1	966902	227723	-20722
EAST	35525	327176	-291651
TORU EAST GARY CLIT SCHOOLS	261201	20100	36.6CI '
	4646136	9945	80 1650 4 07 4: 85
	2790700	755104	2035592
	B40CB0	271360	413688
	237808	191130	46078
1740 MUNSTER COMMUNITY SCHOOLS	409437	167992	24:445
1760 MHITING CITY SCHOOLS	0	74447	-34447
1770 CASS TOWNSHIP SCHOOLS	12942	14492	-1550
1790 DEWEY TOWNSHIP SCHOOLS	•	11486	-11436
180S NEW PRAIRIE UNITED SCHOOL CORP	335871	98070	237601
1860 NEW DURHAM TOWNSHIP SCHOOLS	66536	29462	37074
1925 MICHIGAN CITY AREA SCHOOLS	1441949	443614	9548435
1940 CLINTON-HANNA-NCBLE CONS 5 DIST	114643	31024	63019
1945 LAPJRIE COMMUNITY SCHOOL CJRP	600128	280575	325252
5075 NORTH LAWRENCE COMMUNITY SCHOOLS	42937	243773	-200366
SOBS MITCHELL COMMUNITY SCHOOLS	82118	91182	-35464
524S WEST CENTRAL COMMUNITY SCH CORP	122369	121590	779
5255 SOUTH MACISON COMMUNITY SCH CORP	335915	151702	184213
ALEXANDRIA CCHMUNITY SCHOOL	118160	103308	17,252
•	61926	56 1 2 PO	-625507
E	169115	110016	1095#
S	271812	174563	97229
FRA	195715	106354	19368
M S D	916438	358058	560377
5340 M S D PERRY TOWNSHIP	1128049	47.55.92	652457
53SO M S D PIET TOWNSHIP	292637	125214	157425
5360 M S D WARREN TUNNSHIP	1407525	387106	1060419
N S D	2159312	538¥6B	1000344
H S D HAYNE	1141937	4 30530	205169
_	140642	104332	32310
	1272669	3166332	-1693713
SPEEDWAY CITY SCHOOLS	303577	85628	217949
CULVER COMMINITY	213481	56978	156503
5470 ARGUS COMMUNITY SCHOOLS	83406	36324	17082

TABLE 3-1 (Continued)

(Continued)
TABLE 3-1

MAN CLAR CREATER TO CONT.	D/S EXP.	STATE FLAT	DIFF
	1973	GR AN T / 40	
	93069	5327 ů .	35724
_	221717	710954	1103 65
ACTION TO THE TOTAL TOTAL TO THE TOTAL	204:000	4 30 30	155464
5495 TRITON SCHOOL CCAPUMAIACH	1956	41022	-31475
SHOALS COMMONICE SCHOOL	140 333	, 62093	11645
	115400	141104	-25704
SOLD MACUNACOMI SCHOOL COM	109152	53683	43472
OAK ATT TINITED SCHOOL O	180474	84004	95410
OAN MILE COMMINITY SCHOOL S	67C250	133728	530022
SO 35 PERO COMPONITY SCHOOLS COMP SCH CO	330742	91325	233417
_	2063698	403404	1630244
_	69164	94385	393504
SOUTH MONTGOMERY COMM	308355	95658	222391
_	230597	121076	109521
	176433	19762	116642
	25000	55053	1952
	1160	21 32 76	-217110
	231922	152642	139280
STORY STATES STATES	220500	60,30	152262
	156500	51628	100672
CHATTER MOST FI COME S	249500	55248	194252
EACT MOBILE SCHOOL CORP	606321	146214	400607
TOTAL MODEL FOR	264090	63620	134464
DIGINO CHANDAID CO	72192	41154	31033
	00569	33734	35766
	131000	66334	6400j
	75303	44450	304 50
STATES CALLES COMMINGS CONTRACTOR	337099	102476	254023
	48500	52233	-3738
SOCIATION PARE COM SCHOOL SCHO	54030	41826	12~04
THOUSE DIE COMMINITY	55500	52430	23670
HOOLS C	110465	46310	68155
	•	17844	-17c44
TELL CITY-TROY	57300	112634	-55 C 34
DIKE COUNTY SCHOOL	148900	103424	40470
ADDNE TOWNSHIP SCHO	5620	32474	-26654
	1312500	184474	1123526
DESCRIPTION TO SERVICE	•		-13753
_	15315		-13337
DODIED TOWNSHIP SC	62934	34372	23502
-	•		-24372
	9400	426E1	-4514
	1224593	·	£ 46.275
	62000		431040
A C D MOINT VERNON	341066	117109	224557
	ر ال	•	

(Continued)	
TABLE 3-1	

THEN CAR GREEN TO CHARGE	D/S EXP.	STATE FLAT	DIFF.
	1973	GRANT/40	
1	231 756	58398	162854
THE CANDED TO SEE SEE	0	12724	-14724
CURLY MACO CANA THE MORNEY OF	94053	75249	29259
EAUTHEN POTAUN COM SCHOOL	54036	47942	6144
TOTAL CENTANT	179395	54394	126595
PETROPEOU PARION HOUSE	206541	65018	141523
CONTRACT TOTAL CONTRACT TO THE	94751	44504	50247
CLUVEROALE CORRORETT	307090	45015	221-74
	74920	38502	35619
BOS BANDO DE SOUTHERN SCHOOL CORP	0	37032	-37032
	61500	50930	10570
	129950	81616	37952
DANSOL DIE EASTERN	41073	52226	-10503
SCHIM PIPLEY COMMUNITY S	84500	87444	27050
	196916	55534	140324
	65210	40550	25456
	112640	40780	71660
BUSHVILLE CANSOLIDATED	122200	154549	-32346
	169571	46940	122645
DENN LARGE CAMPOINT OF THE COUNTY OF THE COU	919948	243600	676252
110 FEMALESTATES STRUCTURE CONTROL OF THE STRU	55406	230293	-174092
-	2059990	1131855	870134
	174058	70304	104354
	90195	68452	21743
SCOTT COUNTY SCHOOL DISTAICT	313737	109621	204115
SCOTT COSSTER	22500	78176	-55576
	132965	74352	108603
-	91000	34754	42236
SUGINESSIENT CON SCHI STILLES	172000	105750	6240
	307598	88438	219100
SOUTH SPENCER COSINE SCHOOL	95250	74088	21162
DEFECTIVE SCHOOL TOFFDRAT	190646	32954	157094
	97495	77192	20093
KINGK COMMUNITY SCHOOL CORP	10522	8520∻	-746 32
A S D FREMONT SCHOOLS	65292	32015	33277
•	69563	30668	33635
M S D STEL'SEN COUNT	145000	86952	58048
1	97845	5003	17153
SOUTHWEST	22656	75718	-53062
CHETZED! AND COUN	0	57422	-57422
AFAYETTE SCHOOL CORPORATI	1170995	357478	913517
	941521	276263	605238
WEST LAFAYETTE COM	699919	96683	519781
NORTY	213009	5125 9	161751
	469202	97226	371576

TABLE 3-1 (Continued)			
DISTRICT NUMBER AND NAME	0/5 EXP. 1973	STATE FLAT GRANT/40	DIFF.
GOOD COMPANY ACTIONS	143000	6 8 0 0 0	74.944
TASK ONLON COOKIT SCHOOL CONT.	1690933	1115470	575463
ADDIA MEDILI ION COME SCH C	94 500	41320	53180
	139515	70820	444.95
VIGO COUNTY SCHOOL CORP	1995727	783344	1211743
	1 20000	73264	40406
	175162	127429	47734
MASASH CITY SCHOOLS	22:397	104834	110503
	115000	72392	42024
i	347 380	299650	47730
	149615	85262	04353
	89.20	43577	40043
MENT MASHINGTON SCHOOL	93203	47774	45425
METTI F CREEK SCHOOL COR	309662	65360	244302
	59498	66112	-0214
-	175817	77652	93165
	113550	64950	# 85 CC
	0	334280	- 3962 40
	173474	47006	126258
NGRIHERN WELLS COMMUNITY	221118	95834	125264
M S D AL UFFION-HARRISON	56571	82038	-25461
Ž	67728	44.926	22003
	40051	32002	9129
TRI-COUN	0	54010	-36010
THIN LAKES SCHOOL	479900	111419	367451
COLUMBIA TORNSHIP	40133	20540	19555
PINAL YOUT ANTH	41140	15796	27344
	97 396	10046	81750
	54159	25995	-1797
•	107014	25145	618cd
	55356	13554	41302
	26522	11336	15150
_	0	0	3
COLUMBIA	135693	01907	94383

Provisions for Capital Outlay Financing

Providing funds for school facilities is not a problem of identifying needs, but rather is a problem of determining the best method for
financing school construction projects. Various alternatives are available
to local school districts; however, the principal methods have been to use
local funds obtained either through the issuance of general obligation
bonds, revenue fund bonds, reserve funds, or a pay-as-you-go system.

The primary method for financial school construction in Indiana has been through the issuance of general oblication bonds and the establishment of local authorities or holding companies, with the obligation being retired through revenue bonds. This latter lease-rental arrangement has been extremely popular as a method of providing the needed facilities resulting from school district reorganization and enrollment increases. This choice has enabled districts to reduce the impact of a one-time tax levy or extremely high property tax rates for a short period of time. Constitutional limitations on the amount of general obligation bonds which are outstanding at any one time have also contributed to the popularity of holding corporations or local authorities. In periods of inflation and rising prices, borrowing can be a further advantage to the school district. By financing construction with borrowed funds, the school district may obtain the facility at today's prices and repay the principal and interest on the debt with cheaper dollars.

In 1969-70, forty-one states reported utilization of building reserve funds for construction. Indiana's approach to this alternative has been

¹W. M. Barr, K. F. Jordan, C. C. Hudson, W. J. Peterson, and W. R. Wilkerson, <u>Financing Public Elementary and Secondary School Facilities</u> in the <u>United States</u>, Special Study No. 7 (Gainesville, Florida: National Educational Finance Project, 1970), p. 128.



characterized as the cumulative building fund. Several distinct disadvantages are associated with this method of financing. Cumulative building fund reserves result in present or past taxpayers bearing the full burden of the cost of capital outlay projects which will be used by future generations. Even though the funds may be invested under controlled conditions, the interest yield on the investment and the subsequent growth of the total amount may not be sufficient to keep pace with the rate of inflation.

The use of the holding corporation or local school building authority has accelerated the rate of school construction in Indiana. These entities can finance and construct facilities, but they do not operate the facility. Since the authority is not a governmental agency, state and local debt limits have not applied. Funds are obtained through the sale of ravenue bonds, and the guarantee for the revenue bonds is the contract between the authority and the local school district using the facility.

Another alternative for state aid for local school district construction has been through loan programs. In a recent study, 2 fourteen states were reported as making loans to local districts for capital outlay projects or debt service payments. Rather than being available to all local districts, the funds have normally been limited to those local districts that have reached or are approaching their legal debt limit. Loans offer a type of immediate relief to districts with the need for additional facilities, but the problem is only delayed for the loan must eventually be repaid. Indiana's approach in this area has been through the Veterans' Memorial School Construction Fund and the Common School Loan Fund programs available to districts with high levels of need.



²Ibid., p. 162.

state grant programs for capital outlay and debt service vary widely in appropriation and method of computing the allocation to local districts. Of the twenty-six states that provided state grants for capital outlay or debt service, fourteen were recently providing funds that were fiscally equalizing, e.g., granting proportionately more funds to local school districts with low taxpaying ability. The remaining twelve states were allocating funds on a flat grant basis. The essential difference in the grant programs was whether funds were being allocated on the basis of some predetermined expenditures. Indiana's approach in this area has been to provide for a flat grant to each district on a per pupil basis. The first priority for the funds has been debt service programs and related payments, with local school districts being permitted to use the funds for current operations after these obligations have been met.

A most interesting example of state participation in local school district capital outlay projects may be found in the state of Maryland. In 1971, the state initiated a program under which the state assumes the complete cost of school construction projects with the local district only being responsible for the purchase of the school site. Under this arrangement, school districts lose some of their options in the type of facilities to be constructed and the schedule for construction. However, the problem of financing capital outlay projects no longer is dependent upon local revenue and bonding power.



³Ibid., pp. 140-60.

Alfred R. Carey, "The Maryland Experience: Full State Funding and Capital Outlay," School Finance in Transition, Proceedings of the 16th Annual National School Finance Conference (Gainesville, Florida: National Educational Finance Project, 1973), pp. 145-9.

Elements of a Fiscal Model

In the design of a state program for financing public school facilities, certain essential components should be included to serve as a skeletal framework for the program. In earlier research efforts of the National Educational Finance Project, determination of needs, allocation procedures, use of proceeds, and source of funds were identified as four key components. 5

Determination of Needs

Formal programs for state grants or loans normally identify elements of need which can be objectively determined and quantified. One alternative is for the state to provide significant portions of the funds for the local construction projects. Under this alternative the state must approve a project before funds are allocated. A determination should be made of the "approved project cost" based on the number of pupils to be served and the program to be housed. This projection would then be used in computing the amount of funds that the state would grant or loan to the local district. Factors related to this allocation would be based on standardized space and facility requirements and the dollar cost based on state or regional construction cost indices.

Another alternative would be to determine the cost of the total "approved project," including construction costs, engineering and architectual fees, site costs, and other costs related to construction such as sewage treatment plants, site development, and equipment. Various items might be excluded through state statutes or regulations; however, such limitations and inclusions should be clearly defined and not subject to administrative interpretation.



⁵Barr, op. cit., pp. 218-40.

A third alternative is for the state to allocate funds on a depreciation basis as is presently done through the Indiana Flat Grant of \$40.00 per pupil. This amount represents an assumed depreciation allowance based on the cost of constructing and equipping school facilities. When funds are allocated through a program of this type, the challenge is to protect the basic purpose and assure that debt service payments have first claim on the program.

When the state program for supporting capital outlay and debt service is in the form of a grant program, the units of need--whether pupil, class-room, or instructional unit--should be expressed in the same form as in the basic state program for current operation. This will facilitate administration of the program and development of higher levels of understanding on the part of legislators and local school officials. Various special conditions such as rapid enrollment increases may also be recognized in the calculation of a local district's eligibility. Underlying the entire previous discussion has been the assumption that an objective process will be used in determining the quantity of needs in each local school district.

Allocation Procedures

Depending upon the objectives of the program, grants may be for uniform amounts, may vary inversely with local fiscal ability, or may be allocated on a percentage basis. Funds may be allocated on a one-time basis or in an equal amount on an annual basis. The latter procedure is most appropriate when the purpose of the program is to allocate funds on the basis of assumed depreciation or for debt service payments.

If state funds are in the form of loans or advances to local districts, interest savings will normally be realized; the funds can usually be secured at a lower interest rate if the state is the guarantor of the securities. In contrast to grants, loans through state appropriations



or from state authorities usually result in debt which is payable in the future. If responsibility for repayment of the loan must be assumed by the local school district and if no "forgiveness" features are included, the burden of repayment will fall on the local property taxpayers with all of the resultant inequities.

Development of allocation procedures will normally be dependent upon the availability of funds to meet the level of need that has been identified. If the magnitude of the need is too great for immediate resolution, an effective mix of local and state funds and of current appropriations and borrowed funds will often be required to stabilize the revenue requirements and enable governmental units to secure the desired quantity of funds.

Use of Proceeds

Several alternatives for use of grants or loans are feasible. Funds may be transferred immediately into construction accounts in local districts, or they may be invested as reserve funds until debts require payment. If an immediate need for funds does not exist in a local district, an additional option is for the funds to be held in escrow at the state level until the local district has a project underway or has incurred debt that is scheduled for repayment.

The state may elect to base its allocation on a depreciation allowance or distribute a standard amount on a unit basis. In these instances, funds may be utilized for construction or debt service payments, or accumulated in construction reserve funds. An additional alternative is for the local district to use the funds for debt service until the need no longer exists and then to use the allocation to meet current operating costs. (This



approach is currently used in Indiana.) The end result of this choice may be in direct conflict with legislative intent, but districts which have made prior effort and have no current or projected need can put the funds to effective use through this alternative.

Source of Funds

The most obvious source of state funds for capital outlay projects and aid to local districts for debt service is through direct appropriation from current revenues. This alternative is the most economical and provides the funds on a current basis. Other options are for the state to issue bonds on the full faith and credit of the state or to establish an authority for the purpose of raising revenue to provide local districts with funds for capital outlay projects or debt payments. In the latter case, the state must provide some security for the bonds through either subsequent legislative appropriations, proceeds from a designated tax, or repayments from local school districts. State issued bonds could not be used in Indiana because of the constitutional limitation that prohibits the state from entering into debt; however, this does not preclude the possibility of the establishment of a state authority for the purpose of raising revenue for local school corporation capital construction projects.

State funding for local capital outlay projects and debt service payments would broaden the available tax base and tend to equalize tax rates among districts within the state. Obvious advantages accrue through the use of current appropriations; however, this approach may result in fluctuating revenue requirements which might be misunderstood by taxpayers.



Criteria for Evaluating Capital Outlay and Debt Service Support Programs

legal responsibility for all aspects of education resides with the state; therefore, the State of Indiana, through the General Assembly and state agencies, has the responsibility to provide adequate school facilities for educational programs, fiscal and technical support for the design of school facilities, quality control in the construction of school facilities, and fiscal accountability in the use of funds for school facilities. Each function does not have to be performed by a state agency, but the state does have the responsibility to assure that each function is properly performed.

The first criterion is that the state take steps to assure that facilities throughout the state are adequate in terms of their capacity to house and support a sound educational program and to meet accepted standards of safety and efficient operation. Achievement of this criterion requires that the state develop and maintain a facility inventory system which will provide the information necessary to indicate the level of need for additional or replacement facilities in each school district in the state.

The second criterion is that the state, through its aid program, should provide funds, or funding mechanisms, which will assure that each district has adequate funds to meet its capital outlay and debt service requirements. The disparity in fiscal ability among school districts within a state suggests that state funds either be distributed on a fiscally equalized basis or be in sufficient quantity to meet all of the capital outlay and debt service needs in each district. Achievement of this criterion may require that varying amounts be allocated to individual districts on the basis of enrollment growth or the inadequacies of existing facilities. (Indiana's present allocation system is considerably deficient in meeting this criterion.)



The third criterion, quality control, could be achieved through state review of facility plans and requirements that periodic inspections be conducted during the progress of the construction project. A more subjectively oriented facet of the quality control criterion is that the state assume a leadership role in assuring that each facility's design will accommodate both present and projected educational programs which may be offered in the local district. Consideration should also be given to assuring that adequate and enforceable requirements will provide sound standards related to space, site, environment, and building materials for construction and rehabilitation.

The fourth criterion relates to fiscal accountability procedures in local school districts. Funds should be expended in accordance with legislative intent, and adequate records should be maintained for fiscal reporting purposes. In addition to fiscal disbursement records, various cost data elements should be maintained to assist in analyzing the current program and planning for revisions which should be incorporated into future funding proposals.

Identified Problems

Testimony received at the various hearings and information gleaned from personal interviews and correspondence resulted in the identification of a selected group of problems of sufficient magnitude to merit consideration for corrective recommendations. Other problems were reported, but they were unique to a particular school corporation or situation. The logical approach is to enact statutes to correct common problems and to permit state agencies to take necessary action in coping with non-recurring problems which are associated with a limited number of cases.



Opening of New Buildings

A common problem which merics attention is found in the school corporation that faces the additional expense associated with opening a new building or buildings; the assumption is that the opening will result in the operation of an additional facility in the corporation, not the transfer of one student body and faculty to a new building and abandonment of the older facility. In these instances, ample testimony was presented relative to the necessity of employing additional service and support personnel as well as additional administrative and teaching personnel. Increases in utility costs and greater requirements for instructional materials and equipment were cited as additional concerns.

If the local school corporation has been utilizing its flat grant for current operation expenses, the additional problem arises that debt service payments will now have "first call" on those funds, with the resultant effect that the total amount of revenue allocated to current operation will be reduced unless the school corporation is permitted to continue in its practice of using the flat grant for current operations and to increase the debt service tax levy in an amount sufficient to meet the newly acquired obligation.

Major Maintenance Projects

Under current conditions relating to taxing and revenue restrictions, local school corporations are encountering some difficulty in securing the funds required for major necessary maintenance projects, e.g., boiler and roof repair and maintenance of ground. Rather than being required to delay these projects or to allocate current expense funds to these capital outlay activities, considerable support was expressed in



favor of permitting local school corporations to utilize cumulative building fund proceeds for this purpose.

Recommendations

Recommendations are grouped into long-range and immediate considerations.

Long-Range Recommendations

As school enrollments stabilize, and even decline in some instances, the state should seek different ways to fund capital outlay and debt service programs. The past patterns of uniform depreciation allowances on a pupil or classroom unit basis, or uniform flat grant allowances, are no longer adequate because some districts will have a stable pupil population, others will have a declining population, and still others will have increasing enrollments.

Structural and educational obsolescence of school facilities
coccurs irrespective of the increase or decline in pupil population; for
this reason, merit can be found in a state depreciation allowance on
a unit basis to provide sufficient funds for renovation and updating of
facilities. However, this approach will not be sufficient for those
districts confronted with enrollment increases. Discretionary funds at the
state level could be allocated to local districts on the basis of demonstrated
need for new facilities. Data available through the Department of Public
Instruction would serve as indicators of the level of need in local
districts and could be used in projecting the amount of revenue required
to provide adequate facilities for all pupils in the state. The Department
would then be charged with the responsibility for administering the program
and allocating funds to local districts on the basis of objective standards
and criteria.



The distribution could be allocated on the basis of measures of need for new facilities rather than allocating funds on a pupil basis irrespective of the differences in need for facilities or level of debt among districts and also irrespective of actual need for state aid related to outstanding debt service obligations in a particular school district. Caution should be exercised in establishing the fund to assure that decisions are based on sound criteria and do not reflect responses to political pressures or patronage activities in a state agency.

Problems with Maryland's recently enacted program have been that the state appropriation has not provided the full level of funds desired by the local districts and that local districts have not agreed with state's control standards used in review of various projects under consideration.

2. Under the current program, if local corporations do not have sufficient debt service obligations to require the full amount of the flat grant, the state could retain the unneeded amount of the district's entitlement and place it in escrow until the district has projects in which it might use the funds. Another option would be for the state to retain the unneeded amount and place it in a loan fund from which advances could be made to districts that have an immediate need at a level higher than their grant.

An additional option would be for the funds to be allocated on a percentage-equalizing basis with poorer districts receiving more funds per pupil than richer districts; this would be significant departure from the present program, but would increase the fiscal equalization qualities of the present program.



1.

Immediate Recommendations

- 1. The existing state flat grant should be retained in its present form with the funds first going to debt service retirement. Many local school districts have entered into long-term debt obligations with the assumption that the state would continue to fund the program at approximately its present level. Even though the state has no legal obligation to continue funding the program, there is a perceived moral obligation to continue the program with the same statutory provisions related to the use of the funds.
- 2. Local school districts should be permitted to use the cumulative building fund levy for site improvement and major maintenance projects.

 Examples would be paving portions of the grounds and repairing boilers and roofs. The projects should be submitted to the Department of Public Instruction for approval prior to the initiation of the project. Additional safeguards could be provided by requiring the local district's cumulative building fund plan to reflect the intent to use all or a portion of the funds for this purpose.
- approval by the State School Property Tax Control Board, local school corporations opening new or additional facilities should be permitted to increase their general fund levy by an amount sufficient to offset the necessary additional expenditures related to the opening of a new and additional facility, and to continue using their flat grant receipts for current operation with the new debt service burden being paid through an increase in the debt service levy. Documentation for this request should include the following information:
 - Projected additional utility cost.



- 2. Existing utility costs with justification for the differences between existing and projected costs.
- 3. Projected additional staffing costs with a position-by-position justification.
- 4. Existing staffing patterns and costs with justification for the differences between existing and projected costs.
- 5. Projected additional equipment and supplies required to open the facility, provided these items are above and beyond the normal per pupil allocations provided for other facilities and student bodies in the school corporation.



FISCAL ABILITY AND EFFORT OF INDIANA SCHOOL CORPORATIONS

Fiscal ability and tax effort can be measured in many different ways. This analysis relies on two methods, equalized assessed valuation of property and personal income, as measures of fiscal ability of local school corporations. This presentation does not discuss the relative merits of the various types of taxes since governmental policy in Indiana has already been established to move away from reliance on the local property tax. With this in mind, the primary motivation for examining relative fiscal ability and effort is to ascertain the degree or extent of equalization necessary to overcome revenue imbalances created by variations in either fiscal ability and effort among corporations.

Fiscal Ability

The fiscal ability of a school district is generally considered to be the capacity of the local citizenry to pay taxes. This definition assumes that a basic financial capability exists regardless of whether there is actually a tax available to utilize the resource.

Fiscal ability, for our purposes, includes both property wealth and personal income wealth.

Ability patterns, as measured by property and income among school corporations, vary depending on location of industry, farms, type of workers as well as inaccuracies and inconsistencies in measurement of property valuation and locus of income.



Wilkerson, 1 in a paper examining the impact of a one percent income tax on counties in Indiana, found that a county with an assessed valuation per average daily attendance of \$12,160, could raise \$122 from the yield of a one percent income tax rate levied by the county, while a county with only \$5,065 assessed valuation per pupil could expect to receive \$37 per pupil in ADA., He found similar results with local sales taxes. Table 1 shows some of Wilkerson's comparisons.

TABLE 1

ESTIMATED REVENUES PER PUPIL IN ADA FROM LOCAL

NON-PROPERTY TAXES IN SELECTED COUNTIES IN INDIANA

County	Assessed Valuation of Property Per ADA	Yield From One Cent Sales Tax Per Pupil-ADA	Yield From One Percent Income Tax Per Pupil-ADA
Allen	\$ 12,160	\$ 123	\$ 122
Stenben	11,706	135	92
Switzerland	10,955	45	45 .
Marion	10,523	124	116
Warren	10,380	33	51
Brown	5,065	38	37

Income data from the 1970 Census provide a recent measure of the fiscal ability of school corporations in Indiana. Of 299 school



William R. Wilkerson, <u>Potential Impact of County Sales and Income Taxes on Public School Finance</u>, unpublished paper, Indiana University, 1970, pp. 3-5.

corporations for which data were available, the median income was \$10,174 personal income per family, with a range from \$6,666 to a high of \$20,783. This wealth range of 3.12 to 1.00 among the corporations shows that tax funds for schools are not as readily available in some corporations as in others, especially when one considers that poorer corporations are usually populated with a higher percentage of low income families. Table 2 shows the five wealthiest, median, and five poorest corporations when ability is measured in terms of personal income per family. A listing for 299 school corporations for which data were available is shown in Appendix A to this chapter.

As observed above, those school corporations with low income, also generally, have the highest percentage of low income families.

When average personal income per family is compared to the percentage of families below \$4,000 income in school corporations, a correlation of -.79636 is found. This relationship is demonstrated by the scattergram in Chart I. From this chart, one can readily see that the average family income declines as the percentage of low income families increases. The pattern of low income families is not uniformly distributed throughout the state.

Finance programs, with low income families as the criterion for distribution, would generally have greater impact on the low income school corporations.

The 3.12 to 1.00 fiscal ability differential measured among school corporations undoubtedly has significant implication for school financing. A high percentage of low income families may have an

CHART I

SCATTERGRAM OF AVERAGE INCOME PER FAMILY AND PERCENT OF FAMILIES WITH INCOMES LESS THAN \$4,000 PER YEAR, 1970.

PERSONAL INCOME PER FAMILY FOR FIVE WEALTHIEST,
MEDIAN, AND FIVE POOREST SCHOOL CORPORATIONS
(Total of 299 School Corporations)

School Corporation	Family Income	Rank
ealthiest		ı
MSD Washington Township	\$ 20,783	1
Munster Community Schools	17,181	2
MSD Southwest Allen County	16,428	3
Carmel Clay Schools	15,714	4
MSD Lawrence Township	14,712	5
edian		
Jefferson Township Schools Northern Community Schools,	10,174	149
Tipton County	10,178	150
orest		
West Washington School Corporation Crawford County Community School	7,541	295
Corporation	7,462	296
Paoli Community School Corporation New Harmony Town and Township	7,187	297
Consolidated School	6,851	298
Perry Central Community Schools Corporation	6,666	299

Source: U.S. Bureau of Census, 1970, Census Tract No. 4.

adverse effect on the educational aspiration level of the community as a whole, while at the same time, it is usually these same low income families which have children who have greater educational needs which must be remedied with a larger input of resources.

Property Value

Property taxation, for a number of reasons, is the most disfavored of the major taxes. Major objections are: (1) the property
tax bears down harshly on low income households, (2) it is an antihousing levy, the nature of which touches a basic necessity of all
families, (3) it imposes a levy on unrealized capital gains, a feature which is unlike either the sales or income tax, (4) the administ ation of the property tax is far more difficult than other major
taxes, and (5) the property tax is painful to pay, primarily because
it is a yearly payment and is not usually paid by installments.²

The property tax, as now constituted, is the primary local support for public schools in Indiana, a pattern which is typical among most states. However, in recent years, the states across the country have sought to provide property tax relief, a process which generally recognizes the inherent problems of property taxation, but, at the same time, acknowledges the need for this tax as support basic for governmental functions. Property relief and reform are well enunciated objectives of many states, but in no state is there evidence that government is willing to abolish this important source of public funds.

While the property tax presents many complex issues, this study is designed to simply present a picture of the relative fiscal inequalities which emanate from the wealth variations among school corporations in Indiana. A view of this variation in fiscal ability,



John Shannon, "The Property Tax: Reform or Relief?" Property Tax Reform, ed. George E. Peterson, The John C. Lincoln Institute and the Urban Institute, 1973, pp. 26-27.

when measured by equalized assessed valuation of property, is presented in Chart II below. Here, graphically illustrated, is the wide disparity between rich and poor school corporations in Indiana. Of the 298 corporations, for which uniform financial information were available, the range is from a low of \$3,082 per ADM to a high of \$41,205, a 1.00 to 13.37 ratio. Concord Community Schools represents the state median with \$9,777 equalized assessed valuation per pupil. Since the tax source for local schools is primarily property, the receipts to be expected from local tax rates are demonstrated by the variation in this chart.

Without intervention from the state level to fiscally equalize among corporations, the child's education in the poorer school corporations will be necessarily inhibited by a lack of fiscal ability. This is certainly the case if the local citizenry in the poorer corporations are not willing to tax themselves far beyond the rates necessary to raise resources equivalent to wealthier corporations. Poorer school districts have not historically overtaxed themselves in an effort to mitigate, to any great degree, the lack of resources created by low fiscal ability. The correlation between the general fund school tax rate adjusted for equalized assessment and the equalized assessed valuation per pupil is -0.1825. The correlation is not high but it does show a tendency for poor school corporations to put forth greater effort than the wealthier school corporations. The Indiana legislature has responded to the dilemma of poor school districts, to some degree, by freezing the tax levy. Such a freeze could theoretically affectuate



CHART II

EQUALIZED ASSESSED VALUATION PER PUPIL IN ADM FOR FIRTEEN SCHOOL CORPORATIONS SELECTED AT STANDARD INTERVALS, 1973-74

School Corporation	Equalized Assessed Valuation Per Pupil
Whiting City	\$41,205
Frontier	\$17,366
South Knox	\$14,294
New Harmony	\$13,098
Indianapolis	\$11,782
Polk-Lincoln-Johnson	\$11,165
Oregon-Davis	\$10,515
Munster Community	\$10,031
Blackford County	\$9,535
Spencer-Owen	\$8,937
East Woble	88, 399
Shoals	\$8,033
West Central	\$7,461
South Harrison	\$6,695
Mooresville	\$5,860
Hobart \$3,082	2

greater educational equality and enhance taxpayer equity by reducing the traditional reliance on the regressive property tax and by substantially increasing the flow of funds derived from statewide taxation.

Fiscal Effort

Why some local school corporations put forth greater fiscal effort than others is a question not easily answered. As indicated above, there is but little relationship between local general fund tax rates and the equalized assessed valuation of property. If property wealth does not predict the variations in effort, the answer may lie in other socioeconomic variables. Research of school tax effort has not been exhaustive; it is fair to say that the result of the research is so sketchy that its utilization for policy purpose would be hazardous.

In a pioneer study, which included selected school districts in Florida, Georgia, Kentucky, and Illino's, Johns and Kimbrough concluded that characteristics of the local political structures could have an important impact on tax effort. They found that high effort school districts tended to have competitive power structures and that influential members of the community were more likely to be involved in educational issues in high effort districts. The power structures of low effort districts tended to be dominated by the community economic interests, while political (rather than business) leaders tended to dominate in high effort districts.



Roe L. Johns and Ralph B. Kimbrough, The Relationship of Socioeconomic Factors, Educational Leadership Patterns and Elements of Community Power Structure to Local School Fiscal Policy, U.S.O.E. Project No. 2842, May, 1968.

At least two studies have found a significant relationship between some measure of income and local school district effort. Adams found that school tax effort among sample school districts in Kentucky in 1950 were related to median family income. Hopper found, in Fiorida, that effort was significantly related to net effective buying income. In Illinois, Quick discovered a significant relationship between tax effort and net effective buying income. Hatley showed that school board elections were more successful in districts with high family income. Metzcers, in relating expenditure per pupil to socioeconomic variables, found median family income to be significantly related to effort.

Research shows that property valuations, sometimes, have a high correlation with expenditures per pupil, a situation hardly enlightening since local expenditures are so dependent on property wealth.

Other factors found to be significantly related to tax effort or expenditure per pupil at various times, in various settings, using a range of statistical techniques, are: percent population nonwhite, 8





Harold H. Hopper, Socioeconomic Factors Associated with Patterns of School Fiscal Policy in Florida, Ed.D. Dissertation, University of Florida, 1965.

⁵Walter J. Quick, <u>Socioeconomic Factors Associated with Patterns of School Fiscal Policy in Illinois</u>, Ed.D. Dissertation, University of Florida, 1965.

Richard Von Hatley, Dissertation Abstracts International, 31 (1970): 5703-A.

Richard H. Metzcers, Community Human Resources and Local Financial Support for Public Schools, Ed.D. Dissertation, University of Illinois, 1968.

^{8&}lt;sub>Ibid</sub>.

percent labor force male, percent rural farm, age of voter, and type of adjacent school district (suburb and city).

Although, some authorities 13 consider expenditure per pupil to be a measure of effort, it does not specifically identify the local tax effort nor does it take the ability of the school corporations into account. For purposes of comparison, however, it may be noted that in Indiana the expenditure per pupil, derived from state and local funds, ranged from \$516 to \$1,377 in 1973-74. The median expenditure per pupil was \$724.

Local school tax rate, when adjusted for equalized valuation of property, provides a more accurate measure of fiscal effort. For purposes of effort analysis the adjusted general fund tax rate may be used as the effort measure for each school corporation. By correlating tax rate with personal income per family and equalized assessed valuation of property per pupil, along with a series of other socioeconomic variables derived from related research, it was



Frank Farmer, Economic, Sociological, Demographic Characteristics of Oregon School Districts and Their Relationship to District Financial Practices, University of Oregon, Bureau of Educational Research and Service, Eugene, (1966).

Adams, op. cit.

¹¹ Irving M. Witt and Frank C. Pearce, A Study of Voter Reaction to a Combination Bond-Tax Election on March 29, 1968, San Mateo, California, San Mateo College, (1968).

David C. Ranney, School Government and the Determinants of the Fiscal Support for Large City Education Systems, Southern Illinois University, Edwardsville, 1967.

Daniel C. Rogers and Hirsch S. Ruchlin, Economics and Education, Free Press, New York, 1971, p. 30.

thought possible to show what local conditions are most nearly related to high or low effort.

Unfortunately, the results of the inquiry were not very enlightening. Little or no predictive value was found among social or employment variables. A simple correlation matrix shows that the adjusted general fund rate correlates highly with the adjusted municipal rate and the total school tax rate. Of course, the general school tax rate is additive, forming the total school rate; therefore, the correlation of .79689 is to be expected. The municipal rate though correlated with the general school fund rate at the relatively high level of .59118. This relationship indicates that the general school fund rates do not necessarily diminish or work to a detriment of the tax effort for the municipality as a whole.

The general school fund rate had a low negative correlation of -.18252 with equalized assessed valuation of property per pupil and had no correlation, -.09296, with personal income per family. Percentage of low income families had the low negative correlation of -.13605 with the general school fund rate.

In correlating the general school fund rate with several other variables, of which most indicated the nature of the labor force, no relationships were found which could cast light on the reason for some school corporations putting forth greater effort than others. Chart III shows the Pearson r for each of the variables as they correlated with general school fund tax rate.



CONDELATION NATRIX OF TAX RAIES, FAMILY INCOME, ADJUSTED ASSESSED VALUATION, AND SOCIO-ECONOMIC VARIABLES.

61232014	598 1 dùd	598 1 dùd	5 98 1 dùd	LT4000 PCP1865	VARISZ LT4000 PCP1865	FAMIN: VARISZ LT4000 PUPINGS
	0.12513 0.11737 0.115053 0.115053 1.00000 0.57633 0.61686 0.23598 0.23598 0.23598 0.23598 0.23598 0.23598 0.23598 0.23598	-0.19009 -0.24789 -0.24789 -0.32349 -0.32350 -0.3250 -0.		-0.19009 -0.24789 -0.24789 -0.32349 -0.32350 -0.3250 -0.	-0.18252 -0.13005 -0.11392 -0.19003 -0.24667 -0.24789 1.00000 0.02349 0.02541 -0.24789 0.02554 -0.24789 0.15000 0.02349 0.15000 0.02349 0.15120 -0.45354 0.06157 -0.40350 0.06157 -0.4925 0.06157 -0.4925 0.06157 0.26750 -0.11715 0.29716 -0.11715 0.29716 -0.11715 0.29716 -0.11715 0.29716 -0.11715 0.29716	0.00050 -0.18252 -0.13005 0.10243 -0.24007 -0.24789 1.00000 0.02541 -0.24789 0.02541 1.00000 0.02349 -0.24579 0.02359 1.00000 0.11732 0.15053 -0.32354 0.22559 0.15061 -0.45070 0.21420 0.194120 -0.45070 0.2134 0.05057 -0.49250 0.30282 0.08359 -0.62301 -0.1571 -0.11715 0.26750 -0.1312 -0.02289 0.267304 -0.1312 0.09851 0.45242 -0.1332 0.08851 0.267305

KEY TO VARIABLE NAMES

PROTTECH - A OF WORFER: IN PROFESSIONAL AND TECHNICAL OCCUPATIONS. HANADMIN - A OF WORKERS IN MANAGEMENT AND ADMINISTRATIVE OCCUPATIONS. SALES - A OF WORKERS IN SALES OCCUPATIONS. CLERICAL - A OF WORKERS IN CLFRICAL OCCUPATIONS. OCCUPATIONS. TRANSOPS - A OF WORKERS IN OPERATIVE, X TRANS. OCCUPATIONS. TRANSOPS - A OF WORKERS IN TRANSPORTATION OCCUPATIONS. NONFACYL - A OR WORKERS IN TRANSPORTATION OCCUPATIONS. FARMERS - A OF WORKERS IN FARMERS OCCUPATIONS. FARMERS - A OF WORKERS IN FARMERS OCCUPATIONS. FRANCE - A OF WORKERS IN SERVICE OCCUPATIONS. SERVICE - A OF WORKERS IN SERVICE OCCUPATIONS. LI4000 - A OF POPULATION BETWEEN 18 and 65. GT25ED12 A OF POPULATION OVER 25 WITH 12 YEARS
9,000 15.00 10.00
6.01469 -0.01564 -0.24054 -0.01564 -0.11593 -0.11469 -0.1739 -0.13669 -0.09851 -0.1047b -0.35794 -0.1047b -0.35794 -0.00575 -0.3771 -0.01229 -0.3771 -0.01229 -0.3771 -0.01229
FAHMERS 0.02(10 -0.30210 -0.11025 -0.12004 0.12004 0.50385 -0.37604 -0.37604 -0.4682 -0.4682 -0.23956 0.08250
GPERATVS TRANSOPS NONFARM. -0.21267 0.11495 -0.00677 -0.27624 0.000635 0.07263 -0.27807 0.000635 0.07263 -0.27807 0.01771 -0.1312 -0.26750 0.29916 0.42954 -0.30598 -0.30403 -0.15510 -0.55235 -0.45201 -0.305384 -0.55528 -0.45201 -0.305384 -0.5552 0.035977 -0.30432 -0.523103 -0.29604 -0.35371 -0.04512 0.16051 0.21019
TRANSOPS 0.11495 -0.000545 -0.00053 -0.11715 0.29916 -0.39816 -0.40201 -0.40201 -0.40201 -0.40201 -0.40201 -0.40201 -0.40201 -0.40201 -0.37846 -0.29604
GPERATVS -0.21267 -0.29534 -0.17142 -0.253807 0.26759 -0.30598 -0.55528 -0.55528 -0.55528 -0.555628 -0.555628 -0.555628
CRAFTSMN 0.19532 0.18895 0.23841 -0.17907 -0.17907 -0.17907 -0.17907 -0.30255 1.00000000000000000000000000000000000
GENADJ MUNACJ SCHACJ FANINC VARISZ LTACOG POPLBES GTZS-7012 PRCFTECH MANACHIN SALES CLEPTS CLEPTS CLEPTS

OCCUPATIONS.	- COF WORKERS IN FARMERS OCCUPATIONS.	- OF HORKERS IN FARM LABORERS (ACTUPATION	. OF WORKERS IN SERVICE OCCUPATIONS.	CE FAMILIES WITH INCOME BELOW \$4000.	. OF POPULATION BETWEEN 18 and 65.	GT25ED12 & OF PCPULATION OVER 25 WITH 12 YEARS	EDUCATION.	- AVERAGE INCOME PER FAMILY.	ADJUSTED TOTAL SCHOOL TAX RATE.	ADJUSTED TOTAL HUNICIPAL TAX MATE.	ADJUSTED GENERAL FUND SCHOOL TAN MALE.	- ADJUSTED ASSESSED VALUATION PER FUFICE
				•	•	١				1		
	FARMERS	FARMLASR	SERVICE	LT4000	POP1865	GT25ED12		FAMINC	SCHADJ	LCANUM	CENADO	VAR152

Family income, as may be expected, had a relatively high correlation with several of the employment variables. Family income had the highest correlation with percent of population over 25 years of age with a twelfth grade education. Of the employment variables, the percent of professional and technical workers had the highest simple correlation, .60771 with family income. One may also observe that the equalized assessed valuation of property per pupil did not have a high correlation with any of the employment variables. Such data may support the contention, sometimes made by taxpayers, that the property tax is onerous because it has no relationship with a person's in-hand ability to pay taxes.

Further analysis, using multiple regression, reveals little that the simple correlation matrix does not show. Unlike the related research, the Indiana data show, for example, that percent of low income families had little to do with school tax effort. Percent of workers classified as farmers had no identifiable impact on effort, either. Chart IV shows the relationship or more accurately, the lack of relationship, which exists between general school fund tax rate and the identified socioeconomic characteristics. If one ignores the first variable, total school tax rate, a measure not really relevant to the nature of effort issue, except that the total rate is reflected largely by the general fund rate, then it can be seen that all other variables combined only identify .04590 of the variance and add little to the multiple r.

No particular conclusions can be drawn from this brief analysis, other than to observe that the reasons for high or low school tax



CHART IV

SUMMARY MULTIPLE REGRESSION ANALYSIS OF ADJUSTED
GENERAL FUND SCHOOL TAX RATE AS DEPENDENT
VARIABLE AND INDEPENDENT SOCIOECONOMIC VARIABLES

Independent Variable	Multiple R	R Square	RSQ Change	Simple R
SCHADJ	0.79689	0.63503	0.63503	0.79689
GY 25ED12	0.80784	0.65261	0.01758	-0.03009
OPERATVS	0.81560	0.66520	0.01259	-0.21287
CRAFTSMN	0.81922	0.67112	0.00592	0.19532
NONFARML	0.82068	0.67352	0.00240	-0.06677
SALES	0.82214	0.67591	0.00239	-0.01044
MUNADJ	0.82312	0.67753	0.00162	0.59118
TRANSOPS	0.82391	0.67882	0.00129	0.11495
MANADMIN	0.82459	0.67995	0.00113	-0.07283
FARMERS	0.82482	0.68033	0.00038	0.02010
CLERICAL	0.82500	0.68062	0.00029	0.16465
LT4000	0.82508	0.68076	0.00014	-0.13605
FARMLAER	0.82516	0.68089	0.00013	0.01969
PCP1865	0.82517	0.68091	0.00002	-0.03193
SERVICE	0.82518	0.68092	0.00001	-0.03548
(CONSTANT)				

effort are probably more complex than to be simply identified by broad socioeconomic characteristics. Further research should be performed in this area to discover the true nature of tax effort.



However, with the recent steps taken by the Indiana legislature to lessen the fiscal importance of the local property taxes, the necessity to understand the variances in tax effort is somewhat reduced. Under the present system, changes in local effort cannot be made at the local level. From this vantage, if the legislature provides sufficient resources from the state level and equalizes among the school corporations for present variations in local revenue brought on by property wealth and tax effort differentials, then the nature and impact of local school tax effort becomes largely academic.

Present Pattern of State Support

To analyze data describing ability and effort of local school corporations, while meaningful, is of little value unless they are related to the impact of state and local revenues on school corporations. Wide variations in ability, as documented above, and the somewhat complex nature of effort, provide ample evidence of the need for the state to exercise equalization measures among school districts. Left to their own resources entirely, some school corporations will have many times the revenues of the poorer corporations. Since it is beyond dispute that equalization of resources is of major importance to obtain equality of opportunity, it is incumbent upon the state to deliver resources for educational services as equally as possible, regardless of the wealth, effort, social, or geographic status of the school corporation.

With this in mind, Briley, using 1968-69 data profiled the school corporations in Indiana, and found a state and local revenue differential



between rich and poor school corporations in excess of five to one. 14
This was true even though school corporations of 1,500 and below
in ADA were excluded from the study. Federal funds had little overall
effect on the revenue disparity. Revenue differences between rich
and poor showed Indiana to be among the states with the least fiscal
equalization in the nation. Further study by the NEFP showed that,
according to an equalization typology applied to all states, only
six states had less fiscal equalization among school districts than
Indiana. 15

Since that time, Indiana has made increased, though gradual, progress toward more equalization through various manipulations of the existing foundation program. Comparing the access to resources among school corporations in 1968-69 with present practice substantiates this observation. The expenditure per pupil in 1973-74 ranged from \$516 in Southwestern Jefferson County Consolidated School Corporation to a high of \$1,377 in Whiting City Schools, a 2.67 to one ratio. Although Briley used total revenues per pupil instead of expenditures per pupil, the data are comparable. The increased equalization is even more striking if one considers that Briley's data only represented those school corporations with 1,500 or more ADA where the expenditure



William P. Briley, "Variation Between School District Revenue and Financial Ability," Johns, Alexander, and Stollar (eds), Status and Impact of Educational Finance Programs, National Educational Finance Project, Vol. 4, 1971, p. 73.

¹⁵ Roe L. Johns and Richard G. Salmon, "The Financial Equalization of Public School Support Programs in the United States for the School Years, 1968-69," Johns, Alexander, and Stollar (eds.), Status and Impact of Educational Finance Programs, National Educational Finance Project, Vol. 4, 1971, p. 137.

data for 1973-74 are for 299 of the 305 school corporations in the state. The impact of the present state school finance program can be demonstrated by profiling both expenditures and state revenues per pupil for sixteen school districts selected as representing equal intervals of school corporations ranging from the corporation with the highest equalized assessed valuation to the lowest. The pattern of total expenditure per pupil from state and local funds is shown in Chart V and the state revenue per pupil is profiled in Chart VI.

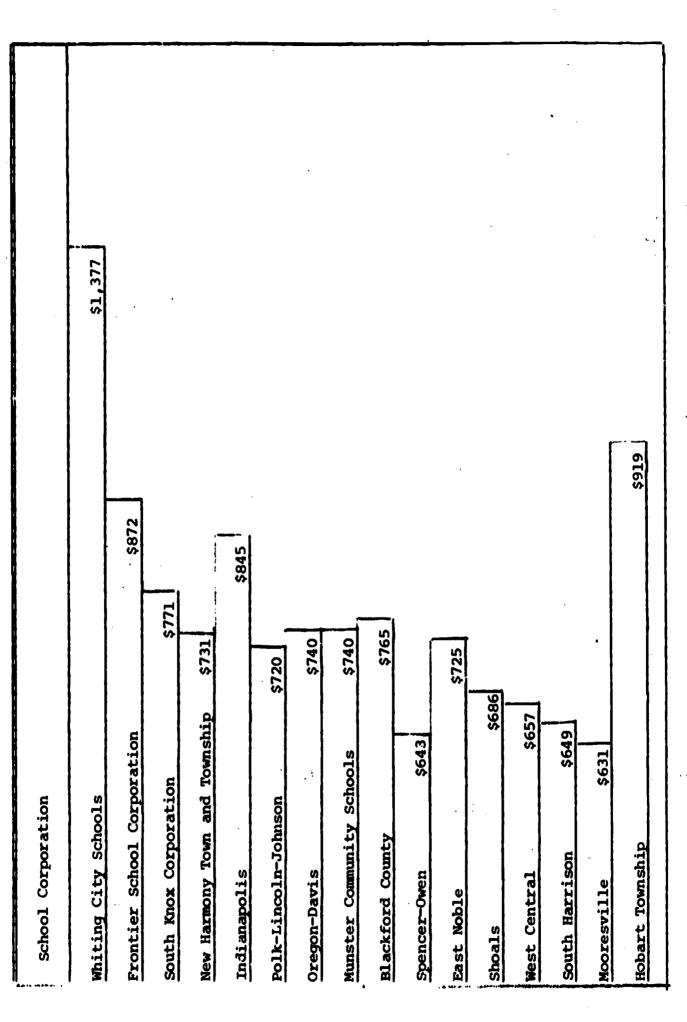
The expenditure pattern in 1973-74 has a strong relationship with property wealth, even though the variance between rich and poor has been reduced. Hobart Township shows an irregular pattern on the profile because it received \$471,000 from the Distressed School Fund, without this, it would conform to the profile. The profile pattern shows that the child's education is still, generally, a function of the wealth of the local school district. When equalized assessed valuation of property per pupil in average daily attendance for each corporation is correlated with expenditure per pupil in average daily membership, a high positive relationship of .7153 is found. This simple reveals that even with the advancements made toward equalization, the corporations with greatest wealth still have the greatest funds for education. (See Appendix B for more detail on property values and expenditures.)

If the sources of the school revenues are isolated, one can see that the total state allocation, alone, has an equalizing effect. As illustrated in Chart VI, Whiting City, the wealthiest school



CHART V

PROFILE OF TOTAL STATE AND LOCAL EXPENDITURES PER PUPIL (ADM) BY SELECTED SCHOOL CORPORATIONS WITH EQUALIZED ASSESSED VALUATIONS PER PUPIL (ADA) FROM HIGHEST TO LOWEST IN INDIANA 1973-74

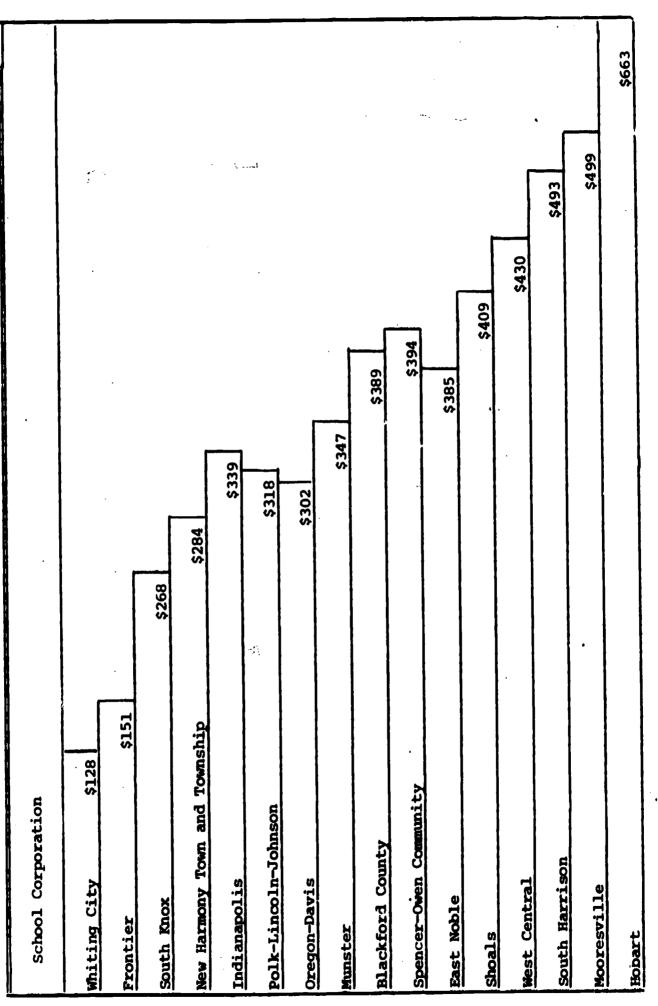


Expenditure Per Pupil



EQUALIZED VALUATIONS PER PUPIL (ADA) FROM HIGHEST TO LOWEST IN INDIANA 1973-74 PROFILE OF STATE REVENUE PER PUPIL (ADM) BY SELECTED SCHOOL CORPORATIONS WITH

î.



State Revenue Per Pupil





corporation in the state, receives only \$128 per papit, the lowest among those districts profiled. Actually, ten corporations, because of various formula manipulations, receive less per pupil than whiting after all state resources are combined, the lowest receiving \$112 per pupil in ADM. A high inverse correlation, -.8684 exists between state revenue per pupil and equalized assessed valuation of property. This tendency is appropriate if fiscal equalization is to be accomplished. The range of state aid from Whiting to Mooresville represents a good picture of the total equalization pattern. Though, this level of equalization is insufficient to meet the demands of the ideal goal of full fiscal neutrality. While the wealth differential between Whiting and Mooresville is about seven to one, the state revenue equalized only to a ratio of 3.9 to 1.0.

A correlation matrix for equalized assessed valuation of property per pupil in ADA, state and local expenditure per pupil in ADM, and state revenue per pupil in ADM is presented in Chart VII showing the Pearson r and the level of significance of each relationship.

Conclusions

Substantial variation exists in fiscal ability among the local school corporations in Indiana regardle's of whether wealth is measured in terms of income or property valuations. Though variations are great using either family income or equalized assessed valuation of property, the two wealth measures have a low correlation with each other (.0414). This pattern suggests that wealth is largely

CHART VII

CORRELATIONS AND LEVEL OF SIGNIFICANCE BETWEEN
ADJUSTED ASSESSED VALUATION OF PROPERTY PER PUPIL
ADA, STATE AND LOCAL EXPENDITURE PER PUPIL ADM,
AND STATE REVENUE PER PUPIL ADM

	Adjusted Assessed Valuation	State and Local Expanditure	State Revenue
Adjusted Assessed	1.0000	0.7153	-0.8684
Valuation	S=0.001	S=0.001	S=0.001
State and Local	0.7153	1.0000	-0.5779
Expenditure	S=0.001	S=0.001	S=0.(01
State Revenue	-0.8684	-0.5779	1.0000
,	S=0.001	S=0.001	S=0.001

dependent on the measure used and the particular tax system employed to access the resource. Wealth variations are greater between rich and poor if property wealth is the criterion as opposed to family income. Therefore, if income and property were combined as a measure of total fiscal ability, the wealth variation found in property alone, which is now the state aid criterion, would be greatly reduced. Since, however, property valuations have traditionally been used as the wealth measure and the property tax is the only major tax employed to obtain local revenues, then it must be concluded that property is the measure of wealth which should be used for equalization purposes.

Fiscal effort is an elusive creature for which relationships are difficult to identify. Attempts to ascertain relationships only,



not causation, between effort and socio conomic factors, which should logically affect it, have been largely without success. The brief foray of the present study in that area has likewise been unsuccessful. Any attempt, to circumscribe the nature of effort from the data found in this study, would be purely speculation. Certain other research efforts, however, suggest a strong relationship between fiscal effort, income, and type of employment, but the most comprehensive of the studies shows that the wide variations in effort may be the result of intangibles such as the political power structure of a community and its functional relationship with education in community.

Fiscal equalization found in the Indiana state aid program is positive and tends to reduce the impact of local wealth on the child's education. However, the level of equalization does not come near to creating fiscal neutrality among school corporations. A child's education is a function of the wealth of the local school district in Indiana. This conclusion is verified by the high correlation between equalized assessed valuation of property and state and local expenditures per pupil.

From these data one can only conclude that it will be necessary in revising the Indiana formula to increase the equalization aspects of the basic allocation formula and to substantially increase the state's share of the total elementary and secondary financing burden if equal opportunity is to be obtained.



AVERAGE FAMILY INCOME BY SCHOOL CORPORATION, 1970

APPENDIX A

FAMING	6666	6851	7187	7462	7541	7638	7073	7711	7577	7836	7908	1938	7978	9139	9160	8211	8549	8278	8286	8301	8340	8343	83.5	6305	8423	000	8438	8453	8456	9212	9521	8576	8585	8206	8008	8722	8725	6776	97.50	6763	8768	8771	8786	8790	8795	8810	8856	1988	8897		9630	
NAME	PERRY CENTRAL COMM SCHOOLS CORP	ON I THP CON	CHOD CORP	AD COUNTY COMM SC	HINGTON SCHOOL CORP	0	SHOALS COMMUNITY SCHOOL CORP	SHAKAWAK SCHOOLS	NORTH SPENCER COUNTY SCHOOL CORP	CARR TOWNSHIP SCHOOLS	ION COMMUNITY SCHOOL	SPRINGS VALLEY COMM SCHOOL COAP	NGRIM DAVIESS COUNTY COMM SCHOOL	NORTH KNOX SCHOOL CORP	MITCHELL COMMUNITY SCHOOLS	ROCKVILLE COMMUNITY SCHOCLS		EAST GIBSON SCHOOL CORPORATION	SPENCER-DUEN COMMUNITY SCHOOLS	MEST SCHOOL CORP		NURTH JUDSON-SAN PIERRE SCH CORP	TOBNEHID SCH	י אכאמשר כם	S	SAC-CER-DEL COMMUNITY SCH CORP	MONTHEAST SCHOOL CORP. RESING SUN-DHID CO COMM SCH CORP.	MACC HAR	FOUNTAIN SC	EV COMMUN	SOUTH AND SCHOOL CORP	OF BA	BEST CENTAAL COMMUNITY SCH CORP	HARRISUN SCHOOL (SCHOOL	MASHENGTON SCHOOL COR	NORTH VERMILLION COMM SCH COMP	COUNTY SEAL OF STREET SEAL OF STREET			1-STOCKTON SCHOOL CORP	DREGON-DAVIS SCHOOL CORPORATION	FANON TOBNISP	CONSOLIDATED SCHOOL	CIBSON SCHOOL	COUNTY SCHOOL CORP	SOUTH SPENCER COUNTY SCHOOL CORP	PERU CCHMUNITY SCHOOLS	DEN CENTRAL C	1810	SOUTH VERNILLION COM SCHOOL CORP	
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APPENDIX A (Continued)

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	TIPPECANGE VALENW COMP SCHOOL CORP SALEM COMMUNITY SCHOOL CORP SALEM COMMUNITY SCHOOL CORP MILAN COMMUNITY SCHOOL CORP
	TON CITY SCHOOLS IIV-TADY TWO SCHOOLS FUTNAM COMMUNITY SCHOOL
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	MACUNAQUAN SCHOOL CORP RANDOLPH EASTERN SCHOOL CORP RANDOLPH EASTERN SCHOOL CORP WA' I LCK COUNTY SCHOOL CORP RENSSELAER CENTRAL SCHOOL CORP TRI-COUNTY SCHOOL CORP FOINDUAG COMMUNITY SCHOOLS RICMLAND BEANBLOSSON COMM SCH CO MARION-ADAMS SCHOOLS COVINGTON COMMUNITY SCHOOL CORP BLOOMFIELD SCHOOL DISTRICT

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	MESTERN WAYNE SCHOOLS	9158
212	CORP	9791
113	IELLS CO	9792
4114	. 1	MCLO
511	IY SCHOOL CORP	940
116		
117		
110	MESTEAN BOUNE CO COMM SCM COMP	700
511	SULIDA	9996
120	WEST NOBLE SCHOOL CUMPOKALLUM	
121		
122	LE COMMU	7166
123	CURPORAT	7166
124		1000
125	IL SCHOO	9000
126	SCHOOLS	0.00
127	CARRULL CONSOLIDA	9100
126		0.55
129	CHOOL	9866
130		71001
131	OL CORP	97001
132	SCHOOL	77001
133		1000
134		2001
135	iity sc	70001
136	MAYNE	1000
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136	KANKAKEE VALLEY SCHOOL CORP	7001
130	TINSAILL	10113
140	K SCHOOL	101
141	E SCHO	10124
142		10130
143	-VANDLABURG	*****
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146	TTE COUNTY SCHOOL	
147	-	79101
146	SCHOOLS	
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150	AL NO CO	
151	SOUTH ADAMS SCHOOLS	10217
225	٠.	10235
153	N HUS N	10236
***	HIS SCHOOL CORP	10247
155	CORP	10253
0 0	BAKA C	10200
	DUBDIS COUNTY SCH	10261
150	T COM	10265
031	COLUMBIA CITY JT MIGH SCHOOL	10275
	המאסט	10276
765	CLINION-HANNA-NUBLE CONS S DIST	10280
163	MARRISON-MASH COMM SCHOOL CORP	16201
164	SAIP SCHOOLS	70701
165	NEW CASTLE COMBUNITY SCHOOL COMP	1



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APPENDIX A (Continued)

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•	SENDER COMMITY SCHOOL COSP	10313
991	TO MENTAL SC	10314
191	CAFI BYAILLE CENTRAL SCHOOLS	10319
	UNITED	10347
	COMM SCHOOL	10356
171	CULVER CUMMINITY SCHOOLS CORP	86501
172	MISSISSINERA COMM SCHOOLS CORP	10425
173	MSLEV-JACKSON UPIG	10443
174	DEKALU LU CIL OMITTO JUI DIO.	10462
175	ADAMS CENTRAL COMMUNITY SCHOOLS	10475
170		10401
-22	PUBLIC SCHOOLS	10495
179	>	51501
091	vı	2601
101	2	1100
102	MONAGE COUNTY COMMUNITY SCH CORP	10569
163	SCHOOL DISTRIC	10584
101		10608
501	S SCHOOL	10612
991		10612
		10619
0 0	NCTON	10627
701	MARION COMMUNITY SCHOOLS	10629
	THORNCREEK TOWNSHIP SCHOOLS	10660
	BREMEN PUBLIC SCHOOLS	10666
100	PLYNUUTH COMMUNITY SCHOOL CORP	10671
194	COLUMBIA CITY SCHOOLS	10675
195		70001
961	INCTON CO COMP	10701
197	֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓֓	10704
198	CACCENTACING COMMUNICACIONES	10706
150	•	10709
200	COASTON TOTAL COMMUNITY SCHOOLS	10717
102	COLUMNIA TEMNSHIP SCHOOLS	10718
707	KOKOMO-CENTER THP CONS SCH CORP	10739
204	NORTH ADAMS CCMMUNITY SCHOOLS	10740
205	CORPORA	76701
206	BENICA COMMUNITY SCHOOL COAP	10847
207		10923
202	SCHOOL	10860
× • • • • • • • • • • • • • • • • • • •	MITY SC	10860
	EAST GARY CITY SCHOOLS	10862
212	CANUNITY SC	00001
213		71601
214	7	40001
215	CITY	10942
216	MADASH CITT SCHOOLS	10959
217	- 14	10980
912	CDEATER JASPER CONSOLIOATED SCAS	10881
210	GE SCHOOLS	11063
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APPENDIX A (Continued)

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APPENDIX A (Continued)		,
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222	FEBR CONS	11132
223	30 T30K	17105
22.	EASTERN MANCOCK CO COMM SCH CORP	11152
225	COMMENTE SCHOOLS	11160
922		11168
227	TILE COM	11126
228	AMELON TOWNSHIP SCHOOLS	11109
229	COFEC SC	11108
230	I D COMMUNITY	11250
231		11298
232	u	11314
233	MUDRESVILLE CONS SCHOOL CORP	11320
236	BAUGO COMMUNITY SCHOOLS	11323
	ANDERSON COMMUNITY SCHOOL CORP	11339
230	M S D MAYNE TOWNSMIP	11365
237	THOL DREW	11374
230	UNITY SCHOOLS	11016
239	u	11410
240	A POPTE COMMUNITY SCHOOL CORP	20011
241		11448
242	O. D. A. A. TOWSHI	11450
243	MED DAMPE COMMINITY SCHOOLS	11505
204	MANNE CLAMBARITY SCHOOL CORP	11526
245	S ALIMANDE COMMINATA SC	11542
246		11646
247	COURT DEAD COMMENTY SCHOOL CORP	11652
248		11661
249	MATERIAL TOWNSHIP	11703
250		11721
251	CUMMUNITY SCHOOL	11722
202	CLARR-PLEASANT COMM SCHOOL CORP	11632
253	FORT WAYNE COMMUNITY SCHOOLS	10611
700	IY SCH	11011
667	IELO COMMUNITY SCHOOL	11964
067	SOUTH MADISON COMMUNITY SCH CORP	11004
107	TRI-CREEK SCHOOL CORP	12000
903	PENN-HARRIS-MADISON SCHOOL CORP	1021
200	STCONDS	0900
261		12090
() () ()	CHOCK	12111
263		1010
264		12172
265	LEN COUNTY	12197
266	TAYLOR COMMENTY SCHOOL COM	12200
267	POPUL SCHOOL	12222
268	DUMELAND SCHOOL CONTOURS OF CORP	12299
269	CEDUE CITY SCHOOLS	12443
270	SCH	12577
271		12591
272	TERN	12608
273	LAKE CENTRAL SCHOOL CORP	12730
***		12703



### SEST COST BUILDING

APPENDIX A (Continued) RANK 276	MANE SPEEDWAY CITY SCHOOLS SCHOOL CITY OF MOBART	FABINC 12800 12807
•	MIDDLEBURY COMMUNITY SCHOOLS PORTAGE TOWNSHIP SCHOOLS	12002
	AT PLEASANT THP COMM SCH CORP CRIFFITH PUBLIC SCHOOLS	12894
202	ELKHARI COMMUNITY SCHOOLS BROWNSBURG COMMUNITY SCHOOL CORP	13131
205	EAGLE-UNION COMMUNITY SCH CORP	13325
287	VALPARAISO COMMUNITY SCHOOLS	13304
200 200	NORTHEEN ALLEN COUNTY SCHOOLS	13451
290 291	MIGHTAN TOTAL SCHOOLS	13994
292	GOSS TÜMNSMIP SCHUOL CORP	14502
	WEST LAFAYETTE COMM SCHOOL CORP	14640
295	M S D LAMMENCE TUBNISHIP CABMEL CLAY SCHOOLS	15714
297	M S D SOUTHWEST ALLEN COUNTY	10420
294	MUNICIPAL COMMUNITY SCHOOLS	20703

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# ADJUSTED ASSESSED VALUATION OF PROPERTY, EXPENDITURE PER PUPIL AND STATE REVENUE PER PUPIL BY SCHOOL CORPORATION, 1973-74

APPENDIX B

HAME  -DEAST TORNSHIP SCHOOLS  B S O VEAVON TOWNSHIP  FRANKLIN TOANSHIP SCHOOLS  LOGGONTEE COMMUNITY SCHOOL  FASTERN CONS SCHOOL DIST  SCOTT COANT SCHOOL DISTRICT I  PERTY CENTRAL COMM SCHOOL CORP  MACHARDER COMMUNITY SCHOOL CORP  AND MACHARDER COMMUNITY SCHOOL  SOUTH AND ISON COMMUNITY SCHOOL  SCHOOL CITY OF HORSE  CLARK-DISTRALT SCHOOL  SALE M COMMUNITY SCHOOL  CAMBELTOR  SALE M COMMUNITY SCHOOL  CAMBELTOR  SALE M COMMUNITY SCHOOL  CAMBELTOR  CAMBELTOR  SALE M COMMUNITY SCHOOL  CAMBELTOR  CAMBELTOR  CAMBELTOR  SALE M COMMUNITY SCHOOL  CAPP  SCOTT COLUTY SCHOOL  SCHOOL  SALE  MANALIN COLUTY SCHOOL  SALE  CAMBELTOR  SALE  CAMBELTOR  SALE  CAMBELTOR  SALE  COUNTY COUNT SCHOOL  SALE  COUNTY COUNTY SCHOOL  SALE  CAMBELTY SCHOOL  SALE  CAMBERT  CAMBELTY SCHOOL  SALE  CAMBELT  CAMBELTY SCHOOL  SALE  CAMBELT  C	EXPOUS RE	REVPUB
TOWNSHIP SCHOOLS  EAST GAY CITY SCHOOLS  EAST GAY CITY SCHOOLS  FRANKLIN TOWNSHIP SCHOOL SCHOOLS  FRANKLIN TOWNSHIP SCHOOL SCHOOLS  TALCAS COMMANITY SCHOOL DIST  SCHOOL CITAM. COMM SCHOOLS COAP  MACONADOWN SCHOOL DIST  CLAAK-DE SCHOOL COAM SCHOOLS  CLAAK-DE SCHOOL COAM  SCHOOL CITY OF HORAT  SCHOOL COAP  HIGHLAND TOAN SCHOOL COAP  RISING S.H-OHIO CO COAM SCHOOL COAP  WEST WASHINGTON SCHOOL COAP  RISING S.H-OHIO CO COAM SCHOOL COAP  WEST CLARK COMMUNITY SCHOOL COAP  WEST CLARK COMMUNITY SCHOOL COAP  WEST CLARK COMMUNITY SCHOOL COAP  MANAVAS COUNTY COAM SCHOOL COAP  MANAVAS COAMUNITY SCHOOL COAP  MANAVAS CO	919	
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FAST GARY CITY SCHOOLS  B S O VERNORNEND SCHOOLS  FRANKLIN TURNSHIP SCHOOL CORP  EASTERN CONS SCHOOL DIST  SCOTT COUNTY SCHOOL DIST  SCOTT COUNTY SCHOOL DIST  SCOTT COUNTY SCHOOL CORP  RACOMMAN-DEADNY SCHOOL CORP  SCHOOL CITY OF HORACT  ELNOO COMMUNITY SCHOOL CORP  SCHOOL CITY OF HORACT  ELNOO COMMUNITY SCHOOL CORP  RACOMMONITY SCHOOL CORP  RASTERN CONNESCHOOL CORP  RACOMMONITY SCHOOL CORP  RACOMONITY SCHOOL CORP  RACOMONITY SCHOOL CORP  RACOMONITY SCHOOL CORP  RACOMONITY SCH		500
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SQUARAL-SEADING CONTAINS CONTAINS SQUARAL-SEADING CONTAINS CONTAIN		808
LAKE RIOGE SCHOOL CURP LAKE RIOGE SCHOOLS CLARK-DESSANT COWE SCHOOL CORP SQUTH MADISON COWENNITY SCH CORP SALEM COMMUNITY SCHOOL CORP SCHOOL CITY OF HORAT ELNO) COMMUNITY SCHOOL CORP MISSISSINGA COWN SCHOOL CORP MISSISSINGA COWN SCHOOL CORP ALEXANDRIA COMMUNITY SCHOOL CORP SOUTHESTER-H-DFFERSON CO CONS EAST WASHINGTON SCHOOL CORP RISING SAN-OHIO CO CONS SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP MISSISSINGA COMMUNITY SCHOOL CORP MISSISSINGA COMMUNITY SCHOOL CORP ELDE RIVER VALLEY SCHOOL CORP MEST CLARK COUNTY COWN SCHOOL CORP MADISTON TOWN SCHOOL CORP MADISTON TOWN SCHOOL CORP MADISTON TOWN SCHOOL CORP MADISTON COUNTY COWN SCHOOL CORP MADISTON TOWN TOWN SCHOOL CORP SOUTH ARA 150N SCHOOL CORP MADISTON TOWN TOWN SCHOOL CORP SOUTH ARA 150N TOWN SCHOOL CORP SOUTH ARA 150N TOWN TOWN SCHOOL CORP SOUTH TOWN TOWN SCHOOL CORP SOUTH ARA 150N TOWN TOWN SCHOOL CORP SOUTH ARA 150N TOWN TOWN SCHOOL CORP SOUTH TOWN TOWN TOWN SCHOOL CORP SOUTH TOWN TOWN TOWN SCHOOL CORP SOUTH TOWN TOWN TOWN TOWN SCHOOL CORP SOUTH TOWN TOWN TOWN TOWN TOWN TOWN TOWN TOWN	, v	99
CLAAK PLEASANT COMM SCHOOL CORP SALEM COMMUNITY SCHOOL SALEM COMMUNITY SCHOOL SCHOOL CITY OF HORAY  ELNJO) COMMUNITY SCHOOL SCHOOL CITY OF HORAY  MISSISSINEAR COMMUNITY SCHOOL CORP MISSISSINEAR COMMUNITY SCHOOL CORP ACKANDEL CONS SCHOOL CORP RISING SALEMON SCHOOL CORP RISING SALEMON SCHOOL CORP RISING SALEMON SCHOOL CORP RISING SALEMONITY SCHOOL CORP RISING SALEMONITY SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP TELL CITY-TROY THP SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP	6 6 6	266
CLARK-PLEASON COMMUNITY SCHOOL CURP SCHOOL CITY OF HURRAT ELENDO COMMUNITY SCHOOL CORP HISSISSINGA CONS SCHOOL CORP HISSISSINGA CONS SCHOOL CORP HISSISSINGA CONS SCHOOL CORP HISMADIA CONS SCHOOL CORP SOUTHARSTERNOTON SCHOOL CORP RISING SJN-DHID CO COURS SCHOOL GRIFFITH PUBLIC SCHOOL CORP RISING SJN-DHID CO COURS GRAFFITH PUBLIC SCHOOL CORP RISING SJN-DHID CO COURS GRAFFITH PUBLIC SCHOOL CORP FLAT ROCK-MARCREK SCHOOL CORP FLAT ROCK-MARCREK SCHOOL CORP SCOTT COUNTY SCHOOL SCHOOL CORP SCOTT COUNTY SCHOOL DISTRICT CRAFFOR COUNTY COWN SCHOOL CORP SCOTT COUNTY SCHOOL ORP SCOTT COUNTY SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP HARNINGS COMMUNITY SCHOOL CORP FRANKLIN COUNTY COWN SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP FRANKLIN COUNTY SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP TELL CITY-TROP TOWN SCHOOL CORP SOUTH DEALURN TO SCHOOL CORP MANDIATE COMMUNITY SCHOOL CORP SOUTH DEALURN TO SCHOOL CORP MANDIATE COMMUNITY SCHOOL CORP SOUTH DEALURN TO SCHOOL CORP SOUTH TO SCHOOL TO SCHOOL CORP SOUTH TO	424	515
SOUTH MADISON COMMUNITY SCHOOL SCHOOL CITY OF HORAST ELVJO COMMUNITY SCHOOL CDRP MIGSESSINGAR COMN SCHOOL CDRP MIGSESSINGAR COMN SCHOOL CDRP MIGSESSINGAR COMN SCHOOL CDRP SOUTHAESTEAP-JEFFESSON CO CDNS EAST WASHINGTON SCHOOL CDRP GRIFITY PJJLIC SCHOOL CDRP MEST CLARK COMNUNITY SCHOOL CDRP SCOTT CDLWTY SCHOOL CDRP BLUE RIVER WALLEY SCHOOL CORP SCOTT CDLWTY SCHOOL CORP SCOTT CDLWTY SCHOOL CORP BLUE RIVER WALLEY SCHOOL CORP SCOTT CDLWTY SCHOOL CORP SCOTT CDLWTY SCHOOL CORP FALL ROCK-MAGTER SCHOOL CORP MANUST COMMUNITY SCHOOL CORP HANDJER COMMUNITY SCHOOL CORP HANDJER COMMUNITY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP HANDJER COMMUNITY SCHOOL CORP HANDJER COMMUNITY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP CRIM DEARDORN COUNTY SCHOOL CORP CROWN COUNTY COUNTY COUNTY SCHOOL CORP CROWN COUNTY COUNTY COUNTY COUNTY COUNTY COUNTY COUNTY COUNTY CO	713	233
SCHOOL CITY OF HORBAYT ELNJO) COMMUNITY SCHOOL CORP MISSISSINGA COUN SCHOOL CORP MIGHLAND TOWN SCHOOL CORP MIGHLAND TOWN SCHOOL CORP ALEXANDRIA COMMUNITY SCHOOL CORP SOUTHAGESTERN-DEFERSON CO CONS EAST WASHINGTON SCHOOL CORP GRIFFITH PUBLIC SCHOOL DISTRICT CANNELTON CITY SCHOOL CORP ELL CITY-PERRY COMMUSITY SCHOOL CORP SCOTT COLWIN SCHOOL CORP ELL CITY-TROY TEP SCHOOL CORP SCOTT COLWIN SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP TELL CITY-TROY TEP SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP HANNLIN COUNTY COMM SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP HANNLIN COUNTY COMM SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COMM SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COWM SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COWN SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COWN SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COWN SCHOOL CORP MANUSC COMMUNITY SCHOOL CORP CREMN DOIL DEALORN COWN SCHOOL CORP CREMN DOIL DEALORN COWN SCHOOL CORP CREMN DOIL TOWN SCHOOL CORP COUNTY SCHOOL CORP COUNTY SCHOOL CORP COUNTY SCHOOL CORP COUNTY SC	46.4	564
ELVIDO COMMUNITY SCHOOL CORP MODRESVILLE CONS SCHOOL CORP MIGHLAND TOWN SCHOOLS CURP SOUTHATS TEAN SCHOOLS ALEXANDS ALCHMUNITY SCHOOL CORP SOUTHATS TEAN SCHOOLS MONROE—GREGG SCHOOL DISTRICT CANNELTUN CITY SCHOOL CORP GRIFFITH DJALL SCHOOL DISTRICT CANNELTUN CITY SCHOOL CORP WEST CLARK COMMUNITY SCHOOL CORP SCOTT COLMY SCHOOL CORP MANUACH COMMUNITY SCHOOL CORP HANDASH COMM SCHOOL CORP SOUTH DEARLORN COMM SCH CORP SOUTHERST DUBO'. COUNTY SCHOOL CORP SCOTT DUBON' COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SCOTT DUBON' COUNTY SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SCOUTH DEARLORN COMM SCHOOL CORP SCOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SCOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SCOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SCOUTH DEARLORN COMM SCHOOL CORP SOUTH SCOUTH SCHOOL SCHOOL CORP SOUTH SCOUTH	20.4	945
MISSISSINGA COMMUNITY SCHOOL CORP MISSISSINGA COMMUNITY SCHOOL CORP ALEXANDRIA COMMUNITY SCHOOL CORP SOUTHAESFEAVE LEFFERSON CO CONS EAST WASHINGTON SCHOOL CORP RISING SJN-OHIO CO COW SCH CONS GAIFFITH PJJLIC SCHOOL CORP GAIFFITH PJJLIC SCHOOL OF SCHOOL LOST MEST CLARK COMMUNITY SCHOOL CORP ELAT RDCC-HARCRER SCHOOL CORP SCOTT COLWIY SCHOOL CORP SCOTT COLWINTY SCHOOL CORP SCOTT COLWIY SCHOOL CORP MANDVER COMMUNITY SCHOOL CORP SCOTT COLWINT COWN SCHOOL CORP FRANKLIN COUNTY COMM SCHOOL CORP SOUTHERS COMMUNITY SCHOOL CORP HANDVER COMMUNITY SCHOOL CORP SOUTHERST DUBO'. CUNTY SCHOOL CORP SOUTHERST DUBO'. CUNTY SCHOOL CORP CREATE CLARK COMMUNITY SCHOOL CORP SOUTHERST DUBO'. CUNTY SCHOOL CORP SOUTHERST DUBO'. COMMITY SCHOOL CORP SOUTHERST DUBO'. COUNTY SCHOOL CORP SOUTHERST DUBO'. COMMUNITY SCHOOL CORP SOUTHERST DUBO'. COMM SCHOOL CORP SOUTHERST DUBO'. COMM SCHOOL CORP SOUTHERST DUBO'. COMMITY SCHOOL CORP SOUTHERST DUBO'. COUNTY SCHOOL CORP SOUTH SCHOOL CORP SCHOOL CORP SOUTH SCHOOL CORP SCHOOL CORP	62.4	924
MIGSLSSINGA CONS SCHOOL CORP MIGNLAND TOWN SCHOOL SCHOOL CORP ALEXAND TOWN SCHOOL SCHOOL CORP SOUTHWESTEAN-JEFFERSON CO CONS EAST WASHINGTON SCHOOL CORP RISING SUN-OHIO CO COWN SCM CORP GRIFING SUN-OHIO CO COWN SCM CORP GRIFITH PODLE SCHOOL DISTRICT CANNELTUN CITY SCHOOL SCHOOL CORP WEST CLARK COMMUNITY SCHOOL CORP ELDE RIVER VALLEY SCHOOL CORP SCOTT CLARK COMMUNITY SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP SCOTT COUNTY COMM SCHOOL CORP MANUVER COMMUNITY SCHOOL CORP TELL CITY-TROY TEP SCHOOL CORP SOUTHERS COMMUNITY SCHOOL CORP TELL CITY-TROY TEP SCHOOL CORP TELL CITY-TROY TEP SCHOOL CORP SOUTHERS COMMUNITY SCHOOL CORP FRANKIN COUNTY COMM SCHOOL CORP FRANKIN COUNTY COMM SCHOOL CORP SOUTHERST DUBO'. COUNTY SCHOOL CORP SOUTHERST DUBO'S CORP SOUTHERST DUBO'S CORP SOUTHERST DUBO'S COUNTY SCHOOL CORP SOUTH SCHOOL CORP SCHOOL CORP SOUTH SCHOOL CORP SCHOOL CORP SCHOO	4 3 4	00
MISSISSINERA CORR SCHOOLS CORP MIGHLAND TOWN SCHOOL CORP SOUTHWESTERN SCHOOL CORP SOUTHWESTERN SCHOOL CORP GRIF ITH DJALL SCHOOL CORP GRIF TH DJALL SCHOOL CORP GRIF TH DJALL SCHOOL CORP LISERTY-PERRY CORR SCHOOL CORP ENTER GROVE CORNITY SCHOOL CORP SCOTT COLMTY SCHOOL CORP SCOTT COLMTY SCHOOL CORP TELL CITY-TROY THP TELL CITY-TROY THP TELL CITY-TROY THP TELL CITY-TROY THP TELL CITY-TROY THE TROY TO THE TROY THP TELL CITY-TROY THE TROY TO THE TROY T	100	F0 4
ALEXANDALA COMMUNITY SCHOOL CORP SOUTHWEST RESPONDED CORP RISING SUN-DHIO CO CONB SCHOOL DISTRICT CANNELLON CITY SCHOOL DISTRICT CANNELLON CITY SCHOOL DISTRICT CANNELLON CITY SCHOOL DISTRICT CANNELLON CITY SCHOOL SCHOOL CORP REST CLARK COMMUNITY SCHOOL CORP SCOTT COLUTY SCHOOL CORP SCOTT COLUTY SCHOOL CORP SCOTT COLUTY SCHOOL CORP SCOTT COLUTY COMM SCHOOL CORP SCOUTH HARRISON SCHOOL CORP SCOUTH HARRISON SCHOOL CORP SOUTH HARRISON SCHOOL CORP HARNING COMMUNITY SCHOOL CORP SOUTH DEALD COUNTY COMM SCHOOL CORP RANKLIN COLUTY COMM SCHOOL CORP HARNING COMMUNITY SCHOOL CORP RANKLIN COLUTY COMM SCHOOL CORP RANKLIN COLUTY COMM SCHOOL CORP HARNING COMMUNITY SCHOOL CORP CROMN DOINT COMMUNITY SCHOOL CORP SOUTH DEALDORN COMM SCHOOL CORP SOUTH DEALDON COMM SCHOOL CORP SOUTH CARK COUNTY SCHOOL CORP SOUTH CARL CORP SOUTH CARLON CORP SCHOOL CORP SOUTH CARLON CORP SCHOOL CORP SOUTH CARLON CORP SCHOOL CORP S		000
ALEXANDRIA CUMMUNITY SCHOOL COPPERISHED STEAM - LEFFERSON CO COUSE  RISING SJN-OHIO CO COME SCH CORE GRIF ITH DJALIC SCHOOL DISTRICT CANNELTON CITY SCHOOL SCHOOL CORE LIBERTY-PERRY COME SCHOOL CORE ELST CLARK COMMUNITY SCHOOL CORE BLUE RIVER WALLEY SCHOOL CORE SCOTT COUNTY COME SCHOOL CORE SCOTT HARAISON SCHOOL CORE TELL CITY-TROY THE SCHOOL CORE SOUTH HARAISON COME SCHOOL CORE HARAISON-WASH COME SCHOOL CORE CROMN DEALORN COME SCHOOL CORE SOUTH SCHOOL CORE SCHOOL CO	2 0	***
SOUTH A SET SANDOL COPPERSON CO CONS  RASHINGTON SCHOOL COPPERSON CO COPPERSON CO COPPERSON CO COPPERSON CO COPPERSON CO COPPERSON COPPE		670
EAST WASHINGTON SCHOOL COAPS RISING SJN-OHIO CO COWN SCHOOLS GRIFFITH PJJLIC SCHOOL DISTRICT GANNELTON CITY SCHOOL DISTRICT GANNELTON CITY SCHOOL DISTRICT CENTER GROVE COMMUNITY SCHOOLS ELDERTY-PERRY CONW SCHOOL COAPS GLUE RIVER VALLEY SCHOOL COAPS BLUE RIVER VALLEY SCHOOL COAPS SCOTT COLVIY SCHOOL DISTRICT & SCOTT COLVIY SCHOOL DISTRICT & SCOTT COLVIY SCHOOL COAPS WEND DISTRICT & SCOTT COLVIY SCHOOL COAPS SANGTH-ARYISON SCHOOL COAPS SANGTH-ARYISON SCHOOL COAPS SANGTH-ARYISON SCHOOL COAPS MANAJSON-WASH COWN SCHOOL COAPS FRANKLIN COUNTY COWN SCHOOL COAPS FRANKLIN COUNTY COWN SCHOOL COAPS MANAJSON-WASH COWN SCHOOL COAPS FRANKLIN COUNTY SCHOOL COAPS FRANKLIN COUNTY SCHOOL COAPS SCOUTH DEARLORN COMM SCHOOL COAPS SCOUTH COAPS SCOUTH COAPS SCOUTH COAPS SCOUTH COANTY COANTY SCHOOL COAPS SCOUTH COAPS SCOU		675
GRIFFITH PJJLIC SCHOOL STRAIGT CANNELLY SCHOOL SISTAICT CANNELTUN CITY SCHOOL SCHOOL CORP SCHOOL STANDL CONTROL SCHOOL SCHOOL CORP SCOTT COMMUNITY SCHOOL CORP SCOTT COLVEY VALLEY SCHOOL CORP SCOTT COLVEY COUNTY COUNTY SCHOOL CORP SOLVEH HARAISON-WASH SCHOOL CORP FELL CITY-TROY THP SCHOOL CORP HARAISON-WASH COWN SCHOOL CORP COUNTY CONNESCHOOL CORP COUNTY CONNESCHOOL CORP COUNTY SCHOOL CORP SOLVEH STANDL COUNTY SCHOOL CORP SOLVEH STANDL COUNTY SCHOOL CORP SOLVEH STANDL COUNTY SCHOOL CORP SCHOOL CORP SCHOOL CORP SOLVEH STANDL COUNTY SCHOOL CORP SCHOOL COR	617	200
GRIFFITH PJALE SCHOOL DISTRICT CANNELTUN CITT SCHOOL DISTRICT CANNELTUN CITT SCHOOL DISTRICT CANNELTUN CITT SCHOOL CORP EET CLARK COMMUNITY SCHOOL CORP BLUE RIVER VALLEY SCHOOL CORP SCOTT COUNTY SCHOOL DISTRICT 2 PAUL COMMUNITY SCHOOL CORP SCOTT COUNTY COMM SCHOOL CORP SCOTT COUNTY COMM SCHOOL CORP SARETT-EFFE-DUTLE? CORP TELL CITY-TROY TWP SCHOOL CORP SAUTH MARRISON SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP TELL CITY-TROY TO TROY TELL CITY-TROY TO TROY TO TROY TO TROY TO TROY TELL CITY-TROY TO TROY TO	761	. F. 83
MONACE-GAEGO SCHOOL SIGNING  LIANAELTON CITY SCHOOL SCHOOLS  LIAAR CONMUNITY SCHOOL CORP  ENTER GADVE COMMUNITY SCHOOL CORP  SCOTT COLMY SCHOOL DISTRICT S  PAULI COMMUNITY SCHOOL CORP  SCOTT COLMY COMM SCHOOL CORP  TELL CITY-TROY TWP SCHOOL CORP  TELL CITY-TROY TWP SCHOOL CORP  TELL CITY-TROY TWP SCHOOL CORP  SOUTH MARRISON SCHOOL CORP  FRANKLIN COUNTY COMM SCHOOL CORP  RACASSON-MASH COLMS SCHOOL CORP  FRANKLIN COUNTY SCHOOL CORP  CREM DOILY COMMUNITY SCHOOL CORP  SOUTHEAST DUBO'. COUNTY SCHOOL CORP  SOUTHEAST DUBO'. COUNTY SCHOOL CORP  SOUTH DEALUDRN COUNTY SCHOOL CORP  SOUTH DEALUDRN COUNTY SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  CREM DOILY SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  SOUTH BEALDRN COUNTY SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  CREATER CLARK COUNTY SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  SOUTH SCHOOL CORP  SCOTT COUNTY SCHOOL CORP  SOUTH SCHOOL CORP  SCOTT COUNTY SCHOOL CORP  SOUTH SCHOOL CORP  SCOTT COUNTY SCHOOL CORP  SOUTH SCHOOL CORP  SOUTH SCHOOL CORP  SCOTT COUNTY SCHOOL CORP  SOUTH SCHOOL CORP  SOUTH SCHOOL CORP  SCOTT COUNTY SCHOOL CORP  SCOTT COUNTY SCHOOL	575	15.
LIBRATE PRICE ON SCHOOL CORP BEST CLARK CONMUNITY SCHOOL CORP SCOTT COLMY SCHOOL DISTRICT 2 PAUL COMMUNITY SCHOOL CORP SCOTT COLMY SCHOOL DISTRICT 2 PAUL COMMUNITY SCHOOL CORP SCOTT COLMY SCHOOL CORP SCOTT COLMY SCHOOL CORP SCOTT COLMY SCHOOL CORP SCOTT COLMY SCHOOL CORP SCOUTH HARRISON SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP FRANKIN COUNTY SCHOOL CORP SCOUTHERST DUBO'. COUNTY SCHOOL CORP SCOUTHERST DUBO'. COUNTY SCHOOL CORP SCOUTHERST DUBO'. COUNTY SCHOOLS GREATER COMMUNITY SCHOOL CORP SOUTH DEALUGRN COUNTY SCHOOL CORP SOUTH DEALUGRN COUNTY SCHOOL CORP SOUTH DEALUGRN COUNTY SCHOOL CORP SOUTH REAL COMMUNITY SCHOOL CORP SOUTH REALUGRN COUNTY SCHOOL CORP SOUTH SCHOOL CORP SOUTH SCHOOL CORP SCHOOL	703	453
LEST CLAPK COMMUNITY SCHOOLS  CENTER GROVE COMMUNITY SCHOOL CORP  BLUE RIVER VALLEY SCHOOL CORP  SCOTT COLMY SCHOOL DISTRICT 2  PAULI COMMUNITY SCHOOL CORP  SCOTT COLMY SCHOOL CORP  SARETT-CLAPK SCHOOL CORP  SARETT-COMMUNITY SCHOOL CORP  TELL CITY-TROY TWP SCHOOL CORP  SOUTH ARRIED COMMUNITY SCHOOL CORP  SOUTH DEARDRY COMM SCH CORP  SOUTH DEARDRY COUNTY SCHOOL CORP  SOUTH ARRIED SCHOOL CORP  SOUTH BEARDRY COUNTY SCHOOL CORP  SOUTH SCHOOL CORP	663	516
CENTER GROVE COMMUNITY SCH CORP FLAT BOCK-HARCREK SCHOOL CORP SCOTT COLMY SCHOOL CORP SCOTT COLMY SCHOOL CORP ALL COMMUNITY SCHOOL CORP SOUTH HARRISON SCHOOL CORP TELL CITY-TROY THP SCHOOL CORP TELL CITY-TROY THP SCHOOL CORP HANGVER COMMUNITY SCHOOL CORP FRANKLIN COUNTY COMM SCH CORP FRANKLIN COUNTY COMM SCH CORP FRANKLIN COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP SOUTHERST DUBO'. COUNTY SCHOOL CORP SOUTHERST DUBO'N COUNTY SCHOOL CORP	672	<b>4</b> 85
FLAT BOCK-MAGGELK SCHOOL C399 BLUE RIVES VALLEY SCHOOL CORP SCOTT COLMITY SCHOOL DISTRICT 2 VER DUSHAM TORNSHIP SCHOOL CORP GRAFFORD COUNTY COMM SCHOOL CORP SOUTH HARRISON SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP HANNUES COMMUNITY SCHOOL CORP HARRISON-MASH COWN SCHOOL CORP FRANKLIN COUNTY COMM SCHOOL CORP FRANKLIN COUNTY COMM SCHOOL CORP GREATEF CLARK COUNTY SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SOUTH SCHOOL COR	593	049
BLUE RIVER VALLEY SCHOOL CORP SCOTT COLMITY SCHOOL DISTRICT & MADLI COMMUNITY SCHOOL CORP GARETTA COLVEY COMM SCHOOL SOUTH MARRISON SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP TELL CITY-TROY TWP SCHOOL CORP MANAUSER COMMUNITY SCHOOL CORP FRANK_IN COUNTY COMM SCHOOL CORP HARRISON-MASH COWM SCHOOL CORP EDINBUGG COMMUNITY SCHOOL CORP SOUTH DEARLOWN COMM SCHOOL CORP SOUTH DEARLOWN COWM SCHOOLS MONROE COMMUNITY SCHOOLS MONROE COMMUNITY SCHOOLS NINEVEM-MARRISON CORP SOUTH DEARLOWN COMM SCHOOLS MINEVEM-MARRISON CORP SOUTH DEARLOWN COMM SCHOOLS MINEVEM-MARRISON CORP SOUTH DEARLOWN COMM SCHOOLS MINEVEM-MARRISON CORP SOUTH DEARLOWN COMM SCHOOL CORP SOUTH SCHOOL C	281	• 71
PAULI COMMUNITY SCHOOL DISTRICT 2 PAULI COMMUNITY SCHOOL CORP  WEW DUSHAM TOWNERD SCHOOL GRAMFORD COUNTY COMM SCHOOL CORP  IELL CITY-TROY THE SCHOOL CORP  MANUATE COUNTY COMM SCHOOL CORP  HARAISON-WASH COWN SCHOOL CORP  HARAISON-WASH COWN SCHOOL CORP  HARAISON-WASH COWN SCHOOL CORP  EDINBUG COMMUNITY SCHOOL CORP  SOUTH DEALORN COMM SCHOOL CORP  SOUTH SCHOOL CORP  SOUTH DEALORN COMM SCHOOL CORP  SOUTH COMM SCHOOL CORP  SOUTH SCHOOL CORP  SOUTH SCHOOL CORP  SOUTH	<b>129</b> .	
PAULI COMMUNITY SCHOOL CORP  VEW DUSHMM TOWNIND SCHOOLS  GRAFDUD COUNTY COMM SCHOOL  SLUTH MARRISON SCHOOL CORP  TELL CITY-TROY TWP SCHOOL CORP  MANUNER COUNTY COMM SCHOOL CORP  HARRISON-MASH COWN SCHOOL CORP  EDINBUG COMMUNITY SCHOOL CORP  SOUTH DERALORM COMM SCHOOL CORP  CREMN DOLLY COMMUNITY SCHOOL CORP  SOUTH DERALORM COMM SCHOOLS  MONROE COMMUNITY SCHOOLS  MONROE COMMUNITY SCHOOLS  NINEVEM-MARRISON CORP  MINEVEM-MARRISON CORP  CORP  SCHOOLS  MONROE COMMUNITY SCHOOLS  MINEVEM-MARRISON CORP	267	67.0
GRAFETT-KEYSER-BUTLER COMM SCAS GRAFDRD COUNTY COMM SCHOOL SGUTH MARRISON SCHOOL CORP TELL CITY-TROY THE SCHOOL CORP HARRIN COUNTY COMM SCHOOL CORP EDINBUG COMMUNITY SCHOOL CORP CREMN DOINT COMMUNITY SCHOOL CORP SOUTHERST DUBG', COUNTY SCHOOL SOUTHERS TOWN COMM SCHOOL CORP SOUTHERS DUBG', COUNTY SCHOOL SOUTHERS COMMUNITY SCHOOL SCHOOL CORP GREATER CLARK COUNTY SCHOOL SCHOOL CORP GREATER CLARK COUNTY SCHOOL SCHOOL CORP SOUTHERS COMMUNITY SCHOOL SCHOOL CORP GREATER CLARK COUNTY SCHOOL SCHOOL CORP GREATER CLARK COUNTY SCHOOL SCHOOL TOWNSHIP SCHOOL NINEVERHARE BOUNE TOWNSHIP SCHOOLS NINEVERHARE GREATER COMMUNITY SCHOOL SCHOOL TOWNSHIP SCHOOL SCHOOL CORP SCHOOL C	299	105
CRAFFT-CEYSER-BUTLER COMM SCAS CRAFDRO COUNTY COMM SCHOOL CORP SULTH MARRISON SCHOOL CORP TELL CITY-TROY THP SCHOOL CORP HANDLYER COMMUNITY SCHOOL CORP HARBISON-MASH COVM SCHOOL CORP CROMN DOINT COWM SCHOOL CORP CROMN DOINT COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SELAMARE COMMUNITY SCHOOL CORP DELAMARE COMMUNITY SCHOOL CORP NINCEMPHAENSLEY-JACKSON UNTO SCH	653	432
CRAFLAD COUNTY COME SCHOOL CORP SUUTH HARAISON SCHOOL CORP TELL CITY-TADY TEP SCHOOL CORP HANDYER COMMUNITY SCHOOL CORP HARAISON-MASH COUNTY SCHOOL CORP EDINUGG COMMUNITY SCHOOL CORP CRUM DOINT COME SCHOOL CORP SOUTH DEALUGN COME SCHOOL CORP SOUTH DEALUGN COME SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOLS HONRO COMMUNITY SCHOOL CORP BOUNE TOWNSHIP SCHOOLS NINEVENHERSLEAKSON UNTO SCH	960	0 0 1
SOUTH MARRISON SCHOOL CORP TELL CITY-TROY TEP SCHOOL CORP MANDVER COMMUNITY SCHOOL CORP HARRISON-MASH COUNTY SCHOOL CORP EDINUGG CUMMUNITY SCHOOL CORP SOUTH DEARLOWN COMM SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP SERVER CLARK COUNTY SCHOOL CORP DELAMARE COMMUNITY SCHOOL CORP BOUNE TOWNSHIP SCHOOL CORP NINCEMHARENSLEY-JACKSON UNTO SCH	297	0.0
TELL CITY-TROY TEP SCHOOL CORP MANUVER COMMUNITY SCHOOL CORP MARRIEGON-WASH COVENSCHOOL CORP EDINBUGG COMMUNITY SCHOOL CORP SCUTHEAST DUBG'. CLUNTY SCHOOL CORP SOUTHEAST DUBG'. CLUNTY SCHOOL CORP SCOUTH DEALDRN COMENSCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP DELAWARE COMMUNITY SCHOOL CORP BOUNE TOWNSHIP SCHOOL CORP NINEVENHERSLED CORP	649	n 4
HANGUER COMMONITY SCHOOL CORP HARRISON-WASH CO'M SCH CORP HARRISON-WASH CO'M SCHOOL CORP EDINUGG COMMONITY SCHOOL CORP COUTHEAST DUED'. COUNTY SCHOOL CORP SOUTH DEARLORN COMM SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP DOUNG TOWNSHIP SCHOOL CORP BOUNE TOWNSHIP SCHOOL CORP HINTELEM-TENSLEY-JACKSON UNTO SCH	565	000
FPANK_IN COUNTY COMM SCH CORP HARA15ON-WASH COCH SCHOOL CORP EQINDUG COMMUNITY SCHOOL CORP SOUTH DEARLOW COMM SCHOOL CORP SOUTH DEARLOW COMM SCHOOL CORP GREATER CLARK COUNTY SCHOOLS MONAGE COMMUNITY SCHOOL CORP DELAWARE COMMUNITY SCHOOL CORP BOONE TOWNSHIP SCHOOLS NINEVENHALENSLEY-LALKSON UNTO SCH	607	
HARRISON-WASH CO'M SCHOOL CORP EDINDUG COMMUNITY SCHOOL CORP GREAT DOLL COMMUNITY SCH CORP SOUTH DEARLOWN COMM SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP DELAWARE COMMUNITY SCHOOL CORP BOONE TOWNSHIP SCHOOLS NINEVERMATENSLEY-LALKSON UNTO SCH	700	
EDINGUAG COMMUNITY SCHOOL CORP CRCWN DOLLY CORMUNITY SCH CORP SOUTHEAST DUBO'. CUUNTY SCH CORP SOUTH DEALDRY COMM SCHOOL CORP SOUTH DEALDRY COUNTY SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP DELAWARE COMMUNITY SCHOOL CORP BOONE TOWNSHIP SCHOOLS NINCYEMHARNSHEY SCHOOLS	6 . 0 .	626
CREAN DOINT COMMUNITY SCH CORP- SOUTHEAST DUBO'. CUNNTY SCH CORP- SOUTH DEARLORN COMM SCHOOL CORP- GREATER CLARK COUNTY SCHOOLS MONROE COMMUNITY SCHOOL CORP- DELAWARE COMMUNITY SCHOOL CORP- BOUNE TOWNSHIP SCHOOLS NITHER CLARKS OF TOWNSHIP SCHOOLS NITHER COMMUNITY SCHOOL CORP- CHANGE SCHOOL CORP- CHANGE SCHOOL CORP- CHANGE SCHOOL CORP- CHANGE SCHOOL CORP-	7.0	<b>6</b> 5 4
SOUTHEAST DUBO'. CUMITY SUN CORP SOUTH DEARLORN CORM SCHOOL CORP GREATER CLARK COUNTY SCHOOL CORP DELAWARE COMMUNITY SCHOOL CORP BOUNE TORNSHIP SCHOOLS NINGLEMHAENSLEY-JACKSON UNTO SCH	615	002
GREATER CLARK COUNTY SCHOOL CONTROL OF THE COMMUNITY SCHOOL CORP.  BOUNE TORNSHIP SCHOOLS  NINELEMATE COMMUNITY SCHOOL CORP.  BOUNE TORNSHIP SCHOOLS  NINELEMATERSLEY-JACKSON UNTO SCHOOLS  CORP.	740	457
GREATER CLARK CORD.  MONAGE COMMUNITY SCHOOL CORP.  BOUNE TOWNSHIP SCHOOLS  NINGLEMMARENSLEY-JACKSON UNTO SCH	723	<b>+2+</b>
BOUNE TOWNSHIP SCHOOLS  BOUNE TOWNSHIP SCHOOLS  NINEVERMENSLEY-JACKSON UNTO SCH	687	453
BOONE TOWNSHIP SCHOOLS NINVERMHENSLEY-JAKKSON UNTO SCH	€5€	<b>\$</b> 2 <b>\$</b>
NINGER TOWNS OFFICE OF SCHOOL	652	0
	299	451
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SCHOOL	720	97
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,	CLOVERDALE COMMUNITY SCHOOLS	1363		A75
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	EASTBACOR COARCAITY SINGUL LOAV	7602	736	194
	CHOOLS ATTICK AND AND AND AND ALL AND	7619	<b>654</b>	427
	SOUTHWEST DODGES COOK! SOUTHWEST	7647	676	422
		7697	723	423
	GEOU COUNTY ALIXINATO DE LA	7695	699	437
10.	HIP SCH	7738	151	529
•		7711	610	424
_ 6	MONAJE CENTAAL SCHOOL CORP	7716	295	
s <b>a</b>	PITCHELL COMMUNITY SCHOOLS	7731	644	
	NOSTHEASTERN WAYNE SCHOOLS	7756	66.6	427
		17.0	214	99
٠,		7915	299	603
	M S J SHAKAMAK SCHOOLS	7000	159	378
ď	CADA TORKOLD SCHOOLS	7007	669	447
'n	CINCINNES CORROS - SCHOOL CONTROL CONT	2007	701	416
۵	GEOUTE CONTRACTOR OF THE CONTR	1990	717	60 🗣
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<b>ው</b>	SUCCESS COLUMN SCHOOLS	8008	724	451
0	NOTHER OFFICE SON CORP MENRY CO	8008	940	A 03
·• (		8031	702	
<b>y</b> (	UNION-NOATH UNITED SCHOOL CORP	5005	989	007
2	MESTEAN MAYNE SCHOOLS	6078	736	71.
		9130	112	***
	SHITH-CHEEK COMMONITY SINDO-S	8164	7 6 7	
		1610	944	410
9	دې	6226	9 6	417
. 6	MILL CAFER COMMUNITY SCHOOL COAP	8730	697	60.
9		8242	635	369
7	CALCA LOS CALCA LOS CALCANOS CON CALCANOS CON CALCANOS CA	8278	725	418
2 !	AND COMBUNITY SCHOOL CORP	1629	635	392
m •	NOSTH CUCSON-SAN PIERSE SCH CORP	8316	629	000
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ي پ	MUNITA	9779		104
*	SC-120-	2000	930	423
98	NOTICE GENERAL SCHOOL CONFICENCY OF THE SECOND SCHOOL SCHO	965.6	725	385
Ď.	FAST NOSTE SCHOOL COAT	8475	693	389
8	CACO ACC MINISTER ACCOUNTS	2678	169	346
= 6	FRICT	8 501	969	442
20	SOUTH SPENCES COUNTY SCHOOL CORP	8:01	009	024
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50	BEECH GROVE CITY SCHOOLS	# 15 00 1	270	415
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90	BADEN COUNTY SCHOOL CORP. 1999	945.	020	378
**	COLUCIA SCHOOL	# P C C C	169	432
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APPENDIX 8 (Continued)

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SOUTH	COMMUNITY SCHOOL COAT		240	375
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PERNAL LEGANA LE	ACOUR TO FLATA SEA CO.	8037	643	394
PENNY  NAMES OF CALCULATION  NAMES OF CALCUL	A COMMON ITY SCHOOLS	6955	782	397
NEAR NOTE OF CARE  NOTE OF CAR	TABLESON SCHOOL CO.	9000	692	369
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NONTY	AUNITY SCHOOL CONT	9106	749	104
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NONTY NONTY NONTY NONTY SOUTY NONTY	CONTRASTEN SCHOOLS	9200	732	375
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NON Y THE PROPERTY OF THE PROP	CCOMMONITY SCH COMP	4750	774	390
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B B S S S S S S S S S S S S S S S S S S	ITY SCHOOL CORP	1596	642	366
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S B S S S S S S S S S S S S S S S S S S	AMJNITY SCHOOLS	9777		100
	D NOSTH POSEY COUNTY SCHOOLS	1000	721	366
	TOU TOWNSHIP	5000	650	360
	COMMON TO STRUCK COAP	9471	725	369
	CENTRAL COMM SCHOOLS	9871	101	372
	CITY SCHOULS	9979	627	TOP F
	NITY CHOOL CORP	0000		100
<b>-</b>		8 6	<b>4</b> 00 Z	
	CAMUNITY SCHOOL COAS	E 250 ·	689	374
		10031	740	347
	DAY SCHOOL NOAP	10049	100	336
	20123 A	16097	929	376
	JEFFERSON TOWNSHIP SCHOOLS	10393	<b>41</b> 2	65
	TOWNSHIP SCHJOLS	10143	717	
NUBTHERN	MELLS COMMUNITY SCHOOLS	50701	700	37
<b>3</b>	S D BLUFFTJN-MARKISON	1	•	

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	DOALDIF METGATS COME SCHOOL CORP	10223	747	350
9	COMMUNITY SCHOOL CORP	10227	678	350
	CONTRACT CONTRACT ACCIDENT	10266	659	141
0 (0	AND COMMENTA STRONG COMP	10269	836	378
<b>2</b>	MACCALLANGE CONTRACTOR	10273	733	329
2 1	TANDON STATES OF THE COURT A P. P. S. P. S. P. S. P. S. P. S. P.	10303	717	385
	•	10317	•09	363
, r	STOREST ALL STREET STREET	10331	<b>684</b>	3 <b>4</b> E
n .	A A DESCRIPTION OF A SINDURAL AND A SINDURA AND A SINDURAL AND A SINDURAL AND A S	10332	773	369
<b>:</b>		16407	793	*0*
2 :		10419	729	352
e :		1 04 35	741	36♠
	EASTITE COUNTY SCHOOL CORP	10448	704	368
9.	NOTIFICATION OF THE COMPANY OF THE C	10515	740	302
	WAST MORE SCHOOL CORPORATION	10520	721	31.9
7 1	HAMMOND CITY SCHOOLS	68501	653	357
• •	MARTON COMMUNITY SCHOOLS	10040	0	363
	STOCKUS ALINOWOOD CONTRACTAN	10568	199	353
7 4	ROSSVILLE CONS SCHOOL DISTRICT	10650	776	345
y d	NORTHCAST DUBGIS COUNTY SCH CORP	10710	714	336
100	U	10732	733	357
87	SEVADUS COMMUNITY SCHOOLS	10739	692	367
	COLUMBIA TURNSMIP SCHUOLS	10772	• 8 •	410
683	SHE_BY EASTERN SCHOOLS	10044	742	347
06	M S O LAWFENCE TOWNSMIP	10413	726	970
16	EVANSVILLE-VANDEABUTGM SCM CORP	10037	7 TO	5 3 F
95	HAMILTON MEIGHTS SCHOOL CURP	10989	404	330
661	BATESVILLE COMMUNITY SCHOOL CORP	1 1009	715	136
96	SWITZERLAND COUNTY SCHOOL CD49	11022	703	205
541	PLYEGUTH COMMUNITY SCHOOL CORP	27611	52)	n c
961	NOTH REST MENDALCKS SCHOOLS	11073	750	216
261	AICHRUND COMMONIA SCHOOL COAP	*9011	244	9 6
861	MONTHERN COME SCHOOL TONG	50111	720	
661		60111	2 4 6	) • ¢
230		*6111	700	• • • • • • • • • • • • • • • • • • •
201	GREATER JASPER CUNSOLIDATED SCHS	70011	200	331
202	MINDLEGGAY CURNONITY SCHOOLS	11383	627	9119
F02		11398	71.9	346
		11425	786	371
	NOBLESVILLE SCHOULS	11441	120	746
204	COMMUNET'S SCHOOL	11455	823	500
209	ADCHESTER COMMUNITY SCHOOL COAP	11465	735	5 <b>4</b> 5
209	NEW PRAIRIE UNITED SCHOOL COAP			357
910	TEPTOR CORRESPONDE SCHOOL COMP	11547	7.05	325
211	SOUTH MONION MENT CONTROL OF THE CON	11552	772	3.6
21.0	TALAFIELD COMPOSITY SCHOOLS	11600	858	358
213	AN INTERCOMMENTAL SCHOOL CORP.	11628	637	348
		11035	751	311
	MUNITAL METON - JEFFERSON CONS SCH	11699	723	8 <b>*</b> P
21.7	MAMILTON COMMUNITY SCHOOLS	. 11711	610	327
	COVINCTON COMMUNITY SCHOOL CORP	11750	169	320
212	51.	1.1782	<b>9</b> 1	950
220	NORTH MENTON SCHOOL CORP	11903	127	292
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APPENDIX B (Continued)

282	259	262	233	231	<b>28</b> 5	233	
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221	TURKEY RUN COMMUNITY SCHOOL CORP	1 2064	940	
222	CRAMFORDSVILLE CCAMUNITY SCHOOLS	15021	5 6 6	
223	LAFAYETTE SCHOUL' CORPORATION	12109	906	
224	GREENCASTLE COMMUNITY SCHOOLS	71171		400
225		12163	070	9.6
226		01:71		
227		1 2209	0 0	
228	ADAMS CENTRAL COMMUNITY SCHOOLS	12333	) ()	7 7
223	SOUTHEST SCHOOL COAP	16359		
230	FORT BAYNE COMMUNITY SCAUDLS	15201	0 5	7 6
231	NETTLE CREEK SCHOOL CJRP	1523	20.	
232		12424	5 6	356
233	DELAHI COMMUNITY SCHOOL CORP	1 2586	428	975
234	4509503	12765	BO.	
200	ATTICA CONSOLIDATED SCHOOL CORP	1 280	# # # # # # # # # # # # # # # # # # #	0.0
236	MA-NEE COMMUNITY SCHOOLS	1 2483	877	325
237		12943	751	GBZ
238	SECTION IN	19671	627	
239	NEW HAFRONY TORN & TRP CONS SCH	13098	121	7 6
240		1 3143		0 P
241	WAASAW COMMUNITY SCHOOLS	13174	742	2 6
242		13251	964	327
263	SOUTHEAST FOUNTAIN SCHOOL CORP	1 3256	693	287
244	CARROL_ CUNSULIDATFO SC400_ CD40	1 3320	728	271
245	COPPORATION	1 3335	776	. F
240	EASTERN PULASKI COMM SCHOOL CORP	3045	756	273
247	COSAEL COMMUNITY SCHOOLS	0 4 4 M	1 6	125
248	BREMEN PUBLIC SCHOOLS	13554	922	* 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
263		1 361 7	828	015
		1 30+0	927	310
253	NORTH MUNICONESY COMM SCH CORP	1 3699	7 ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) (	. 60
20.00	AUSHVILLE CONSULIDATED SCHOOLS	13772	753	CB2
253	CULVER CUMMUNITY SCHOOLS CORP	1321		10 0
254	BEGIONAL SCHOOL	13918	96,	200
255	CLINTON PARINIE SCHOOL DORO	CCC 1	910	1 60 M
256	ELKENAT CLABORITY SCHOOLS	14451		261
257	SOUTHWISTERN CON SAME BY CO			268
258	MADISON CONSOLIDATED SCHOOLS	1 4 2 0 4	77.1	268
259	SOUTH KAUK SCHILOL COAS	19241	172	235
260	CICATON-TANNAL BUILD COAS & COAS	14381	929	262
201	SOUTH VERMICHES COME SET COME	1000	169	202
202	ABANT AND ANTER COMM SCHOOL CORP.	14529	1033	300
200	TIPDECANDE SCHOOL CORP	14785	853	267
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366	M S D STEUBEN COUNTY SCHOOLS	14325	613	263
26.7		15069	725	265
	THIN LAKES SCHOOL CURP	.15074	782	247
250	25	15040	915	282
270 ·	PENSSELAER CINTRAL SCHOOL CORP	1 5309	850	907 070
271	M S D WAYNE TOWNSHIP	1221	C ;	202
	UNION TORNSHIP SCHOOLS	61951	109	223
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274		101/2		233
275	. S O FREMONT SCHOOLS	* * * * * * * * * * * * * * * * * * * *	<b>.</b>	1
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APPENDIX & (Continued)

APPENDIX 8 (Continued)		
DAK.	NAME	ď
276	NORTHEAST SCHOOL CORP	1629
277	CASTON SCHOOL COPPORATION	1570
278	NONBER THOM O S W.	1727
270	FRONTIES SCHOOL COSPONATION	1736
	BENTON COMMUNITY SCHOOL CORP	1 750
281	WARRICK COUNTY SCHOOL CORP	1790
200	MORGAN TORNSMIP SCHOOLS	1798
203	NOSTH WHITE SCHOOL CORP	1012
	SOUTH NEGTON SCHOOL CORP	1822
285	M S D WARPEN TOWNS +1P	1 424
286	CENTRAL SCHOOL DISTRICT	1953
287	WASHINGTUN-STAFFURD COMS	2055
	CASS TORNSHIP SCHOULS	2087
230	PIKE COUNTY SCHOOL CORP	2133
290	WASHINGTON TOWNSHIP SCHOOLS	2217
203	M S D PICE TOWNSHIP	2267
200		2752
N to C	LAWRENCEBURG COMM SCHOOL CORP	2827
400	SPEEDMAN CITY SCHOOLS	2578
25.5	DUNELAND SCHOOL LOSPORATION	3554
400	NOTTH VERMILLION COMM SCH CORP	3660
267	EAST CHICAGO CITY SCHOOLS	3848
293	MMITING CITY SCHLOLS	4120

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#### COMPENSATORY EDUCATION PROGRAMS

One of the basic tenets of American education is that the system should operate as a positive force to further equality of opportunity rather than as a passive influence to perpetuate societal differences. Ethnic and minority groups have long viewed education as an avenue to success, social mobility, and societal acceptance; this perceived role has been one of the unique features of the American educational system.

Educational research studies generally agree that large portions of the school population are achieving at less than their expected level. Efforts to identify the characteristics of physically nonhandicapped pupils who do not profit as much as other pupils from the regular program have generally concluded that underachievement is closely associated with economic and, consequently, cultural deprivation. While economic deprivation cannot be addressed directly by the educational system, the handicapping social effects can be treated through a program of supplemental, or compensatory, education. Compensatory education is defined, for the purpose of this discussion, as special programs or program adaptations designed specifically to overcome learning difficulties or handicaps in schools associated with poverty, class or status, national origin, race, or cultural background, as distinguished from organic causes.

As states seek to expand their school support programs to encompass the full range of educational programs and services needed to provide appropriate learning experiences for all pupils in all school districts, attention must be given to the various alternatives that a state has in identifying and providing additional programs for those pupils requiring compensatory education.



Not only are higher levels of expenditure per pupil required for compensatory education than for pupils in the regular program, but also students requiring such programs and services are not distributed evenly among school districts. Census data and research studies of the National Educational Finance Project indicate that some school districts have higher concentrations of pupils with need for compensatory education programs and services than other districts. This phenomenon is not unique to either rural or urban districts, but is found in all types of districts. If this were not the case, resolution of the problem could be left in the hands of local school officials. However, this condition results in an added financial burden to districts with high concentrations of pupils in need of compensatory education programs and services.

The initial impetus promoting direct aid for compensatory education came from Title I of the Elementary and Secondary Education Act of 1965.

Under this large federal program each local school district was eligible for a specific amount of money based on the number of the district's enrolled pupils from homes with a defined low income. Local school officials were required to develop and present a program plan detailing utilization of funds before the grant was received through the state agency. Only the intended target group was eligible for the provided programs.

Experience with Title I programs, additional state supported compensatory educat a programs, and research completed since 1965 have considerably sharpened the issues involved in designing, funding, and administering compensatory education programs. The following discussion utilizes this information in dealing with (1) the level of support given the program, (2) the identification of pupils requiring supplemental services, and (3) a model program delivery system.



#### Level of Support

Compensatory education programs do require additional funds beyond the amount provided by the state for the regular program; the basic decision is the level of support to be provided. The choice is a three-part one. First, desired services must be defined. Second, the extent of services to be provided must be determined, and, third, the number of students to receive the services must be ascertained.

Obviously, different levels of support may be provided with the same total program cost by means of altering any one of the three variable elements mentioned above. Given an established total program cost, the following alternatives are available:

- Many students may receive a small segment of an expensive program.
- 2. Many students may receive a share of inexpensive services.
- 3. A few students may receive extensive, intensive, and, consequently, very expensive services.
- 4. A moderate number of students may share the available funds, each receiving a portion of a moderately expensive program.

Criteria for choosing among the alternatives should be based on the degree to which the behavior of students, either social or academic behavior, is desired to be changed as a result of participation in the compensatory program. Research and evaluation of previously funded compensatory education programs have warned that significant changes in students cannot be expected from a low investment. For example, a year's program of remedial instruction provided for five hours per week cannot be expected to eliminate the academic deficiencies of a fifth-grade student who was reading three years below grade level when beginning the



compensatory program. Consequently, to protect the integrity of the program and to help teachers and students establish expectations of success rather than failure, care should be taken to establish reasonable expectation levels for the amount of funds invested by the state.

### Identification of Pupils

Several methods exist for determining the students that will participate in the compensatory education program. While the number of students identified to receive services also may be used as the basis for reimbursement, this need not be true. Funds can be allocated on the basis of one set of criteria, and the district can identify students to receive services on the basis of a different set.

Various guidelines can be used in choosing measures of need for a compensatory education program. The following four points provide a set of criteria which can aid in the design of an equitable program.

- 1. The measures should be objective and unambiguous.
- 2. The measures should identify the target population by school attendance area.
- 3. The measures should identify the variations in the degree of need of the target population for compensatory programs and services.
- 4. The measures should be derived from data available on an annual basis.

The appropriateness of the first guideline is self-evident. The second point is needed to assure that funds are not diluted throughout the school district and diverted from the primary target group. Intradistrict differences measurable at the individual building level are frequently concealed by the use of district averages; therefore, local



school officials should use school-by-school data to focus resources on specific problems and facilitate program audits to assure that funds are being spent on the intended target group. The third guideline focuses on the necessity for measures which permit quantification of the variations in need among schools. The fourth point is vital to the effective operation of a sound program because of the mobility patterns of the total population in general and the poor in particular. In some urban schools, student turnover exceeds 100 percent within a school year. To rely upon the decennial census for population characteristics will not provide credible data on compensatory target populations.

In the following discussion three alternative measures for identifying compensatory education target populations are reviewed in terms of
the four previously listed criteria. The three alternative measures are:

- 1. The proportion of students in a school below a stipulated standard on an achievement test.
- 2. The proportion of students predicted to be below a stipulated standard on an achievement test, based on student socioeconomic status.
- 3. The proportion of students whose families are below a stipulated income level (the measure used for Title I of the Elementary and Secondary Education Act).

## Achievement

A state's target population for compensatory education could be identified by stipulating a school achievement level below which all students would be designated as needing compensatory education services. The measure could be operationalized by establishing a standard that the children scoring below the fourth stanine on standardized achievement



tests in reading and mathematics would be in the target population. Under this approach, the bottom 23 percent of students would fall into this category.

Several difficulties would be encountered in the practical use of this approach. First, the fourth stanine is arbitrary and categorical rather than incremental; students scoring slightly above the standard would not be counted within the target population while those with practically identical scores slight y below the arbitrary line would be included. Second, the standard is relative, for there will always be a bottom 23 percent regardless of the degree to which the absolute level of achievement would improve or decline.

Third, as mentioned earlier, allocating resources in inverse relationship to achievement scores would result in aid to districts or schools with low achievement and could be conceived as rewarding inefficiency; aid would decrease as achievement increased, possibly providing a negative incentive; and continuing questions could be raised concerning the alleged cultural bias and technical questions of validity and reliability of achievement tests.

This measure would always result in the same percentage of students in the target population on a statewide basis, but the relative percentage in local subdivisions could vary substantially. Some localities might have as few as 10 percent below the fixed level, while other localities might have 50 percent or more of the students below the standard.

Use of this approach would require efficient administration of testing programs on a statewide basis, including administration at the individual building level. A further complication of this approach would be
the difficulty involved in explaining the technical operation to



legislators and laymen and the hazard that high numbers of students falling below the accepted standard would reflect unfavorably upon the quality of the educational program in a given district.

## Socioeconomic Prediction of Achievement

This method consists of a weighted sum of socioeconomic measures used to predict the expected number of students below a stipulated achievement level. There are two basic reasons for using this approach. First, the measure of low achievement is linked with measures of socioeconomic characteristics. The low achievement measure provides evidence of need for additional educational services, and data indicate that the socioeconomic characteristics occur simultaneously with low achievement. Second, three objections to the previous model can be resolved through this approach. The question of rewarding inefficiency is no longer relevant because allocations would be based on the predicted number below the standard rather than the actual number below the standard; prediction data would be computed on the base of the entire state and not subject to possible short-run inefficiencies. The problem of aid decreasing when achievement is increasing would be removed because the size of the overall target population would not necessarily change unless socioeconomic factors were weighted differently or unless districts were penalized for increasing achievement scores. The questions of reliability, validity, and cultural bias of tests is only partially removed, for this method also relies on test scores as the criterion against which predictions are made. However, socioeconomic data are presumably more stable and less subject to shortrun questions of reliability.

The use of this method does not change the size of the total target population because the arbitrary standard would continue to be used. To



apply this approach, test scores and reliable socioeconomic data would be required on a district-by-district basis. Regression weights for the socioeconomic variables would have to be developed before the distribution method became operational.

### Family Income Level

The third alternative for measuring the target population for compensatory education is to determine the number of students whose family income falls below a stipulated level. This approach has been used in the allocation of funds under ESEA Title I. For example, the number of eligible students is determined by adding the number of children in families whose income was below a specified amount, and the number of children whose families were receiving more than a specified amount per year in Aid for Families with Dependent Children (AFDC). The basic justifications for this approach are that the family income correlates extremely well with student achievement and that local and state officials are familiar with this method of allocating funds.

several shortcomings can be identified concerning this method for measuring compensatory education target populations. First, the determination of the income level is purely arbitrary; identification of the appropriate income level would require considerable research to determine the relationship between a stipulated achievement level and the income level in a particular state. Second, inter-district differences in price level or the buying power of incomes are not taken into account, possibly inflating the number of rural children eligible under the income criterion and also inflating the number of urban children eligible under the welfare criterion. Third, the welfare measure may be suspect because of the inter-district differences in the administration of welfare programs.



Fourth, physically handicapped and mentally retarded children are not excluded in the present Title I procedure; however, corrections could be made for this population group. Fifth, the present system relies upon data from the decennial census, and this data source is somewhat questionable during the latter portion of each decade.

One of the most complicated factors in using this allocation method is identification of the appropriate income level. Experience with the Title I program has indicated that the income factor identified as poverty level must be increased to keep pace with the rate of inflation.

The data problems with the decennial census would be partially offset by the current nature of data relating to AFDC children. The primary problems with using this allocation method are that the number of AFDC children is heavily dependent upon political decisions and the nature of the nation's economy.

#### Program Description

The following material outlines the basic procedures and guidelines which should be utilized in the implementation of a state supported program for compensatory education. Details are presented concerning the method of determining the number of eligible pupils, process for computing the funds to be allocated to each local school corporation, and guidelines to be followed by local school corporations in implementing the program.

# Recommended Method of Determining a School Corporation's Allocation

Because of the availability of data and their use in another funding program, the number of eligible pupils identified for allocation of Title I. ESEA, funds should also be used as the basis for allocating funds for the compensatory education program.



A weight of .20 for each Title I eligible pupil in the local corporation should be the basis for computing a local school corporation's total entitlement. Following this determination of the entitlement, local school officials should identify the pupils to be served in accordance with the processes outlined previously and supplemental rules and regulations adopted by the General Commission.

## Recommended Model Delivery System

Local school corporations should use funds allocated under this program for direct instructional and support costs associated with discrete and identifiable compensatory programs and services, provided that such funds are not used for building or equipping school facilities, debt service payments, extracurricular or intramural activities, or salary or fringe benefit supplements for school personnel not directly associated with activities carried forth under this provision.

Programs should include, but not be limited to, remedial and supplemental instruction; health and diagnostic services; provision of food, clothing, and transportation; and other direct aid for pupils identified as in need of compensatory education. No process of identifying pupils in delivering programs and services should utilize screening processes which in any way exclude pupils from participation in this program because they are participating in a federal program. Such federal programs are to be considered as supplemental to this and other state programs.

In identifying pupils for participation in this program, local school corporations should use such processes as the following:

- 1. Standardized achievement tests
- 2. Criterion reference tests



- 3. Socioeconomic indicators such as family income levels or participation in AFDC programs
- 4. Classroom teacher identification as a result of appropriate criteria in addition to those listed above

Each local school corporation should be required to submit a plan for expending funds. Such plans should include steps and criteria to be utilized in identifying pupils for participation in the program; objectives, procedures, and predicted outcomes for the program; and a budget detailed in the major object categories. As a supplement to the annual financial report submitted at the end of the school year, each local school corporation should submit a detailed financial report accounting for the expenditure of these funds and an evaluation summary outlining the degree to which predicted outcomes were achieved.

The plan for this program should be subject to review and approval by the Department of Public Instruction, provided however that personnel in the Department should be charged with the responsibility of furnishing technical assistance to local school districts in the development of their programs in the event that the original program does not meet criteria as stipulated in this act and further supplemented by rules and regulations adopted by the General Commission.

